### ASSOCIATION OF BAY AREA GOVERNMENTS

Representing City and County Governments of the San Francisco Bay Area



### LEGISLATION AND GOVERNMENTAL ORGANIZATION COMMITTEE

Thursday, September 15, 2016, 3:30 p.m. to 5:00 p.m.

Location:

Bay Area Metro Center Board Room CR 110B 375 Beale Street San Francisco, California

The ABAG Legislation and Governmental Organization Committee may act on any item on this agenda.

Agenda and attachments available at abag.ca.gov

For information, contact Fred Castro, Clerk of the Board, at (415) 820 7913.

- 1. CALL TO ORDER / ROLL CALL / CONFIRM QUORUM
- 2. PUBLIC COMMENT

Information

3. COMMITTEE ANNOUNCEMENTS

Information

4. APPROVAL OF ABAG LEGISLATION AND GOVERNMENTAL ORGANIZATION COMMITTEE SUMMARY MINUTES OF MEETING ON JULY 21, 2016

**ACTION** 

Attachment: Summary Minutes of July 21, 2016

5. REPORT ON SB 32 (PAVLEY), THE CALIFORNIA GLOBAL WARMING SOLUTIONS ACT OF 2006: EMISSIONS LIMIT; AND AB 197 (GARCIA), STATE AIR RESOURCES BOARD: GREENHOUSE GASES: REGULATIONS

Information/ACTION

Hyperlink: SB 32; AB 197

Legislation available online at <a href="http://leginfo.legislature.ca.gov/">http://leginfo.legislature.ca.gov/</a>

### 6. REPORT ON STATE BALLOT PROPOSITIONS

Information/ACTION

Attachments: Qualified State Ballot Measures; Proposition 53 Myths versus Facts; Proposition 53 Myth Busters

- A. Proposition 53, California Statewide Vote on Bond Initiative (*Proposition 53*)
- B. Proposition 51, Public School Facility Bonds
- C. Proposition 52, Voter Approval to Divert Hospital Fee Revenue Dedicated to Medi-Cal
- D. Proposition 54, Public Display of Legislative Bills Prior to Vote
- E. Proposition 55, California Extension of the Proposition 30 Income Tax Increase Initiative
- F. Proposition 56, Tobacco Tax Increase
- G. Proposition 57, California Parole for Non-Violent Criminals and Juvenile Court Trial Requirements Initiative
- H. Proposition 58, California Non-English Languages Allowed in Public Education Act
- I. Proposition 59, California Overturn of Citizens United Act Advisory Question
- J. Proposition 61, Drug Price Standards Initiative
- K. Proposition 63, Background Checks for Ammunition Purchases and Large-Capacity Ammunition Magazine Ban Initiative
- L. Proposition 64, California Marijuana Legalization Initiative
- M. Proposition 65, Dedication of Revenue from Disposable Bag Sales to Wildlife Conservation Fund Initiative
- N. Proposition 67, California Plastic Bag Ban Veto Referendum

Hyperlinks: Proposition 53; Voter Information Guide; Other Propositions

State ballot measures available online at http://www.sos.ca.gov/elections/ballot-measures

### 7. REPORT ON LEGISLATION FOR 2016 LEGISLATIVE SESSION

Information/ACTION

Attachments: Legislation Summary; Legislation

Legislation available online at http://leginfo.legislature.ca.gov/

Governor's "by-right" housing proposal available online at http://www.hcd.ca.gov/housing4agrowingca.html

- A. AB 1550 (Jimmy Gomez), Greenhouse Gases: Investment Plan: Disadvantaged Communities. Committee: Oppose. *AB* 1550
- B. Gov. 707 (Governor Jerry Brown), Governor's Trailer Bill Proposal. Committee: Watch and Seek Amendments. <u>Gov. 707</u>

### **ABAG Legislation and Governmental Organization Committee**

September 15, 2016

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- C. AB 2444 (Eduardo Garcia), California Parks, Water, Climate, Coastal Protection and Outdoor Access for All Act of 2016. Committee: Support. AB 2444
- D. AB 2406 (Tony Thurmond), Housing: Junior Accessory Dwelling Units. Committee: Support. <u>AB 2406</u>
- E. AB 2441 (Tony Thurmond), Housing: Workforce Housing in High-Cost Areas Pilot. Committee: Support. <u>AB 2441</u>
- F. AB 2817 (David Chiu), Income Taxes: Credits: Low-Income Housing: Allocation Increase. Committee: Support. AB 2817
- G. SB 879 (Jim Beall), Affordable Housing Bond Act. Committee: Support. SB 879
- H. SB 1030 (Mike McGuire), Sonoma County Regional Climate Protection Authority. Committee: Support. SB 1030
- I. SB 1233 (Mike McGuire), Joint Powers Authorities: Water Bill Savings Act. Committee: Support. SB 1233
- J. SB X1 1 (Jim Beall), Transportation Funding. Committee: Support. SB X1 1

### 8. ADJOURNMENT

The next regular meeting of the ABAG Legislation and Governmental Organization Committee will be on November 17, 2016.

Submitted:

/s/ Brad Paul, Deputy Executive Director

Date Submitted: August 29, 2016 Date Posted: September 2, 2016



### **SUMMARY MINUTES (DRAFT)**

ABAG Legislation and Governmental Organization Committee Meeting
Thursday, July 21, 2016
Bay Area Metro Center
375 Beale Street
San Francisco, California

### 1. CALL TO ORDER / ROLL CALL / CONFIRM QUORUM

ABAG Legislation and Governmental Organization Committee Chair Scott Haggerty, Supervisor, County of Alameda, called the meeting of the Legislation and Governmental Organization Committee of the Association of Bay Area Governments to order.

A quorum of the Committee was present.

### **Members Present**

Scott Haggerty, Supervisor, County of Alameda—Chair David Cortese, Supervisor, County of Santa Clara Bill Harrison, Mayor, City of Fremont Karen Mitchoff, Supervisor, County of Contra Costa Linda Seifert, Supervisor, County of Solano Julie Pierce, Councilmember, City of Clayton—Ex officio Mark Luce, Supervisor, County of Napa—Ex officio

#### **Members Absent**

Desley Brooks, Councilmember, City of Oakland David Rabbitt, Supervisor, County of Sonoma—Ex officio

#### **Staff Present**

Ezra Rapport, Executive Director Kenneth Moy, Legal Counsel Brad Paul, Deputy Executive Director Duane Bay, Assistant Director, Planning and Research Laura Thompson, Project Manager, San Francisco Bay Trail Project Halimah Anderson, Communications Officer

### 2. PUBLIC COMMENT

There was no public comment.

### 3. APPROVAL OF ABAG LEGISLATION AND GOVERNMENTAL ORGANIZATION COMMITTEE SUMMARY MINUTES OF MEETING ON JUNE 16, 2016

Chair Haggerty recognized a motion, which was seconded, to approve the Legislation and Governmental Organization Committee summary minutes of June 16, 2016.

The ayes were: Haggerty, Cortese, Harrison, Mitchoff, Seifert, Pierce, Luce.

The nays were: Brooks, Rabbitt. The abstentions were: None.

The absences were: None.

The motion passed unanimously.

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### 4. OVERVIEW ON PARK BOND AB 2444 (EDUARDO GARCIA), THE CALIFORNIA PARKS, WATER, CLIMATE, COASTAL PROTECTION AND OUTDOOR ACCESS FOR ALL ACT OF 2016

Laura Thompson, Project Manager, San Francisco Bay Trail Project, presented an overview on Park Bond AB 2444 (Eduardo Garcia), the California Parks, Water, Climate, Coastal Protection and Outdoor Access for All Act of 2016.

Chair Haggerty recognized a motion by Linda Seifert, Supervisor, County of Solano, which was seconded by Julie Pierce, Councilmember, City of Clayton, to support AB 2444.

The ayes were: Haggerty, Cortese, Harrison, Mitchoff, Seifert, Pierce, Luce.

The nays were: Brooks, Rabbitt.
The abstentions were: None.
The absences were: None.

The motion passed unanimously.

### 5. NEW LEGISLATION PROPOSED FOR 2016 LEGISLATIVE SESSION

Brad Paul, Deputy Executive Director, presented information on AB 1550 (Gomez), Greenhouse Gases Investment Plan: Disadvantaged Communities. He noted that this legislation expands on a flawed definition of disadvantaged communities. He also noted that MTC took a position to oppose AB 1550 unless amended. ABAG is interested in taking a similar position to both MTC and the Air District.

Rebecca Long, MTC Government Relations Manager, noted that under this legislation almost 80 percent of our low income census tracts wouldn't count as "disadvantaged communities." This definition is being used to approve cap and trade benefits. MTC has requested amendments to AB 1550 that include broadening the definition of disadvantaged communities.

Chair Haggerty recognized a motion by Pierce, which was seconded by Karen Mitchoff, Supervisor, County of Contra Costa, to oppose AB 1550, unless amended.

The ayes were: Haggerty, Cortese, Harrison, Mitchoff, Seifert, Pierce, Luce.

The nays were: Brooks, Rabbitt.
The abstentions were: None.

The absences were: None.

The motion passed unanimously.

Paul presented updates on the status of legislation that the committee has recently taken positions to support.

Duane Bay, Assistant Director, Planning and Research, noted that the Governor's "By Right" Trailer Bill proposal is still in negotiations with legislators. The committee recently took a position to oppose the bill and seek amendments.

### 6. OVERVIEW ON PROPOSITION 53, CALIFORNIA STATEWIDE VOTE ON BOND INITIATIVE

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Paul opened up the discussion on Proposition 53, California Statewide Vote on Bond Initiative.

Long noted that Proposition 53 has the potential to require a statewide vote on bonds for transportation projects. MTC is planning to take an oppose position on Proposition 53 in September.

Karen Mitchoff, Supervisor, County of Contra Costa, noted that Proposition 53 only refers to revenue bonds. She noted that the Delta County Coalition supports the proposition and she would recommend a support position. Reasons for Proposition 53 include stopping the Water Tunnel and the High speed rail activities.

Randy Rentschler, MTC Legislation and Public Affairs Director, noted that Proposition 53 could impact BATA and BART projects and have a lot of unforeseen consequences.

Haggerty noted that the BART extension to Livermore could be impacted by the proposition.

The committee requested more information on Proposition 53 and to vote on the measure at the September meeting.

The committee also voted to look at a number of other California Statewide propositions at the September meeting.

### 7. ADJOURNMENT / NEXT MEETING

The meeting was adjourned.

The next meeting of the ABAG Legislation and Governmental Organization Committee will be on September 15, 2016.

Submitted:

/s/ Brad Paul, Deputy Executive Director

Date Submitted: August 29, 2016

Date Approved:

For information, contact Fred Castro, Clerk of the Board, at (415) 820 7913 or FredC@abaq.ca.gov.



# Qualified Statewide Ballot Measures | California Secretary of State



The following is a list of statewide measures that have qualified for the ballot. For those measures that are currently attempting to qualify, see the <u>Initiative and Referendum Qualification Status</u> page.

For initiative measures that are eligible for the ballot, see the <u>Eligible Statewide Initiative Measures</u> page. An eligible initiative measure is one in which the required number of signatures have been submitted to and verified by the county elections officials. Eligible initiative measures will become qualified for the ballot on the 131st day prior to the next Statewide General Election unless withdrawn by the proponents prior to its qualification by the Secretary of State.

For information on the campaign committees that have organized to support or oppose propositions and ballot measures on the statewide ballot, see the <u>Propositions and Ballot Measures Campaign Finance Activity</u> page.

### **November 8, 2016, Statewide Ballot Measures**

Proposition 51School Bonds. Funding for K-12 School and Community College Facilities. Initiative Statutory Amendment.Qualified: 06/30/16

Thomas W. Hiltachk (916) 442-7757

Authorizes \$9 billion in general obligation bonds: \$3 billion for new construction and \$3 billion for modernization of K-12 public school facilities; \$1 billion for charter schools and vocational education facilities; and \$2 billion for California Community Colleges facilities. Bars amendment to existing authority to levy developer fees to fund school facilities, until new construction bond proceeds are spent or December 31, 2020, whichever is earlier. Bars amendment to existing State Allocation Board process for allocating school construction funding, as to these bonds. Appropriates money from the General Fund to pay off bonds. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: **State General Fund costs of \$17.6 billion to pay off principal (\$9 billion) and interest (\$8.6 billion) on bonds over a period of 35 years. Annual payments would average \$500 million. Annual payments would be relatively low in the initial and final few years and somewhat higher in the intervening years. (15-0005.) (Full Text)** 

Proposition 52State Fees on Hospitals. Federal Medi-Cal Matching Funds. Initiative Statutory and Constitutional Amendment.

Qualified: 08/01/14

Thomas W. Hiltachk (916) 442-7757

Increases required vote to two-thirds for the Legislature to amend a certain existing law that imposes fees on hospitals (for purpose of obtaining federal Medi-Cal matching funds) and that directs those fees and federal matching funds to hospital-provided Medi-Cal health care services, to uncompensated care provided by

hospitals to uninsured patients, and to children's health coverage. Eliminates law's ending date. Declares that law's fee proceeds shall not be considered revenues for purposes of applying state spending limit or determining required education funding. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: State savings from increased revenues that offset state costs for children's health coverage of around \$500 million beginning in 2016-17 (half-year savings) to over \$1 billion annually by 2019-20, likely growing between 5 percent to 10 percent annually thereafter. Increased revenues to support state and local public hospitals of around \$90 million beginning in 2016-17 (half-year) to \$250 million annually by 2019-20, likely growing between 5 percent to 10 percent annually thereafter. (13-0022.) (Full Text)

Proposition 53Revenue Bonds. Statewide Voter Approval. Initiative Constitutional

Amendment, Qualified: 06/30/16

Dean Cortopassi c/o Kurt Oneto (916) 446-6752

Requires statewide voter approval before any revenue bonds can be issued or sold by the state for projects that are financed, owned, operated, or managed by the state or any joint agency created by or including the state, if the bond amount exceeds \$2 billion. Prohibits dividing projects into multiple separate projects to avoid statewide voter approval requirement. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: The fiscal effect on state and local governments is unknown and would vary by project. It would depend on (1) the outcome of projects brought before voters, (2) the extent to which the state relied on alternative approaches to the projects or alternative financing methods for affected projects, and (3) whether those methods have higher or lower costs than revenue bonds.(15-0003.) (Full Text)

Proposition 54Legislature. Legislation and Proceedings. Initiative Constitutional Amendment and Statute Qualified: 06/30/16

Charles T. Munger, Jr. and Sam Blakeslee c/o Thomas W. Hiltachk (916) 442-7757

Prohibits Legislature from passing any bill unless it has been in print and published on the Internet for at least 72 hours before the vote, except in cases of public emergency. Requires the Legislature to make audiovisual recordings of all its proceedings, except closed session proceedings, and post them on the Internet. Authorizes any person to record legislative proceedings by audio or video means, except closed session proceedings. Allows recordings of legislative proceedings to be used for any legitimate purpose, without payment of any fee to the State. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased costs to state government of potentially \$1 million to \$2 million initially and about \$1 million annually for making additional legislative proceedings available in audiovisual form on the Internet. (15-0083.) (Full Text)

Proposition 55Tax Extension to Fund Education and Healthcare. Initiative Constitutional Amendment. Qualified: 06/30/16

Lance H. Olson, Thomas A. Willis, Dario J. Frommer, c/o Karen Getman, (510) 346-6200

Extends by twelve years the temporary personal income tax increases enacted in 2012 on earnings over \$250,000 (for single filers; over \$500,000 for joint filers; over \$340,000 for heads of household). Allocates these tax revenues 89% to K-12 schools and 11% to California Community Colleges. Allocates up to \$2 billion per year in certain years for healthcare programs. Bars use of education revenues for administrative costs, but provides local school governing boards discretion to decide, in open meetings and subject to annual audit, how revenues are to be spent. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state revenues annually from 2019 through 2030—likely in the \$5 billion to \$11 billion range initially—with amounts varying based on stock market and economic trends. Increased revenues would be allocated under constitutional formulas to schools and community colleges, budget reserves and debt payments, and health programs, with remaining funds available for these or other state purposes. (15-0115.) (Full Text)

Proposition 56Cigarette Tax to Fund Healthcare, Tobacco Use Prevention, Research, and Law Enforcement. Initiative Constitutional Amendment and Statute.Qualified: 06/30/16

Dustin Corcoran, Laphonza Butler, Olivia M. Diaz-Lapham, and Tom Steyer c/o Lance H. Olson (916) 442-2952

Increases cigarette tax by \$2.00 per pack, with equivalent increase on other tobacco products and electronic cigarettes containing nicotine. Allocates revenues primarily to increase funding for existing healthcare programs; also for tobacco use prevention/control programs, tobacco-related disease research and law enforcement, University of California physician training, dental disease prevention programs, and administration. Excludes these revenues from Proposition 98 funding requirements. If tax causes decreased tobacco consumption, transfers tax revenues to offset decreases to existing tobacco-funded programs and sales tax revenues. Requires biennial audit. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net increase in excise tax revenues in the range of \$1.1 billion to \$1.6 billion annually by 2017-18, with revenues decreasing slightly in subsequent years. The majority of funds would be used for payments to health care providers. The remaining funds would be used for a variety of specified purposes, including tobacco-related prevention and cessation programs, law enforcement programs, medical research on tobacco-related diseases, and early childhood development programs. (15-0081.)(Full Text)

Proposition 57Criminal Sentences. Juvenile Criminal Proceedings and Sentencing. Initiative Constitutional Amendment and Statute.Qualified: 06/30/16

Margaret R. Prinzing and Harry A. Berezin c/o James C. Harrison (510) 346-6200

Allows parole consideration for persons convicted of nonviolent felonies upon completion of full prison term for primary offense, as defined. Authorizes Department of Corrections and Rehabilitation to award sentence credits for rehabilitation, good behavior, or educational achievements. Requires Department of Corrections and Rehabilitation to adopt regulations to implement new parole and sentence credit provisions and certify they enhance public safety. Provides juvenile court judges shall make determination, upon prosecutor motion, whether juveniles age 14 and older should be prosecuted and sentenced as adults. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net state savings that could range from the tens of millions of dollars to the low hundreds of millions of dollars annually primarily due to a reduction in the prison population from additional paroles granted and credits earned. Net county costs that could range from the millions to tens of millions of dollars annually, declining to a few million dollars after initial implementation of the measure. (15-0121.) (Full Text)

Proposition 58

SB 1174 (Chapter 753, Statutes of 2014), Lara.

Proposition 59

SB 254 (Chapter 20, Statutes of 2016), Allen.

Proposition 60

Adult Films. Condoms. Health Requirements. Initiative Statute. Qualified: 06/30/16

Michael Weinstein c/o Bradley W. Hertz (818) 593-2949

Requires performers in adult films to use condoms during filming of sexual intercourse. Requires producers of adult films to pay for performer vaccinations, testing, and medical examinations related to sexually transmitted infections. Requires producers to obtain state health license at beginning of filming and to post condom requirement at film sites. Imposes liability on producers for violations, on certain distributors, on performers if they have a financial interest in the violating film, and on talent agents who knowingly refer performers to noncomplying producers. Permits state, performers, or any state resident to enforce violations. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Potentially reduced state and local tax revenue of millions or tens of millions of dollars per year. Likely state costs of a few million dollars annually to administer the law. Possible ongoing net costs or savings for state and local health and human services programs. (15-0004.) (Full Text)

Proposition 61State Prescription Drug Purchases. Pricing Standards. Initiative Statute. Qualified: 06/30/16

Michael Weinstein c/o Bradley W. Hertz (818) 593-2949

Prohibits state agencies from paying more for a prescription drug than the lowest price paid for the same drug by the United States Department of Veterans Affairs. Applies to any program where the state is the ultimate payer for a drug, even if the state does not purchase the drug directly. Exempts certain purchases of prescription drugs funded through Medi-Cal. Fiscal impact: It is the opinion of the Legislative Analyst and Director of Finance that the measure, if adopted, may result in a substantial net change in state or local finances. (15-0009.) (Full Text)

Proposition 62Death Penalty. Initiative Statute.Qualified: 06/30/16

Mike Farrell (415) 243-0143

Repeals death penalty as maximum punishment for persons found guilty of murder and replaces it with life imprisonment without possibility of parole. Applies retroactively to persons already sentenced to death. States that persons found guilty of murder and sentenced to life without possibility of parole must work while in prison as prescribed by the Department of Corrections and Rehabilitation. Increases to 60% the portion of wages earned by persons sentenced to life without the possibility of parole that may be applied to any victim restitution fines or orders against them. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: **Net reduction in state and local government costs of potentially** 

around \$150 million annually within a few years due to the elimination of the death penalty. (15-0066.) (Full Text)

Proposition 63

### Firearms. Ammunition Sales. Initiative Statute. Qualified: 06/30/16

Gavin Newsom c/o Thomas A. Willis and Margaret R. Prinzing (510) 346-6200

Prohibits possession of large-capacity ammunition magazines, and requires their disposal by sale to dealer, destruction, or removal from state. Requires most individuals to pass background check and obtain Department of Justice authorization to purchase ammunition. Requires most ammunition sales be made through licensed ammunition vendors and reported to Department of Justice. Requires lost or stolen firearms and ammunition be reported to law enforcement. Prohibits persons convicted of stealing a firearm from possessing firearms. Establishes new procedures for enforcing laws prohibiting firearm possession by felons and violent criminals. Requires Department of Justice to provide information about prohibited persons to federal National Instant Criminal Background Check System. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state costs in the tens of millions of dollars annually related to regulating ammunition sales, likely offset by various regulatory fees authorized by the measure. Increase in court and law enforcement costs, not likely to exceed the tens of millions of dollars annually, related to removing firearms from prohibited persons as part of court sentencing proceedings. These costs could be offset to some extent by fees authorized by the measure. Potential increase in state and local correctional costs, not likely to exceed the low millions of dollars annually, related to new and increased penalties. (15-0098.) (Full Text)

Proposition 64Marijuana Legalization. Initiative Statute.

Qualified: 06/30/16

Donald Lyman and Michael Sutton, c/o Lance H. Olson (916) 442-2952

Legalizes marijuana and hemp under state law. Designates state agencies to license and regulate marijuana industry. Imposes state excise tax on retail sales of marijuana equal to 15% of sales price, and state cultivation taxes on marijuana of \$9.25 per ounce of flowers and \$2.75 per ounce of leaves. Exempts medical marijuana from some taxation. Establishes packaging, labeling, advertising, and marketing standards and restrictions for marijuana products. Allows local regulation and taxation of marijuana. Prohibits marketing and advertising marijuana to minors. Authorizes resentencing and destruction of records for prior marijuana convictions. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net reduced costs ranging from tens of millions of dollars to potentially exceeding \$100 million annually to state and local governments related to enforcing certain marijuana-related offenses, handling the related criminal cases in the court system, and incarcerating and supervising certain marijuana offenders. Net additional state and local tax revenues potentially ranging from the high hundreds of millions of dollars to over \$1 billion annually related to the production and sale of marijuana. Most of these funds would be required to be spent for specific purposes such as substance use disorder education, prevention, and treatment. (15-0103.) (Full Text)

Proposition 65Carry-Out Bags. Charges. Initiative Statute.Qualified: 06/30/16

Doyle L. Johnson c/o Kurt Oneto (916) 446-6752

Redirects money collected by grocery and certain other retail stores through sale of carry-out bags, whenever any state law bans free distribution of a particular kind of carry-out bag and mandates the sale of any other kind of carry-out bag. Requires stores to deposit bag sale proceeds into a special fund administered by the Wildlife Conservation Board to support specified categories of environmental projects. Provides for Board to develop regulations implementing law. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: If voters uphold the state's current carryout bag law, redirected revenues from retailers to the state, potentially in the several tens of millions of dollars annually. Revenues would be used for grants for certain environmental and natural resources purposes. If voters reject the state's current carryout bag law, likely minor fiscal effects. (15-0074.) (Full Text)

Proposition 66**Death Penalty. Procedures. Initiative Statute.Qualified: 06/30/16** Kermit Alexander (916) 442-7757

Changes procedures governing state court appeals and petitions challenging death penalty convictions and sentences. Designates superior court for initial petitions and limits successive petitions. Imposes time limits on state court death penalty review. Requires appointed attorneys who take noncapital appeals to accept death penalty appeals. Exempts prison officials from existing regulation process for developing execution methods. Authorizes death row inmate transfers among California state prisons. States death row inmates must work and pay victim restitution. States other voter approved measures related to death penalty are null and void if this measure receives more affirmative votes. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state costs that could be in the tens of millions of dollars annually for several years related to direct appeals and habeas corpus proceedings, with the fiscal impact on such costs being unknown in the longer run. Potential state correctional savings that could be in the tens of millions of dollars annually. (15-0096.) (Full Text)

Proposition 67Referendum to Overturn Ban on Single-Use Plastic Bags.

Qualified: 02/24/15

Doyle L. Johnson c/o Kurt Oneto (916) 446-6752

If signed by the required number of registered voters and timely filed with the Secretary of State, this petition will place on the statewide ballot a challenge to a state law previously approved by the Legislature and the Governor. The challenged law must then be approved by a majority of voters at the next statewide election to go into effect. The law prohibits grocery and certain other retail stores from providing single-use bags but permits sale of recycled paper bags and reusable bags. (14-0011.) (Full Text)

As new initiatives enter circulation, fail, become eligible for, or qualify for an election ballot, the Secretary of State's office will issue initiative status updates. The updates can be found on our <u>Initiative and Referendum Qualification Status</u> page or by signing up for updates below.



### **MYTH VS FACT**

**MYTH:** California voters won't approve bond projects located in distant parts of the state or that only benefit a particular segment of California.

**FACT:** History proves that statewide voters will vote for bond projects located in faraway parts of the state or that will only benefit other Californians if the projects are worthwhile.

Even if a bond project only benefits a particular area, a particular group of people, or a particular facility, statewide voters have a history of approving such projects if they are meritorious. For example since 1900:

- The Legislature has placed bond measures providing financing for veterans to purchase homes and farms on the ballot 27 times. Statewide voters approved every one of them despite the fact that only veterans are eligible to benefit from the program.
- The Legislature has placed bond measures providing financing for the improvement of San Francisco Harbor on the ballot 3 separate times. Statewide voters approved all 3 of them despite the fact that the bonds were dedicated to a specific project located in the San Francisco Bay Area.
- The Legislature has placed bond measures providing housing relief to battered women and the elderly, handicapped, homeless, and mentally ill on the ballot 8 separate times. Statewide voters approved 6 of them (75%) despite the fact that very few voters would actually qualify for the projects being funded.
- The Legislature has placed bond measures on the ballot at least 4 other times which only benefitted a specific project in one part of the state, such as buildings on the UC Berkeley campus, buildings on the UCLA campus, buildings on the Sacramento State campus, buildings on the San Francisco State campus, and preservation of lands around Lake Tahoe. Statewide voters approved all 4 measures despite the fact that the bonds only went to particular projects in specified areas of the state.
- 2 MYTH: Proposition 53 applies to the University of California.

**FACT:** The University of California is not covered by Proposition 53.

Proposition 53 declares that the "State" must obtain voter approval prior to issuing or selling more than \$2 billion in revenue bonds for any single project financed, owned, operated, or managed by the "State". "State" is defined as "the State of California, any agency or department thereof, and any joint powers agency or similar body created by the State or in which the State is a member".

Under California Constitution, Article IX, section 9, subdivision (a), the University of California (UC) constitutes "a <u>public trust</u>, to be administered by the existing <u>corporation</u> known as "The Regents of the University of California," with full powers of organization and government…" (*Underscoring added.*)

The Regents and the University of California are not the "State of California or any agency or department thereof." This principle is demonstrated in the recent case *People v. Lofchie* (2014) 229 Cal.App.4th 240. In

www.YESon53.com

Lofchie, a criminal action was brought under Gov. Code § 1090 against a UC faculty employee. (Id. at 245.) Section 1090 prohibits officers and employees of the "state" from being financially interested in a contract. The Court of Appeal agreed with the defense that UC was not the "state" as that term is contemplated in section 1090, citing previous cases in which Article IX § 9 of the California Constitution was construed as according UC "virtual autonomy in self-governance." (Id. at 249.) The Court of Appeal further explained that "the University of California is not a political subdivision of the state invested with a portion of the state's governmental power—it is a public trust." (Id. at 254, underscoring added.)

Because the UC is a public trust governed by a corporation rather than an agency or department of the State of California, it is not covered by Proposition 53.

MYTH: Proposition 53 applies to the school districts and community college districts.

FACT: School districts and community college districts are not covered by Proposition 53.

Proposition 53 declares that the "State" must obtain voter approval prior to issuing or selling more than \$2 billion in revenue bonds for any single project financed, owned, operated, or managed by the "State". "State" is defined as excluding "a city, county, city and county, school district, community college district, or special district." (Underscoring added.) The initiative only applies to the "State." Local governments, including cities, counties, and special districts, are explicitly excluded from the definition of "State." The initiative does not apply to cities, counties, or special districts.

4 MYTH: Proposition 53 applies to local governments like cities, counties, and special districts.

**FACT:** Local governments like cities, counties, and special districts are not covered by the Stop Blank Checks initiative.

Proposition 53 declares that the "State" must obtain voter approval prior to issuing or selling more than \$2 billion in revenue bonds for any single project financed, owned, operated, or managed by the "State" is defined as excluding "a city, county, city and county, school district, community college district, or special district." (Underscoring added.) Proposition 53 only applies to the "State." Local governments, including cities, counties, and special districts, are explicitly excluded from the definition of "State." Proposition 53 does not apply to cities, counties, or special districts.

5 MYTH: Revenue bonds are only repaid with funds generated by the projects they finance.

**FACT:** Billions in revenue bonds are repaid from the state general fund; and all revenue bond projects are paid off by California voters.

Opponents claim that revenue bonds are only repaid with funds generated by the projects they finance. That is completely false. Tens of billions in lease revenue bonds are repaid out of the State General Fund. In fact, according to the State Treasurer's Office, as of February 1, 2015, the State General Fund is liable for the repayment of \$17,611,931,565.54 worth of lease revenue bond debt.1 The General Fund is made up of tax dollars paid by ALL Californians.

Moreover, ALL revenue bond projects are ultimately paid off by California voters, either through taxes paid to the State General Fund or through higher water rates, electricity rates, toll rates, admission fees, or other charges imposed by the project. However, California voters currently have NO right to vote on whether these higher charges should be imposed upon them.

1. http://www.treasurer.ca.gov/bonds/debt/201502/summary.pdf. (Accessed July 14, 2015.)

6 MYTH: Revenue bond projects only affect those that use the project.

FACT: Major Revenue bond projects have statewide impacts.

Because it only applies to revenue bond projects over \$2 billion, Proposition 53 will not apply to each and every regional revenue bond project the State is involved in. To the contrary, it will only apply to the handful of major infrastructure projects that have statewide significance. Typically, state participation in projects of this magnitude requires ongoing participation and monitoring by state employees and the projects are at least partially owned and/or operated by the state or a state agency.

In these circumstances, voter approval is appropriate because if the State is going to pay, the State's voters should have a say.

**MYTH:** Requiring a Vote will add an unnecessary level of bureaucracy and delay to projects.

**FACT:** Voter approval will increase accountability by reducing costs overruns, delays, and construction defects.

Large-scale infrastructure projects have an extremely poor record of going substantially over-budget. Independent studies have proven that such projects go over-budget by an average of 28%, with the worst offenders being rail projects (average cost overrun is 45%) and bridges and tunnels (average cost overrun is 34%). The good news is that the same studies found that more public awareness and participation is the best way to improve cost estimates and project outcomes.<sup>2</sup>

Proposition 53 will increase public participation and help avoid these well-documented pitfalls by requiring voter approval for large-scale infrastructure projects.

2. New York Times, "Study Finds Steady Overruns in Public Projects," Jul. 11, 2002; B. Flyvbjerg et al., "Cost Underestimation in Public Works Projects: Error or Lie?" Journal of American Planning Assn., vol. 68, no. 3, Summer 2002, pp. 279-295.

8 **MYTH:** Statewide public elections happen only every two years.

**FACT:** The Legislature can call a statewide election at any time.

The Legislature has the authority to adopt a bill calling a special election at any time. This happened most recently in 2009, when the Legislature passed a bill calling for a special election in May of 2009 to consider six initiatives that were related to that year's state budget.3 California Constitution, Article IV, Section 8(c)(3) states that "Statutes calling elections...shall go into effect <u>immediately</u> upon their enactment." (Underscoring added.) So the Legislature can hold an election for a large revenue bond project whenever it wants to; not just every two years.

3. Stats. 2009, ch. 7 (3d Ex. Sess.) was authored by Senator D. Ducheny as Senate Bill 19 and signed by the Governor on Feb. 20, 2009.

9 MYTH: Getting voter approval on any statewide measure is costly and difficult.

**FACT:** Requiring voter approval forces the Legislature to put forward high quality bond proposals, which the voters approve the vast majority of the time.

Getting voter approval for bad ideas and bad projects is costly and difficult because California voters are not easily fooled. This has forced the Legislature to typically put forward high quality general obligation bond proposals, which already must be approved by the voters. And the voters have responded by approving **81%** 

of the bond measures placed on the ballot by the Legislature since 1900 (132 of 162).

If the Legislature only submits meritorious revenue bond proposals, there is no reason to believe that voters will not approve them at the same rate. An **81%** approval rate is not "costly" or "difficult".

### **MYTH:** Proposition 53 will cripple infrastructure spending.

FACT: Proposition 53 will lead to smarter, better planned infrastructure spending.

There is no data supporting the notion that requiring voter approval will cripple infrastructure funding. Since 1900, the Legislature has placed 100 general obligation bonds on the ballot dedicated to funding infrastructure projects (construction, maintenance, and repair of schools, colleges, highways, harbors, state office buildings, jails, prisons, railways, public transit, libraries, bridges, water resources development, water pollution control, safe drinking water facilities, crime labs, levees, etc.) The voters approved **78%** of those measures (78 of 100).

Requiring voter approval for large infrastructure projects will not "cripple" infrastructure funding when voters have approved **78%** of such measures since 1900. Instead, it will make sure the Legislature only puts forward smart, well-planned projects and will act as a check against the minority of problematic infrastructure proposals—just as it has done for general obligation bond projects for well over a century.

### 11 MYTH: Proposition 53 will result in litigation.

**FACT:** Voter approval for revenue bonds will not create any more litigation than voter approval for general obligation bonds—which has created very little.

Since 1849, the California Constitution has required general obligation bonds to be approved by the voters for a "single object or work". (1849 Cal. Const., art. VIII.4) Over the past 166 years, very little litigation has been created by this requirement, and in the very few cases that have arisen the courts have had no problem articulating what constitutes a "single object or work." (See, e.g., *Metropolitan Water Dist. v. Marquardt* (1963) 59 Cal.2d 159; Pooled Money Inv. Bd. v. Unruh (1984) 153 Cal.App.3d 155, 165 n. 8.) There is no reason to believe the courts will have any more trouble explaining what a "project" is under Proposition 53.

4. http://www.sos.ca.gov/archives/collections/constitutions/1849/full-text/. (Accessed Jul. 16, 2015.)

### **MYTH:** Proposition 53 will hinder transportation funding.

**FACT:** Transportation funding comes mostly from gas taxes and auto fees. When the state does use bonds to finance transportation, it almost always uses general obligation bonds, which already require voter approval.

Most transportation infrastructure funding comes from taxes paid on gasoline and fees paid on motor vehicles. To the extent the State does fund transportation projects with bonds, it almost always uses general obligation bonds, not revenue bonds. Revenue bonds have only been used for a very small handful of toll roads and bridges—almost all of which cost less than \$2 billion so they would be below the threshold requiring voter approval anyway. General obligation bonds already require voter approval under California Constitution, Article XVI, Section 1.

Local governments are not covered by Proposition 53, so local transportation projects funded with revenue bonds would not be affected.

**FACT:** Revenue bonds are not used for state school construction funding. The state provides funding for school construction with general obligation bonds, which already require voter approval.

Schools do not produce any "revenue" so the revenue bond model does not work well for school construction. School construction bond funding provided by the State comes almost exclusively from general obligation bonds, which already require voter approval. This is proven by the fact that, since 1900, the Legislature has placed 28 school construction general obligation bond proposals on the ballot. The voters approved **86%** of them (24 of 28).

**MYTH:** Proposition 53 interferes with disaster response.

**FACT:** Revenue bonds are not used to fund disaster responses, which are typically financed with federal disaster relief funds.

According to the Federal Emergency Management Agency's (FEMA) own website, FEMA's Public Assistance Grant Program provides supplemental federal assistance for "debris removal, emergency protective measures, and the repair, replacement, or restoration of disaster-damaged, publicly-owned facilities and the facilities of certain private non-profit organizations." Further, FEMA's Public Assistance Program "even encourages protection of these damaged facilities from future events by providing assistance for hazard mitigation measures during the recovery process."

Most importantly, the federal share of assistance "is not less than 75% of the eligible cost for emergency measures and permanent restoration."

With respect to highways damaged in natural disasters, the Federal Highway Administration (FHA) provides 100% of the funding within the first 180 days to restore essential travel, minimize damage, and protect remaining facilities.<sup>8</sup> Beyond that, the FHA provides 90% of the funds to repair damaged Interstate highways and 80% of the funding to repair all other highways.<sup>9</sup>

The bottom line is that nearly all disaster recovery aid is provided by the Federal government.

- 5. https://www.fema.gov/public-assistance-local-state-tribal-and-non-profit. (Accessed Jul. 15, 2015.)
- 6. Ibid.
- 7. Ibid. Emphasis added.
- 8. http://www.fhwa.dot.gov/programadmin/erelief.cfm. (Accessed Jul. 15, 2015.)
- 9. Ibid.





# INFRASTRUCTURE PROJECTS HAVE THE GREEN LIGHT

**MYTH:** "Proposition 53 will delay or stop infrastructure projects by requiring voter approval of revenue bonds."

**FACT:** Revenue bonds are almost never used for state transportation infrastructure funding. They have only been used for a very small handful of toll roads and bridges — almost all of which cost less than \$2 billion. The vast majority of transportation infrastructure funding comes from gas taxes and vehicle fees. When the state does use bonds to finance transportation or other infrastructure projects, it almost always uses general obligation bonds, which already require voter approval and voters have historically supported.

## Source of California transportation infrastructure funding:



Gas taxes **38.7%** 



General state & local taxes (general obligation bonds), Federal aid **35.6%** 



Vehicle fees 21.3%



Tolls & user fees **4.4%** 

Source: "Gasoline Taxes and User Fees Pay for Only Half of State & Local Road Spending," Tax Foundation, January 3, 2014

### **Voters Approved**

78% of general obligation infrastructure bonds



As long as voters are given the facts and projects are prudent, Californians will fairly evaluate revenue bonds just as they do with general obligation bonds.

**Proposition 53** will give voters a voice on state revenue bond projects costing more than \$2 billion, closing a loophole that allows politicians to issue massive new debt without statewide voter approval.

www.YESon53.com







### ASSOCIATION OF BAY AREA GOVERNMENTS

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Representing City and County Governments of the San Francisco Bay Area

### **LEGISLATION SUMMARY** 2016 State Legislative Session **Legislation & Governmental Organization Committee September 15, 2016**

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
SB 32 (Pavley)	Senate Enrollment: 8/24/2016	8/24/2016- Assembly amendments concurred in. (Ayes 25. Noes 13.) Ordered to engrossing and enrolling.	California Global Warming Solutions Act of 2006: Emissions Limit. This bill designates the State Air Resources Board as the state agency charged with monitoring and regulating sources of emissions of greenhouse gases. The bill would require California to slash greenhouse gas levels to 40 percent below their 1990 levels by 2030, extending the state's authority to enact sweeping climate policies beyond an approaching 2020 limit.	Support		
AB 197 (Garcia)	8/24/2016- Enrolled and presented to the Governor	Enrolled: 8/24/2016	State Air Resources Board: greenhouse gases: regulations. This bill sought to build support for those goals by giving legislators more power over the Air Resources Board. AB 197 reflects an effort to allay concerns that climate change policies disproportionately aid affluent Californians. The bill specifically mentions targeting policies to "disadvantaged communities" and requires an assessment of "social costs" in areas such as agriculture and energy prices.  The bill would create six-year term limits for ARB members, add two nonvoting legislators to the board, create a new legislative committee with oversight on climate change policies and mandate that the ARB share more data with the Legislature. The twin legislative successes presage a battle over the state's cap-and-trade program, which compels businesses to buy permits for the greenhouse gases they put into the air.			
Proposition 53 California Statewide Vote on Bond Initiative	Introduced Spring 2016	November ballot initiative	Requires that legislatively approved projects be presented on statewide ballot for voter approval. Applies to previously approved projects if remaining bond amount exceeds \$2 billion. Requires State Legislature approve use of revenue bonds for public infrastructure projects funded, owned, or operated by the state or any joint agency (JPA) that includes the state, if the bond amount exceeds \$2 billion and repayment requires new, increased, or extended taxes, fees, or other charges.	Oppose		

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
Proposition 51 Education	Introduced Spring 2016	November ballot initiative	Authorizes \$9 billion in general obligation bonds: \$3 billion for new construction and \$3 billion for modernization of K-12 public school facilities; \$1 billion for charter schools and vocational education facilities; and \$2 billion for California Community Colleges facilities. Bars amendment to existing authority to levy developer fees to fund school facilities, until new construction bond proceeds are spent or December 31, 2020, whichever is earlier. Bars amendment to existing State Allocation Board process for allocating school construction funding, as to these bonds. Appropriates money from the General Fund to pay off bonds. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: State General Fund costs of \$17.6 billion to pay off principal (\$9 billion) and interest (\$8.6 billion) on bonds over a period of 35 years. Annual payments would average \$500 million. Annual payments would be relatively low in the initial and final few years and somewhat higher in the intervening years.			
Proposition 52 Healthcare	Introduced Spring 2016	November ballot initiative	Increases required vote to two-thirds for the Legislature to amend a certain existing law that imposes fees on hospitals (for purpose of obtaining federal Medi-Cal matching funds) and that directs those fees and federal matching funds to hospital-provided Medi-Cal health care services, to uncompensated care provided by hospitals to uninsured patients, and to children's health coverage. Eliminates law's ending date. Declares that law's fee proceeds shall not be considered revenues for purposes of applying state spending limit or determining required education funding. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: State savings from increased revenues that offset state costs for children's health coverage of around \$500 million beginning in 2016-17 (half-year savings) to over \$1 billion annually by 2019-20, likely growing between 5 percent to 10 percent annually thereafter. Increased revenues to support state and local public hospitals of around \$90 million beginning in 2016-17 (half-year) to \$250 million annually by 2019-20.			
Proposition 54 Government Accountability	Introduced Spring 2016	November ballot initiative	Prohibits Legislature from passing any bill unless it has been in print and published on the Internet for at least 72 hours before the vote, except in cases of public emergency. Requires the Legislature to make audiovisual recordings of all its proceedings, except closed session proceedings, and post them on the Internet. Authorizes any person to record legislative proceedings by audio or video means, except closed session proceedings. Allows recordings of legislative proceedings to be used for any legitimate purpose, without payment of any fee to the State. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased costs to state government of potentially \$1 million to \$2 million initially and about \$1 million annually for making additional legislative proceedings available in audiovisual form on the Internet.			

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
Proposition 55 Taxes	Introduced Spring 2016	November ballot initiative	Extends by twelve years the temporary personal income tax increases enacted in 2012 on earnings over \$250,000 (for single filers; over \$500,000 for joint filers; over \$340,000 for heads of household). Allocates these tax revenues 89% to K-12 schools and 11% to California Community Colleges. Allocates up to \$2 billion per year in certain years for healthcare programs. Bars use of education revenues for administrative costs, but provides local school governing boards discretion to decide, in open meetings and subject to annual audit, how revenues are to be spent. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state revenues annually from 2019 through 2030—likely in the \$5 billion to \$11 billion range initially—with amounts varying based on stock market and economic trends. Increased revenues would be allocated under constitutional formulas to schools and community colleges, budget reserves and debt payments, and health programs, with remaining funds available for these or other state purposes.			
Proposition 56 Tobacco	Introduced Spring 2016	November ballot initiative	Increases cigarette tax by \$2.00 per pack, with equivalent increase on other tobacco products and electronic cigarettes containing nicotine. Allocates revenues primarily to increase funding for existing healthcare programs; also for tobacco use prevention/control programs, tobacco-related disease research and law enforcement, University of California physician training, dental disease prevention programs, and administration. Excludes these revenues from Proposition 98 funding requirements. If tax causes decreased tobacco consumption, transfers tax revenues to offset decreases to existing tobacco-funded programs and sales tax revenues. Requires biennial audit. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net increase in excise tax revenues in the range of \$1.1 billion to \$1.6 billion annually by 2017-18, with revenues decreasing slightly in subsequent years. The majority of funds would be used for payments to health care providers. The remaining funds would be used for a variety of specified purposes, including tobacco-related prevention and cessation programs, etc.			
Proposition 57 Civil and Criminal Trials	Introduced Spring 2016	November ballot initiative	Allows parole consideration for persons convicted of nonviolent felonies upon completion of full prison term for primary offense, as defined. Authorizes Department of Corrections and Rehabilitation to award sentence credits for rehabilitation, good behavior, or educational achievements. Requires Department of Corrections and Rehabilitation to adopt regulations to implement new parole and sentence credit provisions and certify they enhance public safety. Provides juvenile court judges shall make determination, upon prosecutor motion, whether juveniles age 14 and older should be prosecuted and sentenced as adults. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net state savings that could range from the tens of millions of dollars to the low hundreds of millions of dollars annually primarily due to a reduction in the prison population from additional paroles granted and credits earned. Net county costs that could range from the millions to tens of millions of dollars annually, declining to a few million dollars after initial implementation of the measure.			

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
Proposition 58 Education	Introduced Spring 2016	November ballot initiative	Repeals Prop 227 of 1998, thus allowing for bilingual education in public schools.			
Proposition 59 Campaign Finance	Introduced Spring 2016	November ballot initiative	Indicates whether voters approve of California State Legislators using what influence the have over federal issues to overturn Citizens United v. Federal Election Commission and "to make clear that corporations should not have the same constitutional rights as human beings."			
Proposition 61 Healthcare	Introduced Spring 2016	November ballot initiative	Prohibits state agencies from paying more for a prescription drug than the lowest price paid for the same drug by the United States Department of Veterans Affairs. Applies to any program where the state is the ultimate payer for a drug, even if the state does not purchase the drug directly. Exempts certain purchases of prescription drugs funded through Medi-Cal. Fiscal impact: It is the opinion of the Legislative Analyst and Director of Finance that the measure, if adopted, may result in a substantial net change in state or local finances.			
Proposition 63 Firearms	Introduced Spring 2016	November ballot initiative	Prohibits possession of large-capacity ammunition magazines, and requires their disposal by sale to dealer, destruction, or removal from state. Requires most individuals to pass background check and obtain Department of Justice authorization to purchase ammunition. Requires most ammunition sales be made through licensed ammunition vendors and reported to Department of Justice. Requires lost or stolen firearms and ammunition be reported to law enforcement. Prohibits persons convicted of stealing a firearm from possessing firearms. Establishes new procedures for enforcing laws prohibiting firearm possession by felons and violent criminals. Requires Department of Justice to provide information about prohibited persons to federal National Instant Criminal Background Check System. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state costs in the tens of millions of dollars annually related to regulating ammunition sales, likely offset by various regulatory fees authorized by the measure. Increase in court and law enforcement costs, not likely to exceed the tens of millions of dollars annually, related to removing firearms from prohibited persons as part of court sentencing proceedings. These costs could be offset to some extent by fees authorized by the measure. Potential increase in state and local correctional costs, not likely to exceed the low millions of dollars annually, related to new and increased penalties.			
Proposition 64 Marijuana	Introduced Spring 2016	November ballot initiative	Legalizes marijuana and hemp under state law. Designates state agencies to license and regulate marijuana industry. Imposes state excise tax on retail sales of marijuana equal to 15% of sales price, and state cultivation taxes on marijuana of \$9.25 per ounce of flowers and \$2.75 per ounce of leaves Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net reduced costs ranging from tens of millions of dollars to potentially exceeding \$100 million annually to state and local governments related to enforcing certain marijuana-related offenses, handling the related criminal cases in the court system, and incarcerating and supervising certain marijuana offenders. Net additional state and local tax revenues potentially ranging from the high hundreds of millions of dollars to over \$1 billion annually.			

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
Proposition 65 Environment	Introduced Spring 2016	November ballot initiative	Redirects money collected by grocery and certain other retail stores through sale of carry-out bags, whenever any state law bans free distribution of a particular kind of carry-out bag and mandates the sale of any other kind of carry-out bag. Requires stores to deposit bag sale proceeds into a special fund administered by the Wildlife Conservation Board to support specified categories of environmental projects. Provides for Board to develop regulations implementing law. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: If voters uphold the state's current carryout bag law, redirected revenues from retailers to the state, potentially in the several tens of millions of dollars annually. Revenues would be used for grants for certain environmental and natural resources purposes. If voters reject the state's current carryout bag law, likely minor fiscal effects.			
Proposition 67 Business Regulation	Introduced Spring 2016	November ballot initiative	If signed by the required number of registered voters and timely filed with the Secretary of State, this petition will place on the statewide ballot a challenge to a state law previously approved by the Legislature and the Gov. The challenged law must then be approved by a majority of voters at the next statewide election to go into effect. The law prohibits grocery and certain other retail stores from providing single-use bags but permits sale of recycled paper bags and reusable bags.			
AB 1550 (Gomez)	Amended 8/23/2016	8/24/2016- Senate Third Reading	Greenhouse gases: investment plan: disadvantaged communities. Current law requires the Department of Finance, in consultation with the State Air Resources Board and any other relevant state agency, to develop, as specified, a 3-year investment plan for the moneys deposited in the Greenhouse Gas Reduction Fund. This bill would require the investment plan to allocate a minimum of 25% of the available moneys in the fund to projects located within, and benefitting individuals living in, disadvantaged communities and a minimum of 20% to projects that benefit low-income households, as specified, with a fair share of those moneys targeting households with incomes at or below 200% of the federal poverty level.	Oppose Unless Amended	League: W MTC: Oppose Unless Amended BAAQMD: Oppose Unless Amended	Oppose Unless Amended
Gov. 707 (Gov. Brown)	Amended 6/10/2016	8/26/2016- Dead Failed to Pass	Gov. Trailer Bill Proposal. The proposal would allow new market-rate projects with onsite affordable housing to be approved "as of right." Under the proposal, new projects with 20 percent affordable housing for tenants making no more than 80 percent of the area median income or projects with 10 percent affordable housing near transit would be exempt from most local reviews. Within 30 days of receiving an application, the city must either approve a housing development or explain why it is inconsistent with objective general plan and zoning standards.	Watch and Seek Amend	League: O	Watch and Seek Amend.
AB 2444 (Garcia)	Amended 8/22/2016	8/22/2016- Senate Rules	California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Act of 2018. Under existing law, programs have been established pursuant to bond acts for, among other things, the development and enhancement of state and local parks and recreational facilities. This bill would enact the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Act, which, if approved by the voters, would authorize the issuance of bonds in an amount of \$3,497,500,000 pursuant to the State General Obligation Bond Law to finance a parks, water, climate, and coastal protection and outdoor access for all program.	Support	League: S CSAC: W	Support

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
AB 2406 (Thurmond)	Amended 8/19/2016	8/24/2016- Assembly Concurrence	Housing: Junior Accessory Dwelling Units. The Planning and Zoning Law authorizes a local agency to provide by ordinance for the creation of 2nd units in single-family and multifamily residential areas, as prescribed. This bill would, in addition, authorize a local agency to provide by ordinance for the creation of junior accessory dwelling units, as defined, in single-family residential zones. The bill would require the ordinance to include, among other things, standards for the creation of a junior accessory dwelling unit, required deed restrictions, and occupancy requirements. The bill would prohibit an ordinance from requiring, as a condition of granting a permit for a junior accessory dwelling unit, additional parking requirements. This bill contains other related provisions.	Support	League: S CSAC: S	Support
AB 2441 (Thurmond)	Amended 6/30/2016	8/12/2016- Failed to Pass	Housing: Workforce Housing in High-Cost Areas Pilot Program. This bill would create the Workforce Housing Pilot Program, pursuant to which the department, subject to the appropriation of funds for that purpose, would award grant funding to eligible recipients, as defined, for the predevelopment costs, acquisition, construction, or rehabilitation of rental housing projects or units within rental housing projects that serve, and for providing downpayment assistance to, persons and families of low or moderate income. The bill would require all grant funds to be matched on a dollar-for-dollar basis, unless the eligible recipient is suffering a hardship and is unable to generate the matching funds. The bill would require the Department of Finance to determine whether an eligible recipient is suffering a hardship.	Support	League: S CSAC: P	Support
AB 2817 (Chiu)	Amended 5/27/2016	8/11/2016- Senate Appropriations	Income Taxes: Credits: Low-Income Housing: Allocation Increase. Existing law establishes a low-income housing tax credit program pursuant to which the California Tax Credit Allocation Committee provides procedures and requirements for the allocation of state insurance, personal income, and corporation income tax credit amounts among low-income housing projects based on federal law. Existing law, in modified conformity to federal income tax law, allows the credit based upon the applicable percentage, as defined, of the qualified basis of each qualified low-income building. The bill would also increase the amount the committee may allocate to farmworker housing projects from \$500,000 to \$25,000,000 per year. The bill, under the insurance taxation law, the Personal Income Tax Law, and the Corporation Tax Law, would modify the definition of applicable percentage relating to qualified low-income buildings.	Support	League: S CSAC: S	Support

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
SB 879 (Beall)	Amended 8/19/2016	8/19/2016- Assembly Third Reading	Affordable Housing: Bond Act. Under existing law, there are programs providing assistance for, among other things, emergency housing, multifamily housing, farmworker housing, home ownership for very low and low-income households, and downpayment assistance for first-time home buyers. Existing law also authorizes the issuance of bonds in specified amounts pursuant to the State General Obligation Bond Law and requires that proceeds from the sale of these bonds be used to finance various existing housing programs, capital outlay related to infill development, brownfield cleanup that promotes infill development, and housing-related parks. This bill would enact the Affordable Housing Bond Act of 2018, which, if adopted, would authorize the issuance of bonds in the amount of \$3,000,000,000 pursuant to the State General Obligation Bond Law. Proceeds from the sale of these bonds would be used to finance various existing housing programs, as well as infill infrastructure financing and affordable housing matching grant programs, as provided. This bill contains other related provisions.	Support	League: S	Support
SB 1030 (McGuire)	Chaptered 8/19/2016	8/19/2016- Chaptered	Sonoma County Regional Climate Protection Authority. Existing law, until December 1, 2019, creates the Sonoma County Regional Climate Protection Authority. Existing law provides for the authority to be governed by the same board as that governing the Sonoma County Transportation Authority and imposes certain duties on the authority. Existing law authorizes the authority to perform coordination and implementation activities within the boundaries of the County of Sonoma, in cooperation with local agencies, as defined, that elect to participate, to assist those agencies in meeting their greenhouse gas emissions reduction goals. Existing law authorizes the authority to develop, coordinate, and implement programs and policies to comply with the California Global Warming Solutions Act of 2006 and other federal or state mandates and programs designed to respond to greenhouse gas emissions and climate change. This bill would extend these provisions indefinitely. By extending the duties of the Sonoma County Regional Climate Protection Authority, this bill would impose a state-mandated local program.	Support	League: W CSAC: W	Support
SB 1233 (McGuire)	Amended 8/12/2016	8/12/2016- Failed to Pass	Joint Powers Authorities: Water Bill Savings Act. Existing law, the Marks-Roos Local Bond Pooling Act of 1985, authorizes joint powers authorities, among other powers, to issue bonds and loan the proceeds to local agencies to finance specified types of projects and programs. This bill would enact the Water Bill Savings Act, which would authorize a joint powers authority to provide funding for a customer of a local agency or its publicly owned utility to acquire, install, or repair a water efficiency improvement on the customer's property served by the local agency or its publicly owned utility. The bill would require the customer to repay the authority through an efficiency charge on the customer's water bill to be established and collected by the local agency or its publicly owned utility on behalf of the authority pursuant to a servicing agreement. The bill would authorize the authority to issue bonds to fund the program. The bill would require the Department of Water Resources to provide ongoing oversight of activities undertaken pursuant to these provisions, including, but not limited to, monitoring an authority's administration of an efficiency improvement financing program, as specified.	Support	League: W CSAC: P	Support

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
SBX1-1 (Beall)	Amended 4/21/2016	4/21/2016- Senate Appropriations	Transportation Funding. Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited in the Motor Vehicle Account and used to fund the Department of Motor Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account. This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system and for other specified purposes. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.12 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill and \$0.10 of a \$0.22 per gallon increase in the diesel fuel excise tax imposed by the bill, an increase of \$35 in the annual vehicle registration fee, a new \$100 annual vehicle registration fee applicable to zero-emission motor vehicles, as defined, a new annual road access charge on each vehicle, as defined, of \$35, and repayment, by June 30, 2016, of outstanding loans made in previous years from certain transportation funds to the General Fund. The bill would provide that revenues from future adjustments in the applicable portion of the fuel tax rates, the annual vehicle registration fee increase, and the road access charge would also be deposited in the account. This bill contains other related provisions and other existing laws.	Support	League: S CSAC: S	Support
AB 18 (Dodd)	Amended 7/7/2015	8/27/2015- Senate Appropriations	Disaster Relief: South Napa Earthquake. The California Disaster Assistance Act generally provides that the state share for disaster project allocations to local agencies is no more than 75% of total state eligible costs, except for specified events for which the state share is up to 100% of state eligible costs. This bill would add the August 24, 2014, South Napa Earthquake, to the list of events for which the state share of state eligible cost is up to 100% and exempt the county from a specified planning requirement as a condition of receiving this level of assistance.	Support	League: W CSAC: S	Support
AB 1934 (Santiago)	Amended 8/18/2016	8/24/2016- Assembly Concurrence	Planning and Zoning: Density Bonuses. The Planning and Zoning Law requires, when an applicant proposes a housing development within the jurisdiction of the local government, that the city, county, or city and county provide the developer with a density bonus and other incentives or concessions for the production of lower income housing units or for the donation of land within the development if the developer, among other things, agrees to construct a specified percentage of units for very low, low-, or moderate-income households or qualifying residents. This bill, when an applicant for approval for commercial development agrees to partner with an affordable housing developer to construct a joint project or 2 separate projects encompassing affordable housing, would require a city, county, or city and county to grant to the commercial developer a development bonus, as specified. By increasing the duties of local officials relating to the administration of development bonuses, this bill would create a state-mandated local program.	Watch	League: Removal of Opposition Amended CSAC: C	Watch

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
AB 2208 (Santiago)	Amended 6/23/2016	8/24/2016- Enrollment	Local Planning: Housing Element: Inventory of Land for Residential Development. Existing law, the Planning and Zoning Law, requires a city or county to adopt a comprehensive, long-term general plan for the physical development of the city or the county and of any land outside its boundaries that bears relation to its planning. That law requires the general plan to contain specified mandatory elements, including a housing element. Existing law requires the housing element to contain an inventory of land suitable for residential development, as defined, and requires that inventory to be used to identify sites that can be developed for housing within the planning period and that are sufficient to provide for the jurisdiction's share of the regional housing need for all income levels. This bill would revise the definition of land suitable for residential development to include above sites owned or leased by a city, county, or city and county. By imposing new duties upon local agencies with respect to the housing element of the general plan, this bill would impose a state-mandated local program. This bill contains other related provisions and other existing laws.	Watch	League: W CSAC: W	Watch
AB 2299 (Bloom)	Amended: 8/19/2016	8/26/2016- Senate Third Reading	Land Use: Housing: 2nd Units. The Planning and Zoning Law authorizes the legislative body of a city or county to regulate, among other things, the intensity of land use, and also authorizes a local agency to provide by ordinance for the creation of 2nd units in single-family and multifamily residential zones, as specified. Existing law authorizes the ordinance to designate areas within the jurisdiction of the local agency where 2nd units may be permitted, to impose specified standards on 2nd units, and to provide that 2nd units do not exceed allowable density and are a residential use, as specified. This bill would replace the term "second unit" with "accessory dwelling unit." The bill would, instead, require the ordinance to include the elements described above and would also require the ordinance to require accessory dwelling units to comply with specified conditions. This bill would require ministerial, nondiscretionary approval of an accessory dwelling unit under an existing ordinance. The bill would also specify that a local agency may reduce or eliminate parking requirements.	Watch	League: C CSAC: O	Watch
AB 2442 (Holden)	Amended 8/19/2016	8/24/2016- Assembly Concurrence	Density Bonuses. The Planning and Zoning Law requires, when an applicant proposes a housing development within the jurisdiction of the local government, that the city, county, or city and county provide the developer with a density bonus and other incentives or concessions for the production of lower income housing units or for the donation of land within the development if the developer, among other things, agrees to construct a specified percentage of units for very low, low-, or moderate-income households or qualifying residents. This bill would additionally require a density bonus to be provided to a developer that agrees to construct a housing development that includes at least 10% of the total units for transitional foster youth, disabled veterans, or homeless persons, as defined. The bill would set the density bonus at 20% of the number of these units. By increasing the duties of local agencies, this bill would impose a state-mandated local program.	Watch	League: C CSAC: W	Watch

Bill Number	Current Text	Status	Summary	ABAG Recom.	Positions: League CSAC MTC BAAQMD	L&GO Position
AB 2584 (Daly)	Amended 6/27/2016	8/25/2016- Assembly Enrollment	Land Use: Housing Development. The Housing Accountability Act, among other things, prohibits a local agency from disapproving a housing development project for very low, low-, or moderate-income households or an emergency shelter or conditioning approval in a manner that renders the project infeasible unless the local agency makes specified written findings. The act authorizes an applicant or person who would be eligible to apply for residency in the development or emergency shelter to bring an action to enforce the act. This bill would, in addition, authorize a housing organization, as defined, to bring an action challenging the disapproval of a housing development pursuant to these provisions.	Watch	League: O CSAC: W	Watch
SB 7 (Wolk)	Amended 8/19/2016	8/25/2016- Senate Concurrence	Housing: Water Meters: Multiunit Structures. Existing law generally regulates the hiring of dwelling units and, among other things, imposes certain requirements on landlords and tenants. Among these requirements, existing law requires landlords to provide tenants with certain notices or disclosures pertaining to, among other things, pest control and gas meters. This bill would express the intent of the Legislature to encourage the conservation of water in multifamily residential rental buildings through means either within the landlord's or the tenant's control, and to ensure that the practices involving the submetering of dwelling units for water service are just and reasonable, and include appropriate safeguards for both tenants and landlords.	Watch	League: W CSAC: W	Watch
SB 1000 (Leyva)	Amended 8/18/2016	8/18/2016- Assembly Third Reading	Land Use: General Plans: Environmental Justice. The Planning and Zoning Law requires the legislative body of each county and city to adopt a comprehensive, long-term general plan for the physical development of the county or city and of any land outside its boundaries that bears relation to its planning. That law requires this general plan to include several elements, including, among others, a safety element for the protection of the community from unreasonable risks associated with the effects of various geologic hazards, flooding, wildland and urban fires, and climate adaptation and resilience strategies. That law requires that the safety element be reviewed and updated, in the case of flooding and fire hazards, upon the next revision of the housing element after specified dates or, in the case of climate adaptation and resilience strategies, upon either the next revision of a local hazard mitigation plan after a specified date or on or before January 1, 2022, as applicable. That law also requires, after the initial revision of the safety element to address flooding, fires, and climate adaptation and resilience strategies, that for each subsequent revision the planning agency review and, if necessary, revise the safety element to identify new information.	Watch	League: O CSAC: Supp. if Amend.	Watch
SB 1069 (Wieckowski)	Amended: 6/16/2016	8/24/2016- Senate Enrollment	Land Use: Zoning. The Planning and Zoning Law authorizes the legislative body of a city or county to regulate, among other things, the intensity of land use, and also authorizes a local agency to provide by ordinance for the creation of 2nd units in single-family and multifamily residential zones, as specified. That law makes findings and declarations with respect to the value of 2nd units to California's housing supply. This bill would replace the term "second unit" with "accessory dwelling unit" throughout the law and declare that, among other things, allowing accessory dwelling units in single-family or multifamily residential zones provides additional rental housing stock.	Watch	League: O CSAC: O	Watch

### Senate Bill No. 32

Passed the Senate	August 24, 2016
	Secretary of the Senate
Passed the Assemb	aly August 23, 2016
	Chief Clerk of the Assembly
This bill was rec	eeived by the Governor this day
	, 2016, at o'clockм.
	Private Secretary of the Governor

 $SB 32 \qquad \qquad -2-$ 

### CHAPTER \_\_\_\_\_

An act to add Section 38566 to the Health and Safety Code, relating to greenhouse gases.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 32, Pavley. California Global Warming Solutions Act of 2006: emissions limit.

(1) The California Global Warming Solutions Act of 2006 designates the State Air Resources Board as the state agency charged with monitoring and regulating sources of emissions of greenhouse gases. The state board is required to approve a statewide greenhouse gas emissions limit equivalent to the statewide greenhouse gas emissions level in 1990 to be achieved by 2020 and to adopt rules and regulations in an open public process to achieve the maximum, technologically feasible, and cost-effective greenhouse gas emissions reductions.

This bill would require the state board to ensure that statewide greenhouse gas emissions are reduced to 40% below the 1990 level by 2030.

(2) This bill would become operative only if AB 197 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares all of the following:

- (a) The California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code) authorizes the State Air Resources Board to adopt regulations to achieve the maximum technologically feasible and cost-effective greenhouse gas emissions reductions.
- (b) The California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code) requires the State Air Resources Board to reduce statewide emissions of greenhouse gases to at least the 1990

-3- SB 32

emissions level by 2020 and to maintain and continue reductions thereafter.

- (c) Continuing to reduce greenhouse gas emissions is critical for the protection of all areas of the state, but especially for the state's most disadvantaged communities, as those communities are affected first, and, most frequently, by the adverse impacts of climate change, including an increased frequency of extreme weather events, such as drought, heat, and flooding. The state's most disadvantaged communities also are disproportionately impacted by the deleterious effects of climate change on public health.
- (d) The State Air Resources Board shall achieve the state's more stringent greenhouse gas emission reductions in a manner that benefits the state's most disadvantaged communities and is transparent and accountable to the public and the Legislature.
- SEC. 2. Section 38566 is added to the Health and Safety Code, to read:
- 38566. In adopting rules and regulations to achieve the maximum technologically feasible and cost-effective greenhouse gas emissions reductions authorized by this division, the state board shall ensure that statewide greenhouse gas emissions are reduced to at least 40 percent below the statewide greenhouse gas emissions limit no later than December 31, 2030.
- SEC. 3. This act shall become operative only if Assembly Bill 197 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

	Govern	or
Approved		., 2016

### Assembly Bill No. 197

Passed the Assembly	August 24, 2016
_	Chief Clerk of the Assembly
Passed the Senate A	ugust 22, 2016
_	
	Secretary of the Senate
This bill was rec	ceived by the Governor this day
of	., 2016, at o'clockм.
_	Private Secretary of the Governor

AB 197 -2-

### CHAPTER \_\_\_\_\_

An act to add Article 7.6 (commencing with Section 9147.10) to Chapter 1.5 of Part 1 of Division 2 of Title 2 of the Government Code, and to amend Sections 39510 and 39607 of, and to add Sections 38506, 38531, 38562.5, and 38562.7 to, the Health and Safety Code, relating to air resources.

### LEGISLATIVE COUNSEL'S DIGEST

AB 197, Eduardo Garcia. State Air Resources Board: greenhouse gases: regulations.

(1) Existing law establishes the State Air Resources Board consisting of 14 members and vests the state board with regulatory jurisdiction over air quality issues.

This bill would add 2 Members of the Legislature to the state board as ex officio, nonvoting members. The bill would provide that the voting members of the state board are appointed for staggered 6-year terms and upon expiration of the term of office of a voting member, the appointing authority may reappoint that member to a new term of office, subject to specified requirements. The bill would require the state board to establish the initial staggered terms. The bill would create the Joint Legislative Committee on Climate Change Policies consisting of at least 3 Members of the Senate and at least 3 Members of the Assembly and would require the committee to ascertain facts and make recommendations to the Legislature and to the houses of the Legislature concerning the state's programs, policies, and investments related to climate change, as specified.

(2) Existing law requires the state board to inventory sources of air pollution within the air basins of the state and determine the kinds and quantity of air pollutants. The California Global Warming Solutions Act of 2006 requires the State Air Resources Board to adopt regulations to require the reporting and verification of statewide greenhouse gas emissions and to monitor and enforce compliance with the act.

This bill would require the state board to make available, and update at least annually, on its Internet Web site the emissions of greenhouse gases, criteria pollutants, and toxic air contaminants

-3- AB 197

for each facility that reports to the state board and air districts. The bill would require the state board, at least once a year at a hearing of the Joint Legislative Committee on Climate Change Policies, to present an informational report on the reported emissions of greenhouse gases, criteria pollutants, and toxic air contaminants from all sectors covered by the scoping plan, as specified.

This bill would require the state board to make available, and update at least annually, on its Internet Web site the emissions of greenhouse gases, criteria pollutants, and toxic air contaminants throughout the state broken down to a local and subcounty level for stationary sources and to at least a county level for mobile sources, as specified.

(3) The act requires the board to approve a statewide greenhouse gas emissions limit equivalent to the statewide greenhouse gas emissions level in 1990 to be achieved by 2020. The act requires the state board to prepare and approve a scoping plan for achieving the maximum technologically feasible and cost-effective reductions in greenhouse gas emissions.

This bill would require the state board, when adopting rules and regulations to achieve greenhouse gas emissions reductions beyond the statewide greenhouse gas emissions limit and to protect the state's most impacted and disadvantaged communities, to follow specified requirements, consider the social costs of the emissions of greenhouse gases, and prioritize specified emission reduction rules and regulations.

This bill would require the state board, when updating the scoping plan, to identify specified information for each emissions reduction measure, including each alternative compliance mechanism, market-based compliance mechanism, and potential monetary and nonmonetary incentive.

(4) This bill would become operative only if SB 32 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares all of the following:

(a) The California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health

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and Safety Code) authorizes the State Air Resources Board to adopt regulations to achieve the maximum technologically feasible and cost-effective greenhouse gas emission reductions.

- (b) The California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code) requires the State Air Resources Board to reduce statewide emissions of greenhouse gases to at least the 1990 emissions level by 2020 and to maintain and continue reductions thereafter.
- (c) Continuing to reduce greenhouse gas emissions is critical for the protection of all areas of the state, but especially for the state's most disadvantaged communities, as those communities are affected first, and most frequently, by adverse impacts of climate change, including increased frequency of extreme weather events such as drought, heat, and flooding. The state's most disadvantaged communities are also disproportionately impacted by the deleterious effects of climate change on public health.
- (d) The State Air Resources Board's actions to reduce greenhouse gas emissions must be done in a manner that is transparent and accountable to the public and the Legislature. To this end, the State Air Resources Board must enhance the accessibility of information used to inform and evaluate regulatory measures developed to reduce greenhouse gas emissions.
- (e) Transparency and accountability also are essential to ensuring the state's actions are done in an equitable fashion that is protective and mindful of the effects on the state's most disadvantaged communities.
- (f) In recognition of the need for ongoing, permanent oversight over the implementation of the state's climate policies, the Joint Legislative Committee on Climate Change Policies will be established. The committee will uniquely provide an oversight perspective that connects the jurisdictions of several legislative standing committees, including those that have the issues of air quality, transportation, energy, and local government within their jurisdiction, which is critical given that the state has integrated climate change policies throughout the activities of many state agencies in addition to the State Air Resources Board.
- SEC. 2. Article 7.6 (commencing with Section 9147.10) is added to Chapter 1.5 of Part 1 of Division 2 of Title 2 of the Government Code, to read:

\_5\_ AB 197

### Article 7.6. Joint Legislative Committee on Climate Change Policies

- 9147.10. (a) The Joint Legislative Committee on Climate Change Policies is hereby created. The committee shall ascertain facts and make recommendations to the Legislature concerning the state's programs, policies, and investments related to climate change. Those recommendations shall be shared with other appropriate legislative standing committees, including the Assembly Committee on Budget and the Senate Committee on Budget and Fiscal Review.
- (b) The joint committee shall consist of at least three Members of the Senate and at least three Members of the Assembly who shall be selected in the manner provided for in the Joint Rules of the Senate and Assembly. The membership shall reflect the perspectives of multiple standing committees.
- (c) The chair of the State Air Resources Board shall annually appear before the joint committee to present the state board's annual informational report on the reported emissions of greenhouse gases, criteria pollutants, and toxic air contaminants from all sectors covered by the scoping plan, as required pursuant to subdivision (b) of Section 38531 of the Health and Safety Code. This presentation may be done at a hearing that is held jointly with the relevant Assembly and Senate standing committees.
- (d) In recognition of the technical complexity involved in reviewing the state's climate policies, the joint committee may establish a panel of experts to provide an independent analysis of the state's policies to better inform the joint committee's recommendations.
- SEC. 3. Section 38506 is added to the Health and Safety Code, to read:
- 38506. For purposes of this division, "social costs" means an estimate of the economic damages, including, but not limited to, changes in net agricultural productivity; impacts to public health; climate adaptation impacts, such as property damages from increased flood risk; and changes in energy system costs, per metric ton of greenhouse gas emission per year.
- SEC. 4. Section 38531 is added to the Health and Safety Code, to read:

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- 38531. (a) (1) The state board shall make available, and update at least annually, on its Internet Web site the emissions of greenhouse gases and criteria pollutants for each facility that reports to the state board pursuant to Section 38530. The data shall be displayed in a manner that illustrates the changes in emissions levels over time.
- (2) No later than January 1, 2018, the state board shall add toxic air contaminant emissions to the information made available pursuant to paragraph (1).
- (3) The criteria pollutant and toxic air contaminant emissions data for stationary sources shall be based on data provided to the state board by air pollution control and air quality management districts collected pursuant to Section 39607 and Chapter 3 (commencing with Section 44340) of Part 6 of Division 26.
- (b) At least once a year at a hearing of the Joint Legislative Committee on Climate Change Policies, the state board shall present an informational report on the reported emissions of greenhouse gases, criteria pollutants, and toxic air contaminants from all sectors covered by the scoping plan prepared pursuant to Section 38561. The report shall evaluate emission trends and include a discussion of the regulatory requirements, initiatives, and other programs that may influence those trends. The report also may include recommendations from the state board for legislative action and consideration.
- SEC. 5. Section 38562.5 is added to the Health and Safety Code, to read:
- 38562.5. When adopting rules and regulations pursuant to this division to achieve emissions reductions beyond the statewide greenhouse gas emissions limit and to protect the state's most impacted and disadvantaged communities, the state board shall follow the requirements in subdivision (b) of Section 38562, consider the social costs of the emissions of greenhouse gases, and prioritize both of the following:
- (a) Emission reduction rules and regulations that result in direct emission reductions at large stationary sources of greenhouse gas emissions sources and direct emission reductions from mobile sources.
- (b) Emission reduction rules and regulations that result in direct emission reductions from sources other than those specified in subdivision (a).

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- SEC. 6. Section 38562.7 is added to the Health and Safety Code, to read:
- 38562.7. Each scoping plan update developed pursuant to Section 38561 shall identify for each emissions reduction measure, including each alternative compliance mechanism, market-based compliance mechanism, and potential monetary and nonmonetary incentive the following information:
- (a) The range of projected greenhouse gas emissions reductions that result from the measure.
- (b) The range of projected air pollution reductions that result from the measure.
- (c) The cost-effectiveness, including avoided social costs, of the measure.
- SEC. 7. Section 39510 of the Health and Safety Code is amended to read:
- 39510. (a) The State Air Resources Board is continued in existence in the California Environmental Protection Agency. The state board shall consist of 14 voting members.
- (b) Twelve members shall be appointed by the Governor, with the consent of the Senate, on the basis of their demonstrated interest and proven ability in the field of air pollution control and their understanding of the needs of the general public in connection with air pollution problems.
- (c) Of the members appointed pursuant to subdivision (b), six members shall have the following qualifications:
- (1) One member shall have training and experience in automotive engineering or closely related fields.
- (2) One member shall have training and experience in chemistry, meteorology, or related scientific fields, including agriculture or law.
- (3) One member shall be a physician and surgeon or an authority on health effects of air pollution.
  - (4) Two members shall be public members.
- (5) One member shall have the qualifications specified in paragraph (1), (2), or (3) or shall have experience in the field of air pollution control.
- (d) Of the members appointed pursuant to subdivision (b), six members shall be board members from districts who shall reflect the qualitative requirements of subdivision (c) to the extent practicable. Of these members:

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- (1) One shall be a board member from the south coast district.
- (2) One shall be a board member from the bay district.
- (3) One shall be a board member from the San Joaquin Valley Unified Air Pollution Control District.
- (4) One shall be a board member from the San Diego County Air Pollution Control District.
- (5) One shall be a board member from the Sacramento district, the Placer County Air Pollution Control District, the Yolo-Solano Air Quality Management District, the Feather River Air Quality Management District, or the El Dorado County Air Pollution Control District.
  - (6) One shall be a board member of any other district.
- (e) The Senate Committee on Rules and the Speaker of the Assembly shall each appoint one member to the state board who shall be a person who works directly with communities in the state that are most significantly burdened by, and vulnerable to, high levels of pollution, including, but not limited to, communities with diverse racial and ethnic populations and communities with low-income populations.
- (f) Any vacancy shall be filled by the appointing authority within 30 days of the date on which it occurs. If the Governor fails to make an appointment for any vacancy within the 30-day period, the Senate Committee on Rules may make the appointment to fill the vacancy in accordance with this section.
- (g) While serving on the state board, all members shall exercise their independent judgment as officers of the state on behalf of the interests of the entire state in furthering the purposes of this division. A member of the state board shall not be precluded from voting or otherwise acting upon any matter solely because that member has voted or acted upon the matter in his or her capacity as a member of a district board, except that a member of the state board who is also a member of a district board shall not participate in any action regarding his or her district taken by the state board pursuant to Sections 41503 to 41505, inclusive.
- (h) (1) Except for initial staggered terms that shall be established by the state board, the term of office for the voting members shall be six years. Upon expiration of the term of office of a voting member, the appointing authority may reappoint that member to a new term of office, subject to the requirement of subdivision (b), if applicable.

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- (2) Notwithstanding paragraph (1), a person who is a member of the state board pursuant to subdivision (d) shall not continue as a member if he or she ceases to hold the membership that qualifies that person to be appointed as a member of the state board. The membership on the state board held by that person shall terminate immediately upon ceasing to hold that qualifying membership.
- (i) In addition to subdivision (a), two Members of the Legislature shall serve as ex officio, nonvoting members of the state board. One member shall be appointed by the Senate Committee on Rules. One member shall be appointed by the Speaker of the Assembly.
- SEC. 8. Section 39607 of the Health and Safety Code is amended to read:

39607. The state board shall:

- (a) Establish a program to secure data on air quality in each air basin established by the state board.
- (b) (1) Inventory sources of air pollution within the air basins of the state and determine the kinds and quantity of air pollutants, including, but not limited to, the contribution of natural sources, mobile sources, and area sources of emissions, including a separate identification of those sources not subject to district permit requirements, to the extent feasible and necessary to carry out the purposes of this chapter. The state board shall use, to the fullest extent, the data of local agencies and other state and federal agencies in fulfilling this purpose.
- (2) Make available on the state board's Internet Web site the emissions of greenhouse gases, criteria pollutants, and toxic air contaminants throughout the state broken down to a local and subcounty level for stationary sources and to at least a county level for mobile sources. The emissions reported shall include data on the emissions of criteria pollutants and toxic air contaminants emitted by stationary sources as provided to the state board by districts. The information shall be displayed graphically and updated at least once a year.
- (c) Monitor air pollutants in cooperation with districts and with other agencies to fulfill the purpose of this division.
- (d) Adopt test procedures to measure compliance with its nonvehicular emission standards and those of districts.
- (e) Establish and periodically review criteria for designating an air basin attainment or nonattainment for any state ambient air quality standard set forth in Section 70200 of Title 17 of the

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California Code of Regulations. In developing and reviewing these criteria, the state board shall consider instances where there is poor or limited ambient air quality data, and shall consider highly irregular or infrequent violations. The state board shall provide an opportunity for public comment on the proposed criteria, and shall adopt the criteria after a public hearing.

- (f) Evaluate, in consultation with the districts and other interested parties, air quality-related indicators that may be used to measure or estimate progress in the attainment of state standards and establish a list of approved indicators. On or before July 1, 1993, the state board shall identify one or more air quality indicators to be used by districts in assessing progress as required by subdivision (b) of Section 40924. The state board shall continue to evaluate the prospective application of air quality indicators and, upon a finding that adequate air quality modeling capability exists, shall identify one or more indicators that may be used by districts in lieu of the annual emission reductions mandated by subdivision (a) of Section 40914. In no case shall any indicator be less stringent or less protective, on the basis of overall health protection, than the annual emission reduction requirement in subdivision (a) of Section 40914.
- (g) Establish, not later than July 1, 1996, a uniform methodology that may be used by districts in assessing population exposure, including, but not limited to, reduction in exposure of districtwide subpopulations, such as children, the elderly, and persons with respiratory disease, to ambient air pollutants at levels above the state ambient air quality standards, for estimating reductions in population exposure for the purposes of Sections 40913, 40924, and 41503, and for the establishment of the means by which reductions in population exposures may be achieved. The methodology adopted pursuant to this subdivision shall be consistent with the federal Clean Air Act (42 U.S.C. Sec. 7401 et seq.), and with this division, including, but not limited to, Section 39610.
- SEC. 9. This act shall become operative only if Senate Bill 32 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

	Gov	ernor
Approved		, 2016



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### California Public Vote on Bonds Initiative, Proposition 53 (2016)

The California Public Vote on Bonds Initiative (#15-0003) will be on the November 8, 2016 ballot in California as an initiated constitutional amendment.[1][2][3]

A "yes" vote will be a vote in favor of requiring voter approval before the state could issue more than \$2 billion in public infrastructure bonds that would require an increase in taxes or fees for repayment.

A "no" vote will be a vote against the voter approval requirement and in favor of continuing to allow the state to issue new debt without voter approval.

Supporters of the initiative refer to it as the "No Blank Checks Initiative."

### Background

While some bonds do appear on California ballots for voter approval, bonds paid for out of state revenue are not required to be voter-approved. There was a previous version of the Public Vote on Bonds initiative (#15-0003), Initiative #14-0009, submitted for the ballot in 2014, but it failed to qualify. [4] Business Executive Dean Cortopassi backed both Initiative #14-0009 and Initiative #15-0003, submitting a request for a title and summary for the latter in 2015. [5][6][7]

### Text of measure

### **Ballot title**

The ballot title is as follows:[8]

**Ballot summary** 

The ballot summary is as follows:[8]

Requires State Legislature approve use of revenue bonds for public infrastructure projects funded, owned, or operated by the state or any joint agency that includes the state, if the bond amount exceeds \$2 billion and repayment requires new, increased, or extended taxes, fees, or other charges. Requires that legislatively approved projects be presented on statewide ballot for voter approval. Applies to previously approved projects if remaining bond amount exceeds \$2 billion. Requires that specified project information for all state bonds be included in voter ballot pamphlet.[9]

### Fiscal impact statement

Note: The fiscal impact statement for a California ballot initiative authorized for circulation is jointly prepared by the state's legislative analyst and its director of finance.

The fiscal impact statement is as follows:<sup>[8]</sup>

California Public Vote on Bonds **Initiative** 



### **Election date**

November 8, 2016

### Topic

State and local government budgets, spending and finance

### **Status**

On the ballot

### Type

Origin Constitutional Citizens

amendment

Revenue Bonds. Infrastructure Projects. State Legislature and Voter Approval. Initiative Constitutional Amendment.<sup>[9]</sup>

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### Constitutional changes

The proposed amendment was designed to add the following section to Article XVI of the California Constitution:

Section 1.6. (a) Notwithstanding any other provision of law, all revenue bonds issued or sold by the State in an amount either singly or in the aggregate over two billion dollars (\$2,000,000,000) for any single project financed, owned, operated, or managed by the State must first be approved by the voters at a statewide election. "State" means the State of California, any agency or department thereof, and any joint powers agency or similar body created by the State or in which the State is a member. "State" as used herein does not include a city, county, city and county, school district, community college district, or special district. For purposes of this section, "special district" refers only to public entities formed for the performance of local governmental functions within limited boundaries. (b) A single project for which state revenue bonds are issued or sold in an amount over two billion dollars (\$2,000,000,000) may not be divided into, or deemed to be, multiple separate projects in order to avoid the voter approval requirements contained in this section. For purposes of this section, multiple allegedly separate projects shall be

### Support

### Supporters

The primary supporters for this initiative are Dean and Joan Cortopassi.

### **Arguments in favor**

Campaign Spokesman **Tom Ross** spoke about Dean Cortopassi, who led the initiative's campaign drive, and said the following: [2]

66 He started looking at the state debt issues and how do we control the state debt. If Californians are expected to pay for projects of \$2 billion or more, they ought to have a say on them. This gives Californians an opportunity to vote. [9]

### Opposition

### **Opponents**

- Gov. Jerry Brown
- California Chamber of Commerce
- State Building and Construction Trades Council

### **Arguments against**

**Gareth Lacy**, a spokesman for Gov. Brown, said the following:<sup>[2]</sup>

This is a really bad idea that would cause costly delays in repairing our roads, colleges and water systems and make it harder to respond to natural disasters. The governor is strongly opposed to this initiative. [9]

**Robbie Hunter**, president of the State Building and Construction Trades Council, argued the following:<sup>[2]</sup>

Our state is suffering from a massive backlog of essential needs across the state including outdated water systems that are vulnerable to earthquakes, crumbling roads and bridges and overcrowded hospitals and universities. This measure worsens an already grave situation and threatens our economy and job creation.<sup>[9]</sup>

Allan Zaremberg, California Chamber of Commerce president, said the following:<sup>[2]</sup>

This ballot measure is both deceptive and dangerous. Since neither the general fund nor state taxpayers are on the hook for repayment, it's misleading and unnecessary to call for a statewide vote.<sup>[9]</sup>

### Campaign finance

As of April 26, 2016, the support campaign for this initiative had roughly five times more in campaign funds than the opposition campaign had, and was entirely bankrolled by Stockton business executive Dean Cortopassi and his wife Joan Cortopassi. [11][12] The majority of campaign funds for the opposition came from various engineering, infrastructure, business, and construction organizations. [13]

# Total campaign cash<sup>[10</sup> as of April 26, 2016 \$4,505,600 Support: \$850,000 Opposition:

### Support

One hundred percent of the total contributions for this campaign were in-state donations made by Dean and Joan Cortopassi.

As of April 26, 2016, the following PACs were registered to support this initiative and the total amount raised below was current as of the same date. The amount spent listed below was current as of March 2016.<sup>[11][13]</sup>

Committee	Amount raised	Amount spent
Stop Blank Checks (http://cal-access.sos.ca.gov/Campaign/Measures/Detail.aspx? id=1376142&session=2015)		\$356,316.27
Total	\$4,505,600	\$356,316.27

As of May 14, 2016, the largest and only donors in support of this initiative were:<sup>[11]</sup>

Donor	Amount	
Dean Cortopassi	\$3,005,600	
Joan Cortopassi	\$1,500,000	

### Opposition

One ballot measure campaign committee registered in opposition to the measure as of March 7, 2016. The committee receive the following total contributions as of March 7, 2016. The expenditures listed were current as of March 31, 2016. [13]

Committee	Amount raised	Amount spent
Citizens To Protect California Infrastructure, Sponsored By Business and Construction Trades Organizations (http://cal-access.sos.ca.gov/Campaign/Measures/Detail.aspx? id=1376142&session=2015)	\$850,000	\$193,201.33
Total	\$850,000	\$193,201.33

The following are the top five donors who contributed to the Citizens To Protect California Infrastructure committee as of Marc 31, 2016:<sup>[14]</sup>

Donor	Amount
MEMBERS' VOICE OF THE STATE BUILDING AND CONSTRUCTION TRADES COUNCIL OF CALIFORNIA	\$150,000
CALIFORNIA CONSTRUCTION INDUSTRY LABOR MANAGEMENT COOPERATION TRUST	\$100,000
LABORERS PACIFIC SOUTHWEST REGIONAL ORGANIZING COALITION - ISSUES PAC	\$100,000
MEMBERS' VOICE OF THE STATE BUILDING AND CONSTRUCTION TRADES COUNCIL OF CALIFORNIA	\$100,000
CALIFORNIA ALLIANCE FOR JOBS - REBUILD CALIFORNIA COMMITTEE	\$50,000

### Media editorials

### Support

If you know of any editorial board endorsements that should be posted here, please email the Ballot Measures project directo (mailto:ballotmeasures@ballotpedia.org).

### **Opposition**

In a November 2015 editorial, the *Contra Costa Times* editorial board argued that the ballot measure language was too unclea and vague, saying the following:<sup>[15]</sup>

Voters shouldn't lock into law any proposition leaving this much uncertainty, especially since it would require twothirds approval to change or overturn it, even though it can pass initially with a simple majority. The governor is dead wrong about his \$15 billion-and-counting Delta plan. But when he calls Cortopassi's ballot measure 'a really bad idea' -- that's an understatement.<sup>[9]</sup>

### Other opinions

**The Modesto Bee** editorial board has not taken a position on the initiative, but did say the following regarding its potential impact on Governor Jerry Brown's plans:

Having been rebuked by the voters 33 years ago, the governor has been trying to remove the public from any decision regarding the Delta – leaving it up big water users instead. Cortopassi's initiative has the potential to block this sneak attack on Northern California's water. We'll need to learn more about the No Blank Checks initiative before we take a position on whether it's good for California's future. Opponents include labor unions and others, and some of their arguments appear valid, while others are perhaps overstated; reading the Legislative Analyst's review left it unclear. But we will say this much now: Brown deserves what he got.<sup>[9]</sup>

### Path to the ballot

### 15-0003 petition

- Dean Cortopassi submitted a letter requesting a title and summary for Initiative #15-0003 on January 7, 2015.
- A title and summary were issued for Initiative #15-0003 by the Attorney General of California's office on March 13, 2015.
- 365,880 valid signatures were required for qualification purposes.
- Supporters had until September 10, 2015, to collect the required signatures.
- This measure became eligible for the November 2016 ballot, per the Secretary of State's office, on November 2, 2015.<sup>[16]</sup>

### Failed 14-0009 version

- Dean Cortopassi submitted a letter requesting a title and summary for Initiative #14-0009 on June 27, 2014.
- A title and summary were issued for Initiative #14-0009 by the Attorney General of California's office on August 21, 2014.
- Supporters had until January 20, 2015, to collect the required 504,760 valid signatures for Initiative #14-0009.
- The initiative failed to qualify for the ballot on February 2, 2015.

### Related measures

### 2016

Government finance measures on the ballot in 2016	
State	Measures
Alabama	Alabama State Parks Fund Amendment
Alaska	Alaska State Debt for Student Loans Amendment, Ballot Measure 2
Arizona	Arizona Education Finance Amendment, Proposition 123 🝑
Arizona	Arizona Trust Land Amendment
Georgia	Georgia Safe Harbor for Sexually Exploited Children Fund Amendment
Hawaii	Hawaii Disposition of Excess Revenues Amendment
Illinois	Illinois Transportation Funds Amendment
Utah	Utah School Funds Modification Amendment
Wyoming	Wyoming Investment of Funds in Equities, Constitutional Amendment A

### External links

Letter requesting a ballot title for Initiative 14-0009
 (https://oag.ca.gov/system/files/initiatives/pdfs/14-0009%20%2814-0009%20%28Bond-funded%20Projects%29%29.pdf?)



• Letter requesting a ballot title for Initiative 15-0003 (http://oag.ca.gov/system/files/initiatives/pdfs/15-0003%20%28Bond-funded%20Projects%20V2%29.pdf?)

### Recent news

This section displays the most recent stories in a Google news search for the terms **California No blank checks initiative 2016.** 

Some of the stories below may not be relevant to this page due to the nature of Google's news search engine.

California Public Vote on Bonds Initiative, Proposition 53 (2016) - Google News Feed (http://google.com/search? hl=en&gl=us&tbm=nws&q=California+No+blank+checks+initiative+2016&um=1&ie=UTF-8)

- Proposals headed for Oregon November ballot Statesman Journal
- Initiative that could block high-speed rail makes November ballot Silicon Valley Business Journal
- CP&DR News Briefs July 5, 2016: California Transportation Plan; November Ballot Measures; Bay-Delta Plan Blocked ... California Plannning and Development Report
- What Initiatives are on the November Ballot? PublicCEO.com
- CA revenue bond ballot measure could kill future bullet train funding Construction Dive
- The Daily 202: Has Trump never read the Constitution? Washington Post
- November ballot crowded with weighty measures SFGate
- PELOSI'S vow on guns: 'We're not going away' -- STEYER Still Mulling Run -- TONY HAWK Does it Again Politico
- Making a Killing The New Yorker
- Coalition opposes 'No Blank Checks' ballot measure Fresno Business Journal

### State profile



California's population in 2014 was 38,802,500.

California's population in 2014 was 38,802,500, according to the United States Census Bureau. This estimate represented a 4.2 percent increase from the bureau's 2010 estimate The state's population per square mile was 239.1 in 2010, exceeding the national average c 87.4.

California experienced a 2 percent increase in total employment from 2011 to 2012, falling below the 2.2 percent increase at the national level during the same period.<sup>[17]</sup>

### **Demographics**

California exceeded the national average for residents who attained at least bachelor's degrees, according to data from 2009 to 2013. The United States Census Bureau found that 30.7 percent of California residents aged 25 years and older attained bachelor's degrees, compared to 28.8 percent at the national level.

The median household income in California was \$61,094 between 2009 and 2013, compare to a \$53,046 national median income. Census information showed a 16.8 percent poverty

rate in California during the study period, compared to a 14.5 percent national poverty rate.<sup>[17]</sup> **To expand the boxes below, click [show] on the right side of each box.** 

Racial Demographics, 2013<sup>[17]</sup>[show]

Presidential Voting Pattern, 2000-2012<sup>[18][19]</sup>[show]

Note: Each column will add up to 100 percent after removing the "Hispanic or Latino" percentage, although rounding by the Census Bureau may make the total one- or two-tenths off. Read more about race and ethnicity in the Census here. [20]

### **Footnotes**

- 1. *California Attorney General*, "Letter requesting a ballot title for Initiative 15-0003," January 7, 2015 (http://oag.ca.gov/system/files/initiatives/pdfs/15-0003%20%28Bond-funded%20Projects%20V2%29.pdf?)
- 2. *LA Times*, "Ballot measure is new obstacle to diverting water to Southern California," November 2, 2015 (http://www.latimes.com/local/political/la-me-pc-ballot-measure-new-obstacle-to-diverting-water-to-southern-california-20151030-story.html)
- 3. *California Attorney General*, "Letter requesting a ballot title for Initiative 14-0009," accessed November 17, 2014 (https://oag.ca.gov/system/files/initiatives/pdfs/14-0009%20%2814-0009%20%28Bondfunded%20Projects%29%29.pdf?)
- 4. *The Stockton Record*, "Ad response gives Cortopassi hope for ballot measure," November 17, 2014 (http://www.recordnet.com/article/20141117/NEWS/141119566/101143/NEWS)
- 5. California Office of the Attorney General, "14-0009 Re: Request for Title and Summary for Proposed Initiative Constitutional Amendment," June 27, 2014 (https://oag.ca.gov/system/files/initiatives/pdfs/14-0009%20%2814-0009%20%28Road funded%20Projects/%20%28 pdf2)

Categories: California 2016 ballot measures | State ballots, 2016 | State Ballot Measure, November 8, 2016 | State and local government budgets, spending and finance, California | Elections and campaigns, California | Certified, elections and campaigns, 2016 | Certified, state and local government budgets, spending and finance, 2016 | California 2016 ballot measures, certified | Initiated amendment certified for the 2016 ballot



## DECEPTIVE INITIATIVE UNDERMINES LOCAL CONTROL AND VITAL INFRASTRUCTURE PROJECTS

www.SaveLocalControl.com

Delta landowner Dean "Dino" Cortopassi has spent \$4.5 million to qualify a deceptive initiative for the November statewide ballot. This measure takes away local control by requiring a <u>statewide</u> vote even for some <u>local</u> infrastructure projects. The measure would add new layers of bureaucracy and red tape that will delay or derail needed improvements to critical infrastructure, including after emergencies and natural disasters. Here's why a broad, bipartisan coalition of business, labor, local governments, family farmers, water agencies, healthcare, taxpayer, and public safety organizations is opposed to the deceptive Cortopassi measure:

- Deceptive abuse of the system. Multimillionaire Dean Cortopassi has placed this measure
  on the ballot in order to try to disrupt a specific project

   - the plan to repair California's statewide water
  distribution system through the Delta. Irrespective of
  one's position on that single project, this measure has
  far broader implications it would delay or even stop
  much needed repairs to our roads, bridges, water
  supply and delivery systems, hospitals and universities
  all over the state. We cannot allow one wealthy
  landowner to abuse the initiative process for his own
  personal agenda.
- **Erodes local control.** This measure takes away local control by requiring <u>statewide</u> voter approval even for some <u>local</u> infrastructure projects. Under this measure, cities and towns that want to come together with the state and form a JPA to issue revenue bonds to upgrade local water systems, roads, bridges, ports and universities would have to put their project on a statewide ballot. That means voters in faraway regions would have the authority to deny funding for local projects outside of their community.
- Disrupts vital infrastructure development. California and its local communities already suffer from a massive backlog of essential infrastructure needs including outdated water

- systems that cannot withstand earthquakes, crumbling roads and bridges, and over-crowded hospitals and universities. This measure would make our infrastructure problems worse by denying the use of revenue bonds to finance these much needed projects.
- Contains NO exemptions for emergencies or a major disaster. That means, in cases of an earthquake or flood, local governments may need to wait as long as two years in order to get voter approval to begin rebuilding damaged or destroyed roads, freeways, bridges, hospitals and water delivery systems after an emergency.
- Unnecessary. Private investors bear the financial risk for revenue bonds, not the state or its general fund. And revenue bonds are repaid by users of a project who directly benefit, not taxpayers. For instance, repairs to a bridge would be paid by tolls on the bridge, or customers in a specific water district would pay to build a water recycling plant, not taxpayers. It makes no sense to have a statewide election on projects not financed by taxpayers for which the state and local governments bear none of the financial risk.

Paid for by Citizens to Protect California Infrastructure sponsored by business and construction trades organizations. Major funding by Members' Voice of the State Building and Construction Trades Council of California (Committee) and California Construction Industry Labor Management Cooperation Trust. PH: 916-443-0872

Item 7, Legislation



### We Oppose the Deceptive "Cortopassi Initiative" That Undermines Local Control and Vital Infrastructure Projects

www.SaveLocalControl.com

### **Local Government**

League of California Cities
California Association of Councils of Governments
Self Help Counties Coalition
Association of California Cities – Orange County
San Diego Association of Governments
Transportation Agency for Monterey County

### **Taxpayer**

Kern County Taxpayers Association

### Healthcare

California Hospital Association Hospital Council of Northern and Central California Hospital Association of Southern California

### Infrastructure

American Council of Engineering Companies – California
Associated General Contractors of California
California Alliance for Jobs
California Construction Industry Labor Management
Cooperation Trust
Engineering Contractors Association
Northern California Mechanical Contractors Association
United Contractors

### **Public Safety**

California Professional Firefighters
California State Sheriffs' Association
Peace Officers Research Association of California
(PORAC)

### Water

Association of California Water Agencies Metropolitan Water District of Southern California Northern California Water Association Southern California Water Committee State Water Contractors

### **Agriculture**

California Citrus Mutual
California Cotton Ginners Association
California Cotton Growers Association
California Women for Agriculture
Fresno County Farm Bureau
Western Agriculture Processors Association
Western Growers Association

### **Education**

California's Coalition for Adequate School Housing

### **Environment**

Natural Heritage Institute

### <u>Business</u>

California Chamber of Commerce
Anaheim Chamber of Commerce
Bay Area Council
Bay Planning Coalition
Building Owners and Managers Association California
Building Owners and Managers Association, Greater
Los Angeles
California Building Industry Association

California Business Properties Association

Item 7. Legislation

### **Business (continued)**

California Business Roundtable

California Manufacturers & Technology Association

California Public Securities Association

California Small Business Association

Central City Association, Los Angeles

Cerritos Regional Chamber of Commerce

East Bay Leadership Council

Chambers of Commerce Alliance of Ventura & Santa Barbara Counties

El Monte/South El Monte Chamber of Commerce

Great Fresno Area Chamber of Commerce

Hollywood Chamber of Commerce

Inland Empire Economic Partnership (IEEP)

Los Angeles Area Chamber of Commerce

Los Angeles County Business Federation (LA BizFed)

North Orange County Chamber of Commerce

Orange County Business Council (OCBC)

Oxnard Chamber of Commerce

Pacific Merchant Shipping Association

San Diego Regional Chamber of Commerce

San Francisco Chamber of Commerce

San Gabriel Valley Economic Partnership

Santa Clarita Valley Chamber of Commerce

Silicon Valley Leadership Group

South Bay Association of Chambers of Commerce

Torrance Area Chamber of Commerce

Valley Industry & Commerce Association (VICA)

### Labor

California State Building and Construction

**Trades Council** 

Service Employees International Union California (SEIU)

AFSCME California PEOPLE

Auto, Marine & Specialty Painters Local Union 1176

Boilermakers Local Union 92

California Conference of Machinists

California State Association of Electrical Workers

### **Labor (continued)**

California State Council of Laborers

Carpet, Linoleum & Soft Tile Workers Local Unions 12, 1237

District Council of Iron Workers

District Council 16 International Union of Painters and Allied Trades

County Building and Construction Trades Councils:

Alameda; Contra Costa; Imperial; Kern, Inyo, Mono;

Los Angeles/Orange; Marin; Northeastern; Sacramento

Sierra; San Diego; San Mateo; Stanislaus, Merced,

Mariposa & Tuolumne

Glaziers, Arch. Metal & Glass Workers Local Unions 169, 718, 767, 1621

International Brotherhood of Boilermakers

Insulators & Allied Workers Local Union 16

Ironworkers Local Unions 118, 155, 229, 433, 844

IUPAT Local Unions 294, 567

Laborers' Local Union 67

IBEW Local Unions 6, 11, 40, 47, 100, 180, 234, 302,

332, 340, 413, 428, 440, 441, 477, 551, 569, 595, 617,

684, 952, 1245

Painters and Drywall Finishers Local Union 3

Painters and Tapers Local Unions 83, 272, 376, 487,

507, 741, 913

Plasters Local Union 200

Plasterers & Cement Masons Local Union 300

Sheet Metal, Air, Rail and Transportation Workers

Western States Council

Sheet Metal, Air, Rail and Transportation Workers Local

Unions 104, 105, 206

Southern California Pipe Trades District Council 16

Teamsters Local Union 431

**UFCW Western States Council** 

United Association of Landscape & Irrigation, Sewer & Storm, Underground Industrial Piping Industry Local

345

### **Labor (continued)**

United Association of Plumbers & Fitters Local 761 United Association of Plumbers & Pipefitters Local Unions 78, 114, 582,

United Association of Plumbers, Pipefitters, Refrigeration UA Local 364

United Association of Plumbers & Steam Fitters Local Unions 398, 403, 460, 484

United Association of Plumbers, Steamfitters, Refrigeration & HVAC Service Technicians Local 230

United Association of Sprinkler Fitters Local 709

United Association of Steam, Refrigeration, Air Conditioning, Pipefitters & Apprentices Local 250

United Union of Roofers, Waterproofers & Allied Workers Local Unions 27, 36, 40, 45, 81, 95, 220

Western Regional District Council of Roofers & Waterproofers

### **Political**

California Democratic Party Los Angeles County Democratic Party



The Cortopassi ballot measure is a self-interest abuse of the initiative process that would mandate a **statewide** vote for some **local infrastructure projects**; empowering one region of the state to reject infrastructure priorities of communities in other regions of the state. Here is why:

### Locally-controlled JPAs created to address local infrastructure priorities are covered

While Section 1.6 (a) of the initiative excludes cities, counties and special districts, it explicitly includes local "Joint Powers Authorities (JPAs) or similar bodies that are created by the State or in which the State is a member."

### Small projects, under \$2 Billion threshold, but connected to larger projects are also covered

• Section 1.6 (b) requires projects that are "allegedly separate" also require a statewide vote, even for local projects. Allegedly separate is defined by the measure as projects that are "geographically proximate," "physically joined or connected," or "cannot accomplish [their] state purpose without the completion of another allegedly separate project."

Below are examples of local projects that could require a statewide vote under the Cortopassi measure:

### Water Supply and Storage

- Sites Reservoir Colusa County
- Temperance Flat Dam Fresno, Kings, Madera, Tulare and Merced Counties
- Shasta Dam Shasta County
- Los Vaqueros Reservoir Contra Costa County

### Regional Rail Upgrade and Expansion

- Transbay Terminal San Francisco
  - Regional transit hub connecting eight Bay Area counties currently under construction, which is managed and financed by the Transbay Joint Powers Authority, a JPA created in part by CalTrans.
- Capitol Corridor Alameda, Santa Clara, Contra Costa, Solano, Sacramento, Yolo & Placer Counties
  - o Managed and operated by the Capitol Corridor Joint Powers Authority which runs commuter rail service spanning 148 miles across 7 Northern California counties. The JPA was created by the state.

-more-

### Regional Rail Upgrade and Expansion (cont.)

- LOSSAN Rail Corridor San Luis Obispo, Santa Barbara, Ventura, Los Angeles, Orange, San Diego counties
  - LOSSAN Rail Corridor Agency is a JPA created by the state and in which state officials are members. Manages 351 miles of rail service across 6 Southern California and Coastal counties with at least \$6 billion in needed rail improvements over the next 20 years.

### **Bridge Repairs**

- Bay Area bridges Alameda, Contra Costa, Marin, San Francisco, San Mateo, Solano counties
  - o Managed and operated by the Bay Area Toll Authority which was created by the state.
- Coronado Bridge San Diego County
  - o Managed and operated by San Diego Toll Authority which the state now manages.

### **Airport Expansion**

- San Diego International Airport San Diego County
  - Owned and operated by the San Diego Regional Airport Authority, a local entity similar to a JPA created by the state.

### **Road Construction**

Toll Roads - Orange County

Four separate toll roads, managed by two JPAs created by the state via legislation passed in 1987.

### **Education**

- **University of California** \$13.3 billion planned capital expenditures in recent Capital Plan, and four campuses each have projects planned that meet the measure's \$2B threshold on their own:
  - UC Davis
  - o UC San Diego
  - o UC Irvine
  - UC San Francisco
  - Additionally, all 10 UC campuses have planned improvements to local medical centers, student housing, classrooms and research facilities. These local projects could each require a statewide vote if considered "allegedly part of" the University of California's larger capital improvement plan.
- California State University \$9 billion in planned capital facilities needs statewide
  - Each of the 23 CSU campuses have plans to construct more classrooms, student health clinics, research labs and student housing. These local projects could each require a statewide vote if considered "allegedly part of" the larger CSU capital improvement plan.

### Qualified Statewide Ballot Measures | California Secretary of State



The following is a list of statewide measures that have qualified for the ballot. For those measures that are currently attempting to qualify, see the <u>Initiative and Referendum Qualification Status</u> page.

For initiative measures that are eligible for the ballot, see the <u>Eligible Statewide Initiative Measures</u> page. An eligible initiative measure is one in which the required number of signatures have been submitted to and verified by the county elections officials. Eligible initiative measures will become qualified for the ballot on the 131st day prior to the next Statewide General Election unless withdrawn by the proponents prior to its qualification by the Secretary of State.

For information on the campaign committees that have organized to support or oppose propositions and ballot measures on the statewide ballot, see the <u>Propositions and Ballot Measures Campaign Finance Activity</u> page.

### **November 8, 2016, Statewide Ballot Measures**

Proposition 51School Bonds. Funding for K-12 School and Community College Facilities. Initiative Statutory Amendment.Qualified: 06/30/16

Thomas W. Hiltachk (916) 442-7757

Authorizes \$9 billion in general obligation bonds: \$3 billion for new construction and \$3 billion for modernization of K-12 public school facilities; \$1 billion for charter schools and vocational education facilities; and \$2 billion for California Community Colleges facilities. Bars amendment to existing authority to levy developer fees to fund school facilities, until new construction bond proceeds are spent or December 31, 2020, whichever is earlier. Bars amendment to existing State Allocation Board process for allocating school construction funding, as to these bonds. Appropriates money from the General Fund to pay off bonds. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: State General Fund costs of \$17.6 billion to pay off principal (\$9 billion) and interest (\$8.6 billion) on bonds over a period of 35 years. Annual payments would average \$500 million. Annual payments would be relatively low in the initial and final few years and somewhat higher in the intervening years. (15-0005.) (Full Text)

Proposition 52State Fees on Hospitals. Federal Medi-Cal Matching Funds. Initiative Statutory and Constitutional Amendment.

Qualified: 08/01/14

Thomas W. Hiltachk (916) 442-7757

Increases required vote to two-thirds for the Legislature to amend a certain existing law that imposes fees on hospitals (for purpose of obtaining federal Medi-Cal matching funds) and that directs those fees and federal matching funds to hospital-provided Medi-Cal health care services, to uncompensated care provided by

hospitals to uninsured patients, and to children's health coverage. Eliminates law's ending date. Declares that law's fee proceeds shall not be considered revenues for purposes of applying state spending limit or determining required education funding. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: State savings from increased revenues that offset state costs for children's health coverage of around \$500 million beginning in 2016-17 (half-year savings) to over \$1 billion annually by 2019-20, likely growing between 5 percent to 10 percent annually thereafter. Increased revenues to support state and local public hospitals of around \$90 million beginning in 2016-17 (half-year) to \$250 million annually by 2019-20, likely growing between 5 percent to 10 percent annually thereafter. (13-0022.) (Full Text)

Proposition 53Revenue Bonds. Statewide Voter Approval. Initiative Constitutional

Amendment. Qualified: 06/30/16

Dean Cortopassi c/o Kurt Oneto (916) 446-6752

Requires statewide voter approval before any revenue bonds can be issued or sold by the state for projects that are financed, owned, operated, or managed by the state or any joint agency created by or including the state, if the bond amount exceeds \$2 billion. Prohibits dividing projects into multiple separate projects to avoid statewide voter approval requirement. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: The fiscal effect on state and local governments is unknown and would vary by project. It would depend on (1) the outcome of projects brought before voters, (2) the extent to which the state relied on alternative approaches to the projects or alternative financing methods for affected projects, and (3) whether those methods have higher or lower costs than revenue bonds.(15-0003.) (Full Text)

Proposition 54Legislature. Legislation and Proceedings. Initiative Constitutional Amendment and Statute.Qualified: 06/30/16

Charles T. Munger, Jr. and Sam Blakeslee c/o Thomas W. Hiltachk (916) 442-7757

Prohibits Legislature from passing any bill unless it has been in print and published on the Internet for at least 72 hours before the vote, except in cases of public emergency. Requires the Legislature to make audiovisual recordings of all its proceedings, except closed session proceedings, and post them on the Internet. Authorizes any person to record legislative proceedings by audio or video means, except closed session proceedings. Allows recordings of legislative proceedings to be used for any legitimate purpose, without payment of any fee to the State. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased costs to state government of potentially \$1 million to \$2 million initially and about \$1 million annually for making additional legislative proceedings available in audiovisual form on the Internet. (15-0083.) (Full Text)

Proposition 55Tax Extension to Fund Education and Healthcare. Initiative Constitutional Amendment. Qualified: 06/30/16

Lance H. Olson, Thomas A. Willis, Dario J. Frommer, c/o Karen Getman, (510) 346-6200

Extends by twelve years the temporary personal income tax increases enacted in 2012 on earnings over \$250,000 (for single filers; over \$500,000 for joint filers; over \$340,000 for heads of household). Allocates these Item 7, Legislation

tax revenues 89% to K-12 schools and 11% to California Community Colleges. Allocates up to \$2 billion per year in certain years for healthcare programs. Bars use of education revenues for administrative costs, but provides local school governing boards discretion to decide, in open meetings and subject to annual audit, how revenues are to be spent. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state revenues annually from 2019 through 2030—likely in the \$5 billion to \$11 billion range initially—with amounts varying based on stock market and economic trends. Increased revenues would be allocated under constitutional formulas to schools and community colleges, budget reserves and debt payments, and health programs, with remaining funds available for these or other state purposes. (15-0115.) (Full Text)

Proposition 56Cigarette Tax to Fund Healthcare, Tobacco Use Prevention, Research, and Law Enforcement. Initiative Constitutional Amendment and Statute.Qualified: 06/30/16

Dustin Corcoran, Laphonza Butler, Olivia M. Diaz-Lapham, and Tom Steyer c/o Lance H. Olson (916) 442-2952

Increases cigarette tax by \$2.00 per pack, with equivalent increase on other tobacco products and electronic cigarettes containing nicotine. Allocates revenues primarily to increase funding for existing healthcare programs; also for tobacco use prevention/control programs, tobacco-related disease research and law enforcement, University of California physician training, dental disease prevention programs, and administration. Excludes these revenues from Proposition 98 funding requirements. If tax causes decreased tobacco consumption, transfers tax revenues to offset decreases to existing tobacco-funded programs and sales tax revenues. Requires biennial audit. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net increase in excise tax revenues in the range of \$1.1 billion to \$1.6 billion annually by 2017-18, with revenues decreasing slightly in subsequent years. The majority of funds would be used for payments to health care providers. The remaining funds would be used for a variety of specified purposes, including tobacco-related prevention and cessation programs, law enforcement programs, medical research on tobacco-related diseases, and early childhood development programs. (15-0081.)(Full Text)

Proposition 57Criminal Sentences. Juvenile Criminal Proceedings and Sentencing. Initiative Constitutional Amendment and Statute.Qualified: 06/30/16

Margaret R. Prinzing and Harry A. Berezin c/o James C. Harrison (510) 346-6200

Allows parole consideration for persons convicted of nonviolent felonies upon completion of full prison term for primary offense, as defined. Authorizes Department of Corrections and Rehabilitation to award sentence credits for rehabilitation, good behavior, or educational achievements. Requires Department of Corrections and Rehabilitation to adopt regulations to implement new parole and sentence credit provisions and certify they enhance public safety. Provides juvenile court judges shall make determination, upon prosecutor motion, whether juveniles age 14 and older should be prosecuted and sentenced as adults. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: **Net state savings** that could range from the tens of millions of dollars to the low hundreds of millions of dollars annually primarily due to a reduction in the prison population from additional paroles granted and credits earned. Net county costs that could range from the millions to tens of millions of dollars annually, declining to a few million dollars after initial implementation of the measure. (15-0121.) (Full Text)

Proposition 58

SB 1174 (Chapter 753, Statutes of 2014), Lara.

Proposition 59

SB 254 (Chapter 20, Statutes of 2016), Allen.

Proposition 60

Adult Films. Condoms. Health Requirements. Initiative Statute. Qualified: 06/30/16

Michael Weinstein c/o Bradley W. Hertz (818) 593-2949

Requires performers in adult films to use condoms during filming of sexual intercourse. Requires producers of adult films to pay for performer vaccinations, testing, and medical examinations related to sexually transmitted infections. Requires producers to obtain state health license at beginning of filming and to post condom requirement at film sites. Imposes liability on producers for violations, on certain distributors, on performers if they have a financial interest in the violating film, and on talent agents who knowingly refer performers to noncomplying producers. Permits state, performers, or any state resident to enforce violations. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Potentially reduced state and local tax revenue of millions or tens of millions of dollars per year. Likely state costs of a few million dollars annually to administer the law. Possible ongoing net costs or savings for state and local health and human services programs. (15-0004.) (Full Text)

Proposition 61State Prescription Drug Purchases. Pricing Standards. Initiative Statute. Qualified: 06/30/16

Michael Weinstein c/o Bradley W. Hertz (818) 593-2949

Prohibits state agencies from paying more for a prescription drug than the lowest price paid for the same drug by the United States Department of Veterans Affairs. Applies to any program where the state is the ultimate payer for a drug, even if the state does not purchase the drug directly. Exempts certain purchases of prescription drugs funded through Medi-Cal. Fiscal impact: It is the opinion of the Legislative Analyst and Director of Finance that the measure, if adopted, may result in a substantial net change in state or local finances. (15-0009.) (Full Text)

Proposition 62Death Penalty. Initiative Statute.Qualified: 06/30/16

Mike Farrell (415) 243-0143

Repeals death penalty as maximum punishment for persons found guilty of murder and replaces it with life imprisonment without possibility of parole. Applies retroactively to persons already sentenced to death. States that persons found guilty of murder and sentenced to life without possibility of parole must work while in prison as prescribed by the Department of Corrections and Rehabilitation. Increases to 60% the portion of wages earned by persons sentenced to life without the possibility of parole that may be applied to any victim restitution fines or orders against them. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: **Net reduction in state and local government costs of potentially** 

around \$150 million annually within a few years due to the elimination of the death penalty. (15-0066.) (Full Text)

Proposition 63

Firearms. Ammunition Sales. Initiative Statute. Qualified: 06/30/16

Gavin Newsom c/o Thomas A. Willis and Margaret R. Prinzing (510) 346-6200

Prohibits possession of large-capacity ammunition magazines, and requires their disposal by sale to dealer, destruction, or removal from state. Requires most individuals to pass background check and obtain Department of Justice authorization to purchase ammunition. Requires most ammunition sales be made through licensed ammunition vendors and reported to Department of Justice. Requires lost or stolen firearms and ammunition be reported to law enforcement. Prohibits persons convicted of stealing a firearm from possessing firearms. Establishes new procedures for enforcing laws prohibiting firearm possession by felons and violent criminals. Requires Department of Justice to provide information about prohibited persons to federal National Instant Criminal Background Check System. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state costs in the tens of millions of dollars annually related to regulating ammunition sales, likely offset by various regulatory fees authorized by the measure. Increase in court and law enforcement costs, not likely to exceed the tens of millions of dollars annually, related to removing firearms from prohibited persons as part of court sentencing proceedings. These costs could be offset to some extent by fees authorized by the measure. Potential increase in state and local correctional costs, not likely to exceed the low millions of dollars annually, related to new and increased penalties. (15-0098.) (Full Text)

Proposition 64Marijuana Legalization. Initiative Statute.

Qualified: 06/30/16

Donald Lyman and Michael Sutton, c/o Lance H. Olson (916) 442-2952

Legalizes marijuana and hemp under state law. Designates state agencies to license and regulate marijuana industry. Imposes state excise tax on retail sales of marijuana equal to 15% of sales price, and state cultivation taxes on marijuana of \$9.25 per ounce of flowers and \$2.75 per ounce of leaves. Exempts medical marijuana from some taxation. Establishes packaging, labeling, advertising, and marketing standards and restrictions for marijuana products. Allows local regulation and taxation of marijuana. Prohibits marketing and advertising marijuana to minors. Authorizes resentencing and destruction of records for prior marijuana convictions. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Net reduced costs ranging from tens of millions of dollars to potentially exceeding \$100 million annually to state and local governments related to enforcing certain marijuana-related offenses, handling the related criminal cases in the court system, and incarcerating and supervising certain marijuana offenders. Net additional state and local tax revenues potentially ranging from the high hundreds of millions of dollars to over \$1 billion annually related to the production and sale of marijuana. Most of these funds would be required to be spent for specific purposes such as substance use disorder education, prevention, and treatment. (15-0103.) (Full Text)

Proposition 65Carry-Out Bags. Charges. Initiative Statute.Qualified: 06/30/16

Doyle L. Johnson c/o Kurt Oneto (916) 446-6752

Redirects money collected by grocery and certain other retail stores through sale of carry-out bags, whenever any state law bans free distribution of a particular kind of carry-out bag and mandates the sale of any other kind of carry-out bag. Requires stores to deposit bag sale proceeds into a special fund administered by the Wildlife Conservation Board to support specified categories of environmental projects. Provides for Board to develop regulations implementing law. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: If voters uphold the state's current carryout bag law, redirected revenues from retailers to the state, potentially in the several tens of millions of dollars annually. Revenues would be used for grants for certain environmental and natural resources purposes. If voters reject the state's current carryout bag law, likely minor fiscal effects. (15-0074.) (Full Text)

Proposition 66**Death Penalty. Procedures. Initiative Statute.Qualified: 06/30/16** Kermit Alexander (916) 442-7757

Changes procedures governing state court appeals and petitions challenging death penalty convictions and sentences. Designates superior court for initial petitions and limits successive petitions. Imposes time limits on state court death penalty review. Requires appointed attorneys who take noncapital appeals to accept death penalty appeals. Exempts prison officials from existing regulation process for developing execution methods. Authorizes death row inmate transfers among California state prisons. States death row inmates must work and pay victim restitution. States other voter approved measures related to death penalty are null and void if this measure receives more affirmative votes. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local government: Increased state costs that could be in the tens of millions of dollars annually for several years related to direct appeals and habeas corpus proceedings, with the fiscal impact on such costs being unknown in the longer run. Potential state correctional savings that could be in the tens of millions of dollars annually. (15-0096.) (Full Text)

Proposition 67Referendum to Overturn Ban on Single-Use Plastic Bags.

Qualified: 02/24/15

Doyle L. Johnson c/o Kurt Oneto (916) 446-6752

If signed by the required number of registered voters and timely filed with the Secretary of State, this petition will place on the statewide ballot a challenge to a state law previously approved by the Legislature and the Governor. The challenged law must then be approved by a majority of voters at the next statewide election to go into effect. The law prohibits grocery and certain other retail stores from providing single-use bags but permits sale of recycled paper bags and reusable bags. (14-0011.) (Full Text)

As new initiatives enter circulation, fail, become eligible for, or qualify for an election ballot, the Secretary of State's office will issue initiative status updates. The updates can be found on our <u>Initiative and Referendum Qualification Status</u> page or by signing up for updates below.

AMENDED IN SENATE AUGUST 23, 2016
AMENDED IN SENATE AUGUST 18, 2016
AMENDED IN SENATE AUGUST 16, 2016
AMENDED IN SENATE AUGUST 2, 2016
AMENDED IN ASSEMBLY MAY 31, 2016
AMENDED IN ASSEMBLY APRIL 11, 2016
AMENDED IN ASSEMBLY MARCH 28, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

### ASSEMBLY BILL

No. 1550

### **Introduced by Assembly Member Gomez**

January 4, 2016

An act to amend Section 39713 of the Health and Safety Code, relating to greenhouse gases.

### LEGISLATIVE COUNSEL'S DIGEST

AB 1550, as amended, Gomez. Greenhouse gases: investment plan: disadvantaged communities.

The California Global Warming Solutions Act of 2006 designates the State Air Resources Board as the state agency charged with monitoring and regulating sources of emissions of greenhouse gases. The act authorizes the state board to include the use of market-based compliance mechanisms. Existing law requires all moneys, except for fines and penalties, collected by the state board as part of a market-based compliance mechanism to be deposited in the Greenhouse Gas Reduction Fund and to be available upon appropriation. Existing law

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requires the Department of Finance, in consultation with the state board and any other relevant state agency, to develop, as specified, a 3-year investment plan for the moneys deposited in the fund. Existing law requires the investment plan to allocate a minimum of 25% of the available moneys in the fund to projects that provide benefits to disadvantaged communities, as defined, and a minimum of 10% to projects located in those disadvantaged communities. Existing law authorizes the allocation of 10% for projects located in disadvantaged communities to be used for projects included in the minimum allocation of 25% for projects that provide benefits to disadvantaged communities.

This bill would instead require the investment plan to allocate (1) a minimum of 25% of the available moneys in the fund to projects located within, and benefiting individuals living in, disadvantaged communities, as described, and (2) an additional minimum of 5% to projects that benefit low-income households or to projects located within, and benefiting individuals living in, low-income communities, as defined. communities located anywhere in the state, and (3) an additional minimum of 5% either to projects that benefit low-income households that are outside of, but within a ½ mile of, disadvantaged communities, or to projects located within the boundaries of, and benefiting individuals living in, low-income communities that are outside of, but within a ½ mile of, disadvantaged communities.

The bill would become operational operative only if AB 1613 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- SECTION 1. Section 39713 of the Health and Safety Code is amended to read:
- 3 39713. (a) The investment plan developed and submitted to 4 the Legislature pursuant to Section 39716 shall allocate a minimum 5 of 25 percent of the available moneys in the fund to projects located
- 6 within the boundaries of, and benefiting individuals living in,
- 7 communities described in Section 39711.
- 8 (b) (1)—The investment plan shall allocate a minimum of 5 percent of the available moneys in the fund to projects that benefit
- 10 low-income households or to projects located within the boundaries

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of, and benefiting individuals living in, low-income-communities. communities located anywhere in the state.

- (c) The investment plan shall allocate a minimum of 5 percent of the available moneys in the fund either to projects that benefit low-income households that are outside of, but within a ½ mile of, communities described in Section 39711, or to projects located within the boundaries of, and benefiting individuals living in, low-income communities that are outside of, but within a ½ mile of, communities described in Section 39711.
- $10 \frac{(2)}{10}$

- (d) For purposes of this subdivision, the following definitions shall apply:
- <del>(A)</del>
- (1) "Low-income households" are those with household incomes at or below 80 percent of the statewide median income or with household incomes at or below the threshold designated as low income by the Department of Housing and Community Development's list of state income limits adopted pursuant to Section 50093.
- <del>(B)</del>
- (2) "Low-income communities" are census tracts with median household incomes at or below 80 percent of the statewide median income or with median household incomes at or below the threshold designated as low income by the Department of Housing and Community Development's list of state income limits adopted pursuant to Section 50093.
  - <del>(c)</del>
- (e) Moneys-spent allocated pursuant to one subdivision—(a) of this section shall not count toward the minimum—requirement described in subdivision (b), and moneys—spent pursuant to subdivision (b) shall not count toward the minimum requirement described in subdivision (a). requirements of any other subdivision of this section.
- SEC. 2. This act shall become operative only if Assembly Bill 1613 of the 2015–16 Regular Session is enacted and becomes effective on or before January 1, 2017.

# Streamlining Affordable Housing Approvals – Proposed Trailer Bill Technical Modifications

**SECTION 1.** Section 65400.1 is added to the Government Code, to read:

65400.1. (a) A development applicant or development proponent pursuant to Section 65913.3 of the Government Code may submit information describing the development, including, but not limited to, land use and zoning designations and requested permit(s) for the development to the Department of Housing and Community Development in a reporting format to be made available. The information submitted shall be compiled along with information pursuant to subparagraph (B) of subsection (2) of subdivision (a) of Section 65400 and Section 65588 of the Government Code as follows:

- (i) Upon receipt of a local government determination regarding the development submittal, or
  - (ii) Issuance of a building permit for the development.
- (b) The Department of Housing and Community Development shall annually review and report on its website the information that has been submitted pursuant to this section.

#### **SEC. 2.** Section 65913 of the Government Code is amended to read:

65913. (a) The Legislature finds and declares that there exists a severe shortage of affordable housing, especially for persons and families of low and moderate income, and that there is an immediate need to encourage the development of new housing, not only through the provision of financial assistance, but also through changes in law designed to do all of the following:

- (1) Expedite the local and State-supported residential development process.
- (2) Assure that local governments zone sufficient land at densities high enough for production of affordable housing.

(3) Assure that local governments make a diligent effort through the administration of land use and development controls and the provision of regulatory concessions and incentives to significantly reduce housing development costs and thereby facilitate the development of affordable housing, including housing for elderly persons and families, as defined by Section 50067 of the Health and Safety Code.

These changes in the law are consistent with the responsibility of local government to adopt the program required by subdivision (c) of Section 65583.

- (b) The Legislature further finds and declares that the costs of new housing developments have been increased, in part, by the existing permit processes and by existing land use regulations and that vitally needed housing developments have been halted or rendered infeasible despite the benefits to the public health, safety, and welfare of those developments and despite the absence of adverse environmental impacts. It is therefore necessary to enact this chapter and to amend existing statutes which govern housing development so as to provide greater encouragement for local and state governments to approve needed and sound housing developments.
- (c) It is the intent of the Legislature that the provisions of Section 65913.3 of the Government Code advance all of the following:
  - (A) the provisions of Government Code Section 65008;
- (B) implementation of the State planning priorities pursuant to Government Code Section 65041.1;
  - (C) attainment of Section 65580 of the Government Code;
- (D) significant actions designed to affirmatively increase fair housing choice, furthering the objectives of the Federal Fair Housing Act, 42 U.S.C. 3601, and

### implementing regulations; and

- (E) the objectives of the California Global Warming Solutions Act of 2006, commencing with Section 38500 of the Health and Safety Code.
- (F) compliance with non-discretionary inclusionary zoning ordinances adopted by localities.
  - **SEC. 3.** Section 65913.3 is added to the Government Code, to read:
- 65913.3. (a) For the purposes of this section, the following terms shall have the following meanings:
- (1) "Approved remediation measures" shall mean measures included in a certified environmental impact report to mitigate the impact of residential development in the subject location; or uniformly applied development policies or standards that have been adopted by the city or county to mitigate the impact of residential development in that location.
- (2) "Affordable rent," or "Affordable housing cost" shall be as defined by Health and Safety Code subdivision (b) of Section 50053, or subdivision (b) of 50052.5 respectively.
- (43) "Attached housing development" or "development" means a newly constructed structure containing two or more dwelling units that is a housing development project, as defined by subdivision (2) of subsection (h) of Section 65589.5 of the Government Code, but does not include a second unit, as defined by subdivision (4) of subsection (i) of Section 65852.2 of the Government Code, or the conversion of an existing structure to condominiums.
- (4) "Department" means the Department of Housing and Community Development.
- (2)"Designated housing sites" means sites designated to allow housing development by the general plan, a zoning ordinance, or for which a certified environmental review document includes provisions to mitigate potential harm.
  - (35) "Land-use authority" means any entity with state-authorized power to

regulate land-use permits and entitlements conferred by local governments.

- (46) "Land-use restriction" means covenants restricting the use of land, recorded regulatory agreements, or any other form of an equitable servitude.
- (€7) "Major transit stop" means a site containing an existing rail transit station, a ferry terminal served by either a bus or rail transit service, or the intersection of two or more major bus routes with a service interval frequency of 15 minutes or less during the morning and afternoon peak weekday commute periods, and offering weekend service.
- ( $\underline{\$8}$ )"Public agency" means a federal, state, or local government agency, or a local or regional housing trust fund which has been funded or chartered by a federal, state, or local government agency.
- $(\neq 9)$  "Required by law to record" means, but is not limited to, a development applicant or development proponent is required to record a land-use restriction based on any of the following:
  - (i) As a condition of award of funds or financing from a public agency.
  - (ii) As a condition of the award of tax credits.
  - (iii) As may be required by a contract entered into with a public agency.
- (<u>§10</u>) "Transit priority area" means an area within one-half mile of a major transit stop that is existing or planned, provided the planned stop is scheduled to be completed within the planning horizon included in a Transportation Improvement

  Program adopted pursuant to Section 450.216 or 450.322 of Title 23 of the Code of Federal Regulations within the adopted general plan or specific plan of a local government.
- $(\frac{9}{11})$  "Urban uses" means any residential, commercial, public institutional, transit or transportation passenger facility, or retail use, or any combination of those uses.
- (b) A development that satisfies all of the following criteria shall be a permitted use by right as that term is defined in subdivision (i) of Section 65583.2 of the Government Code:
  - (1) The development applicant or development proponent has submitted to the

local government its intent to utilize this authority, and certifying under penalty of perjury that, to the best of its knowledge and belief, it conforms with all other provisions identified herein.

- (2) The development is consistent with the following objective planning standards: land use and building intensity designation applicable to the site under the general plan and zoning code, land use and density or other objective zoning standards, and any setback or objective design review standards, all as in effect at the time that the subject development is submitted to the local government pursuant to this section.
- (3) The development is located on a site that is either immediately adjacent to parcels that are developed with urban uses or <u>for which</u> at least 75 percent of the perimeter of the site adjoins parcels that are developed with urban uses <u>or is bounded</u> by a natural body of water.
- (4) The development must be an attached housing development, for which the development applicant or development proponent already has recorded, or is required by law to record, a land-use restriction, which shall require all the following:
  - (A) A duration of at least 30 years or more.
  - (B) Enforceability by That any public agency and or by any member or members of the public, including non-profit corporations, may bring and maintain an enforcement action.
  - (C) For developments within a transit priority area, a restriction of the development's real property to a level of affordability equal to or greater than either of the following:
  - (i) At least ten percent of the total units of a housing development for lower income households, as defined in Section 50079.5 of the Health and Safety Code.
  - (ii) At least five percent of the total units of a housing development for very low income households, as defined in Section 50105 of the Health and Safety Code.
- (D) For developments not within a transit priority area, a restriction of the development's real property to a level of affordability equal to or greater than at

least twenty (20) percent or more of the residential units restricted to and occupied by individuals whose income is eighty (80) percent or less of area median gross income.

- (5) Except for developments that are located on designated housing sites, Unless the development incorporates approved remediation measures in the following locations as applicable to the development, the development is not located on a site that is any of the following:
- (A) Either "prime farmland" or "farmland of statewide importance," as defined pursuant to United States Department of Agriculture land inventory and monitoring criteria, as modified for California, and designated on the maps prepared by the Farmland Mapping and Monitoring Program of the Department of Conservation.
- (B) Wetlands, as defined in Section 328.3 of Title 33 of the Code of Federal Regulations.
- (C) Within a very high fire hazard severity zone, as determined by the Department of Forestry and Fire Protection pursuant to Section 51178 of the Government Code, or within a high or very high fire hazard severity zone as indicated on maps adopted by the Department of Forestry and Fire Protection pursuant to Section 4202 of the Public Resources Code; however, this limitation shall not apply to sites excluded from the specified hazard zones by a local agency pursuant to subdivision (b) of Section 51179 of the Government Code or sites that have adopted sufficient fire hazard mitigation measures as may be determined by their local agency with land-use authority.
- (D) Hazardous waste site that is listed pursuant to Section 65962.5 of the Government Code, or a hazardous waste site designated by the Department of Toxic Substances Control pursuant to Section 25356 of the Health and Safety Code, unless the Department of Toxic Substances Control has cleared the site for residential use or residential mixed-uses.
- (E) Within a delineated earthquake fault zone as determined by the State Geologist in the official maps published thereby.
- (F) Within a flood plain as determined by maps promulgated by the Federal Emergency Management Agency, unless the development has been issued a

floodplain development permit pursuant to Sections 59 and 60 of Title 44 of the Code of Federal Regulations.

- (G) Within a flood way as determined by maps promulgated by the Federal Emergency Management Agency, unless the development receives a no rise certification in accordance with Section 60.3(d)(3) of Title 44 of the Code of Federal Regulations.
- (H) Within an area determined by the Department of Housing and Community-Development to be inappropriate for affordable housing development by additional objective criteria, including areas severely lacking in access to public transit, accessibility to employment or educational opportunities, and residentially supportive retail and service amenities, all as to be determined through regulations adopted by the Department at its discretion; until the Department adopts such regulations this subparagraph (H) shall not be interpreted to prohibit any such site. operative nor apply. The Department is authorized, but not mandated, to adopt regulations to implement the terms of this subparagraph (H); and such regulations shall be adopted pursuant to the Administrative Procedures Act set forth in Government Code section 11340 et seq. Division 13 of the Public Resources Code shall not apply to either:

  the Department's adoption of the regulations authorized by this section, or any financial assistance awarded by any public agency to any development that satisfies subdivision (b) of this section. This section shall be operative regardless as to whether the Department adopts the regulations authorized by this section.

Division 13 of the Public Resources Code shall not apply to the Department's adoption of the regulations authorized by this section.

- (6) Unless the proposed housing development replaces units at a level of affordability equal to or greater than the level of a previous affordability restriction, the development must not be on any property that is any of the following:
- (A) A parcel or parcels on which rental dwelling units are, or if the dwelling units have been vacated or demolished in the five-year period preceding the application, have been subject to a recorded covenant, ordinance, or law that restricts rents to levels affordable to persons and families of lower or very low income.
  - (B) Subject to any other form of rent or price control through a public entity's

valid exercise of its police power; or occupied by lower or very low income households.

- (c) If the applicable city, county, or city and county determines that the development is inconsistent with at least one of the objective <u>planning standards</u> <u>delineated in paragraph (2) of subdivision (b)</u>, then it must provide the development proponent written documentation of which standard or standards the development is not consistent with, as well as explain why the development is not consistent with that standard or standards, all within thirty (30) calendar days of submittal of the development to the local government pursuant to this section. If the documentation described in this subsection fails to identify the objective standard or standards that the development is not consistent with, if it fails to provide an explanation of why it is inconsistent therewith, or if it is not provided to the development proponent within thirty (30) calendar days of submittal, then for the purposes of this section, the development shall be deemed to satisfy paragraph (2) of subdivision (b) of this section.
- (d) Any design review of the development shall not exceed ninety (90) days from the submittal of the development to the local government pursuant to this section, and shall not in any way inhibit, chill, or preclude the ministerial approval provided by this section and the effect thereof.
- (e) A development that satisfies subdivision (b) of this section shall not be subject to the requirements of Section 65589.5 of the Government Code in order to be accorded by right status under this section.
- (f) This section does not relieve an applicant or public agency from complying with the Subdivision Map Act (Division 2 (commencing with Section 66410)).
- (g f) The review of a permit, license, certificate, or any other entitlement, including, but not limited to: the enactment and amendment of zoning or design review ordinances or guidelines, the issuance of zoning variances, the issuance of conditional use permits, and the approval of tentative subdivision maps, by any public agency with land-use authority over any development that satisfies subdivision (b) of this section shall be ministerial.
- (<u>h</u> g) This section shall be enforceable pursuant to a writ of mandate issued pursuant to Section 1085 of the Code of Civil Procedure.

- (<u>i</u> h) The development applicant or development proponent may submit information describing the development pursuant to Government Code Section 65400.1(a).
- (j i) The Legislature finds and declares that this section shall be applicable to all cities and counties, including charter cities, because the Legislature finds that the lack of affordable housing is a matter of vital statewide importance.
- (k j) Any and all individuals displaced by a development that is approved through the ministerial process authorized by this section shall be accorded relocation assistance as provided in the <u>California Relocation Assistance Act set forth in Section 7267.8 et seq. California Real Property Acquisition and Relocation Assistance Act, set forth in Chapter 16, commencing with Government Code Section 7260. The development proponent shall be responsible for paying for relocation assistance expenses incurred by any local agency as a result of this section.</u>
- $(\underline{l} \ k)$  This section shall apply, notwithstanding anything to the contrary contained in this code or in any other law.

AMENDED IN SENATE AUGUST 19, 2016
AMENDED IN SENATE AUGUST 16, 2016
AMENDED IN SENATE AUGUST 1, 2016
AMENDED IN ASSEMBLY JUNE 23, 2016
AMENDED IN ASSEMBLY JUNE 1, 2016
AMENDED IN ASSEMBLY APRIL 26, 2016
AMENDED IN ASSEMBLY APRIL 13, 2016
AMENDED IN ASSEMBLY MARCH 17, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

### **ASSEMBLY BILL**

No. 2444

Introduced by Assembly Member Eduardo Garcia (Principal coauthors: Assembly Members Alejo and Levine) (Coauthors: Assembly Members Chiu, Chu, Dodd, Eggman, Gonzalez, and McCarty McCarty, and O'Donnell)

(Coauthor: Senator Pavley)

February 19, 2016

An act to add Chapter 14 (commencing with Section 5880) to Division 5 of the Public Resources Code, relating to a parks, water, climate, and coastal protection and outdoor access for all program, by providing the funds necessary therefor through an election for the issuance and sale of bonds of the State of California and for the handling and disposition of those funds, and declaring the urgency thereof, to take effect immediately.

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#### LEGISLATIVE COUNSEL'S DIGEST

AB 2444, as amended, Eduardo Garcia. California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Act of 2016. 2018.

Under existing law, programs have been established pursuant to bond acts for, among other things, the development and enhancement of state and local parks and recreational facilities.

This bill would enact the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Act of 2016, 2018, which, if approved by the voters, would authorize the issuance of bonds in an amount of \$2,000,000,000 \$3,497,500,000 pursuant to the State General Obligation Bond Law to finance a parks, water, climate, and coastal protection and outdoor access for all program.

The bill would provide for the submission of these provisions to the voters at the November 8, 2016, June 5, 2018, statewide general primary direct election.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Chapter 14 (commencing with Section 5880) is added to Division 5 of the Public Resources Code, to read: 3 4 Chapter 14. California Parks, Water, Climate, and 5 COASTAL PROTECTION AND OUTDOOR ACCESS FOR ALL ACT OF 6 <del>2016</del> 2018 7 8 Article 1. General Provisions 9 10 5880. (a) The people of California find and declare all of the following: 11 12

(1) From California's beautiful rivers, streams, coastal shorelines, and other waterways, to our federal, state, local, and regional parks and outdoor settings, to our vast network of trails connecting people with natural landscapes, Californians value the

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rich diversity of outdoor experiences afforded to this state and its citizens.

- (2) Demand for local parks has exceeded available funding by a factor of 8 to 1, with particularly high demand in urban, disadvantaged communities.
- (3) Many Californians across the state lack access to safe parks, trails, and recreation areas, which limits their ability to experience the outdoors, improve their physical and emotional health, exercise, and connect with their communities.
- (4) Investments to create and improve parks and recreation areas, and to create trail networks that provide access from neighborhoods to parks and recreational opportunities, will help ensure all Californians have access to safe places to exercise and enjoy recreational activities.
- (5) The California Center for Public Health Advocacy estimates that inactivity and obesity cost California over forty billion dollars (\$40,000,000,000) annually, through increased health care costs and lost productivity due to obesity-related illnesses, and that even modest increases in physical activity would result in significant savings. Investments in infrastructure improvements such as biking and walking trails and pathways, whether in urban or natural areas, are cost-effective ways to promote physical activity.
- (6) Continued investments in the state's parks, trails, and natural resources, and greening urban areas will help mitigate the effects of climate change, making cities more livable, and will protect California's natural resources for future generations.
- (7) California's outdoor recreation economy represents an eighty-seven-billion-dollar (\$87,000,000,000) industry, providing over 700,000 jobs and billions of dollars in local and state revenues.
- (8) California's state, local, and regional park system infrastructure and national park system infrastructure is aging and a significant infusion of capital is required to protect this investment.
- (9) There has been a historic underinvestment in parks, trails, and outdoor infrastructure in disadvantaged areas and many communities throughout California.
- (10) Tourism is a growing industry in California and remains an economic driver for the more rural parts of the state.
- (b) It is the intent of the people of California that all of the following shall occur in the implementation of this chapter:

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(1) The investment of public funds pursuant to this chapter will result in public benefits that address the most critical statewide needs and priorities for public funding.

- (2) In the appropriation and expenditure of funding authorized by this chapter, priority will be given to projects that leverage private, federal, or local funding or produce the greatest public benefit.
- (3) To the extent practicable, a project that receives moneys pursuant to this chapter will include signage informing the public that the project received funds from the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Act of 2016.
- (4) To the extent practicable, when developing program guidelines for urban recreation projects and habitat protection or restoration projects, administering entities are encouraged to give favorable consideration to projects that provide urban recreation and protect or restore natural resources. Additionally, the entities may pool funding for these projects.
- 5880.01. The following definitions govern the construction of this chapter:
- (a) "Committee" means the California Parks, Water, Climate, Coastal Protection, and Outdoor Access For All Finance Committee created by Section-5889.02. 5890.02.
- (b) "Conservation actions on private lands" means projects with willing landowners that involve the adaptive flexible management of natural resources in response to changing conditions and threats to habitat and wildlife. These projects result in habitat conditions on private lands that, when managed dynamically over time, contribute to the long-term health and resiliency of vital ecosystems and enhance wildlife populations.
- 31 <del>(b</del>
- 32 (c) "Department" means the Department of Parks and 33 Recreation.
- 34 <del>(e)</del>
- 35 (d) "Disadvantaged community" has the same meaning set forth in subdivision (g) of Section 75005.
- 37 <del>(d)</del>
- 38 (e) "Fund" means the California Parks, Water, Climate, and
- 39 Coastal Protection and Outdoor Access For All Fund, created by
- 40 Section 5880.08. 5880.085.

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(f) "Heavily urbanized city" means a city with a population of 300,000 or more.

(g) "Heavily urbanized county" means a county with a population of 3,000,000 or more.

<del>(e)</del>

- (h) "Interpretation" includes, but is not limited to, a visitor-serving amenity that enhances the ability to understand and appreciate the significance and value of natural, historical, and cultural resources and that may utilize educational materials in multiple languages, digital information, and the expertise of a naturalist or other skilled specialist.
- (i) "Nonprofit organization" means a nonprofit corporation qualified to do business in California and qualified under Section 501(c)(3) of the Internal Revenue Code.

<del>(f)</del>

(j) "Preservation" means rehabilitation, stabilization, restoration, development, and reconstruction, or any combination of those activities.

<del>(g)</del>

(k) "Protection" means those actions necessary to prevent harm or damage to persons, property, or natural, cultural, and historic resources, actions to improve access to public open-space areas, or actions to allow the continued use and enjoyment of property or natural, cultural, and historic resources, and includes acquisition, development, restoration, preservation, and interpretation.

<del>(h)</del>

(1) "Restoration" means the improvement of physical structures or facilities and, in the case of natural systems and landscape features, includes, but is not limited to, projects for the control of erosion, the control and elimination of exotic species, removal of waste and debris, prescribed burning, fuel hazard reduction, fencing out threats to existing or restored natural resources, road elimination, and other plant and wildlife habitat improvement to increase the natural system value of the property. Restoration projects shall include the planning, monitoring, and reporting necessary to ensure successful implementation of the project objectives.

38 <del>(i)</del>

(m) "Severely disadvantaged community" has the same meaning set forth in subdivision (g) of Section 75005. means a community

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1 with a median household income less than 60 percent of the 2 statewide average.

- 5880.02. An amount that equals not more than 5 percent of the funds allocated for a grant program pursuant to this chapter may be used to pay the administrative costs of that program.
- 5880.03. (a) Except as provided in subdivision (b), up to 10 percent of funds allocated for each program funded by this chapter may be expended for planning and monitoring necessary for the successful design, selection, and implementation of the projects authorized under that program. This section shall not otherwise restrict funds ordinarily used by an agency for "preliminary plans," "working drawings," and "construction" as defined in the annual Budget Act for a capital outlay project or grant project. Planning may include feasibility studies for environmental site cleanup that would further the purpose of a project that is eligible for funding under this chapter.
- (b) Funds used for planning projects that benefit disadvantaged communities may exceed 10 percent of the funds allocated if the state agency administering the moneys determines that there is a need for the additional funding.
- 5880.04. (a) At-(1) Except as provided in paragraph (2), at least 20 percent of the funds available pursuant to each article of this chapter shall be allocated for projects serving severely disadvantaged communities.
- (2) At least 15 percent of the funds available pursuant to Article 8 (commencing with Section 5888) and Article 9 (commencing with Section 5889) shall be allocated for projects serving severely disadvantaged communities.
- (b) Except as provided in subdivision (c), up to 10 percent of the funds available pursuant to each article of this chapter may be allocated for technical assistance to disadvantaged communities. The agency administering the moneys shall operate a multidisciplinary technical assistance program for disadvantaged communities.
- (c) Funds used for providing technical assistance to disadvantaged communities may exceed 10 percent of the funds allocated if the state agency administering the moneys determines that there is a need for the additional funding.

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5880.05. Before disbursing grants pursuant to this chapter, each state agency that receives funding to administer a competitive grant program under this chapter shall do the following:

- (a) (1) Develop and adopt project solicitation and evaluation guidelines. The guidelines shall include monitoring and reporting requirements and may include a limitation on the dollar amount of grants to be awarded. If the state agency has previously developed and adopted project solicitation and evaluation guidelines that comply with the requirements of this subdivision, it may use those guidelines.
- (2) Guidelines adopted pursuant to this subdivision shall encourage, where feasible, inclusion of the following project components:
  - (A) Efficient use and conservation of water supplies.
  - (B) Use of recycled water.

- (C) The capture of stormwater to reduce stormwater runoff, reduce water pollution, or recharge groundwater supplies, or a combination thereof.
- (D) Provision of safe and reliable drinking water supplies to park and open-space visitors.
- (b) Conduct three public meetings to consider public comments before finalizing the guidelines. The state agency shall publish the draft solicitation and evaluation guidelines on its Internet Web site at least 30 days before the public meetings. One meeting shall be conducted at a location in northern California, one meeting shall be conducted at a location in the central valley of California, and one meeting shall be conducted at a location in southern California.
- (c) Submit the guidelines to the Secretary of the Natural Resources Agency. The Secretary of the Natural Resources Agency shall verify that the guidelines are consistent with applicable statutes and for all the purposes enumerated in this chapter. The Secretary of the Natural Resources Agency shall post an electronic form of the guidelines submitted by state agencies and the subsequent verifications on the Natural Resources Agency's Internet Web site.
- (d) Upon adoption, transmit copies of the guidelines to the fiscal committees and the appropriate policy committees of the Legislature.
- 5880.06. (a) The Department of Finance shall provide for an independent audit of expenditures pursuant to this chapter. The

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Secretary of the Natural Resources Agency shall publish a list of all program and project expenditures pursuant to this chapter not less than annually, in written form, and shall post an electronic form of the list on the agency's Internet Web-site. site in a downloadable spreadsheet format. The spreadsheet shall include information about the location and footprint of each funded project, the project's objectives, the status of the project, anticipated outcomes, any matching moneys provided for the project by the grant recipient, and the applicable article of this chapter pursuant to which the grant recipient received moneys.

- (b) If an audit, required by statute, of any entity that receives funding authorized by this chapter is conducted pursuant to state law and reveals any impropriety, the California State Auditor or the Controller may conduct a full audit of any or all of the activities of that entity.
- (c) The state agency issuing any grant with funding authorized by this chapter shall require adequate reporting of the expenditures of the funding from the grant.

5880.065. If any moneys allocated pursuant to this chapter are not encumbered or expended by the recipient entity within the time period specified by the administering agency, the unexpended moneys shall revert to the administering entity for allocation consistent with the applicable article.

5880.07. To the extent feasible, a project whose application includes the use of services of the California Conservation Corps, certified community conservation corps, as defined in Section 14507.5, or other nonprofit entities that provide job training and education opportunities for veterans, foster care recipients, farmworkers, or local youth in conservation or restoration projects shall be given preference for receipt of a grant under this chapter.

5880.075. To the extent feasible, a project that includes water efficiencies, stormwater capture, or carbon sequestration features in the project design may be given priority for grant funding under this chapter.

5880.076. Moneys allocated pursuant to this chapter shall not be used to fulfill any mitigation requirements imposed by law.

5880.077. (a) To the extent feasible in implementing this chapter and except as provided in subdivision (b), a state agency receiving funding under this chapter shall seek to achieve wildlife conservation objectives through projects on public lands or

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voluntary projects on private lands. Funds may be used for payments for the creation of measurable habitat improvements or other improvements to the condition of endangered or threatened species, including through the development and implementation of habitat credit exchanges.

(b) This section shall not apply to Article 2 (commencing with Section 5881). 5881), Article 3 (commencing with Section 5882), Article 5 (commencing with Section 5884), or Article 6 (commencing with Section 5885).

5880.078. A state agency that receives funding to administer a grant program under this chapter shall report to the Legislature by January 1, 2027, on its expenditures pursuant to this chapter and the public benefits received from those expenditures.

5880.080. A state conservancy receiving funding pursuant to this article shall endeavor to allocate funds that are complimentary, but not duplicative, of authorized expenditures made pursuant to Chapter 188 of the Statutes of 2014.

5880.082. Funding pursuant to this chapter may be used for grants and loans to nonprofit organizations to repay financing described in Section 22064 of the Financial Code for projects that are consistent with the purposes of this chapter.

5880.084. For grants awarded for projects that serve a disadvantaged community, the administering entity shall provide advanced payments in the amount of 25 percent of the grant award to the recipient to initiate the project in a timely manner. The administering entity may adopt additional requirements for the recipient of the grant regarding the use of the advanced payments to ensure that the moneys are used properly.

#### <del>5880.08.</del>

5880.085. The proceeds of bonds issued and sold pursuant to this chapter shall be deposited in the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Fund, which is hereby created in the State Treasury.

5880.09. The Legislature may enact legislation necessary to implement programs funded by this chapter.

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Article 2. Investments in Environmental and Social Equity, Enhancing California's Disadvantaged Communities

5881. (a) The sum of \_\_\_\_\_ nine hundred ninety-five million dollars (\$\_\_\_\_) (\$995,000,000) shall be available to the department, upon appropriation by the Legislature, for the creation and expansion of safe neighborhood parks in park-poor neighborhoods in accordance with the Statewide Park Development and Community Revitalization Act of 2008's competitive grant program described in Chapter 3.3 (commencing with Section 5640).

- (b) When developing or revising criteria or guidelines for the grant program, the department may consider the population densities of an applicant in relation to countywide populations, comparative income levels, and other poverty-related factors that are relative to regionwide statistics. give additional consideration to projects that incorporate stormwater capture and storage or otherwise reduce stormwater pollution. The department shall perform its due diligence by conducting a rigorous prequalification process to determine the fiscal and operational capacity and ability of a potential grant recipient to do both of the following:
  - (1) Manage a project to maximize public benefit in perpetuity.
  - (2) Implement the project in a timely manner.
- (c) For grants awarded for projects that serve a disadvantaged community, the administering entity shall provide advanced payments in the amount of 25 percent of the grant award to the recipient to initiate the project in a timely manner. The administering entity may adopt additional requirements for the recipient of the grant regarding the use of the advanced payments to ensure that the moneys are used properly.

5881.01. Of the amount available pursuant to subdivision (a) of Section 5881, not less than 20 percent shall be available for the rehabilitation, repurposing, or substantial improvement of existing park infrastructure in communities of the state that will lead to increased use and enhanced user experiences, consistent with the Statewide Park Development and Community Revitalization Act of 2008 (Chapter 3.3 (commencing with Section 5640)).

5881.02. Of the amount available pursuant to subdivision (a) of Section 5881, to correct historic underinvestments in the central valley, Inland Empire, gateway, and desert communities, the sum of forty-eight million dollars (\$48,000,000) shall be available for

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local park improvement grants to the communities identified by the department as park deficient within those areas for active recreational projects, including aquatic centers, to encourage youth health, fitness, and recreational pursuits. Projects that include the donation of land, materials, or volunteer services and that demonstrate collaborations of multiple entities and the leveraging of scarce resources may be given consideration. Entities that receive a grant under this section may also be eligible to receive a grant under subdivision (a) of Section 5881.

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## Article 3. Investments in Protecting, Enhancing, and Accessing California's Local and Regional Outdoor Spaces

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5882. For purposes of this article, "district" means any regional park district, regional park and open-space district, or regional open-space district formed pursuant to Article 3 (commencing with Section 5500) of Chapter 3, any recreation and park district formed pursuant to Chapter 4 (commencing with Section 5780), or any authority formed pursuant to Division 26 (commencing with Section 35100). With respect to any community or unincorporated region that is not included within a district, and in which no city or county provides parks or recreational areas or facilities, "district" also means any other entity, including, but not limited to, a district operating multiple-use park lands parklands pursuant to Division 20 (commencing with Section 71660) 71000) of the Water Code, that is authorized by statute to operate and manage parks or recreational areas or facilities, employs a full-time park and recreation director, offers year-round park and recreation services on land and facilities owned by the entity, and allocates a substantial portion of its annual operating budget to parks or recreation areas or facilities.

5882.01. (a) The sum of \_\_\_\_\_\_four hundred fifty million dollars (\$\_\_\_\_\_) (\$450,000,000) shall be available to the department, upon appropriation by the Legislature, for local park rehabilitation and improvement grants to local governments on a per capita basis. Grant recipients shall be encouraged to utilize awards to rehabilitate existing infrastructure and to address deficiencies in neighborhoods lacking access to the outdoors.

(b) Pursuant to Section 5880.08, the The sum of \_\_\_\_\_ forty million dollars (\$\_\_\_\_\_) (\$40,000,000) shall be available to the

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department, upon appropriation by the Legislature, for grants to cities and districts in urbanized counties providing park and recreation services within jurisdictions of 200,000 or less in population. For purposes of this subdivision, "urbanized county" means a county with a population-for of 500,000 or greater. more. An entity eligible to receive funds under this subdivision shall also be eligible to receive funds available under subdivision (a).

- (c) Unless the entity has been identified as a disadvantaged community, an entity that receives an award pursuant to this section shall be required to provide a match of 20 percent as a local share.
- 5882.02. (a) (1) The department shall allocate 60 percent of the funds available pursuant to subdivision each of subdivisions (a) and (b) of Section 5882.01 to cities and districts, other than a regional park district, regional park and open-space district, open-space authority, or regional open-space district. Each city's and district's allocation shall be in the same ratio as the city's or district's population is to the combined total of the state's population that is included in incorporated and unincorporated areas within the county, except that each city or district shall be entitled to a minimum allocation of two hundred fifty thousand dollars (\$\simega\$). (\$250,000). If the boundary of a city overlaps the boundary of a district, the population in the overlapping area shall be attributed to each jurisdiction in proportion to the extent to which each operates and manages parks and recreational areas and facilities for that population. If the boundary of a city overlaps the boundary of a district, and in the area of overlap the city does not operate and manage parks and recreational areas and facilities, all grant funds for that area shall be allocated to the district.
- (2) On or before April 1, <del>2018</del>, 2020, a city and a district that are subject to paragraph (1), and whose boundaries overlap, shall collaboratively develop and submit to the department a specific plan for allocating the grant funds in accordance with the formula specified in paragraph (1). If, by that date, the plan has not been developed and submitted to the department, the director shall determine the allocation of the grant funds between the affected jurisdiction.
- (b) (1) The department shall allocate 40 percent of the funds available pursuant to subdivision each of subdivisions (a) and (b) of Section 5882.01 to counties and regional park districts, regional

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park and open-space districts, open-space authorities formed pursuant to Division 26 (commencing with Section 35100), and regional open-space districts formed pursuant to Article 3 (commencing with Section 5500) of Chapter 3.

- (2) Each county's allocation under paragraph (1) shall be in the same ratio that the county's population is to the total state population, except that each county shall be entitled to a minimum allocation of \_\_\_\_\_ five hundred thousand dollars \_(\$\_\_\_\_). (\$500,000).
- (3) In any county that embraces all or part of the territory of a regional park district, regional park and open-space district, open-space authority, or regional open-space district, and whose board of directors is not the county board of supervisors, the amount allocated to the county shall be apportioned between that district and the county in proportion to the population of the county that is included within the territory of the district and the population of the county that is outside the territory of the district.
- (c) For the purpose of making the calculations required by this section, population shall be determined by the department, in cooperation with the Department of Finance, on the basis of the most recent verifiable census data and other verifiable population data that the department may require to be furnished by the applicant city, county, or district.
- (d) The Legislature intends all recipients of funds pursuant to subdivision (a) or (b) of Section 5882.01 to use those funds to supplement local revenues in existence on the effective date of the act adding this chapter. To receive an allocation pursuant to subdivision (a) or (b) of Section 5882.01, the recipient shall not reduce the amount of funding otherwise available to be spent on parks or other projects eligible for funds under this chapter in its jurisdiction. A one-time allocation of other funding that has been expended for parks or other projects, but which is not available on an ongoing basis, shall not be considered when calculating a recipient's annual expenditures. For purposes of this subdivision, the Controller may request fiscal data from recipients for the preceding three fiscal years. Each recipient shall furnish the data to the Controller no later than 120 days after receiving the request from the Controller.
- 5882.04. (a) The director of the department shall prepare and adopt criteria and procedures for evaluating applications for grants

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allocated pursuant to subdivision (a) *or (b)* of Section 5882.01.

The application shall be accompanied by certification that the project is consistent with the park and recreation element of the applicable city or county general plan or the district park recreation plan, as the case may be.

- (b) To utilize available grant funds as effectively as possible, overlapping and adjoining jurisdictions and applicants with similar objectives are encouraged to combine projects and submit a joint application. A recipient may allocate all or a portion of its per capita share for a regional or state project.
- 5882.05. (a) The director of the department shall annually forward a statement of the total amount to be appropriated each fiscal year for projects approved for grants pursuant to this article to the Director of Finance for inclusion in the annual Budget Act. A list of eligible jurisdictions and the amount of grant funds to be allocated to each jurisdiction shall also be made available by the department.
- (b) Funds appropriated pursuant to this article shall be encumbered by the recipient within three years from the date the appropriation is effective. Regardless of the date of encumbrance of the granted funds, the recipient is expected to complete all funded projects within eight years of the effective date of the appropriation.
- 5882.06. (a) The sum of \_\_\_\_\_ one hundred twenty million dollars (\$\_\_\_\_\_) (\$120,000,000) shall be available to the department, upon appropriation by the Legislature, for grants to regional park districts, counties, regional open-space districts, open-space authorities formed pursuant to Division 26 (commencing with Section 35100), and eligible nonprofit organizations on a competitive grant basis to develop, expand, improve, rehabilitate, or restore parks and park facilities, including including, but not limited to, trails, that facilitate new or enhanced use and enhanced user experiences. regional trail networks, regional sports complexes, low-cost accommodations in park facilities, and visitor, outdoor, and interpretative facilities serving youth and communities of color.
- (b) In awarding moneys, the department shall encourage applicants seeking funds for acquisition projects to perform projects in conjunction with new or enhanced public-use and public-access opportunities.

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(c) Preference may be given to multiuse trail projects over single-use trail projects.

(d) Of the amount available pursuant to this section, up to 5 percent may be available to provide a one-to-one match for nonprofit organizations that offer recreational facilities to the public free of charge and whose approved grant projects promote outdoor and wilderness experiences for youth of low-income households, who lack access to green-space opportunities, through recreational programming, transportation, enhanced public access, and outdoor educational programs.

### Article 3.5. Urban Recreation, Watershed, and Stormwater Cobenefit Program

- 5882.50. The sum of one hundred eighty-seven million five hundred thousand dollars (\$187,500,000) shall be available, upon appropriation by the Legislature, to promote and enhance multibenefit greening projects in urbanized settings as follows:
- (a) The sum of one hundred fifteen million dollars (\$115,000,000) shall be available to the Natural Resources Agency for project grants for the protection and enhancement of an urban creek, as defined in subdivision (e) of Section 7048 of the Water Code, and its tributaries, pursuant to Division 22.8 (commencing with Section 32600) and Division 23 (commencing with Section 33000) of this code and Section 79508 of the Water Code. Money available pursuant to this subdivision shall be equally divided between projects in areas described in Division 22.8 (commencing with Section 32600) and projects in areas described in Division 23 (commencing with Section 33000). Projects serving disadvantaged communities shall have priority for funding under this subdivision.
- (b) The sum of twelve million five hundred thousand dollars (\$12,500,000) shall be available to the Santa Ana River Conservancy Program pursuant to Chapter 4.6 (commencing with Section 31170) of Division 21. To correct historic underinvestments in park and green-space development, not less than 50 percent of this amount shall be available to the State Coastal Conservancy for grants to enhance park and recreational infrastructure within the most park-deficient areas along the lower river in heavily urbanized communities.

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(c) (1) The sum of sixty million dollars (\$60,000,000) shall be available to the Strategic Growth Council for competitive grants to cities, counties, regional park districts, park districts, regional open-space districts, open-space authorities, conservation-based nonprofit organizations, and joint powers authorities for stormwater capture projects that lead to improved or enhanced park, parkway, open-space, greenways, or green infrastructure and provide for at least two of the following benefits:

- (A) Reduce flooding.
- (B) Reduce water pollution.
- (C) Facilitate increased recharge of groundwater or otherwise store water for reuse.
  - (D) Increase or otherwise enhance habitat for fish and wildlife.
  - (E) Promote adaptation and protect against sea level rise.
  - (F) Reduce heat island effects.
- (2) In implementing this subdivision, the Strategic Growth Council may draw from existing guidelines and provisions pursuant to the urban greening program, as described by Chapter 729 of the Statutes of 2008, or other program.
- (3) If a countywide parcel tax measure for park-related improvements is approved by the voters in a heavily urbanized county at the November 6, 2016, general election, of the amount available pursuant to this subdivision, the Legislature may appropriate at least ten million dollars (\$10,000,000) to the heavily urbanized county as a block grant award to allocate funds within that county to maximize recreation, greening, watershed, and stormwater benefits consistent with park improvements identified in that measure. For the purpose of maximizing the objectives of this subdivision, a heavily urbanized county may award moneys to water districts that administer river corridor projects. Agencies eligible under this paragraph shall also be eligible for other grants under this subdivision.

## Article 4. Restoring California's Natural, Historic, and Cultural Legacy

5883. (a) The sum of three hundred seventy million dollars (\$\_\_\_\_\_) (\$370,000,000) shall be available to the department, upon appropriation by the Legislature, for restoration and preservation of existing state park facilities and units units, to

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promote greater access to those units through the provision of low-cost overnight accommodations in ways that enhance access and recreational opportunities for disadvantaged communities, to preserve and increase public access to those facilities and units and to protect the natural, cultural, and historic resources of those facilities and units. Not less than 80 percent of these funds shall be available for capital improvements that address the department's backlog of deferred maintenance or that enhance park access and user experiences.

- (b) Of the total amount available pursuant to this section, the sum of \_\_\_\_\_ twenty million dollars (\$\_\_\_\_\_) (\$20,000,000) shall be available for enterprise projects that facilitate new or enhanced park use and user experiences and increase revenue generation to support operations of the department.
- (c) Of the total amount available pursuant to this section, the sum of \_\_\_\_\_ twenty million dollars (\$\_\_\_\_\_) (\$20,000,000) shall be available to the department for grants to local agencies that operate a unit of the state park system to address an urgent need for the restoration of aging infrastructure that, without restoration, would compromise the continued operation of the unit. Unless a local agency has been identified as a disadvantaged community, a local agency that receives a grant pursuant to this subdivision shall be required to provide a match of not less than 25 percent.
- (d) Of the total amount available pursuant to this section, the sum of twelve million five hundred thousand dollars (\$12,500,000) shall be available for projects in units of the state park system that are managed by nonprofit organizations that have entered into operating agreements with the department. Of this amount, not less than five million dollars (\$5,000,000) shall be available to nonprofit organizations that operate a unit in the Inland Empire State Park Program. An award recipient receiving funds pursuant to this subdivision shall provide a match of 20 percent.

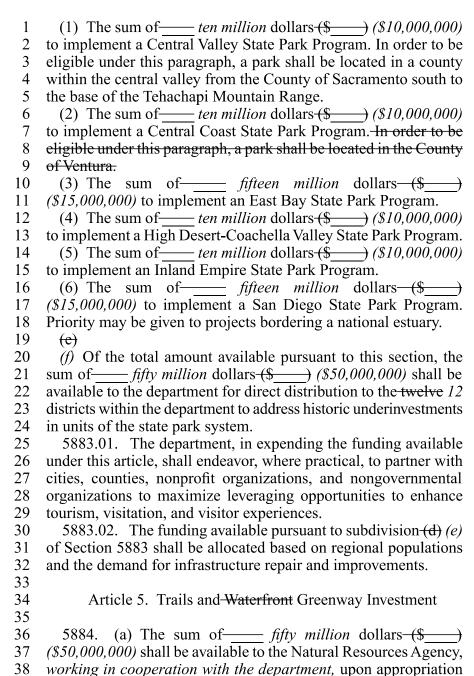
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(e) Of the total amount available pursuant to this section, the sum of \_\_\_\_\_ seventy million dollars (\$\_\_\_\_\_) (\$70,000,000) shall be available to the department according to the following schedule and subject to Section 5883.02 to address major infrastructure rehabilitation to improve tourism and visitor experiences and to promote the health and safety of units within the state park system:

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by the Legislature, for competitive grants to local agencies, state conservancies, federally recognized Native American tribes,

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nonfederally recognized California Native American tribes listed on the California Tribal Consultation List maintained by the Native American Heritage Commission, and nonprofit organizations to provide nonmotorized infrastructure development and enhancements that promote new or alternate access to parks, waterways, outdoor recreational pursuits, and forested or other natural environments to encourage health-related commuting and opportunities for Californians to reconnect with nature.

- (b) Of the amount made available pursuant to this section, up to 25 percent may be made available to communities for innovative transportation programs that provide new and expanded outdoor experiences to disadvantaged youth.
- (c) Alignment, development, and improvement of nonmotorized infrastructure and trails that lead to safer interconnectivity between parks, waterways, and natural areas may be encouraged.
- (d) The Natural Resources Agency is encouraged, when designing guidelines, guidelines for grants awarded under this article, to utilize existing program guidelines including, if applicable, guidelines that have been established for the California Recreational Trails Act (Article 6 (commencing with Section 5070) of Chapter—1). 1) and, to the extent possible, to design guidelines that are consistent with the California Recreational Trails Plan, as described in Article 6 (commencing with Section 5070) of Chapter 1.

5884.01. Unless the entity has been identified as a disadvantaged community, an entity that receives an award under this article shall be required to provide a match of 20 percent.

## Article 6. Rural Recreation, Tourism, and Economic Enrichment Investment

5885. (a) The sum of \_\_\_\_\_\_ forty-five million dollars (\$\_\_\_\_\_) (\$45,000,000) shall be available to the department, upon appropriation by the Legislature, to administer a competitive grant program for cities, counties, and districts in nonurbanized areas, that are eligible for a grant under the Roberti-Z'berg-Harris Urban Open-Space and Recreation Program Act (Chapter 3.2 (commencing with Section 5620)). Notwithstanding subdivisions (c) and (e) of Section 5621 and for the purposes of this section, the definition of nonurbanized area shall be updated by the

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department to reflect current population levels. A nonurbanized area shall include counties with populations of less than 500,000 people and low population densities per square mile, as determined by the department. In awarding the grants, the department may consider the following factors:

- (1) Whether the project would provide new recreational opportunities in rural communities that have demonstrated deficiencies and lack of outdoor infrastructure in support of economic and health-related goals.
- (2) Whether the project proposes to acquire and develop lands to enhance residential recreation while promoting the quality of tourism experiences and the economic vitality of the community. These enhancements may include accessibility for individuals with disabilities, trails, bikeways, regional or destination-oriented recreational amenities, and visitor centers.
- (3) Whether the project includes collaboration between public and nonprofit organizations, including, but not limited to, nonprofit land trusts, to facilitate public access to privately-owned lands for regional trail development for wildlife viewing, recreation, or outdoor experiences for youth.
- (b) Unless the entity has been identified as a disadvantaged community, an entity that receives an award under this article shall be required to provide a match of 20 percent.
- (e) In addition to entities described in subdivision (a), an irrigation district exercising powers authorized under Section 22185 of the Water Code is eligible for a grant under this article.

Article 7. California Clean Water, Coastal, and Watershed Cobenefit River Recreation, Creek, and Waterway Improvements
Program

5886. (a) The sum of \_\_\_\_\_ one hundred fifteen million dollars (\$\_\_\_\_\_) (\$115,000,000) shall be available to the Natural Resources Agency, upon appropriation by the Legislature, for grants pursuant to the California River Parkway Act of 2004 (Chapter 3.8 (commencing with Section 5750)) and the Urban Streams Restoration Program pursuant to Section 7048 of the Water Code. Eligible projects shall include, but are not limited to, projects that protect and enhance urban creeks.

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(b) Unless the entity has been identified as a disadvantaged community, an entity that receives an award under this article shall be required to provide a match of 20 percent.

- (c) To maximize cooperation and leverage resources, the Natural Resources Agency may give priority to projects that include partnerships among federal, state, and local agencies and to projects proposed by nonprofit organizations, including, but not limited to, nonprofit land trusts.
- (d) Nothwithstanding any other provision of this division, 60 percent of the funds appropriated pursuant to this section shall be expended for project grants in the area described in the watershed of the Los Angeles River upstream of the northernmost boundary of the City of Vernon, and 40 percent of the funds shall be expended for project grants in the remainder of the Los Angeles River area.
- (e) Of the amount made available pursuant to subdivision (a), \_\_\_\_\_ dollars (\$\_\_\_\_\_) shall be available for purposes of the Lower American River Conservancy Program or the American River Parkway Plan, as defined in Section 5841.
- (f) Not less than \_\_\_\_\_ percent of the amount made available pursuant to this section shall be allocated to the Santa Ana River Program pursuant to Chapter 4.6 (commencing with Section 31170) of Division 21.
- (d) Of the amount made available pursuant to subdivision (a), not less than seven million five hundred thousand dollars (\$7,500,000) shall be available for the Lower American River Conservancy Program, if that program is created.
- (e) Of the amount made available pursuant to subdivision (a), not less than ten million dollars (\$10,000,000) shall be available for improvements in and along the Guadalupe River and its headwaters or contributing tributaries, including Los Gatos Creek, upon the enactment of subsequent legislation that demonstrates a comprehensive local and regional approach to restoration, public recreation, and management of the river corridor.
- (f) Of the amount made available pursuant to subdivision (a), not less than fifteen million dollars (\$15,000,000) shall be available to implement the Urban Streams Restoration Program, established pursuant to Section 7048 of the Water Code.
- 5886.02. \_\_\_\_ dollars (\$\_\_\_\_) shall be available, upon appropriation by the Legislature, to implement the Urban Streams

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Restoration Program for streams not otherwise eligible for funding
 pursuant to this article.

5886.04. \_\_\_\_\_dollars (\$\_\_\_\_\_) shall be available to the Natural Resources Agency, upon appropriation by the Legislature, for existing multi-benefit urban streams projects that are not otherwise eligible for funding pursuant to this article.

5886.04. The sum of thirty-seven million five hundred thousand dollars (\$37,500,000) shall be available to the Salton Sea Authority, upon appropriation by the Legislature, for capital outlay projects that provide air quality and habitat benefits and that implement the Natural Resource Agency's Salton Sea Management Program. Of this amount, not less than ten million dollars (\$10,000,000) shall be available for purposes consistent with the New River Water Quality, Public Health, and River Parkway Development Program, as described in Section 71103.6.

5886.06. The To the maximum extent feasible, the Natural Resources Agency is encouraged, when developing guidelines for grants awarded under this article, to utilize existing programs, programs through which communities enter into partnerships with state agencies for multibenefit projects to enhance and restore waterways, including, but not limited to, the urban streams program through which communities enter into partnerships with state agencies for multibenefit projects to enhance and restore waterways. Riverine Stewardship Technical Assistance program.

## Article 7.5. State Conservancy Funding

5887. The sum of one hundred sixty-five million dollars (\$) (\$165,000,000) shall be available, upon appropriation by the Legislature, in accordance with the following schedule, to fulfill the purposes of the specified entity:

- (a) Baldwin Hills Conservancy,—\_\_\_\_ five million dollars (\$\_\_\_\_). (\$5,000,000).
  - (b) California Tahoe Conservancy, twenty million dollars (\$20,000,000).
  - (c) Coachella Mountains Conservancy, ten million dollars (\$10,000,000).
  - (d) Sacramento-San Joaquin Delta Conservancy, \_\_\_\_\_ fifteen million dollars (\$\\_\_\_\_\_). (\$15,000,000).

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1 (e) Salton Sea Authority, dollars (\$ ). These moneys shall be for capital outlay projects that provide air quality and habitat benefits and that implement the Natural Resources Agency's 4 Salton Sea Management Program. 5 6 (e) San Diego River Conservancy, \_\_\_\_\_ fifteen million dollars 8 9 (f) San Gabriel and Lower Los Angeles Rivers and Mountains 10 Conservancy,—thirty million dollars (\$). (\$30,000,000). Of this amount, not less than two million five hundred thousand 11 12 dollars (\$2,500,000) shall be allocated as a cost share to match 13 United States Forest Service funds for resource management 14 purposes of upper watershed lands. Not less than twenty-two 15 million five hundred thousand dollars (\$22,500,000) shall be made 16 available for improvements in and along the San Gabriel River 17 from moneys made available from this subdivision and subdivision 18 (a) of Section 5882.50. 19 <del>(h)</del> 20 (g) San Joaquin River Conservancy,—\_\_\_ ten million dollars 21 (\$\_\_\_\_\_). (\$10,000,000). 22 23 (h) Santa Monica Mountains Conservancy,—— thirty million 24 dollars (\$ ). (\$30,000,000). 25 (i) Sierra Nevada Conservancy,—\_\_\_ thirty million dollars 26 27 <del>--).</del> (\$30,000,000). (k) State Coastal Conservancy, dollars (\$ ). Of this 28 amount, not less than 40 percent shall go toward the San Francisco 29 30 Bay Area Conservancy Program (Chapter 4.5 (commencing with 31 Section 31160) of Division 21). 32 5887.01. The Legislature shall strive to consider population 33 size, land mass, and natural resource significance as factors when 34 determining the amount of any other funds to be made available 35 to an entity listed in Section 5887. 36 5887.02. A receiving entity in Section 5887 shall develop and 37 adopt a strategic master plan that identifies priorities and specific

criteria for selecting projects for funding. The strategic plan shall

include strategies for providing public access to conserved lands

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wherever feasible and be consistent with project goals and objectives.

5887.03. Conservancies, in expending the funding available under this article, shall endeavor, where practical, to partner with cities, counties, nonprofit organizations, and nongovernmental organizations to acquire open space and create urban greenway corridors.

Article 8. Ocean, Bay, and Coastal Protection

- 5888. The sum of two hundred million dollars (\$200,000,000) shall be available, upon appropriation by the Legislature, to fund projects that enhance and protect coastal and ocean resources in the state as follows:
- (a) The sum of fifty-five million dollars (\$55,000,000) shall be available for deposit into the California Ocean Protection Trust Fund for grants consistent with Section 35650. Priority shall be given to projects that conserve, protect, and restore marine wildlife and healthy ocean and coastal ecosystems with a focus on the state's system of marine protected areas and sustainable fisheries.
- (b) The sum of fifty million dollars (\$50,000,000) shall be available to the San Francisco Bay Area Conservancy Program (Chapter 4.5 (commencing with Section 31160) of Division 21).
- (c) The sum of ninety-five million dollars (\$95,000,000) shall be available to the State Coastal Conservancy for the protection of beaches, bays, and coastal watershed resources, including the protection of coastal agricultural resources pursuant to Section 31150 and projects to complete the California Coastal Trail pursuant to Section 31408.
- 5888.02. In implementing Section 5888, the administering entity may give special consideration to the acquisition of lands that are in deferred certification areas of county local coastal plans.

Article 8.9. Climate Preparedness and Preparedness, Habitat Resiliency, Resource Enhancement, and Innovation

<del>5888.</del>

5889. The sum of <u>seven hundred twenty-two million five</u> hundred thousand dollars  $(\$\_\_)$  (\$722,500,000) shall be

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available, upon appropriation by the Legislature, to plan, develop, and implement climate adaptation and resiliency projects that improve a community's ability to adapt to the unavoidable impacts of climate change. Projects shall improve and protect coastal and rural economies, agricultural viability, wildlife corridors, or habitat, develop future recreational opportunities, or enhance drought tolerance and water retention, in accordance with the following schedule:

- (a) (1) ——Four hundred twenty-seven million five hundred thousand dollars (\$\_\_\_\_\_) (\$427,500,000) shall be available to the Wildlife Conservation Board for grants for any of the following:
- (A) Projects for the acquisition, development, rehabilitation, restoration, protection, and expansion of wildlife corridors and open space, including projects to improve connectivity and reduce barriers between habitat areas. In awarding grants pursuant to this subparagraph, special consideration priority may be given to projects that protect state-designated wildlife corridors and wildlife corridors threatened by urban development.
- (B) Projects for the acquisition, development, rehabilitation, restoration, protection, and expansion of habitat that promote the recovery of threatened and endangered species.
- (C) Projects to improve climate adaptation and resilience of natural systems.
- (D) Projects to protect and improve existing open-space corridors and trail linkages related to utility or transportation infrastructure that provide habitat connectivity and public access or trails.
- (E) Projects to restore rivers and streams in support of fisheries and wildlife, including, but not limited to, reconnecting rivers with their floodplains, riparian and side-channel habitat restoration, and restoration and protection of upper watershed forests and meadow systems that are important for fish and wildlife resources and that are consistent with the purposes of subdivision (f) of Section 79738 of the Water Code. Priority shall be given to projects supported by multistakeholder public and private partnerships using a science-based approach and measurable objectives to guide identification, design, and implementation of regional actions to benefit salmon and steelhead.
- (F) In implementing this subdivision, the Wildlife Conservation Board may provide matching grants for incentives to landowners

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for conservation actions on private lands or use of voluntary habitat credit exchange mechanisms. The matching grant shall not exceed 50 percent of the total cost of the incentive program.

- (2) Applications submitted pursuant to this subdivision that promote projects seeking to preserve the working character of lands, including uninterrupted agricultural and rangeland practices, through conservation easements, may be given additional consideration.
- (3) Of the amount subject to this subdivision, \_\_\_\_\_ seventy million dollars—(\$\_\_\_\_) (\$70,000,000) shall be available for the acquisition, development, rehabilitation, restoration, protection, and expansion of habitat that furthers the implementation of adopted natural community conservation plans, as set forth in plans adopted pursuant to the Natural Community Conservation Planning Act (Chapter 10 (commencing with Section 2800) of Division 3 of the Fish and Game Code), to help resolve resource conflicts by balancing communitywide conservation, planning, and economic activities. Funding pursuant to this paragraph shall not be used to offset mitigation obligations otherwise required.
- (4) Of the amount subject to this subdivision, \_\_\_\_\_ ten million dollars (\$10,000,000) shall be administered through the Department of Fish and Wildlife for competitive grants to wildlife rehabilitation facilities operated by nongovernmental entities.
- (5) Of the amount subject to this subdivision, not less than forty million dollars (\$40,000,000) shall be available for the acquisition, development, rehabilitation, restoration, protection, and expansion of wildlife corridors and open space to improve connectivity and reduce barriers between habitat areas and to protect and restore habitat associated with the Pacific Flyway. In awarding grants pursuant to this paragraph, priority may be given to projects that protect state-designated wildlife corridors. Of the amount described in this paragraph, seven million five hundred thousand dollars (\$7,500,000) shall be available for the California Waterfowl Habitat Program.
- (6) The Wildlife Conservation Board shall develop or update a strategic master plan that identifies priorities and specific criteria for selecting projects pursuant to paragraph (1).
- (7) Activities funded pursuant to this subdivision shall be consistent with the state's climate adaptation strategy, as provided

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by Section 71153, and the statewide objectives provided in Section 71154.

- (b) The sum of \_\_\_\_\_\_ forty million dollars (\$\_\_\_\_\_\_) (\$40,000,000) shall be available for deposit into the California Climate Resilience Account, established pursuant to Section 31012, for projects that assist coastal communities, including those reliant on commercial fisheries, with adaptation to climate change, including projects that address ocean acidification, sea level rise, or the protection of habitat associated with the Pacific Flyway.
- (c) The sum of \_\_\_\_\_ fifteen million dollars (\$\_\_\_\_) (\$15,000,000) shall be available for projects that improve agricultural and open-space soil health, to improve carbon soil sequestration, erosion control, water quality, and water retention, which may in part be allocated to the Department of Conservation for watershed restoration and conservation projects on agricultural lands pursuant to Section 9084.
- (d) (1) The sum of \_\_\_\_\_ eighty million dollars (\$\_\_\_\_) (\$80,000,000) shall be available for projects that reduce fire risk, improve forest health, and provide feedstock for compost, energy, or alternative fuels facilities. Projects may include, but are not limited to, forest restoration projects that include hazardous fuel reduction, post-fire watershed rehabilitation, and forest management practices that promote forest resilience to wildfire, climate change, and other disturbances. Unless otherwise specified by the Legislature, project funds shall be equally administered by the Department of Forestry and Fire Protection and by the Sierra Nevada Conservancy.
- (2) Of the amount subject available pursuant to this subdivision, up to \_\_\_\_\_ five million dollars (\$5,000,000) shall be available from the Department of Forestry and Fire Protection to the California Tahoe Conservancy for projects consistent with this subdivision.
- 33 (e) dollars (\$

(3) Of the amount available to the Department of Forestry and Fire Protection pursuant to this subdivision, not less than seven million five hundred thousand (\$7,500,000) dollars shall be available to the Department of Forestry and Fire Protection for existing urban forestry programs—and priority shall be given to local governments that with an emphasis on projects in geographic

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areas that have not previously been awarded a grant under an 2 existing urban forestry program. 3

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(e) The sum of—— fifty million dollars  $(\$ \longrightarrow)$  (\$50,000,000) shall be available to the California Conservation Corps for projects to rehabilitate or improve parks and restore watersheds, including regional and community fuel load reduction projects on public lands, and stream and river restoration projects. Not less than 50 percent of these funds shall be in the form of grants to certified local community conservation corps, as defined in Section 14507.5, including local community conservation corps that have secured certification within the last three to five years prior to the grant application date.

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- (f) (1) The sum of—— one hundred ten million dollars (\$(\$110,000,000) shall be available to the Natural Resources Agency, upon appropriation by the Legislature, Agency to award funding to projects identified by local agencies, nonprofit organizations, nongovernmental land conservation organizations, federally recognized Native American tribes, or nonfederally recognized California Native American tribes listed on the California Tribal Consultation list maintained by the Native American Heritage Commission for any of the following: Commission, as follows:
- (A) Projects that involve the restoration, protection, and acquisition of natural, cultural, and historic resources within the state.
- (B) Projects that convert and repurpose properties formerly operating as fossil fuel power plants to create permanently protected open space, tourism, and park opportunities through fee title and conservation easements.
- (C) Projects that enhance water and natural resource values or promote economic activity through improved recreation, tourism, and natural resource investment in those areas of the state not within the jurisdiction of a state conservancy.
- (A) Not more than ten million dollars (\$10,000,000) shall be available for projects that involve the restoration, protection, and acquisition of Native American, natural, cultural, and historic resources within the state.
- (B) Not less than thirty million dollars (\$30,000,000) shall be available for projects that convert and repurpose properties or

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parts of properties formerly operating as fossil fuel power plants on the effective date of this chapter to create permanently protected open space, tourism, and park opportunities through fee title or conservation easements.

- (C) Not less than fifteen million dollars (\$15,000,000) shall be available for projects that enhance park, water, and natural resource values through improved recreation, tourism, and natural resource investments in those areas of the state not within the jurisdiction of a state conservancy. Of this amount, not less than 10 percent shall be available for allocation to water districts operating regional recreation facilities within recreation preserves or recreation reserves that promote tourism visitations.
- (D) Not less than thirty-five million dollars (\$35,000,000) shall be available for projects that enhance visitor experiences through development, expansion, and improvement of science centers operated by foundations or other nonprofit organizations in heavily urbanized communities. Of this amount, not less than 50 percent shall be available for accredited science centers operated by foundations in heavily urbanized counties.
- (E) Not more than ten million dollars (\$10,000,000) shall be available for projects that promote, develop, and improve any of the following:
  - (i) Community, civic, or athletic venues.
- (ii) Cultural or visitor centers that recognize the contributions of California's ethnic communities or celebrate the unique traditions of these communities, including those of Asian and Hispanic descent.
- (iii) Visitor centers that educate the public about natural landscapes, aquatic species, or wildlife migratory patterns.
- (2) Before a grant is awarded pursuant to this subdivision, a project applicant shall demonstrate availability to the applicant of a minimum 20 percent 20-percent match from other funds. Project applicants shall be encouraged to leverage all available local, federal, and nongovernmental sources to maximize funding distribution.
- (h) \_\_\_\_ dollars (\$\_\_\_\_) shall be available to the Ocean Protection Council for purposes of carrying out its duties.
- 5889.02. In implementing Section 5889, the administering entity may give special consideration to the acquisition of lands

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that are in deferred certification areas of county local coastal plans.

Article 8.5.10. Advance Payment for Water Projects

<del>5888.5.</del>

5890. (a) Within 90 days of notice that a grant under this division chapter for projects included and implemented in an integrated regional water management plan has been awarded, the regional water management group shall provide the department with a list of projects to be funded with the grant funds where the project proponent is a nonprofit organization or a disadvantaged community, or the project benefits a disadvantaged community. The list shall specify how the projects are consistent with the adopted integrated regional water management plan and shall include all of the following information:

- (1) Descriptive information concerning each project identified.
- (2) The names of the entities that will receive the funding for each project, including, but not limited to, an identification as to whether the project proponent or proponents are nonprofit organizations or a disadvantaged community.
  - (3) The budget of each project.
  - (4) The anticipated schedule for each project.
- (b) Within 60 days of receiving the project information pursuant to subdivision (a), the department shall provide advance payment of 50 percent of the grant award for those projects that satisfy both of the following criteria:
- (1) The project proponent is a nonprofit organization or a disadvantaged community, or the project benefits a disadvantaged community.
- (2) The grant award for the project is less than one million dollars (\$1,000,000).
- (c) Funds advanced pursuant to subdivision (b) shall comply with the following requirements:
- (1) The recipient shall place the funds in a noninterest-bearing account until expended.
- (2) The funds shall be spent within six months of the date of receipt, unless the department waives this requirement.
- (3) The recipient shall, on a quarterly basis, provide an accountability report to the department regarding the expenditure

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and use of any advance grant funds that provides, at a minimum, the following information:

- (A) An itemization as to how advance payment funds provided under this section have been expended.
- (B) A project itemization as to how any remaining advance payment funds provided under this section will be expended over the period specified in paragraph (2).
- (C) A description of whether the funds are placed in a noninterest-bearing account, and if so, the date that occurred and the dates of withdrawals of funds from that account, if applicable.
- (4) If funds are not expended, the unused portion of the grant shall be returned to the department within 60 days after project completion or the end of the grant performance period, whichever is earlier.
- (5) The department may adopt additional requirements for the recipient regarding the use of the advance payment to ensure that the funds are used properly.
  - (d) As used in this section:
- (1) "Disadvantaged community" has the same meaning as defined in subdivision (e) of Section 5880.01.
- (2) "Nonprofit organization" has the same meaning as defined in subdivision (k) of Section 75005.

#### Article 9.11. Fiscal Provisions

26 <del>5889.</del>

5891. (a) Bonds in the total amount of two billion dollars (\$2,000,000,000), three billion four hundred ninety-seven million five hundred thousand dollars (\$3,497,500,000), not including the amount of any refunding bonds issued in accordance with Section 5889.12, 5891.12, may be issued and sold to provide a fund to be used for carrying out the purposes expressed in this chapter and to reimburse the General Obligation Bond Expense Revolving Fund pursuant to Section 16724.5 of the Government Code. The bonds, when sold, shall be and constitute a valid and binding obligation of the State of California, and the full faith and credit of the State of California is hereby pledged for the punctual payment of both the principal of, and interest on, the bonds as the principal and interest become due and payable.

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(b) The Treasurer shall sell the bonds authorized by the committee pursuant to this section. The bonds shall be sold upon the terms and conditions specified in a resolution to be adopted by the committee pursuant to Section 16731 of the Government Code.

<del>5889.01.</del>

5891.01. The bonds authorized by this chapter shall be prepared, executed, issued, sold, paid, and redeemed as provided in the State General Obligation Bond Law (Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code), and all of the provisions of that law apply to the bonds and to this chapter.

<del>5889.02.</del>

- 5891.02. (a) Solely for the purpose of authorizing the issuance and sale, pursuant to the State General Obligation Bond Law (Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code), of the bonds authorized by this chapter, the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Finance Committee is hereby created. For purposes of this chapter, the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All Finance Committee is the "committee" as that term is used in the State General Obligation Bond Law.
- (b) The committee consists of the Director of Finance, the Treasurer, and the Controller. Notwithstanding any other provision of law, any member may designate a representative to act as that member in his or her place for all purposes, as though the member were personally present.
  - (c) The Treasurer shall serve as the chair of the committee.
  - (d) A majority of the committee may act for the committee. 5889.03.

5891.03. The committee shall determine whether or not it is necessary or desirable to issue bonds authorized by this chapter in order to carry out the actions specified in this chapter and, if so, the amount of bonds to be issued and sold. Successive issues of bonds may be authorized and sold to carry out those actions progressively, and it is not necessary that all of the bonds authorized to be issued be sold at any one time.

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<del>5889.04.</del>

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5891.04. For purposes of the State General Obligation Bond Law, "board," as defined in Section 16722 of the Government Code, means the Secretary of the Natural Resources Agency. 5889.05.

5891.05. There shall be collected each year and in the same manner and at the same time as other state revenue is collected, in addition to the ordinary revenues of the state, a sum in an amount required to pay the principal of, and interest on, the bonds each year. It is the duty of all officers charged by law with any duty in regard to the collection of the revenue to do and perform each and every act that is necessary to collect that additional sum.

<del>5889.06.</del>

- *5891.06.* Notwithstanding Section 13340 of the Government Code, there is hereby appropriated from the General Fund in the State Treasury, for the purposes of this chapter, an amount that will equal the total of the following:
- (a) The sum annually necessary to pay the principal of, and interest on, bonds issued and sold pursuant to this chapter, as the principal and interest become due and payable.
- (b) The sum that is necessary to carry out the provisions of Section—5889.09, 5891.09, appropriated without regard to fiscal years.

<del>5889.07.</del>

5891.07. The board may request the Pooled Money Investment Board to make a loan from the Pooled Money Investment Account in accordance with Section 16312 of the Government Code for the purpose of carrying out this chapter less any amount withdrawn pursuant to Section-5889.09. 5891.09. The amount of the request shall not exceed the amount of the unsold bonds that the committee has, by resolution, authorized to be sold for the purpose of carrying out this chapter. The board shall execute those documents required by the Pooled Money Investment Board to obtain and repay the loan. Any amounts loaned shall be deposited in the fund to be allocated in accordance with this chapter.

<del>5889.08.</del>

5891.08. Notwithstanding any other provision of this chapter, or of the State General Obligation Bond Law, if the Treasurer sells bonds that include a bond counsel opinion to the effect that the interest on the bonds is excluded from gross income for federal

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tax purposes under designated conditions or is otherwise entitled to any federal tax advantage, the Treasurer may maintain separate accounts for the bond proceeds invested and for the investment earnings on those proceeds, and may use or direct the use of those proceeds or earnings to pay any rebate, penalty, or other payment required under federal law or take any other action with respect to the investment and use of those bond proceeds, as may be required or desirable under federal law in order to maintain the tax-exempt status of those bonds and to obtain any other advantage under federal law on behalf of the funds of this state.

#### 5889.09.

5891.09. For the purposes of carrying out this chapter, the Director of Finance may authorize the withdrawal from the General Fund of an amount or amounts not to exceed the amount of the unsold bonds that have been authorized by the committee to be sold for the purpose of carrying out this chapter less any amount borrowed pursuant to Section—5889.09. 5891.07. Any amounts withdrawn shall be deposited in the fund. Any moneys made available under this section shall be returned to the General Fund, with interest at the rate earned by the moneys in the Pooled Money Investment Account, from proceeds received from the sale of bonds for the purpose of carrying out this chapter.

## <del>5889.10.</del>

5891.10. All moneys deposited in the fund that are derived from premium and accrued interest on bonds sold pursuant to this chapter shall be reserved in the fund and shall be available for transfer to the General Fund as a credit to expenditures for bond interest, except that amounts derived from premiums may be reserved and used to pay the cost of bond issuance prior to any transfer to the General Fund.

#### <del>5889.11.</del>

5891.11. Pursuant to Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code, the cost of bond issuance shall be paid out of the bond proceeds, including premiums, if any. To the extent the cost of bond issuance is not paid from premiums received from the sale of bonds, these costs shall be shared proportionately by each program funded through this chapter by the applicable bond sale.

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<del>5889.12.</del>

5891.12. The bonds issued and sold pursuant to this chapter may be refunded in accordance with Article 6 (commencing with Section 16780) of Chapter 4 of Part 3 of Division 4 of Title 2 of the Government Code, which is a part of the State General Obligation Bond Law. Approval by the voters of the state for the issuance of the bonds under this chapter shall include approval of the issuance of any bonds issued to refund any bonds originally issued under this chapter or any previously issued refunding bonds. 5889.13.

5891.13. The proceeds from the sale of bonds authorized by this chapter are not "proceeds of taxes" as that term is used in Article XIII B of the California Constitution, and the disbursement of these proceeds is not subject to the limitations imposed by that article.

- SEC. 2. (a) Notwithstanding the requirements of Sections 9040, 9043, 9044, 9061, and 9082 of the Elections Code, or any other law, the *The* Secretary of State shall submit this act to the voters at the November 8, 2016, *June 5, 2018*, statewide general direct primary election.
- (b) The Secretary of State shall include in the ballot pamphlets mailed pursuant to Section 9094 of the Elections Code the information specified in Section 9084 of the Elections Code regarding the bond act contained in this act. If that inclusion is not possible, the Secretary of State shall publish a supplemental ballot pamphlet regarding this act to be mailed with the ballot pamphlet. If the supplemental ballot pamphlet cannot be mailed with the ballot pamphlet, the supplemental ballot pamphlet shall be mailed separately.
- (c) Notwithstanding Section 9054 of the Elections Code or any other law, the translations of the ballot title and the condensed statement of the ballot title required pursuant to Section 9054 of the Elections Code may be made available for public examination at a later date than the start of the public examination period for the ballot pamphlet, provided that the translations of the ballot title and the condensed statement of the ballot title must remain available for public examination for eight days.
- (d) Notwithstanding Section 13282 of the Elections Code or any other law, the public shall be permitted to examine the condensed statement of the ballot title for not more than eight days.

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Any voter may seek a writ of mandate for the purpose of requiring the condensed statement of the ballot title, or portion thereof, to be amended or deleted only within that eight-day period.

- SEC. 3. This act shall take effect upon approval by the voters of the California Parks, Water, Climate, and Coastal Protection and Outdoor Access For All-Act, Act of 2018, as set forth in Section 1 of this act.
- SEC. 4. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:
- In order to fund a California parks, water, climate, and coastal protection and outdoor access for all program at the earliest possible date, it is necessary that this act take effect immediately.



#### AB-2406 Housing: junior accessory dwelling units. (2015-2016)

AMENDED IN SENATE AUGUST 19, 2016

AMENDED IN SENATE AUGUST 09, 2016

AMENDED IN SENATE JUNE 08, 2016

AMENDED IN ASSEMBLY APRIL 28, 2016

AMENDED IN ASSEMBLY APRIL 18, 2016

CALIFORNIA LEGISLATURE - 2015-2016 REGULAR SESSION

ASSEMBLY BILL No. 2406

Introduced by Assembly Member Thurmond (Coauthor: Assembly Member Levine)

February 19, 2016

An act to amend Section 65852.2 of, and to add Section 65852.22 to, to the Government Code, relating to housing, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 2406, as amended, Thurmond. Housing: junior accessory dwelling units.

The Planning and Zoning Law authorizes a local agency to provide by ordinance for the creation of 2nd units in single-family and multifamily residential areas, as prescribed.

This bill would, in addition, authorize a local agency to provide by ordinance for the creation of junior accessory dwelling units, as defined, in single-family residential zones. The bill would require the ordinance to include, among other things, standards for the creation of a junior accessory dwelling unit, required deed restrictions, and occupancy requirements. The bill would prohibit an ordinance from requiring, as a condition of granting a permit for a junior accessory dwelling unit, additional parking requirements.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: 2/3 Appropriation: no Fiscal Committee: no Local Program: no

THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

SECTION 1.Section 65852.2 of the Government Code is amended to read:

65852.2.(a)(1)Any local agency may, by ordinance, provide for the creation of second units in single-family and multifamily residential zones. The ordinance may do any of the following:

(A)Designate areas within the jurisdiction of the local agency where second units may be permitted. The designation of areas may be based on criteria, that may include, but are not limited to, the adequacy of water and sewer services and the impact of second units on traffic flow.

(B)Impose standards on second units that include, but are not limited to, parking, height, setback, lot coverage, architectural review, maximum size of a unit, and standards that prevent adverse impacts on any real property that is listed in the California Register of Historic Places.

(C)Provide that second units do not exceed the allowable density for the lot upon which the second unit is located, and that second units are a residential use that is consistent with the existing general plan and zoning designation for the lot.

(2)The ordinance shall not be considered in the application of any local ordinance, policy, or program to limit residential growth.

(3)When a local agency receives its first application on or after July 1, 2003, for a permit pursuant to this subdivision, the application shall be considered ministerially without discretionary review or a hearing, notwithstanding Section 65901 or 65906 or any local ordinance regulating the issuance of variances or special use permits. Nothing in this paragraph may be construed to require a local government to adopt or amend an ordinance for the creation of second units. A local agency may charge a fee to reimburse it for costs that it incurs as a result of amendments to this paragraph enacted during the 2001 02 Regular Session of the Legislature, including the costs of adopting or amending any ordinance that provides for the creation of second units.

(b)(1)When a local agency which has not adopted an ordinance governing second units in accordance with subdivision (a) or (c) receives its first application on or after July 1, 1983, for a permit pursuant to this subdivision, the local agency shall accept the application and approve or disapprove the application ministerially without discretionary review pursuant to this subdivision unless it adopts an ordinance in accordance with subdivision (a) or (c) within 120 days after receiving the application. Notwithstanding Section 65901 or 65906, every local agency shall grant a variance or special use permit for the creation of a second unit if the second unit complies with all of the following:

- (A)The unit is not intended for sale and may be rented.
- (B) The lot is zoned for single-family or multifamily use.
- (C)The lot contains an existing single-family dwelling.
- (D)The second unit is either attached to the existing dwelling and located within the living area of the existing dwelling or detached from the existing dwelling and located on the same lot as the existing dwelling.
- (E)The increased floor area of an attached second unit shall not exceed 30 percent of the existing living area.
- (F)The total area of floorspace for a detached second unit shall not exceed 1,200 square feet.
- (G)Requirements relating to height, setback, lot coverage, architectural review, site plan review, fees, charges, and other zoning requirements generally applicable to residential construction in the zone in which the property is located.
- (H)Local building code requirements which apply to detached dwellings, as appropriate.
- (I)Approval by the local health officer where a private sewage disposal system is being used, if required.
- (2)No other local ordinance, policy, or regulation shall be the basis for the denial of a building permit or a use permit under this subdivision.
- (3)This subdivision establishes the maximum standards that local agencies shall use to evaluate proposed second units on lots zoned for residential use which contain an existing single-family dwelling. No additional standards, other than those provided in this subdivision or subdivision (a), shall be utilized or imposed, except that a local agency may require an applicant for a permit issued pursuant to this subdivision to be an owner-occupant.

(4)No changes in zoning ordinances or other ordinances or any changes in the general plan shall be required to implement this subdivision. Any local agency may amend its zoning ordinance or general plan to incorporate the policies, procedures, or other provisions applicable to the creation of second units if these provisions are consistent with the limitations of this subdivision.

(5)A second unit which conforms to the requirements of this subdivision shall not be considered to exceed the allowable density for the lot upon which it is located, and shall be deemed to be a residential use which is consistent with the existing general plan and zoning designations for the lot. The second units shall not be considered in the application of any local ordinance, policy, or program to limit residential growth.

(c)No local agency shall adopt an ordinance which totally precludes second units within single-family or multifamily zoned areas unless the ordinance contains findings acknowledging that the ordinance may limit housing opportunities of the region and further contains findings that specific adverse impacts on the public health, safety, and welfare that would result from allowing second units within single-family and multifamily zoned areas justify adopting the ordinance.

(d)A local agency may establish minimum and maximum unit size requirements for both attached and detached second units. No minimum or maximum size for a second unit, or size based upon a percentage of the existing dwelling, shall be established by ordinance for either attached or detached dwellings which does not permit at least an efficiency unit to be constructed in compliance with local development standards.

(e)Parking requirements for second units shall not exceed one parking space per unit or per bedroom. Additional parking may be required provided that a finding is made that the additional parking requirements are directly related to the use of the second unit and are consistent with existing neighborhood standards applicable to existing dwellings. Off-street parking shall be permitted in setback areas in locations determined by the local agency or through tandem parking, unless specific findings are made that parking in setback areas or tandem parking is not feasible based upon specific site or regional topographical or fire and life safety conditions, or that it is not permitted anywhere else in the jurisdiction.

(f)Fees charged for the construction of second units shall be determined in accordance with Chapter 5 (commencing with Section 66000).

(g)This section does not limit the authority of local agencies to adopt less restrictive requirements for the creation of second units.

(h)Local agencies shall submit a copy of the ordinances adopted pursuant to subdivision (a) or (c) to the Department of Housing and Community Development within 60 days after adoption.

(i)As used in this section, the following terms mean:

(1)"Living area" means the interior habitable area of a dwelling unit including basements and attics but does not include a garage or any accessory structure.

(2)"Local agency" means a city, county, or city and county, whether general law or chartered.

(3)For purposes of this section, "neighborhood" has the same meaning as set forth in Section 65589.5.

(4)"Second unit" means an attached or a detached residential dwelling unit which provides complete independent living facilities for one or more persons. It shall include permanent provisions for living, sleeping, eating, cooking, and sanitation on the same parcel as the single-family dwelling is situated. A second unit also includes the following:

(A)An efficiency unit, as defined in Section 17958.1 of Health and Safety Code.

(B)A manufactured home, as defined in Section 18007 of the Health and Safety Code.

(j)Nothing in this section shall be construed to supersede or in any way alter or lessen the effect or application of the California Coastal Act (Division 20 (commencing with Section 30000) of the Public Resources Code), except that the local government shall not be required to hold public hearings for coastal development permit applications for second units.

(k)This section shall not apply to the regulation of junior accessory dwelling units, as set forth in Section 65852.22.

**SEC. 2.SECTION 1.** Section 65852.22 is added to the Government Code, immediately following Section 65852.2, to read:

- **65852.22.** (a) A-Notwithstanding Section 65852.2, a local agency may, by ordinance, provide for the creation of junior accessory dwelling units in single-family residential zones. The ordinance may require a permit to be obtained for the creation of a junior accessory dwelling unit, and shall do all of the following:
- (1) Limit the number of junior accessory dwelling units to one per residential lot zoned for single-family residences with a single-family residence already built on the lot.
- (2) Require owner-occupancy in the single-family residence in which the junior accessory dwelling unit will be permitted. The owner may reside in either the remaining portion of the structure or the newly created junior accessory dwelling unit. Owner-occupancy shall not be required if the owner is another governmental agency, land trust, or housing organization.
- (3) Require the recordation of a deed restriction, which shall run with the land, shall be filed with the permitting agency, and shall include both of the following:
- (A) A prohibition on the sale of the junior accessory dwelling unit separate from the sale of the single-family residence, including a statement that the deed restriction may be enforced against future purchasers.
- (B) A restriction on the size and attributes of the junior accessory dwelling unit that conforms with this section.
- (4) Require a permitted junior accessory dwelling unit to be constructed within the existing walls of the structure, and require the inclusion of an existing bedroom.
- (5) Require a permitted junior accessory dwelling to include a separate entrance from the main entrance to the structure, with an interior entry to the main living area. A permitted junior accessory dwelling may include a second interior doorway for sound attenuation.
- (6) The Require the permitted junior accessory dwelling unit shall to include an efficiency kitchen, which shall include all of the following:
- (A) A sink with a maximum waste line diameter of 1,5 inches,
- (B) A cooking facility with appliances that do not require electrical service greater than 120 volts, or natural or propane gas.
- (C) A food preparation counter and storage cabinets that are of reasonable size in relation to the size of the junior accessory dwelling unit.
- (b) (1) An ordinance shall

not require additional parking as a condition to grant a permit.

- (2) This subdivision shall not be interpreted to prohibit the requirement of an inspection, including the imposition of a fee for that inspection, to determine whether the junior accessory dwelling unit is in compliance with applicable building standards.
- (c) An application for a permit pursuant to this section shall, notwithstanding Section 65901 or 65906 or any local ordinance regulating the issuance of variances or special use permits, be considered ministerially, without discretionary review or a hearing. A permit shall be issued within 120 days of submission of an application for a permit pursuant to this section. A local agency may charge a fee to reimburse the local agency for costs incurred in connection with the issuance of a permit pursuant to this section.

# <del>(c)</del>

(d) For the purposes of any fire or life protection ordinance or regulation, a junior accessory dwelling unit shall not be considered a separate or new dwelling unit. This section shall not be construed to prohibit a city, county, city and county, or other local public entity from adopting an ordinance or regulation relating to fire and life protection requirements within a single-family residence that contains a junior accessory dwelling unit so long as the ordinance or regulation applies uniformly to all single-family residences within the zone regardless of whether the single-family residence includes a junior accessory dwelling unit or not.

#### <del>(d)</del>

(e) For the purposes of providing service for water, sewer, or power, including a connection fee, a junior accessory dwelling unit shall not be considered a separate or new dwelling unit.

#### <del>(e)</del>

(f) This section shall not be construed to prohibit a local agency from adopting an ordinance or regulation, related to parking or a service or a connection fee for water, sewer, or power, that applies to a single-family residence that contains a junior accessory dwelling unit, so long as that ordinance or regulation applies uniformly to all single-family residences regardless of whether the single-family residence includes a junior accessory dwelling unit.

#### <del>(f)</del>

- (q) For purposes of this section, the following terms have the following meanings:
- (1) "Junior accessory dwelling unit" means a unit that is no more than 500 square feet in size and contained entirely within an existing single-family structure. A junior accessory dwelling unit may include separate sanitation facilities, or may share sanitation facilities with the existing structure.
- (2) "Local agency" means a city, county, or city and county, whether general law or chartered.

**SEC. 3.SEC. 2.** This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to allow local jurisdictions the ability to promulgate ordinances that create secure income for homeowners and secure housing for renters, at the earliest possible time, it is necessary for this act to take effect immediately.

AMENDED IN SENATE JUNE 30, 2016
AMENDED IN SENATE JUNE 20, 2016
AMENDED IN ASSEMBLY MAY 31, 2016
AMENDED IN ASSEMBLY APRIL 26, 2016
AMENDED IN ASSEMBLY MARCH 18, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

## ASSEMBLY BILL

No. 2441

# **Introduced by Assembly Member Thurmond**

February 19, 2016

An act to add Chapter 17 (commencing with Section 50897) to Part 2 of Division 31 of the Health and Safety Code, relating to housing.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 2441, as amended, Thurmond. Housing: Workforce Housing Pilot Program.

Existing law, among several affordable housing programs, establishes the Local Housing Trust Fund Matching Grant Program, administered by the Department of Housing and Community Development, for the purpose of supporting local housing trust funds dedicated to the creation or preservation of affordable housing. Existing law authorizes the department to make matching grants available to cities and counties, or a city and county, and existing charitable nonprofit organizations that have created, funded, and operated housing trust funds.

This bill would create the Workforce Housing Pilot Program, pursuant to which the department, subject to the appropriation of funds for that purpose, would award grant funding to eligible recipients, as defined,

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for the predevelopment costs, acquisition, construction, or rehabilitation of rental housing projects or units within rental housing projects that serve, and for providing downpayment assistance to, persons and families of low or moderate income. The bill would require all grant funds to be matched on a dollar-for-dollar basis, unless the eligible recipient is suffering a hardship and is unable to generate the matching funds. The bill would require the Department of Finance to determine whether an eligible recipient is suffering a hardship. The bill would require the department, Department of Housing and Community Development, on or before December 31 of each year in which grant funds are awarded, to provide a report to the Legislature regarding the number of grants awarded, a description of the projects funded, the number of units funded, and the amount of matching funds received. The bill would require the pilot program to operate until all appropriated funds have been awarded. The bill, upon the depletion of appropriated funds, would require the department to submit a report to the Assembly and Senate committees on appropriations evaluating the need for housing of persons and families of low or moderate income in areas that received grant funds and a recommendation on whether the pilot program should continue.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Chapter 17 (commencing with Section 50897) is added to Part 2 of Division 31 of the Health and Safety Code, to read:

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# Chapter 17. Workforce Housing Pilot Program

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50897. It is the intent of the Legislature in enacting this chapter to ensure that funds allocated to eligible recipients and administered by the Department of Housing and Community Development be of maximum benefit in meeting the needs of persons and families of low or moderate income. It is the intent of the Legislature to support Californians residing in areas where housing prices have risen to levels that are unaffordable. The Legislature intends that these funds be provided to eligible recipients in areas that are

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experiencing a rise in home prices and rental prices so that they may assist individuals who are not able to live where they work.

50897.1. As used in this chapter:

- (a) "Eligible recipient" means any of the following:
- (1) A city that resides within a county that is defined by the United States Department of Housing and Urban Development as a "high-cost" county.
- (2) A city that does not reside within a county that is defined by the United States Department of Housing and Urban Development as a "high-cost" county but has been determined by the department to be experiencing a rise in home prices and rental prices such that persons and families of low or moderate income are unable to live where they work.
- (3) A charitable nonprofit organization organized under Section 501(c)(3) of the Internal Revenue Code that has created and is operating or will operate a housing trust fund and that applies jointly with a city described in this subdivision.
- (b) "Notice of funding availability" or "NOFA" means a public announcement that an estimated amount of funding will be awarded by a department program according to specified criteria and schedules.
- (c) "Persons and families of low or moderate income" means persons and families whose incomes do not exceed 120 percent of the area median income, adjusted for family size.
- (d) "Department" means the Department of Housing and Community Development.
- 50897.2. (a) There is hereby established the Workforce Housing Pilot Program.
- (b) Subject to the appropriation of funds for purposes of this chapter, the department shall award grant funding pursuant to the issuance of a notice of funding availability (NOFA) to eligible recipients that apply for financing. The department shall determine the appropriate amount of the grant for the purposes of accomplishing the intent of the Legislature.
  - (c) An eligible recipient shall do all of the following:
- (1) Use the grant funds awarded to it for the predevelopment costs, acquisition, construction, or rehabilitation of rental housing projects or units within rental housing projects that serve persons and families of low or moderate income. The affordability of all units assisted shall be restricted for a period of at least 55 years.

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(2) Hold a public hearing to discuss and describe the project that will be financed pursuant to this chapter. The meeting shall be held pursuant to the Ralph M. Brown Act (Chapter 9 (commencing with Section 54950) of Part 1 of Division 2 of Title 5 of the Government Code). If a charitable nonprofit organization described in paragraph (3) of subdivision (a) is awarded grant funds pursuant to this chapter, the city that applied jointly with the charitable nonprofit organization shall hold the public hearing.

- (3) File periodic reports with the department regarding the use of grant funds provided pursuant to this chapter.
- (d) (1) An eligible recipient may use the grant funds to provide downpayment assistance to persons and families of low or moderate income.
- (2) The department shall set limits on the amount of downpayment assistance that may be provided pursuant to paragraph (1) in order to maximize the use of the grant funds.
- (e) (1) All grant funds awarded pursuant to this chapter shall be matched on a dollar-for-dollar basis.
- (2) (A) Paragraph (1) shall not apply to an eligible recipient that is suffering a hardship and is unable to generate the matching funds.
- (B) An eligible recipient shall demonstrate the hardship to the Department of Finance, and the Department of Finance shall determine whether the eligible recipient is suffering a hardship. The eligible recipient shall submit any information requested by the Department of Finance for purposes of determining whether a hardship exists.
- (f) On or before December 31 of each year in which funds are awarded pursuant to this chapter, the department shall provide a report to the Legislature regarding the number of grants awarded, a description of the projects funded, the number of units funded, and the amount of matching funds received.
- (g) The program shall operate until all appropriated funds have been awarded.
- (h) (1) Upon the depletion of appropriated funds and the termination of the pilot program pursuant to subdivision (g), the department shall submit a report to the Assembly and Senate committees on appropriations. The report shall evaluate the need for housing of persons and families of low or moderate income in areas that received grant funds pursuant to this chapter. The report

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shall also include, but not be limited to, a recommendation on whether the pilot program should continue.

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- (2) The requirement for submitting a report imposed under this subdivision is inoperative four years after the report becomes due.
- 5 (i) The reports to be submitted pursuant to subdivisions (f) and 6 (h) shall be submitted in compliance with Section 9795 of the 7 Government Code.

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# AMENDED IN ASSEMBLY MAY 27, 2016 AMENDED IN ASSEMBLY MAY 16, 2016 AMENDED IN ASSEMBLY MARCH 17, 2016

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

# ASSEMBLY BILL

No. 2817

# **Introduced by Assembly Member Chiu**

February 19, 2016

An act to amend Sections 12206, 17058, and 23610.5 of the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 2817, as amended, Chiu. Taxes: credits: low-income housing: allocation increase.

Existing law establishes a low-income housing tax credit program pursuant to which the California Tax Credit Allocation Committee provides procedures and requirements for the allocation of state insurance, personal income, and corporation income tax credit amounts among low-income housing projects based on federal law. Existing law, in modified conformity to federal income tax law, allows the credit based upon the applicable percentage, as defined, of the qualified basis of each qualified low-income building. Existing law limits the total annual amount of the credit that the committee may allocate to \$70 million per year and allows \$500,000 per year of that amount to be allocated for projects to provide farmworker housing, as specified.

This bill, for calendar years beginning 2017, would increase the aggregate housing credit dollar amount that may be allocated among low-income housing projects by \$300,000,000, subject to annual

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approval, as specified. The bill would also increase the amount the committee may allocate to farmworker housing projects from \$500,000 to \$25,000,000 per year. The bill, under the insurance taxation law, the Personal Income Tax Law, and the Corporation Tax Law, would modify the definition of applicable percentage relating to qualified low-income buildings that meet specified criteria.

This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 12206 of the Revenue and Taxation Code is amended to read:

12206. (a) (1) There shall be allowed as a credit against the "tax," as described by Section 12201, a state low-income housing tax credit in an amount equal to the amount determined in subdivision (c), computed in accordance with Section 42 of the Internal Revenue Code except as otherwise provided in this section.

- (2) "Taxpayer," for purposes of this section, means the sole owner in the case of a "C" corporation, the partners in the case of a partnership, members in the case of a limited liability company, and the shareholders in the case of an "S" corporation.
- (3) "Housing sponsor," for purposes of this section, means the sole owner in the case of a "C" corporation, the partnership in the case of a partnership, the limited liability company in the case of a limited liability company, and the "S" corporation in the case of an "S" corporation.
- (4) "Extremely low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.
- (5) "Very low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.
- (b) (1) The amount of the credit allocated to any housing sponsor shall be authorized by the California Tax Credit Allocation Committee, or any successor thereof, based on a project's need for the credit for economic feasibility in accordance with the requirements of this section.
- (A) Except for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code, that are allocated credits solely under the set-aside

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described in subdivision (c) of Section 50199.20 of the Health and Safety Code, the low-income housing project shall be located in California and shall meet either of the following requirements:

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- (i) The project's housing sponsor has been allocated by the California Tax Credit Allocation Committee a credit for federal income tax purposes under Section 42 of the Internal Revenue Code.
- (ii) It qualifies for a credit under Section 42(h)(4)(B) of the Internal Revenue Code.
- (B) The California Tax Credit Allocation Committee shall not require fees for the credit under this section in addition to those fees required for applications for the tax credit pursuant to Section 42 of the Internal Revenue Code. The committee may require a fee if the application for the credit under this section is submitted in a calendar year after the year the application is submitted for the federal tax credit.
- (C) (i) For a project that receives a preliminary reservation of the state low-income housing tax credit, allowed pursuant to subdivision (a), on or after January 1, 2009, and before January 1, 2016, the credit shall be allocated to the partners of a partnership owning the project in accordance with the partnership agreement, regardless of how the federal low-income housing tax credit with respect to the project is allocated to the partners, or whether the allocation of the credit under the terms of the agreement has substantial economic effect, within the meaning of Section 704(b) of the Internal Revenue Code.
- (ii) This subparagraph shall not apply to a project that receives a preliminary reservation of state low-income housing tax credits under the set-aside described in subdivision (c) of Section 50199.20 of the Health and Safety Code unless the project also receives a preliminary reservation of federal low-income housing tax credits.
- (iii) This subparagraph shall cease to be operative with respect to any project that receives a preliminary reservation of a credit on or after January 1, 2016.
- (2) (A) The California Tax Credit Allocation Committee shall certify to the housing sponsor the amount of tax credit under this section allocated to the housing sponsor for each credit period.
- (B) In the case of a partnership or an "S" corporation, the housing sponsor shall provide a copy of the California Tax Credit Allocation Committee certification to the taxpayer.

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(C) The taxpayer shall attach a copy of the certification to any return upon which a tax credit is claimed under this section.

- (D) In the case of a failure to attach a copy of the certification for the year to the return in which a tax credit is claimed under this section, no credit under this section shall be allowed for that year until a copy of that certification is provided.
- (E) All elections made by the taxpayer pursuant to Section 42 of the Internal Revenue Code shall apply to this section.
- (F) (i) The California Tax Credit Allocation Committee may allocate a credit under this section in exchange for a credit allocated pursuant to Section 42(d)(5)(B) of the Internal Revenue Code in amounts up to 30 percent of the eligible basis of a building if the credits allowed under Section 42 of the Internal Revenue Code are reduced by an equivalent amount.
- (ii) An equivalent amount shall be determined by the California Tax Credit Allocation Committee based upon the relative amount required to produce an equivalent state tax credit to the taxpayer.
- (c) Section 42(b) of the Internal Revenue Code shall be modified as follows:
- (1) In the case of any qualified low-income building that is a new building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, and not federally subsidized, the term "applicable percentage" means the following:
- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are not federally subsidized for the taxable year, determined in accordance with the requirements of Section 42(b)(1) of the Internal Revenue Code.
- (B) For the fourth year, the difference between 30 percent and the sum of the applicable percentages for the first three years.
- (2) In the case of any qualified low-income building that (i) is a new building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term "applicable percentage" means for the first three years, 15 percent of the qualified basis of the building, and for the fourth year, 5 percent of the qualified basis of the building.

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(3) In the case of any qualified low-income building that is (i) an existing building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term applicable percentage means the following:

- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are federally subsidized for the taxable year.
- (B) For the fourth year, the difference between 13 percent and the sum of the applicable percentages for the first three years.
- (4) In the case of any qualified low-income building that is (i) a new or an existing building, (ii) located in designated difficult development areas (DDAs) or qualified census tracts (QCTs) as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) federally subsidized, the California Tax Credit Allocation Committee shall reduce the amount of California credit to be allocated under-paragraph paragraphs (2) and (3) by taking into account the increased federal credit received due to the basis boost provided under Section 42(d)(5)(B) of the Internal Revenue Code.
- (5) In the case of any qualified low-income building that meets all of the requirements of subparagraphs (A) through (D), inclusive, the term "applicable percentage" means 30 percent for each of the first three years and 5 percent for the fourth year. A qualified low-income building receiving an allocation under this paragraph is ineligible to also receive an allocation under paragraph (3).
  - (A) The qualified low-income building is at least 15 years old.
- (B) The qualified low-income building is serving households of very low-income or extremely low-income such that the average maximum household income as restricted, pursuant to an existing regulatory agreement with a federal, state, county, local, or other governmental agency, is not more than 45 percent of the area median gross income, as determined under Section 42 of the Internal Revenue Code, adjusted by household size, and a tax credit regulatory agreement is entered into for a period of not less than 55 years restricting the average targeted household income to no more than 45 percent of the area median income.

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(C) The qualified low-income building would have insufficient credits under paragraphs (2) and (3) to complete substantial rehabilitation due to a low appraised value.

- (D) The qualified low-income building will complete the substantial rehabilitation in connection with the credit allocation herein.
- (d) The term "qualified low-income housing project" as defined in Section 42(c)(2) of the Internal Revenue Code is modified by adding the following requirements:
- (1) The taxpayer shall be entitled to receive a cash distribution from the operations of the project, after funding required reserves, that, at the election of the taxpayer, is equal to:
  - (A) An amount not to exceed 8 percent of the lesser of:
- (i) The owner equity that shall include the amount of the capital contributions actually paid to the housing sponsor and shall not include any amounts until they are paid on an investor note.
- (ii) Twenty percent of the adjusted basis of the building as of the close of the first taxable year of the credit period.
- (B) The amount of the cashflow from those units in the building that are not low-income units. For purposes of computing cashflow under this subparagraph, operating costs shall be allocated to the low-income units using the "floor space fraction," as defined in Section 42 of the Internal Revenue Code.
- (C) Any amount allowed to be distributed under subparagraph (A) that is not available for distribution during the first five years of the compliance period may be accumulated and distributed any time during the first 15 years of the compliance period but not thereafter.
- (2) The limitation on return shall apply in the aggregate to the partners if the housing sponsor is a partnership and in the aggregate to the shareholders if the housing sponsor is an "S" corporation.
- (3) The housing sponsor shall apply any cash available for distribution in excess of the amount eligible to be distributed under paragraph (1) to reduce the rent on rent-restricted units or to increase the number of rent-restricted units subject to the tests of Section 42(g)(1) of the Internal Revenue Code.
- (e) The provisions of Section 42(f) of the Internal Revenue Code shall be modified as follows:

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(1) The term "credit period" as defined in Section 42(f)(1) of the Internal Revenue Code is modified by substituting "four taxable years" for "10 taxable years."

- (2) The special rule for the first taxable year of the credit period under Section 42(f)(2) of the Internal Revenue Code shall not apply to the tax credit under this section.
- (3) Section 42(f)(3) of the Internal Revenue Code is modified to read:

If, as of the close of any taxable year in the compliance period, after the first year of the credit period, the qualified basis of any building exceeds the qualified basis of that building as of the close of the first year of the credit period, the housing sponsor, to the extent of its tax credit allocation, shall be eligible for a credit on the excess in an amount equal to the applicable percentage determined pursuant to subdivision (c) for the four-year period beginning with the taxable year in which the increase in qualified basis occurs.

- (f) The provisions of Section 42(h) of the Internal Revenue Code shall be modified as follows:
- (1) Section 42(h)(2) of the Internal Revenue Code shall not be applicable and instead the following provisions shall be applicable:

The total amount for the four-year credit period of the housing credit dollars allocated in a calendar year to any building shall reduce the aggregate housing credit dollar amount of the California Tax Credit Allocation Committee for the calendar year in which the allocation is made.

- (2) Paragraphs (3), (4), (5), (6)(E)(i)(II), (6)(F), (6)(G), (6)(I), (7), and (8) of Section 42(h) of the Internal Revenue Code shall not be applicable.
- (g) The aggregate housing credit dollar amount that may be allocated annually by the California Tax Credit Allocation Committee pursuant to this section, Section 17058, and Section 23610.5 shall be an amount equal to the sum of all the following:
- (1) (A) Seventy million dollars (\$70,000,000) for the 2001 calendar year, and, for the 2002 calendar year and each calendar year thereafter, seventy million dollars (\$70,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2001 calendar year. For the purposes of this paragraph, the term "Consumer Price Index" means the last Consumer Price Index

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for All Urban Consumers published by the federal Department ofLabor.

- 3 (B) Subject to annual approval in a budget measure, three Three 4 hundred million dollars (\$300,000,000) for the 2017 calendar year, and, for the 2018 calendar year and each calendar year thereafter, three hundred million dollars (\$300,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2017 calendar year. For the purposes of this paragraph, the term 10 "Consumer Price Index" means the last Consumer Price Index for 11 All Urban Consumers published by the federal Department of 12 Labor. A housing sponsor receiving an allocation under paragraph 13 (1) of subdivision (c) shall not be eligible for receipt of the housing credit allocated from the increased amount under this subparagraph. 14 15 A housing sponsor receiving an allocation under paragraph (1) of subdivision (c) shall remain eligible for receipt of the housing 16 17 credit allocated from the credit ceiling amount under subparagraph 18 (A). 19
  - (2) The unused housing credit ceiling, if any, for the preceding calendar years.
  - (3) The amount of housing credit ceiling returned in the calendar year. For purposes of this paragraph, the amount of housing credit dollar amount returned in the calendar year equals the housing credit dollar amount previously allocated to any project that does not become a qualified low-income housing project within the period required by this section or to any project with respect to which an allocation is canceled by mutual consent of the California Tax Credit Allocation Committee and the allocation recipient.
  - (4) (A) Of the amount allocated pursuant to subparagraph (B) of paragraph (1), twenty-five million dollars (\$25,000,000) per calendar year for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.
  - (B) The amount of any unallocated or returned credits pursuant to this paragraph per calendar year shall be added to the aggregate amount of credits allocated pursuant to subparagraph (B) of paragraph (1).
  - (5) The amount of any unallocated or returned credits under former Sections 17053.14, 23608.2, and 23608.3, as those sections read prior to January 1, 2009, until fully exhausted for projects to

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provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.

- (h) The term "compliance period" as defined in Section 42(i)(1) of the Internal Revenue Code is modified to mean, with respect to any building, the period of 30 consecutive taxable years beginning with the first taxable year of the credit period with respect thereto.
- (i) (1) Section 42(j) of the Internal Revenue Code shall not be applicable and the provisions in paragraph (2) shall be substituted in its place.
- (2) The requirements of this section shall be set forth in a regulatory agreement between the California Tax Credit Allocation Committee and the housing sponsor, and the regulatory agreement shall be subordinated, when required, to any lien or encumbrance of any banks or other institutional lenders to the project. The regulatory agreement entered into pursuant to subdivision (f) of Section 50199.14 of the Health and Safety Code shall apply, provided that the agreement includes all of the following provisions:
  - (A) A term not less than the compliance period.
- (B) A requirement that the agreement be recorded in the official records of the county in which the qualified low-income housing project is located.
- (C) A provision stating which state and local agencies can enforce the regulatory agreement in the event the housing sponsor fails to satisfy any of the requirements of this section.
- (D) A provision that the regulatory agreement shall be deemed a contract enforceable by tenants as third-party beneficiaries thereto and that allows individuals, whether prospective, present, or former occupants of the building, who meet the income limitation applicable to the building, the right to enforce the regulatory agreement in any state court.
- (E) A provision incorporating the requirements of Section 42 of the Internal Revenue Code as modified by this section.
- (F) A requirement that the housing sponsor notify the California Tax Credit Allocation Committee or its designee and the local agency that can enforce the regulatory agreement if there is a determination by the Internal Revenue Service that the project is not in compliance with Section 42(g) of the Internal Revenue Code.
- (G) A requirement that the housing sponsor, as security for the performance of the housing sponsor's obligations under the

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regulatory agreement, assign the housing sponsor's interest in rents that it receives from the project, provided that until there is a default under the regulatory agreement, the housing sponsor is entitled to collect and retain the rents.

- (H) The remedies available in the event of a default under the regulatory agreement that is not cured within a reasonable cure period, include, but are not limited to, allowing any of the parties designated to enforce the regulatory agreement to collect all rents with respect to the project; taking possession of the project and operating the project in accordance with the regulatory agreement until the enforcer determines the housing sponsor is in a position to operate the project in accordance with the regulatory agreement; applying to any court for specific performance; securing the appointment of a receiver to operate the project; or any other relief as may be appropriate.
- (j) (1) The committee shall allocate the housing credit on a regular basis consisting of two or more periods in each calendar year during which applications may be filed and considered. The committee shall establish application filing deadlines, the maximum percentage of federal and state low-income housing tax credit ceiling that may be allocated by the committee in that period, and the approximate date on which allocations shall be made. If the enactment of federal or state law, the adoption of rules or regulations, or other similar events prevent the use of two allocation periods, the committee may reduce the number of periods and adjust the filing deadlines, maximum percentage of credit allocated, and allocation dates.
- (2) The committee shall adopt a qualified allocation plan, as provided in Section 42(m)(1) of the Internal Revenue Code. In adopting this plan, the committee shall comply with the provisions of Sections 42(m)(1)(B) and 42(m)(1)(C) of the Internal Revenue Code, respectively.
- (3) Notwithstanding Section 42(m) of the Internal Revenue Code the California Tax Credit Allocation Committee shall allocate housing credits in accordance with the qualified allocation plan and regulations, which shall include the following provisions:
- (A) All housing sponsors, as defined by paragraph (3) of subdivision (a), shall demonstrate at the time the application is filed with the committee that the project meets the following threshold requirements:

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(i) The housing sponsor shall demonstrate there is a need and demand for low-income housing in the community or region for which it is proposed.

- (ii) The project's proposed financing, including tax credit proceeds, shall be sufficient to complete the project and that the proposed operating income shall be adequate to operate the project for the extended use period.
- (iii) The project shall have enforceable financing commitments, either construction or permanent financing, for at least 50 percent of the total estimated financing of the project.
- (iv) The housing sponsor shall have and maintain control of the site for the project.
- (v) The housing sponsor shall demonstrate that the project complies with all applicable local land use and zoning ordinances.
- (vi) The housing sponsor shall demonstrate that the project development team has the experience and the financial capacity to ensure project completion and operation for the extended use period.
- (vii) The housing sponsor shall demonstrate the amount of tax credit that is necessary for the financial feasibility of the project and its viability as a qualified low-income housing project throughout the extended use period, taking into account operating expenses, a supportable debt service, reserves, funds set aside for rental subsidies and required equity, and a development fee that does not exceed a specified percentage of the eligible basis of the project prior to inclusion of the development fee in the eligible basis, as determined by the committee.
- (B) The committee shall give a preference to those projects satisfying all of the threshold requirements of subparagraph (A) if both of the following apply:
- (i) The project serves the lowest income tenants at rents affordable to those tenants.
- (ii) The project is obligated to serve qualified tenants for the longest period.
- (C) In addition to the provisions of subparagraphs (A) and (B), the committee shall use the following criteria in allocating housing credits:
- (i) Projects serving large families in which a substantial number, as defined by the committee, of all residential units are low-income units with three or more bedrooms.

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1 (ii) Projects providing single-room occupancy units serving 2 very low income tenants.

- (iii) (I) Existing projects that are "at risk of conversion."
- (II) For purposes of this section, the term "at risk of conversion," with respect to an existing property means a property that satisfies all of the following criteria:
- (ia) The property is a multifamily rental housing development in which at least 50 percent of the units receive governmental assistance pursuant to any of the following:
- (Ia) New construction, substantial rehabilitation, moderate rehabilitation, property disposition, and loan management set-aside programs, or any other program providing project-based assistance pursuant to Section 8 of the United States Housing Act of 1937, Section 1437f of Title 42 of the United States Code, as amended.
- (Ib) The Below-Market-Interest-Rate Program pursuant to Section 221(d)(3) of the National Housing Act, Sections 17151(d)(3) and (5) of Title 12 of the United States Code.
- (Ic) Section 236 of the National Housing Act, Section 1715z-1 of Title 12 of the United States Code.
- (Id) Programs for rent supplement assistance pursuant to Section 18 101 of the Housing and Urban Development Act of 1965, Section 1701s of Title 12 of the United States Code, as amended.
- (Ie) Programs pursuant to Section 515 of the Housing Act of 1949, Section 1485 of Title 42 of the United States Code, as amended.
- (If) The low-income housing credit program set forth in Section 42 of the Internal Revenue Code.
- (ib) The restrictions on rent and income levels will terminate or the federal insured mortgage on the property is eligible for prepayment any time within five years before or after the date of application to the California Tax Credit Allocation Committee.
- (ic) The entity acquiring the property enters into a regulatory agreement that requires the property to be operated in accordance with the requirements of this section for a period equal to the greater of 55 years or the life of the property.
- (id) The property satisfies the requirements of Section 42(e) of the Internal Revenue Code, regarding rehabilitation expenditures except that the provisions of Section 42(e)(3)(A)(ii)(I) shall not apply.

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(iv) Projects for which a public agency provides direct or indirect long-term financial support for at least 15 percent of the total project development costs or projects for which the owner's equity constitutes at least 30 percent of the total project development costs

- (v) Projects that provide tenant amenities not generally available to residents of low-income housing projects.
- (4) For purposes of allocating credits pursuant to this section, the committee shall not give preference to any project by virtue of the date of submission of its application except to break a tie when two or more of the projects have an equal rating.
- (k) Section 42(*l*) of the Internal Revenue Code shall be modified as follows:

The term "secretary" shall be replaced by the term "California Franchise Tax Board."

- (*l*) In the case where the credit allowed under this section exceeds the "tax," the excess may be carried over to reduce the "tax" in the following year, and succeeding years if necessary, until the credit has been exhausted.
- (m) The provisions of Section 11407(a) of Public Law 101-508, relating to the effective date of the extension of the low-income housing credit, shall apply to calendar years after 1993.
- (n) The provisions of Section 11407(c) of Public Law 101-508, relating to election to accelerate credit, shall not apply.
- (o) This section shall remain in effect for as long as Section 42 of the Internal Revenue Code, relating to low-income housing credit, remains in effect.
- SEC. 2. Section 17058 of the Revenue and Taxation Code is amended to read:
- 17058. (a) (1) There shall be allowed as a credit against the "net tax," as defined in Section 17039, a state low-income housing tax credit in an amount equal to the amount determined in subdivision (c), computed in accordance with Section 42 of the Internal Revenue Code except as otherwise provided in this section.
- (2) "Taxpayer," for purposes of this section, means the sole owner in the case of an individual, the partners in the case of a partnership, and the shareholders in the case of an "S" corporation.
- (3) "Housing sponsor," for purposes of this section, means the sole owner in the case of an individual, the partnership in the case

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of a partnership, and the "S" corporation in the case of an "S" corporation.

- (4) "Extremely low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.
- (5) "Very low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.
- (b) (1) The amount of the credit allocated to any housing sponsor shall be authorized by the California Tax Credit Allocation Committee, or any successor thereof, based on a project's need for the credit for economic feasibility in accordance with the requirements of this section.
- (A) The low-income housing project shall be located in California and shall meet either of the following requirements:
- (i) Except for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code, that are allocated credits solely under the set-aside described in subdivision (c) of Section 50199.20 of the Health and Safety Code, the project's housing sponsor has been allocated by the California Tax Credit Allocation Committee a credit for federal income tax purposes under Section 42 of the Internal Revenue Code.
- (ii) It qualifies for a credit under Section 42(h)(4)(B) of the Internal Revenue Code.
- (B) The California Tax Credit Allocation Committee shall not require fees for the credit under this section in addition to those fees required for applications for the tax credit pursuant to Section 42 of the Internal Revenue Code. The committee may require a fee if the application for the credit under this section is submitted in a calendar year after the year the application is submitted for the federal tax credit.
- (C) (i) For a project that receives a preliminary reservation of the state low-income housing tax credit, allowed pursuant to subdivision (a), on or after January 1, 2009, and before January 1, 2016, the credit shall be allocated to the partners of a partnership owning the project in accordance with the partnership agreement, regardless of how the federal low-income housing tax credit with respect to the project is allocated to the partners, or whether the allocation of the credit under the terms of the agreement has substantial economic effect, within the meaning of Section 704(b) of the Internal Revenue Code.

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(ii) To the extent the allocation of the credit to a partner under this section lacks substantial economic effect, any loss or deduction otherwise allowable under this part that is attributable to the sale or other disposition of that partner's partnership interest made prior to the expiration of the federal credit shall not be allowed in the taxable year in which the sale or other disposition occurs, but shall instead be deferred until and treated as if it occurred in the first taxable year immediately following the taxable year in which the federal credit period expires for the project described in clause (i).

- (iii) This subparagraph shall not apply to a project that receives a preliminary reservation of state low-income housing tax credits under the set-aside described in subdivision (c) of Section 50199.20 of the Health and Safety Code unless the project also receives a preliminary reservation of federal low-income housing tax credits.
- (iv) This subparagraph shall cease to be operative with respect to any project that receives a preliminary reservation of a credit on or after January 1, 2016.
- (2) (A) The California Tax Credit Allocation Committee shall certify to the housing sponsor the amount of tax credit under this section allocated to the housing sponsor for each credit period.
- (B) In the case of a partnership, or an "S" corporation, the housing sponsor shall provide a copy of the California Tax Credit Allocation Committee certification to the taxpayer.
- (C) The taxpayer shall, upon request, provide a copy of the certification to the Franchise Tax Board.
- (D) All elections made by the taxpayer pursuant to Section 42 of the Internal Revenue Code shall apply to this section.
- (E) (i) The California Tax Credit Allocation Committee may allocate a credit under this section in exchange for a credit allocated pursuant to Section 42(d)(5)(B) of the Internal Revenue Code in amounts up to 30 percent of the eligible basis of a building if the credits allowed under Section 42 of the Internal Revenue Code are reduced by an equivalent amount.
- (ii) An equivalent amount shall be determined by the California Tax Credit Allocation Committee based upon the relative amount required to produce an equivalent state tax credit to the taxpayer.
- (c) Section 42(b) of the Internal Revenue Code shall be modified as follows:
- (1) In the case of any qualified low-income building that is a new building, as defined in Section 42 of the Internal Revenue

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Code and the regulations promulgated thereunder, and not federally subsidized, the term "applicable percentage" means the following:

- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are not federally subsidized for the taxable year, determined in accordance with the requirements of Section 42(b)(1) of the Internal Revenue Code.
- (B) For the fourth year, the difference between 30 percent and the sum of the applicable percentages for the first three years.
- (2) In the case of any qualified low-income building that (i) is a new building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term "applicable percentage" means for the first three years, 15 percent of the qualified basis of the building, and for the fourth year, 5 percent of the qualified basis of the building.
- (3) In the case of any qualified low-income building that is (i) an existing building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term applicable percentage means the following:
- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are federally subsidized for the taxable year.
- (B) For the fourth year, the difference between 13 percent and the sum of the applicable percentages for the first three years.
- (4) In the case of any qualified low-income building that is (i) a new or an existing building, (ii) located in designated difficult development areas (DDAs) or qualified census tracts (QCTs) as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) federally subsidized, the California Tax Credit Allocation Committee shall reduce the amount of California credit to be allocated under paragraph paragraphs (2) and (3) by taking into account the increased federal credit received due to the basis boost provided under Section 42(d)(5)(B) of the Internal Revenue Code.

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(5) In the case of any qualified low-income building that meets all of the requirements of subparagraphs (A) through (D), inclusive, the term "applicable percentage" means 30 percent for each of the first three years and 5 percent for the fourth year. A qualified low-income building receiving an allocation under this paragraph is ineligible to also receive an allocation under paragraph (3).

- (A) The qualified low-income building is at least 15 years old.
- (B) The qualified low-income building is serving households of very low-income or extremely low-income such that the average maximum household income as restricted, pursuant to an existing regulatory agreement with a federal, state, county, local, or other governmental agency, is not more than 45 percent of the area median gross income, as determined under Section 42 of the Internal Revenue Code, adjusted by household size, and a tax credit regulatory agreement is entered into for a period of not less than 55 years restricting the average targeted household income to no more than 45 percent of the area median income.
- (C) The qualified low-income building would have insufficient credits under paragraphs (2) and (3) to complete substantial rehabilitation due to a low appraised value.
- (D) The qualified low-income building will complete the substantial rehabilitation in connection with the credit allocation herein.
- (d) The term "qualified low-income housing project" as defined in Section 42(c)(2) of the Internal Revenue Code is modified by adding the following requirements:
- (1) The taxpayer shall be entitled to receive a cash distribution from the operations of the project, after funding required reserves, that, at the election of the taxpayer, is equal to:
  - (A) An amount not to exceed 8 percent of the lesser of:
- (i) The owner equity that shall include the amount of the capital contributions actually paid to the housing sponsor and shall not include any amounts until they are paid on an investor note.
- (ii) Twenty percent of the adjusted basis of the building as of the close of the first taxable year of the credit period.
- (B) The amount of the cashflow from those units in the building that are not low-income units. For purposes of computing cashflow under this subparagraph, operating costs shall be allocated to the low-income units using the "floor space fraction," as defined in Section 42 of the Internal Revenue Code.

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(C) Any amount allowed to be distributed under subparagraph (A) that is not available for distribution during the first five years of the compliance period may be accumulated and distributed any time during the first 15 years of the compliance period but not thereafter.

- (2) The limitation on return shall apply in the aggregate to the partners if the housing sponsor is a partnership and in the aggregate to the shareholders if the housing sponsor is an "S" corporation.
- (3) The housing sponsor shall apply any cash available for distribution in excess of the amount eligible to be distributed under paragraph (1) to reduce the rent on rent-restricted units or to increase the number of rent-restricted units subject to the tests of Section 42(g)(1) of the Internal Revenue Code.
- (e) The provisions of Section 42(f) of the Internal Revenue Code shall be modified as follows:
- (1) The term "credit period" as defined in Section 42(f)(1) of the Internal Revenue Code is modified by substituting "four taxable years" for "10 taxable years."
- (2) The special rule for the first taxable year of the credit period under Section 42(f)(2) of the Internal Revenue Code shall not apply to the tax credit under this section.
- (3) Section 42(f)(3) of the Internal Revenue Code is modified to read:

If, as of the close of any taxable year in the compliance period, after the first year of the credit period, the qualified basis of any building exceeds the qualified basis of that building as of the close of the first year of the credit period, the housing sponsor, to the extent of its tax credit allocation, shall be eligible for a credit on the excess in an amount equal to the applicable percentage determined pursuant to subdivision (c) for the four-year period beginning with the taxable year in which the increase in qualified basis occurs.

- (f) The provisions of Section 42(h) of the Internal Revenue Code shall be modified as follows:
- (1) Section 42(h)(2) of the Internal Revenue Code shall not be applicable and instead the following provisions shall be applicable:

The total amount for the four-year credit period of the housing credit dollars allocated in a calendar year to any building shall reduce the aggregate housing credit dollar amount of the California —19 — AB 2817

Tax Credit Allocation Committee for the calendar year in which the allocation is made.

- (2) Paragraphs (3), (4), (5), (6)(E)(i)(II), (6)(F), (6)(G), (6)(I), (7), and (8) of Section 42(h) of the Internal Revenue Code shall not be applicable.
- (g) The aggregate housing credit dollar amount that may be allocated annually by the California Tax Credit Allocation Committee pursuant to this section, Section 12206, and Section 23610.5 shall be an amount equal to the sum of all the following:
- (1) (A) Seventy million dollars (\$70,000,000) for the 2001 calendar year, and, for the 2002 calendar year and each calendar year thereafter, seventy million dollars (\$70,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2001 calendar year. For the purposes of this paragraph, the term "Consumer Price Index" means the last Consumer Price Index for All Urban Consumers published by the federal Department of Labor.
- (B) Subject to annual approval in a budget measure, three Three hundred million dollars (\$300,000,000) for the 2017 calendar year, and, for the 2018 calendar year and each calendar year thereafter, three hundred million dollars (\$300,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2017 calendar year. For the purposes of this paragraph, the term "Consumer Price Index" means the last Consumer Price Index for All Urban Consumers published by the federal Department of Labor. A housing sponsor receiving an allocation under paragraph (1) of subdivision (c) shall not be eligible for receipt of the housing credit allocated from the increased amount under this subparagraph. A housing sponsor receiving an allocation under paragraph (1) of subdivision (c) shall remain eligible for receipt of the housing credit allocated from the credit ceiling amount under subparagraph (A).
- (2) The unused housing credit ceiling, if any, for the preceding calendar years.
- (3) The amount of housing credit ceiling returned in the calendar year. For purposes of this paragraph, the amount of housing credit dollar amount returned in the calendar year equals the housing credit dollar amount previously allocated to any project that does

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not become a qualified low-income housing project within the period required by this section or to any project with respect to which an allocation is canceled by mutual consent of the California Tax Credit Allocation Committee and the allocation recipient.

- (4) (A) Of the amount allocated pursuant to subparagraph (B) of paragraph (1), twenty-five million dollars (\$25,000,000) per calendar year for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.
- (B) The amount of any unallocated or returned credits pursuant to this paragraph per calendar year shall be added to the aggregate amount of credits allocated pursuant to subparagraph (B) of paragraph (1).
- (5) The amount of any unallocated or returned credits under former Sections 17053.14, 23608.2, and 23608.3, as those sections read prior to January 1, 2009, until fully exhausted for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.
- (h) The term "compliance period" as defined in Section 42(i)(1) of the Internal Revenue Code is modified to mean, with respect to any building, the period of 30 consecutive taxable years beginning with the first taxable year of the credit period with respect thereto.
- (i) Section 42(j) of the Internal Revenue Code shall not be applicable and the following requirements of this section shall be set forth in a regulatory agreement between the California Tax Credit Allocation Committee and the housing sponsor, and the regulatory agreement shall be subordinated, when required, to any lien or encumbrance of any banks or other institutional lenders to the project. The regulatory agreement entered into pursuant to subdivision (f) of Section 50199.14 of the Health and Safety Code shall apply, provided that the agreement includes all of the following provisions:
  - (1) A term not less than the compliance period.
- (2) A requirement that the agreement be recorded in the official records of the county in which the qualified low-income housing project is located.
- (3) A provision stating which state and local agencies can enforce the regulatory agreement in the event the housing sponsor fails to satisfy any of the requirements of this section.

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(4) A provision that the regulatory agreement shall be deemed a contract enforceable by tenants as third-party beneficiaries thereto and that allows individuals, whether prospective, present, or former occupants of the building, who meet the income limitation applicable to the building, the right to enforce the regulatory agreement in any state court.

- (5) A provision incorporating the requirements of Section 42 of the Internal Revenue Code as modified by this section.
- (6) A requirement that the housing sponsor notify the California Tax Credit Allocation Committee or its designee if there is a determination by the Internal Revenue Service that the project is not in compliance with Section 42(g) of the Internal Revenue Code.
- (7) A requirement that the housing sponsor, as security for the performance of the housing sponsor's obligations under the regulatory agreement, assign the housing sponsor's interest in rents that it receives from the project, provided that until there is a default under the regulatory agreement, the housing sponsor is entitled to collect and retain the rents.
- (8) The remedies available in the event of a default under the regulatory agreement that is not cured within a reasonable cure period, include, but are not limited to, allowing any of the parties designated to enforce the regulatory agreement to collect all rents with respect to the project; taking possession of the project and operating the project in accordance with the regulatory agreement until the enforcer determines the housing sponsor is in a position to operate the project in accordance with the regulatory agreement; applying to any court for specific performance; securing the appointment of a receiver to operate the project; or any other relief as may be appropriate.
- (j) (1) The committee shall allocate the housing credit on a regular basis consisting of two or more periods in each calendar year during which applications may be filed and considered. The committee shall establish application filing deadlines, the maximum percentage of federal and state low-income housing tax credit ceiling that may be allocated by the committee in that period, and the approximate date on which allocations shall be made. If the enactment of federal or state law, the adoption of rules or regulations, or other similar events prevent the use of two allocation periods, the committee may reduce the number of periods and

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adjust the filing deadlines, maximum percentage of credit allocated,
and allocation dates.

- (2) The committee shall adopt a qualified allocation plan, as provided in Section 42(m)(1) of the Internal Revenue Code. In adopting this plan, the committee shall comply with the provisions of Sections 42(m)(1)(B) and 42(m)(1)(C) of the Internal Revenue Code, respectively.
- (3) Notwithstanding Section 42(m) of the Internal Revenue Code the California Tax Credit Allocation Committee shall allocate housing credits in accordance with the qualified allocation plan and regulations, which shall include the following provisions:
- (A) All housing sponsors, as defined by paragraph (3) of subdivision (a), shall demonstrate at the time the application is filed with the committee that the project meets the following threshold requirements:
- (i) The housing sponsor shall demonstrate there is a need and demand for low-income housing in the community or region for which it is proposed.
- (ii) The project's proposed financing, including tax credit proceeds, shall be sufficient to complete the project and that the proposed operating income shall be adequate to operate the project for the extended use period.
- (iii) The project shall have enforceable financing commitments, either construction or permanent financing, for at least 50 percent of the total estimated financing of the project.
- (iv) The housing sponsor shall have and maintain control of the site for the project.
- (v) The housing sponsor shall demonstrate that the project complies with all applicable local land use and zoning ordinances.
- (vi) The housing sponsor shall demonstrate that the project development team has the experience and the financial capacity to ensure project completion and operation for the extended use period.
- (vii) The housing sponsor shall demonstrate the amount of tax credit that is necessary for the financial feasibility of the project and its viability as a qualified low-income housing project throughout the extended use period, taking into account operating expenses, a supportable debt service, reserves, funds set aside for rental subsidies and required equity, and a development fee that does not exceed a specified percentage of the eligible basis of the

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project prior to inclusion of the development fee in the eligible basis, as determined by the committee.

(B) The committee shall give a preference to those projects satisfying all of the threshold requirements of subparagraph (A) if both of the following apply:

- (i) The project serves the lowest income tenants at rents affordable to those tenants.
- (ii) The project is obligated to serve qualified tenants for the longest period.
- (C) In addition to the provisions of subparagraphs (A) and (B), the committee shall use the following criteria in allocating housing credits:
- (i) Projects serving large families in which a substantial number, as defined by the committee, of all residential units are low-income units with three or more bedrooms.
- (ii) Projects providing single-room occupancy units serving very low income tenants.
  - (iii) (I) Existing projects that are "at risk of conversion."
- (II) For purposes of this section, the term "at risk of conversion," with respect to an existing property means a property that satisfies all of the following criteria:
- (ia) The property is a multifamily rental housing development in which at least 50 percent of the units receive governmental assistance pursuant to any of the following:
- (Ia) New construction, substantial rehabilitation, moderate rehabilitation, property disposition, and loan management set-aside programs, or any other program providing project-based assistance pursuant to Section 8 of the United States Housing Act of 1937, Section 1437f of Title 42 of the United States Code, as amended.
- (Ib) The Below-Market-Interest-Rate Program pursuant to Section 221(d)(3) of the National Housing Act, Sections 17151(d)(3) and (5) of Title 12 of the United States Code.
- (Ic) Section 236 of the National Housing Act, Section 1715z-1 of Title 12 of the United States Code.
- (Id) Programs for rent supplement assistance pursuant to Section 18 101 of the Housing and Urban Development Act of 1965, Section 1701s of Title 12 of the United States Code, as amended.
- 38 (Ie) Programs pursuant to Section 515 of the Housing Act of 39 1949, Section 1485 of Title 42 of the United States Code, as 40 amended.

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(If) The low-income housing credit program set forth in Section 42 of the Internal Revenue Code.

- (ib) The restrictions on rent and income levels will terminate or the federal insured mortgage on the property is eligible for prepayment any time within five years before or after the date of application to the California Tax Credit Allocation Committee.
- (ic) The entity acquiring the property enters into a regulatory agreement that requires the property to be operated in accordance with the requirements of this section for a period equal to the greater of 55 years or the life of the property.
- (id) The property satisfies the requirements of Section 42(e) of the Internal Revenue Code, regarding rehabilitation expenditures except that the provisions of Section 42(e)(3)(A)(ii)(I) shall not apply.
- (iv) Projects for which a public agency provides direct or indirect long-term financial support for at least 15 percent of the total project development costs or projects for which the owner's equity constitutes at least 30 percent of the total project development costs.
- (v) Projects that provide tenant amenities not generally available to residents of low-income housing projects.
- (4) For purposes of allocating credits pursuant to this section, the committee shall not give preference to any project by virtue of the date of submission of its application.
- (k) Section 42(*l*) of the Internal Revenue Code shall be modified as follows:

The term "secretary" shall be replaced by the term "California Franchise Tax Board."

- (*l*) In the case where the credit allowed under this section exceeds the net tax, the excess may be carried over to reduce the net tax in the following year, and succeeding taxable years, if necessary, until the credit has been exhausted.
- (m) A project that received an allocation of a 1989 federal housing credit dollar amount shall be eligible to receive an allocation of a 1990 state housing credit dollar amount, subject to all of the following conditions:
  - (1) The project was not placed in service prior to 1990.
- (2) To the extent the amendments made to this section by the Statutes of 1990 conflict with any provisions existing in this section prior to those amendments, the prior provisions of law shall prevail.

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(3) Notwithstanding paragraph (2), a project applying for an allocation under this subdivision shall be subject to the requirements of paragraph (3) of subdivision (j).

- (n) The credit period with respect to an allocation of credit in 1989 by the California Tax Credit Allocation Committee of which any amount is attributable to unallocated credit from 1987 or 1988 shall not begin until after December 31, 1989.
- (o) The provisions of Section 11407(a) of Public Law 101-508, relating to the effective date of the extension of the low-income housing credit, shall apply to calendar years after 1989.
- (p) The provisions of Section 11407(c) of Public Law 101-508, relating to election to accelerate credit, shall not apply.
- (q) Any unused credit may continue to be carried forward, as provided in subdivision (*l*), until the credit has been exhausted.
- (r) This section shall remain in effect on and after December 1, 1990, for as long as Section 42 of the Internal Revenue Code, relating to low-income housing credit, remains in effect.
- (s) The amendments to this section made by Chapter 1222 of the Statutes of 1993 shall apply only to taxable years beginning on or after January 1, 1994.
- SEC. 3. Section 23610.5 of the Revenue and Taxation Code is amended to read:
- 23610.5. (a) (1) There shall be allowed as a credit against the "tax," as defined by Section 23036, a state low-income housing tax credit in an amount equal to the amount determined in subdivision (c), computed in accordance with Section 42 of the Internal Revenue Code except as otherwise provided in this section.
- (2) "Taxpayer," for purposes of this section, means the sole owner in the case of a "C" corporation, the partners in the case of a partnership, and the shareholders in the case of an "S" corporation.
- (3) "Housing sponsor," for purposes of this section, means the sole owner in the case of a "C" corporation, the partnership in the case of a partnership, and the "S" corporation in the case of an "S" corporation.
- (4) "Extremely low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.
- 38 (5) "Very low-income households" has the same meaning as in Section 50053 of the Health and Safety Code.

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(b) (1) The amount of the credit allocated to any housing sponsor shall be authorized by the California Tax Credit Allocation Committee, or any successor thereof, based on a project's need for the credit for economic feasibility in accordance with the requirements of this section.

- (A) The low-income housing project shall be located in California and shall meet either of the following requirements:
- (i) Except for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code, that are allocated credits solely under the set-aside described in subdivision (c) of Section 50199.20 of the Health and Safety Code, the project's housing sponsor has been allocated by the California Tax Credit Allocation Committee a credit for federal income tax purposes under Section 42 of the Internal Revenue Code.
- (ii) It qualifies for a credit under Section 42(h)(4)(B) of the Internal Revenue Code.
- (B) The California Tax Credit Allocation Committee shall not require fees for the credit under this section in addition to those fees required for applications for the tax credit pursuant to Section 42 of the Internal Revenue Code. The committee may require a fee if the application for the credit under this section is submitted in a calendar year after the year the application is submitted for the federal tax credit.
- (C) (i) For a project that receives a preliminary reservation of the state low-income housing tax credit, allowed pursuant to subdivision (a), on or after January 1, 2009, and before January 1, 2016, the credit shall be allocated to the partners of a partnership owning the project in accordance with the partnership agreement, regardless of how the federal low-income housing tax credit with respect to the project is allocated to the partners, or whether the allocation of the credit under the terms of the agreement has substantial economic effect, within the meaning of Section 704(b) of the Internal Revenue Code.
- (ii) To the extent the allocation of the credit to a partner under this section lacks substantial economic effect, any loss or deduction otherwise allowable under this part that is attributable to the sale or other disposition of that partner's partnership interest made prior to the expiration of the federal credit shall not be allowed in the taxable year in which the sale or other disposition occurs, but shall

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instead be deferred until and treated as if it occurred in the first taxable year immediately following the taxable year in which the federal credit period expires for the project described in clause (i).

- (iii) This subparagraph shall not apply to a project that receives a preliminary reservation of state low-income housing tax credits under the set-aside described in subdivision (c) of Section 50199.20 of the Health and Safety Code unless the project also receives a preliminary reservation of federal low-income housing tax credits.
- (iv) This subparagraph shall cease to be operative with respect to any project that receives a preliminary reservation of a credit on or after January 1, 2016.
- (2) (A) The California Tax Credit Allocation Committee shall certify to the housing sponsor the amount of tax credit under this section allocated to the housing sponsor for each credit period.
- (B) In the case of a partnership, or an "S" corporation, the housing sponsor shall provide a copy of the California Tax Credit Allocation Committee certification to the taxpayer.
- (C) The taxpayer shall, upon request, provide a copy of the certification to the Franchise Tax Board.
- (D) All elections made by the taxpayer pursuant to Section 42 of the Internal Revenue Code shall apply to this section.
- (E) (i) The California Tax Credit Allocation Committee may allocate a credit under this section in exchange for a credit allocated pursuant to Section 42(d)(5)(B) of the Internal Revenue Code in amounts up to 30 percent of the eligible basis of a building if the credits allowed under Section 42 of the Internal Revenue Code are reduced by an equivalent amount.
- (ii) An equivalent amount shall be determined by the California Tax Credit Allocation Committee based upon the relative amount required to produce an equivalent state tax credit to the taxpayer.
- (c) Section 42(b) of the Internal Revenue Code shall be modified as follows:
- (1) In the case of any qualified low-income building that is a new building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, and not federally subsidized, the term "applicable percentage" means the following:
- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are not federally subsidized for the taxable year, determined in accordance

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with the requirements of Section 42(b)(1) of the Internal Revenue Code.

- (B) For the fourth year, the difference between 30 percent and the sum of the applicable percentages for the first three years.
- (2) In the case of any qualified low-income building that (i) is a new building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term "applicable percentage" means for the first three years, 15 percent of the qualified basis of the building, and for the fourth year, 5 percent of the qualified basis of the building.
- (3) In the case of any qualified low-income building that is (i) an existing building, as defined in Section 42 of the Internal Revenue Code and the regulations promulgated thereunder, (ii) not located in designated difficult development areas (DDAs) or qualified census tracts (QCTs), as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) is federally subsidized, the term applicable percentage means the following:
- (A) For each of the first three years, the percentage prescribed by the Secretary of the Treasury for new buildings that are federally subsidized for the taxable year.
- (B) For the fourth year, the difference between 13 percent and the sum of the applicable percentages for the first three years.
- (4) In the case of any qualified low-income building that is (i) a new or an existing building, (ii) located in designated difficult development areas (DDAs) or qualified census tracts (QCTs) as defined in Section 42(d)(5)(B) of the Internal Revenue Code, and (iii) federally subsidized, the California Tax Credit Allocation Committee shall determine the amount of credit to be allocated under subparagraph (E) of paragraph (2) of subdivision (b) required to produce an equivalent state tax credit to the taxpayer, as produced in paragraph (2), taking into account the basis boost provided under Section 42(d)(5)(B) of the Internal Revenue Code.
- (5) In the case of any qualified low-income building that meets all of the requirements of subparagraphs (A) through (D), inclusive, the term "applicable percentage" means 30 percent for each of the first three years and 5 percent for the fourth year. A qualified

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low-income building receiving an allocation under this paragraph is ineligible to also receive an allocation under paragraph (3).

- (A) The qualified low-income building is at least 15 years old.
- (B) The qualified low-income building is serving households of very low-income or extremely low-income such that the average maximum household income as restricted, pursuant to an existing regulatory agreement with a federal, state, county, local, or other governmental agency, is not more than 45 percent of the area median gross income, as determined under Section 42 of the Internal Revenue Code, adjusted by household size, and a tax credit regulatory agreement is entered into for a period of not less than 55 years restricting the average targeted household income to no more than 45 percent of the area median income.
- (C) The qualified low-income building would have insufficient credits under paragraphs (2) and (3) to complete substantial rehabilitation due to a low appraised value.
- (D) The qualified low-income building will complete the substantial rehabilitation in connection with the credit allocation herein.
- (d) The term "qualified low-income housing project" as defined in Section 42(c)(2) of the Internal Revenue Code is modified by adding the following requirements:
- (1) The taxpayer shall be entitled to receive a cash distribution from the operations of the project, after funding required reserves, that, at the election of the taxpayer, is equal to:
  - (A) An amount not to exceed 8 percent of the lesser of:
- (i) The owner equity that shall include the amount of the capital contributions actually paid to the housing sponsor and shall not include any amounts until they are paid on an investor note.
- (ii) Twenty percent of the adjusted basis of the building as of the close of the first taxable year of the credit period.
- (B) The amount of the cashflow from those units in the building that are not low-income units. For purposes of computing cashflow under this subparagraph, operating costs shall be allocated to the low-income units using the "floor space fraction," as defined in Section 42 of the Internal Revenue Code.
- (C) Any amount allowed to be distributed under subparagraph (A) that is not available for distribution during the first five years of the compliance period may be accumulated and distributed any

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1 time during the first 15 years of the compliance period but not 2 thereafter.

- (2) The limitation on return shall apply in the aggregate to the partners if the housing sponsor is a partnership and in the aggregate to the shareholders if the housing sponsor is an "S" corporation.
- (3) The housing sponsor shall apply any cash available for distribution in excess of the amount eligible to be distributed under paragraph (1) to reduce the rent on rent-restricted units or to increase the number of rent-restricted units subject to the tests of Section 42(g)(1) of the Internal Revenue Code.
- (e) The provisions of Section 42(f) of the Internal Revenue Code shall be modified as follows:
- (1) The term "credit period" as defined in Section 42(f)(1) of the Internal Revenue Code is modified by substituting "four taxable years" for "10 taxable years."
- (2) The special rule for the first taxable year of the credit period under Section 42(f)(2) of the Internal Revenue Code shall not apply to the tax credit under this section.
- (3) Section 42(f)(3) of the Internal Revenue Code is modified to read:
- If, as of the close of any taxable year in the compliance period, after the first year of the credit period, the qualified basis of any building exceeds the qualified basis of that building as of the close of the first year of the credit period, the housing sponsor, to the extent of its tax credit allocation, shall be eligible for a credit on the excess in an amount equal to the applicable percentage determined pursuant to subdivision (c) for the four-year period beginning with the later of the taxable years in which the increase in qualified basis occurs.
- (f) The provisions of Section 42(h) of the Internal Revenue Code shall be modified as follows:
- (1) Section 42(h)(2) of the Internal Revenue Code shall not be applicable and instead the following provisions shall be applicable:

The total amount for the four-year credit period of the housing credit dollars allocated in a calendar year to any building shall reduce the aggregate housing credit dollar amount of the California Tax Credit Allocation Committee for the calendar year in which the allocation is made.

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(2) Paragraphs (3), (4), (5), (6)(E)(i)(II), (6)(F), (6)(G), (6)(I), (7), and (8) of Section 42(h) of the Internal Revenue Code shall not be applicable.

- (g) The aggregate housing credit dollar amount that may be allocated annually by the California Tax Credit Allocation Committee pursuant to this section, Section 12206, and Section 17058 shall be an amount equal to the sum of all the following:
- (1) (A) Seventy million dollars (\$70,000,000) for the 2001 calendar year, and, for the 2002 calendar year and each calendar year thereafter, seventy million dollars (\$70,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2001 calendar year. For the purposes of this paragraph, the term "Consumer Price Index" means the last Consumer Price Index for All Urban Consumers published by the federal Department of Labor.
- (B) Subject to annual approval in a budget measure, three Three hundred million dollars (\$300,000,000) for the 2017 calendar year, and, for the 2018 calendar year and each calendar year thereafter, three hundred million dollars (\$300,000,000) increased by the percentage, if any, by which the Consumer Price Index for the preceding calendar year exceeds the Consumer Price Index for the 2017 calendar year. For the purposes of this paragraph, the term "Consumer Price Index" means the last Consumer Price Index for All Urban Consumers published by the federal Department of Labor. A housing sponsor receiving an allocation under paragraph (1) of subdivision (c) shall not be eligible for receipt of the housing credit allocated from the increased amount under this subparagraph. A housing sponsor receiving an allocation under paragraph (1) of subdivision (c) shall remain eligible for receipt of the housing credit allocated from the credit ceiling amount under subparagraph (A).
- (2) The unused housing credit ceiling, if any, for the preceding calendar years.
- (3) The amount of housing credit ceiling returned in the calendar year. For purposes of this paragraph, the amount of housing credit dollar amount returned in the calendar year equals the housing credit dollar amount previously allocated to any project that does not become a qualified low-income housing project within the period required by this section or to any project with respect to

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which an allocation is canceled by mutual consent of the California Tax Credit Allocation Committee and the allocation recipient.

- (4) (A) Of the amount allocated pursuant to subparagraph (B) of paragraph (1), twenty-five million dollars (\$25,000,000) per calendar year for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.
- (B) The amount of any unallocated or returned credits pursuant to this paragraph per calendar year shall be added to the aggregate amount of credits allocated pursuant to subparagraph (B) of paragraph (1).
- (5) The amount of any unallocated or returned credits under former Sections 17053.14, 23608.2, and 23608.3, as those sections read prior to January 1, 2009, until fully exhausted for projects to provide farmworker housing, as defined in subdivision (h) of Section 50199.7 of the Health and Safety Code.
- (h) The term "compliance period" as defined in Section 42(i)(1) of the Internal Revenue Code is modified to mean, with respect to any building, the period of 30 consecutive taxable years beginning with the first taxable year of the credit period with respect thereto.
- (i) Section 42(j) of the Internal Revenue Code shall not be applicable and the following shall be substituted in its place:

The requirements of this section shall be set forth in a regulatory agreement between the California Tax Credit Allocation Committee and the housing sponsor, and the regulatory agreement shall be subordinated, when required, to any lien or encumbrance of any banks or other institutional lenders to the project. The regulatory agreement entered into pursuant to subdivision (f) of Section 50199.14 of the Health and Safety Code shall apply, provided that the agreement includes all of the following provisions:

- (1) A term not less than the compliance period.
- (2) A requirement that the agreement be recorded in the official records of the county in which the qualified low-income housing project is located.
- (3) A provision stating which state and local agencies can enforce the regulatory agreement in the event the housing sponsor fails to satisfy any of the requirements of this section.
- (4) A provision that the regulatory agreement shall be deemed a contract enforceable by tenants as third-party beneficiaries thereto and that allows individuals, whether prospective, present, or former

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occupants of the building, who meet the income limitation applicable to the building, the right to enforce the regulatory agreement in any state court.

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- (5) A provision incorporating the requirements of Section 42 of the Internal Revenue Code as modified by this section.
- (6) A requirement that the housing sponsor notify the California Tax Credit Allocation Committee or its designee if there is a determination by the Internal Revenue Service that the project is not in compliance with Section 42(g) of the Internal Revenue Code.
- (7) A requirement that the housing sponsor, as security for the performance of the housing sponsor's obligations under the regulatory agreement, assign the housing sponsor's interest in rents that it receives from the project, provided that until there is a default under the regulatory agreement, the housing sponsor is entitled to collect and retain the rents.
- (8) The remedies available in the event of a default under the regulatory agreement that is not cured within a reasonable cure period, include, but are not limited to, allowing any of the parties designated to enforce the regulatory agreement to collect all rents with respect to the project; taking possession of the project and operating the project in accordance with the regulatory agreement until the enforcer determines the housing sponsor is in a position to operate the project in accordance with the regulatory agreement; applying to any court for specific performance; securing the appointment of a receiver to operate the project; or any other relief as may be appropriate.
- (j) (1) The committee shall allocate the housing credit on a regular basis consisting of two or more periods in each calendar year during which applications may be filed and considered. The committee shall establish application filing deadlines, the maximum percentage of federal and state low-income housing tax credit ceiling that may be allocated by the committee in that period, and the approximate date on which allocations shall be made. If the enactment of federal or state law, the adoption of rules or regulations, or other similar events prevent the use of two allocation periods, the committee may reduce the number of periods and adjust the filing deadlines, maximum percentage of credit allocated, and allocation dates.
- (2) The committee shall adopt a qualified allocation plan, as provided in Section 42(m)(1) of the Internal Revenue Code. In

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adopting this plan, the committee shall comply with the provisions of Sections 42(m)(1)(B) and 42(m)(1)(C) of the Internal Revenue Code, respectively.

- (3) Notwithstanding Section 42(m) of the Internal Revenue Code the California Tax Credit Allocation Committee shall allocate housing credits in accordance with the qualified allocation plan and regulations, which shall include the following provisions:
- (A) All housing sponsors, as defined by paragraph (3) of subdivision (a), shall demonstrate at the time the application is filed with the committee that the project meets the following threshold requirements:
- (i) The housing sponsor shall demonstrate there is a need for low-income housing in the community or region for which it is proposed.
- (ii) The project's proposed financing, including tax credit proceeds, shall be sufficient to complete the project and shall be adequate to operate the project for the extended use period.
- (iii) The project shall have enforceable financing commitments, either construction or permanent financing, for at least 50 percent of the total estimated financing of the project.
- (iv) The housing sponsor shall have and maintain control of the site for the project.
- (v) The housing sponsor shall demonstrate that the project complies with all applicable local land use and zoning ordinances.
- (vi) The housing sponsor shall demonstrate that the project development team has the experience and the financial capacity to ensure project completion and operation for the extended use period.
- (vii) The housing sponsor shall demonstrate the amount of tax credit that is necessary for the financial feasibility of the project and its viability as a qualified low-income housing project throughout the extended use period, taking into account operating expenses, a supportable debt service, reserves, funds set aside for rental subsidies and required equity, and a development fee that does not exceed a specified percentage of the eligible basis of the project prior to inclusion of the development fee in the eligible basis, as determined by the committee.
- (B) The committee shall give a preference to those projects satisfying all of the threshold requirements of subparagraph (A) if both of the following apply:

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(i) The project serves the lowest income tenants at rents affordable to those tenants.

- (ii) The project is obligated to serve qualified tenants for the longest period.
- (C) In addition to the provisions of subparagraphs (A) and (B), the committee shall use the following criteria in allocating housing credits:
- (i) Projects serving large families in which a substantial number, as defined by the committee, of all residential units are low-income units with three or more bedrooms.
- (ii) Projects providing single-room occupancy units serving very low income tenants.
  - (iii) (I) Existing projects that are "at risk of conversion."
- (II) For purposes of this section, the term "at risk of conversion," with respect to an existing property means a property that satisfies all of the following criteria:
- (ia) The property is a multifamily rental housing development in which at least 50 percent of the units receive governmental assistance pursuant to any of the following:
- (Ia) New construction, substantial rehabilitation, moderate rehabilitation, property disposition, and loan management set-aside programs, or any other program providing project-based assistance pursuant to Section 8 of the United States Housing Act of 1937, Section 1437f of Title 42 of the United States Code, as amended.
- (Ib) The Below-Market-Interest-Rate Program pursuant to Section 221(d)(3) of the National Housing Act, Sections 17151(d)(3) and (5) of Title 12 of the United States Code.
- (Ic) Section 236 of the National Housing Act, Section 1715z-1 of Title 12 of the United States Code.
- (Id) Programs for rent supplement assistance pursuant to Section 18 101 of the Housing and Urban Development Act of 1965, Section 1701s of Title 12 of the United States Code, as amended.
- (Ie) Programs pursuant to Section 515 of the Housing Act of 1949, Section 1485 of Title 42 of the United States Code, as amended.
- (If) The low-income housing credit program set forth in Section 42 of the Internal Revenue Code.
- (ib) The restrictions on rent and income levels will terminate or the federal insured mortgage on the property is eligible for

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prepayment any time within five years before or after the date of application to the California Tax Credit Allocation Committee.

- (ic) The entity acquiring the property enters into a regulatory agreement that requires the property to be operated in accordance with the requirements of this section for a period equal to the greater of 55 years or the life of the property.
- (id) The property satisfies the requirements of Section 42(e) of the Internal Revenue Code, regarding rehabilitation expenditures except that the provisions of Section 42(e)(3)(A)(ii)(I) shall not apply.
- (iv) Projects for which a public agency provides direct or indirect long-term financial support for at least 15 percent of the total project development costs or projects for which the owner's equity constitutes at least 30 percent of the total project development costs.
- (v) Projects that provide tenant amenities not generally available to residents of low-income housing projects.
- (4) For purposes of allocating credits pursuant to this section, the committee shall not give preference to any project by virtue of the date of submission of its application except to break a tie when two or more of the projects have an equal rating.
- (5) Not less than 20 percent of the low-income housing tax credits available annually under this section, Section 12206, and Section 17058 shall be set aside for allocation to rural areas as defined in Section 50199.21 of the Health and Safety Code. Any amount of credit set aside for rural areas remaining on or after October 31 of any calendar year shall be available for allocation to any eligible project. No amount of credit set aside for rural areas shall be considered available for any eligible project so long as there are eligible rural applications pending on October 31.
- (k) Section 42(*l*) of the Internal Revenue Code shall be modified as follows:
- The term "secretary" shall be replaced by the term "California Franchise Tax Board."
- (*l*) In the case where the credit allowed under this section exceeds the "tax," the excess may be carried over to reduce the "tax" in the following year, and succeeding taxable years if necessary, until the credit has been exhausted.
- 39 (m) A project that received an allocation of a 1989 federal 40 housing credit dollar amount shall be eligible to receive an

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allocation of a 1990 state housing credit dollar amount, subject to all of the following conditions:

(1) The project was not placed in service prior to 1990.

- (2) To the extent the amendments made to this section by the Statutes of 1990 conflict with any provisions existing in this section prior to those amendments, the prior provisions of law shall prevail.
- (3) Notwithstanding paragraph (2), a project applying for an allocation under this subdivision shall be subject to the requirements of paragraph (3) of subdivision (j).
- (n) The credit period with respect to an allocation of credit in 1989 by the California Tax Credit Allocation Committee of which any amount is attributable to unallocated credit from 1987 or 1988 shall not begin until after December 31, 1989.
- (o) The provisions of Section 11407(a) of Public Law 101-508, relating to the effective date of the extension of the low-income housing credit, shall apply to calendar years after 1989.
- (p) The provisions of Section 11407(c) of Public Law 101-508, relating to election to accelerate credit, shall not apply.
- (q) (1) A corporation may elect to assign any portion of any credit allowed under this section to one or more affiliated corporations for each taxable year in which the credit is allowed. For purposes of this subdivision, "affiliated corporation" has the meaning provided in subdivision (b) of Section 25110, as that section was amended by Chapter 881 of the Statutes of 1993, as of the last day of the taxable year in which the credit is allowed, except that "100 percent" is substituted for "more than 50 percent" wherever it appears in the section, as that section was amended by Chapter 881 of the Statutes of 1993, and "voting common stock" is substituted for "voting stock" wherever it appears in the section, as that section was amended by Chapter 881 of the Statutes of 1993.
  - (2) The election provided in paragraph (1):
- (A) May be based on any method selected by the corporation that originally receives the credit.
- (B) Shall be irrevocable for the taxable year the credit is allowed, once made.
- (C) May be changed for any subsequent taxable year if the election to make the assignment is expressly shown on each of the returns of the affiliated corporations that assign and receive the credits.

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(r) Any unused credit may continue to be carried forward, as provided in subdivision (*l*), until the credit has been exhausted.

- (s) This section shall remain in effect on and after December 1, 1990, for as long as Section 42 of the Internal Revenue Code, relating to low-income housing credit, remains in effect.
- (t) The amendments to this section made by Chapter 1222 of the Statutes of 1993 shall apply only to taxable years beginning on or after January 1, 1994, except that paragraph (1) of subdivision (q), as amended, shall apply to taxable years beginning on or after January 1, 1993.
- SEC. 4. This act provides for a tax levy within the meaning of Article IV of the California Constitution and shall go into immediate effect.

AMENDED IN ASSEMBLY AUGUST 19, 2016
AMENDED IN ASSEMBLY AUGUST 15, 2016
AMENDED IN ASSEMBLY JUNE 16, 2016
AMENDED IN ASSEMBLY JUNE 9, 2016
AMENDED IN SENATE MAY 5, 2016
AMENDED IN SENATE APRIL 28, 2016
AMENDED IN SENATE MARCH 30, 2016

**SENATE BILL** 

No. 879

Introduced by Senator Beall (Principal coauthor: Senator Glazer) (Coauthors: Senators Allen, Cannella, Hill, Huff, and Monning) (Coauthor: Assembly Member Chiu)

January 15, 2016

An act to add Part 16 (commencing with Section 54000) to Division 31 of the Health and Safety Code, relating to housing, by providing the funds necessary therefor through an election for the issuance and sale of bonds of the State of California and for the handling and disposition of those funds, and declaring the urgency thereof, to take effect immediately.

### LEGISLATIVE COUNSEL'S DIGEST

SB 879, as amended, Beall. Affordable Housing Bond Act of 2018. Under existing law, there are programs providing assistance for, among other things, emergency housing, multifamily housing, farmworker housing, home ownership for very low and low-income households, and downpayment assistance for first-time home buyers.

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Existing law also authorizes the issuance of bonds in specified amounts pursuant to the State General Obligation Bond Law and requires that proceeds from the sale of these bonds be used to finance various existing housing programs, capital outlay related to infill development, brownfield cleanup that promotes infill development, and housing-related parks.

This bill would enact the Affordable Housing Bond Act of 2018, which, if adopted, would authorize the issuance of bonds in the amount of \$3,000,000,000 pursuant to the State General Obligation Bond Law. Proceeds from the sale of these bonds would be used to finance various existing housing programs, as well as infill infrastructure financing and affordable housing matching grant programs, as provided.

The bill would provide for submission of the bond act to the voters at the November 6, 2018, statewide general election in accordance with specified law.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: <sup>2</sup>/<sub>3</sub>. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- (a) California is experiencing an extreme housing shortage with
   2.2 million extremely low income and very low income renter
- 5 households competing for only 664,000 affordable rental homes.
- 6 This leaves more than 1.54 million of California's lowest income 7 households without access to affordable housing.
  - (b) While homelessness across the United States is in an overall decline, homelessness in California is rising. In 2015, California had 115,738 homeless people, which accounted for 21 percent of
- had 115,738 homeless people, which accounted for 21 percent of the nation's homeless population. This is an increase of 1.6 percent
- 12 from the prior year. California also had the highest rate of
- unsheltered people, at 64 percent or 73,699 people; the largest
- 14 numbers of unaccompanied homeless children and youth, at 10,416
- 15 people or 28 percent of the national total; the largest number of
- veterans experiencing homelessness, at 11,311 or 24 percent of
- the national homeless veteran population; and the second largest

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number of people in families with chronic patterns of homelessness, at 22,582 or 11 percent of the state's homeless family population.

- (c) California is home to 21 of the 30 most expensive rental housing markets in the country, which has had a disproportionate impact on the middle class and the working poor. California requires the third highest wage in the country to afford housing, behind Hawaii and Washington, D.C. The fair market rent, which indicates the amount of money that a given property would require if it were open for leasing, for a two-bedroom apartment is \$1,386. To afford this level of rent and utilities, without paying more than 30 percent of income on housing, a household must earn an hourly "housing wage" of \$26.65 per hour. This means that a person earning minimum wage must work an average of three jobs to pay the rent for a two-bedroom unit. In some areas of the state, these numbers are even higher.
- (d) Low-income families are forced to spend more and more of their income on rent, which leaves little else for other basic necessities. Many renters must postpone or forgo home ownership, live in more crowded housing, commute further to work, or, in some cases, choose to live and work elsewhere.
- (e) California has seen a significant reduction of state funding in recent years. The funds from Proposition 46 of 2002 and Proposition 1C of 2006, totaling nearly \$5 billion for a variety of affordable housing programs, have been expended. Combined with the loss of redevelopment funds, \$1.5 billion of annual state investment dedicated to housing has been lost, leaving several critical housing programs unfunded.
- (f) High housing costs and the shortage of housing stock in California directly affect the future health of California's economy and, given the staggering numbers indicated above, bold action is necessary. Investment in existing and successful housing programs to expand the state's housing stock should benefit California's homeless and low-income earners, as well as some of the state's most vulnerable populations, including foster and at-risk youth, persons with developmental and physical disabilities, farmworkers, the elderly, single parents with children, and survivors of domestic violence. Investments should also be made in housing for Medi-Cal recipients served through a county's Section 1115 Waiver Whole Person Care Pilot program and family day care providers.

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(g) Investment in housing creates jobs and provides local benefits. The estimated one-year impacts of building 100 rental apartments in a typical local area include \$11.7 million in local income, \$2.2 million in taxes and other revenue for local governments, and 161 local jobs or 1.62 jobs per apartment. The additional annually recurring impacts of building 100 rental apartments in a typical local area include \$2.6 million in local income, \$503,000 in taxes and other revenue for local governments, and 44 local jobs or .44 jobs per apartment.

SEC. 2. Part 16 (commencing with Section 54000) is added to Division 31 of the Health and Safety Code, to read:

## PART 16. AFFORDABLE HOUSING BOND ACT OF 2018

## Chapter 1. General Provisions

54000. This part shall be known, and may be cited, as the Affordable Housing Bond Act of 2018.

54002. As used in this part, the following terms have the following meanings:

- (a) "Board" means the Department of Housing and Community Development for programs administered by the department, and the California Housing Finance Agency for programs administered by the agency.
- (b) "Committee" means the Housing Finance Committee created pursuant to Section 53524 and continued in existence pursuant to Sections 53548 and 54014.
- (c) "Fund" means the Affordable Housing Bond Act Trust Fund of 2018 created pursuant to Section 54006.
- 54004. This part shall only become operative upon adoption by the voters at the November 6, 2018, statewide general election.

# Chapter 2. Affordable Housing Bond Act Trust Fund of 2018 and Program

 54006. The Affordable Housing Bond Act Trust Fund of 2018 is hereby created within the State Treasury. It is the intent of the Legislature that the proceeds of bonds deposited in the fund shall be used to fund the housing-related programs described in this chapter. The proceeds of bonds issued and sold pursuant to this

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part for the purposes specified in this chapter shall be allocated in the following manner:

- (a) One billion five hundred million dollars (\$1,500,000,000) to be deposited in the Multifamily Housing Account, which is hereby created in the fund. Upon appropriation by the Legislature, the moneys in the account may be appropriated for the Multifamily Housing Program authorized by Chapter 6.7 (commencing with Section 50675) of Part 2, to be expended to assist in the new construction, rehabilitation, and preservation of permanent and transitional rental housing for persons with incomes of up to 60 percent of the area median income (AMI).
- (b) Six hundred million dollars (\$600,000,000) to be deposited in the Transit-Oriented Development and Infill Infrastructure Account, which is hereby created within the fund. The moneys in the account shall be used for the following purposes:
- (1) Three—Two hundred million dollars—(\$300,000,000) (\$200,000,000) to be deposited into the Transit-Oriented Development Implementation Fund, established pursuant to Section 53561, for expenditure, upon appropriation by the Legislature, pursuant to the Transit-Oriented Development Implementation Program authorized by Part 13 (commencing with Section 53560) to provide local assistance to cities, counties, cities and counties, transit agencies, and developers for the purpose of developing or facilitating the development of higher density uses within close proximity to transit stations that will increase public transit ridership. These funds may also be expended for any authorized purpose of this program.
- (2) Three hundred million dollars (\$300,000,000) to be deposited in the Infill Infrastructure Financing Account, which is hereby created within the fund. Moneys in the account shall be available, upon appropriation by the Legislature, for infill incentive grants to assist in the new construction and rehabilitation of infrastructure that supports high-density affordable and mixed-income housing in locations designated as infill, including, but not limited to, any of the following:
- (A) Park creation, development, or rehabilitation to encourage infill development.
- (B) Water, sewer, or other public infrastructure costs associated with infill development.

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1 (C) Transportation improvements related to infill development 2 projects.

(D) Traffic mitigation.

These funds may also be expended for any authorized purpose of this program.

- (3) One hundred million dollars (\$100,000,000) to be deposited into the Building Equity and Growth in Neighborhoods (BEGIN) Program Fund, established pursuant to Section 50860, for expenditure, upon appropriation by the Legislature, pursuant to the BEGIN Program authorized by Chapter 14.5 (commencing with Section 50860) of Part 2 to make grants to qualifying cities, counties, or cities and counties that shall be used for downpayment assistance to qualifying first-time home buyers or low- and moderate-income buyers purchasing newly constructed homes in a BEGIN project. These funds may also be expended for any authorized purpose of this program.
- (c) Six hundred million dollars (\$600,000,000) to be deposited in the Special Populations Housing Account, which is hereby created within the fund. The moneys in the account shall be used for the following purposes:
- (1) Three hundred million dollars (\$300,000,000) to be deposited in the Joe Serna, Jr. Farmworker Housing Grant Fund, established pursuant to Section 50517.5, for expenditure, upon appropriation by the Legislature, to fund grants or loans, or both, for local public entities, nonprofit corporations, limited liability companies, and limited partnerships, for the construction or rehabilitation of housing for agricultural employees and their families or for the acquisition of manufactured housing as part of a program to address and remedy the impacts of current and potential displacement of farmworker families from existing labor camps, mobilehome parks, or other housing. These funds may also be expended for any authorized purpose of this program.
- (2) Three hundred million dollars (\$300,000,000) to be deposited in the Local Housing Trust Matching Grant Program Account, which is hereby created within the fund. Moneys in the account shall be available, upon appropriation by the Legislature, to fund competitive grants or loans to local housing trust funds that develop, own, lend, or invest in affordable housing and used to create pilot programs to demonstrate innovative, cost-saving approaches to creating or preserving affordable housing. Local

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housing trust funds shall be derived on an ongoing basis from private contribution or governmental sources that are not otherwise restricted in use for housing programs. These funds may also be expended for any authorized purpose of this program.

- (d) Three hundred million dollars (\$300,000,000) to be deposited in the Home Ownership Development Account, which is hereby created within the fund. The moneys in the account shall be, upon appropriation by the Legislature, available for the CalHome Program authorized by Chapter 6 (commencing with Section 50650) of Part 2, to provide direct, forgivable loans to assist development projects involving multiple home ownership units, including single-family subdivisions, for self-help mortgage assistance programs, and for manufactured homes. These funds may also be expended for any authorized purpose of this program.
- 54008. (a) The Legislature may, from time to time, amend any law related to programs to which funds are, or have been, allocated pursuant to this chapter for the purposes of improving the efficiency and effectiveness of those programs or to further the goals of those programs.
- (b) The Legislature may amend this chapter to reallocate the proceeds of bonds issued and sold pursuant to this part among the programs to which funds are to be allocated pursuant to this chapter as necessary to effectively promote the development of affordable housing in this state.

CHAPTER 3. FISCAL PROVISIONS

54010. Bonds in the total amount of three billion dollars (\$3,000,000,000), exclusive of refunding bonds issued pursuant to Section 54026, or so much thereof as is necessary as determined by the committee, are hereby authorized to be issued and sold for carrying out the purposes expressed in this part and to reimburse the General Obligation Bond Expense Revolving Fund pursuant to Section 16724.5 of the Government Code. All bonds herein authorized which have been duly issued, sold, and delivered as provided herein shall constitute valid and binding general obligations of the state, and the full faith and credit of the state is hereby pledged for the punctual payment of both principal of and interest on those bonds when due.

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54012. The bonds authorized by this part shall be prepared, executed, issued, sold, paid, and redeemed as provided in the State General Obligation Bond Law (Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the Government Code), except subdivisions (a) and (b) of Section 16727 of the Government Code to the extent that those provisions are inconsistent with this part, and all of the provisions of that law as amended from time to time apply to the bonds and to this part, except as provided in Section 54028, and are hereby incorporated in this part as though set forth in full in this part. 

- 54014. (a) Solely for the purpose of authorizing the issuance and sale, pursuant to the State General Obligation Bond Law, of the bonds authorized by this part, the committee is continued in existence. For the purposes of this part, the Housing Finance Committee is "the committee" as that term is used in the State General Obligation Bond Law.
- (b) The committee may adopt guidelines establishing requirements for administration of its financing programs to the extent necessary to protect the validity of, and tax exemption for, interest on the bonds. The guidelines shall not constitute rules, regulations, orders, or standards of general application and are not subject to Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- (c) For the purposes of the State General Obligation Bond Law, the Department of Housing and Community Development is designated the "board" for programs administered by the department, and the California Housing Finance Agency is the "board" for programs administered by the agency.
- 54016. Upon request of the board stating that funds are needed for purposes of this part, the committee shall determine whether or not it is necessary or desirable to issue bonds authorized pursuant to this part in order to carry out the actions specified in Section 54006, and, if so, the amount of bonds to be issued and sold. Successive issues of bonds may be authorized and sold to carry out those actions progressively, and are not required to be sold at any one time. Bonds may bear interest subject to federal income tax.
- 54018. There shall be collected annually, in the same manner and at the same time as other state revenue is collected, a sum of money in addition to the ordinary revenues of the state, sufficient

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to pay the principal of, and interest on, the bonds each year. It is the duty of all officers charged by law with any duty in regard to the collections of state revenues to do or perform each and every act which is necessary to collect that additional sum.

54020. Notwithstanding Section 13340 of the Government Code, there is hereby appropriated from the General Fund in the State Treasury, for the purposes of this part, an amount that will equal the total of both of the following:

- (a) The sum annually necessary to pay the principal of, and interest on, bonds issued and sold pursuant to this part, as the principal and interest become due and payable.
- (b) The sum which is necessary to carry out Section 54024, appropriated without regard to fiscal years.

54022. The board may request the Pooled Money Investment Board to make a loan from the Pooled Money Investment Account, in accordance with Section 16312 of the Government Code, for purposes of this part. The amount of the request shall not exceed the amount of the unsold bonds that the committee has, by resolution, authorized to be sold, excluding any refunding bonds authorized pursuant to Section 54026, for purposes of this part, less any amount withdrawn pursuant to Section 54024. The board shall execute any documents as required by the Pooled Money Investment Board to obtain and repay the loan. Any amount loaned shall be deposited in the fund to be allocated in accordance with this part.

54024. For purposes of carrying out this part, the Director of Finance may, by executive order, authorize the withdrawal from the General Fund of any amount or amounts not to exceed the amount of the unsold bonds that the committee has, by resolution, authorized to be sold, excluding any refunding bonds authorized pursuant to Section 54026, for purposes of this part, less any amount withdrawn pursuant to Section 54022. Any amounts withdrawn shall be deposited in the fund to be allocated in accordance with this part. Any moneys made available under this section shall be returned to the General Fund, plus the interest that the amounts would have earned in the Pooled Money Investment Account, from moneys received from the sale of bonds which would otherwise be deposited in that fund.

54026. The bonds may be refunded in accordance with Article 6 (commencing with Section 16780) of Chapter 4 of Part 3 of

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Division 4 of Title 2 of the Government Code. Approval by the electors of this act shall constitute approval of any refunding bonds issued to refund bonds issued pursuant to this part, including any prior issued refunding bonds. Any bond refunded with the proceeds of a refunding bond as authorized by this section may be legally defeased to the extent permitted by law in the manner and to the extent set forth in the resolution, as amended from time to time, authorizing that refunded bond.

54028. Notwithstanding any provisions in the State General Obligation Bond Law, the maturity date of any bonds authorized by this part shall not be later than 35 years from the date of each such bond. The maturity of each series shall be calculated from the date of each series.

54030. The Legislature hereby finds and declares that, inasmuch as the proceeds from the sale of bonds authorized by this part are not "proceeds of taxes" as that term is used in Article XIII B of the California Constitution, the disbursement of these proceeds is not subject to the limitations imposed by that article.

54032. Notwithstanding any provision of the State General Obligation Bond Law with regard to the proceeds from the sale of bonds authorized by this part that are subject to investment under Article 4 (commencing with Section 16470) of Chapter 3 of Part 2 of Division 4 of Title 2 of the Government Code, the Treasurer may maintain a separate account for investment earnings, may order the payment of those earnings to comply with any rebate requirement applicable under federal law, and may otherwise direct the use and investment of those proceeds so as to maintain the tax-exempt status of tax-exempt bonds and to obtain any other advantage under federal law on behalf of the funds of this state.

54034. All moneys derived from premiums and accrued interest on bonds sold pursuant to this part shall be transferred to the General Fund as a credit to expenditures for bond interest; provided, however, that amounts derived from premiums may be reserved and used to pay the costs of issuance of the related bonds prior to transfer to the General Fund.

36 SEC. 3. Section 2 of this act shall become operative upon the adoption by the voters of the Affordable Housing Bond Act of 2018.

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SEC. 4. Section 2 of this act shall be submitted by the Secretary of State to the voters at the November 6, 2018, statewide general election.

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SEC. 5. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to maximize the time available for the analysis and preparation of the bond act proposed by Section 2 of this act, it is necessary that this act take effect immediately.

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### Senate Bill No. 1030

### CHAPTER 151

An act to repeal Section 181016 of the Public Utilities Code, relating to the Sonoma County Regional Climate Protection Authority.

[Approved by Governor August 19, 2016. Filed with Secretary of State August 19, 2016.]

### LEGISLATIVE COUNSEL'S DIGEST

SB 1030, McGuire. Sonoma County Regional Climate Protection Authority.

Existing law, until December 1, 2019, creates the Sonoma County Regional Climate Protection Authority. Existing law provides for the authority to be governed by the same board as that governing the Sonoma County Transportation Authority and imposes certain duties on the authority. Existing law authorizes the authority to perform coordination and implementation activities within the boundaries of the County of Sonoma, in cooperation with local agencies, as defined, that elect to participate, to assist those agencies in meeting their greenhouse gas emissions reduction goals. Existing law authorizes the authority to develop, coordinate, and implement programs and policies to comply with the California Global Warming Solutions Act of 2006 and other federal or state mandates and programs designed to respond to greenhouse gas emissions and climate change.

This bill would extend these provisions indefinitely. By extending the duties of the Sonoma County Regional Climate Protection Authority, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

*The people of the State of California do enact as follows:* 

SECTION 1. Section 181016 of the Public Utilities Code is repealed. SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district are the result of a program for which legislative authority was requested by that local agency

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or school district, within the meaning of Section 17556 of the Government Code and Section 6 of Article XIII B of the California Constitution.

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# Introduced by Senator McGuire (Coauthor: Senator Wolk)

(Coauthors: Assembly Members Levine and Wood)

February 18, 2016

An act to amend Section 6586.7 of, and to add Section 6588.8 to, the Government Code, relating to water.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 1233, as introduced, McGuire. Joint powers authorities: Water Bill Savings Act.

Existing law, the Marks-Roos Local Bond Pooling Act of 1985, authorizes joint powers authorities, among other powers, to issue bonds and loan the proceeds to local agencies to finance specified types of projects and programs.

This bill would enact the Water Bill Savings Act, which would authorize a joint powers authority to provide funding for a customer of a local agency or its publicly owned utility to acquire, install, or repair a water efficiency improvement on the customer's property served by the local agency or its publicly owned utility. The bill would require the customer to repay the authority through an efficiency charge on the customer's water bill to be imposed and collected by the local agency or its publicly owned utility on behalf of the authority pursuant to a servicing agreement. The bill would authorize the authority to issue bonds to fund the program.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares all of the following:

- (a) Water conservation efforts are indispensable to combating the current and continuing drought conditions faced by the state and advancing the state's greenhouse gas emission reduction goals.
- (b) The up-front cost of acquiring, installing, and repairing water efficiency improvements is often prohibitive and may prevent customers from using them on residential, commercial, industrial, agricultural, or other real property.
- (c) Increasing customer water efficiency is a core component of the provision of water utility service.
- SEC. 2. (a) It is the intent of the Legislature to make water efficiency improvements more affordable and promote the acquisition, installation, and repair of those improvements by allowing local agencies to establish a mechanism by which they may help their water customers to acquire, install, and repair water efficiency improvements on privately owned customer properties.
- (b) It is the intent of the Legislature that this act authorize the development of a program to be established by a joint powers authority that would provide a water customer with an alternative and voluntary means to acquire, install, or repair water efficiency improvements. It is further the intent of the Legislature that the cost of this voluntarily acquired, installed, or repaired water efficiency improvement be repaid through an efficiency charge added to the water bill associated with the customer property upon which the water efficiency improvement is located.
- SEC. 3. Section 6586.7 of the Government Code, as added by Section 4 of Chapter 723 of the Statutes of 2000, is amended to read:
- 6586.7. (a) A copy of the resolution adopted by an authority authorizing bonds or any issuance of bonds, or accepting the benefit of any bonds or proceeds of bonds, except bonds issued or authorized pursuant to Article 1 (commencing with Section 6500), or bonds issued for the purposes specified in subdivision (c) of Section 6586.5, shall be sent by certified mail to the Attorney General and the California Debt and Investment Advisory Commission not later than five days after adoption by the authority.
  - (b) This section does not apply to bonds:

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(1) Specified in subdivision (c) of Section 6586.5.

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- 2 (2) Issued pursuant to the Community Redevelopment Law, 3 Part 1 (commencing with Section 33000) of Division 24 of the 4 Health and Safety Code.
  - (3) To finance transportation facilities and vehicles.
  - (4) To finance a facility that is located within the boundaries of an authority, provided that the authority that issues those bonds consists of any of the following:
    - (A) Local agencies with overlapping boundaries.
  - (B) A county and a local agency or local agencies located entirely within that county.
  - (C) A city and a local agency or local agencies located entirely within that city.
  - (5) To finance a facility for which an authority has received an allocation from the California Debt Limit Allocation Committee.
  - (6) Of an authority that consists of no less than 250 local agencies and the agreement that established that authority requires the governing body of the local agency that is a member of the authority in whose jurisdiction the facility will be located to approve the facility and the issuance of the bonds.
    - (7) Issued pursuant to Section 6588.8.
  - SEC. 4. Section 6588.8 is added to the Government Code, to read:
  - 6588.8. (a) This section shall be known and may be cited as the Water Bill Savings Act.
  - (b) For purposes of this section, the following terms have the following meanings:
  - (1) "Customer" means a person or entity that purchases water from a local agency or its publicly owned utility and is billed for the water by the local agency or its publicly owned utility.
  - (2) "Customer property" means residential, commercial, industrial, agricultural, or other real property owned by the customer.
  - (3) "Efficiency charge" means a charge on a customer's water bill that is paid by the customer directly to the local agency or its publicly owned utility in order to pay for an efficiency improvement pursuant to this section.
- 38 (4) "Efficiency improvement" means a water efficiency 39 improvement, as defined by the authority.
  - (5) "Financing costs" mean all of the following:

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(A) An interest and redemption premium payable on a bond.

- (B) The cost of retiring the principal of a bond, whether at maturity, including acceleration of maturity upon an event of default, or upon redemption, including sinking fund redemption.
- (C) A cost related to issuing or servicing bonds, including, but not limited to, a servicing fee, trustee fee, legal fee, administrative fee, bond counsel fee, bond placement or underwriting fee, remarketing fee, broker dealer fee, independent manager fee, municipal adviser fee, accounting report fee, engineering report fee, rating agency fee, and payment made under an interest rate swap agreement.
- (D) A payment or expense associated with a bond insurance policy, financial guaranty, or a contract, agreement, or other credit enhancement for bonds or a contract, agreement, or other financial agreement entered into in connection with a bond.
- (E) The funding of one or more reserve accounts related to a bond.
- (6) "Local agency" means a "local government" as defined in subdivision (b) of Section 1 of Article XIII C of the California Constitution.
- (7) "Publicly owned utility" means a utility furnishing water service to customers that is owned and operated by a local agency or a department or other subdivision of a local agency and includes any successor to the powers and functions of the department or other subdivision.
- (8) "Servicing agreement" means an agreement between a local agency or its publicly owned utility and the authority for the collection of the efficiency charge, pursuant to which the local agency or its publicly owned utility acts as a servicing agent for purposes of collecting the efficiency charge for the authority.
- (c) (1) Notwithstanding any other law, if the requirements of paragraphs (2) and (3) are met, an authority may provide funding for a customer of a local agency or its publicly owned utility to acquire, install, or repair an efficiency improvement on a customer property served by the local agency or its publicly owned utility.
- (2) (A) The authority, by resolution, establishes or extends a program to provide funding for a customer of a local agency or its publicly owned utility to acquire, install, or repair an efficiency improvement on a customer property served by the local agency

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or its publicly owned utility. The resolution shall do all of the following:

- (i) Identify the geographic area in the state in which the authority intends to operate the program.
  - (ii) Approve a standardized servicing agreement.

- (iii) Authorize one or more designated officials of the authority to execute and deliver the servicing agreement on behalf of the authority.
- (B) The authority acknowledges receipt of the resolution described in paragraph (3).
- (C) The authority may determine that all proceedings were valid and in conformity with the requirements of this paragraph and that finding shall be final and conclusive.
- (3) The legislative body of the local agency requests the authority to provide funding for its customers through a program established by the authority pursuant to this section by doing all of the following:
- (A) The legislative body adopts a resolution declaring its intention to request the authority to establish or extend a program to a customer represented by the legislative body, calling for a public hearing that shall be held at least 30 days later and directing the clerk or secretary of the legislative body to publish a notice of the hearing at least five days before the hearing in a newspaper of general circulation in the boundaries of the local agency. If the local agency wishes to pledge its water enterprise revenue as security for the payment of the principal of, and interest and redemption premium on, bonds issued by the authority in the event that efficiency charges are insufficient for those purposes pursuant to paragraph (4) of subdivision (f), the legislative body shall declare that intention in the resolution.
- (B) The legislative body conducts the noticed public hearing and, after considering the testimony of any interested person, concludes that the program and the proposed pledge of water enterprise revenue, if applicable, would provide significant public benefits in accordance with the criteria specified in Section 6586.
- (C) The legislative body adopts a resolution that does all of the following:
- (i) Authorizes the authority to establish or extend a program pursuant to this section within the boundaries of the local agency.

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(ii) Declares that the operation of the program by the authority in the local agency's geographic boundaries would provide significant public benefits in accordance with the criteria specified in Section 6586.

- (iii) Approves the standardized servicing agreement and authorizes one or more designated officials of the local agency to execute and deliver the servicing agreement with the authority.
- (iv) If applicable, approves the pledge of water enterprise revenue as security for the payment of the principal of, and interest and redemption premium on, bonds issued by the authority in the event that efficiency charges are insufficient for those purposes.
- (v) If applicable, authorizes execution and delivery of one or more pledge agreements to evidence a pledge.
- (vi) In the resolution, the legislative body may determine that all proceedings were valid and in conformity with the requirements of this section and that finding shall be final and conclusive.
- (d) (1) Subject to the requirements of Article XIII C or Article XIII D of the California Constitution, a customer shall repay the authority through an efficiency charge on the customer's water bill that is imposed and collected by the local agency or its publicly owned utility. The imposition of the efficiency charge shall be made and evidenced by a written agreement between the customer, the authority, and the local agency or its publicly owned utility. The use of the proceeds of the efficiency charge to repay the costs of the efficiency improvement constitutes a "water" service, as defined in subdivision (m) of Section 53750.
  - (2) The written agreement shall include all of the following:
- (A) An agreement by the customer to pay an efficiency charge for the period and in the amount specified in the agreement unless the efficiency charge is prepaid in the manner set forth in the agreement. The period designated for repayment shall not exceed the estimated useful life of the funded efficiency improvements.
- (B) A description of the financial calculation, formula, or other method that the authority used to determine the efficiency charge. The efficiency charge may include a component for reasonable administrative expenses incurred by the local agency or its publicly owned utility and the authority in connection with the program and the funding.
- (C) A description of the efficiency improvement funded with the efficiency charge. A determination in the agreement that an

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improvement is an efficiency improvement shall be final and conclusive.

- (D) A representation by the customer that the customer intends to acquire, install, or repair and use the efficiency improvement on the customer's property for the useful life of the efficiency improvement. Any failure by the customer to acquire, install, or repair and use the efficiency improvement on the customer's property for the useful life of the efficiency improvement shall not affect the customer's obligation to pay the efficiency charge as set forth in the agreement.
- (3) Notwithstanding any other provision of this section, an efficiency charge shall not exceed the maximum rate permitted under Article XIII D of the California Constitution.
- (4) The timely and complete payment of an efficiency charge by a customer that has agreed to pay an efficiency charge may be a condition of receiving water service from the local agency or its publicly owned utility, and a local agency and its publicly owned utility are authorized to use their established collection policies and all rights and remedies provided by law to enforce payment and collection of the efficiency charge. A person liable for an efficiency charge shall not be entitled or authorized to withhold payment, in whole or in part, of the efficiency charge for any reason.
- (5) A customer's obligation to pay the efficiency charge shall run with title to the customer property on which the efficiency improvement is located until repaid in full. A local agency or its publicly owned utility may record notice of an efficiency charge in the records of the county recorder of the county in which the customer's property is located and that notice shall impart notice of the efficiency charge to all persons. Any failure by the local agency or its publicly owned utility to record that notice shall not excuse an owner of the customer property, on which the funded improvement is located, from the obligation to pay the efficiency charge.
- (6) Because the efficiency charge is a voluntary charge that will be made pursuant to a written agreement between the customer, the authority, and the local agency or its publicly owned utility, the Legislature finds and declares that voluntary efficiency charges under this section are not taxes, assessments, fees, or charges for the purposes of Articles XIII C and XIII D of the California

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1 Constitution and therefore the provisions of Articles XIII C and 2 XIII D and Article 4.6 (commencing with Section 53750) of 3 Chapter 4 of Part 1 of Division 2 of Title 5 of the Government 4 Code are not applicable to voluntary efficiency charges levied 5 pursuant to this section. Furthermore, a program established

- pursuant to this section. Furthermore, a program established pursuant to this section provides a "water" service, as defined in subdivision (m) of Section 53750.
- (e) (1) The authority and a local agency or its publicly owned utility shall enter into a servicing agreement for the collection of one or more efficiency charges and the local agency or its publicly owned utility shall act as a servicing agent for purposes of collecting the efficiency charge.
- (2) Moneys collected as an efficiency charge by the local agency or its publicly owned utility, acting as a servicing agent on behalf of the authority, shall be held in trust for the exclusive benefit of the persons entitled to the financing costs to be paid, directly or indirectly, from the efficiency charge and shall not lose their character as revenues of the authority because the local agency or its publicly owned utility possesses them.
- (3) In the servicing agreement, the local agency or its publicly owned utility shall contract with the authority that the local agency or its publicly owned utility will continue to operate its publicly owned utility system to provide service to its customers, will, as servicer, collect the efficiency charge for the benefit and account of the authority and, if applicable, the beneficiaries of the pledge of the efficiency charge, and will account for and remit these amounts to, or for the account of, the authority.
- (4) The servicing agreement shall provide that the obligation to pay the efficiency charge shall run with title to the customer property on which the efficiency improvement is located until the authority is fully repaid. When the property is not owner occupied, the servicing agreement shall provide that the obligation to pay the efficiency charge appear in the terms through which the customer leases or licenses the property for occupancy.
- (5) In the servicing agreement, the local agency or its publicly owned utility may agree that the timely and complete payment of all efficiency charges by a customer that has agreed to pay an efficiency charge shall be a condition of receiving service from the publicly owned utility, and the local agency or its publicly owned utility shall use their established collection policies and all

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rights and remedies provided by law to enforce payment and collection of the efficiency charge.

- (6) In the servicing agreement, the local agency or its publicly owned utility shall agree that in the event of default by the local agency or its publicly owned utility in payment of revenues arising with respect to the efficiency charge, the authority, upon the application by the beneficiaries of the authority's pledge described in this section, and without limiting any other remedies available to the beneficiaries by reason of the default, shall order the sequestration and payment to the beneficiaries of revenues arising with respect to the efficiency charge.
- (f) (1) The authority may issue one or more bonds for the purpose of providing funds for the acquisition, installation, and repair of an efficiency improvement on customer property pursuant to this section.
- (2) An authority issuing a bond shall include in its preliminary notice and final report for the bonds submitted to the California Debt and Investment Advisory Commission pursuant to Section 8855 a statement that the bond is being issued pursuant to this section.
- (3) (A) The authority may, pursuant to Section 5451, pledge one or more efficiency charges as security for the bonds issued pursuant to this section. Revenue from an efficiency charge shall be deemed special revenue of the authority and shall not constitute revenue of the local agency or its publicly owned utility for any purpose, including without limitation any dedication, commitment, or pledge of revenue, receipts, or other income that the local agency or its publicly owned utility has made or will make for the security of any of its obligations.
- (B) The validity and relative priority of a pledge created or authorized under this section is not defeated or adversely affected by the commingling of efficiency charge revenue with other moneys collected by a local agency or its publicly owned utility.
- (4) Subject to the requirements of Article XIII C or Article XIII D of the California Constitution, a local agency may pledge water enterprise revenue as security for the payment of the principal of, and interest and redemption premium on, bonds issued by the authority in the event that efficiency charges are insufficient for those purposes, and may execute one or more pledge agreements, which shall be made pursuant to Section 5451, for the benefit of

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the authority or for the exclusive benefit of the persons entitled to the financing costs to be paid from the efficiency charges.

- (g) If a local agency for which bonds have been issued and remain outstanding ceases to operate a water utility, either directly or through its publicly owned utility, references in this section to the local agency or to its publicly owned utility shall be deemed to refer to the entity providing water utility services in lieu of the local agency and that entity shall assume and perform all obligations of the local agency or its publicly owned utility required by this section and the servicing agreement with the authority while the bonds remains outstanding.
- (h) If the local agency, its publicly owned utility, and the authority have complied with the procedures set forth in this section, they shall not be required to comply with Section 6586.5.
- (i) The provisions of this section are severable. If any provision of this section or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.

AMENDED IN SENATE AUGUST 29, 2016

AMENDED IN SENATE AUGUST 24, 2016

AMENDED IN SENATE APRIL 21, 2016

AMENDED IN SENATE SEPTEMBER 1, 2015

AMENDED IN SENATE AUGUST 25, 2015

AMENDED IN SENATE JULY 14, 2015

CALIFORNIA LEGISLATURE—2015–16 FIRST EXTRAORDINARY SESSION

# SENATE BILL

No. 1

Introduced by Senator Beall
(Principal coauthor: Assembly Member Frazier)
(Coauthors: Senators Allen, Hall, Hertzberg, McGuire, and Mendoza)

June 22, 2015

An act to amend Sections 13975, 14500, 14526.5, and 16965 of, to add Sections 14033, 14526.7, and 16321 to, to add Part 5.1 (commencing with Section 14460) to Division 3 of Title 2 of, and to repeal Section 14534.1 of, the Government Code, to amend Section 39719 of the Health and Safety Code, to amend Section 21080.37 of, and to add Division 13.6 (commencing with Section 21200) to, the Public Resources Code, to amend Section 99312.1 of the Public Utilities Code, to amend Sections 6051.8, 6201.8, 7360, 8352.4, 8352.5, 8352.6, and 60050 of the Revenue and Taxation Code, to amend Sections 183.1, 820.1, 2192, 2192.1, and 2192.2 of, to add Sections 2103.1 and 2192.4 to, and to add Chapter 2 (commencing with Section 2030) to Division 3 of, the Streets and Highways Code, and to add Sections 9250.3, 9250.6, and 9400.5 to the Vehicle Code, relating to transportation, making an

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appropriation therefor, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 1, as amended, Beall. Transportation funding.

(1) Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited in the Motor Vehicle Account and used to fund the Department of Motor Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account.

This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system. The bill would require the California Transportation Commission to adopt performance criteria, consistent with a specified asset management plan, to ensure efficient use of certain funds available for the program. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.17 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment, as provided, an increase of \$38 in the annual vehicle registration fee with an inflation adjustment, as provided, a new \$165 annual vehicle registration fee with an inflation adjustment, as provided, applicable to zero-emission motor vehicles, as defined, and certain miscellaneous revenues described in (7) below that are not restricted as to expenditure by Article XIX of the California Constitution.

This bill would annually set aside \$200,000,000 of the funds available for the program to fund road maintenance and rehabilitation purposes in counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees, as defined, which taxes or fees are dedicated solely to transportation improvements. These funds would be continuously appropriated for allocation pursuant to guidelines to be developed by the California Transportation

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Commission in consultation with local agencies. The bill would require \$80,000,000 of the funds available for the program to be annually transferred to the State Highway Account for expenditure on the Active Transportation Program. The bill would require \$30,000,000 of the funds available for the program in each of 4 fiscal years beginning in 2017–18 to be transferred to the Advance Mitigation Fund created by the bill pursuant to (12) below. The bill would continuously appropriate \$2,000,000 annually of the funds available for the program to the California State University for the purpose of conducting transportation research and transportation-related workforce education, training, and development. The bill would require the remaining funds available for the program to be allocated 50% for maintenance of the state highway system or to the state highway operation and protection program and 50% to cities and counties pursuant to a specified formula. The bill would impose various requirements on the department and agencies receiving these funds. The bill would authorize a city or county to spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to the program if the city's or county's average Pavement Condition Index meets or exceeds 80.

The bill would also require the department to annually identify savings achieved through efficiencies implemented at the department and to propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to \$70,000,000 from the State Highway Account for expenditure on the Active Transportation Program.

(2) Existing law establishes in state government the Transportation Agency, which includes various departments and state entities, including the California Transportation Commission. Existing law vests the California Transportation Commission with specified powers, duties, and functions relative to transportation matters. Existing law requires the commission to retain independent authority to perform the duties and functions prescribed to it under any provision of law.

This bill would exclude the California Transportation Commission from the Transportation Agency, establish it as an entity in state government, and require it to act in an independent oversight role. The bill would also make conforming changes.

(3) Existing law creates various state agencies, including the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, and the State Air Resources Board, with specified powers

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and duties. Existing law provides for the allocation of state transportation funds to various transportation purposes.

This bill would create the Office of the Transportation Inspector General in state government, as an independent office that would not be a subdivision of any other government entity, to ensure that all of the above-referenced state agencies and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with federal and state laws. The bill would provide for the Governor to appoint the Transportation Inspector General for a 6-year term, subject to confirmation by the Senate, and would provide that the Transportation Inspector General may not be removed from office during the term except for good cause. The bill would specify the duties and responsibilities of the Transportation Inspector General and would require an annual report to the Legislature and Governor.

This bill would require the department to update the Highway Design Manual to incorporate the "complete streets" design concept by January 1, 2017.

(4) Existing law provides for loans of revenues from various transportation funds and accounts to the General Fund, with various repayment dates specified.

This bill would require the Department of Finance, on or before September 1, 2016, to compute the amount of outstanding loans made from specified transportation funds. The bill would require the Department of Transportation to prepare a loan repayment schedule and would require the outstanding loans to be repaid pursuant to that schedule, as prescribed. The bill would appropriate funds for that purpose from the Budget Stabilization Account. The bill would require the repaid funds to be transferred, pursuant to a specified formula, to cities and counties and to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.

(5) The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B) created the Trade Corridors Improvement Fund and provided for allocation by the California Transportation Commission of \$2 billion in bond funds for infrastructure improvements on highway and rail corridors that have a high volume of freight movement and for specified categories of projects eligible to receive these funds. Existing law continues the Trade Corridors

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Improvement Fund in existence in order to receive revenues from sources other than the bond act for these purposes.

This bill would deposit the revenues attributable to a \$0.30 per gallon increase in the diesel fuel excise tax imposed by the bill into the Trade Corridors Improvement Fund. The bill would require revenues apportioned to the state from the national highway freight program established by the federal Fixing America's Surface Transportation Act to be allocated for trade corridor improvement projects approved pursuant to these provisions.

Existing law requires the commission, in determining projects eligible for funding, to consult various state freight and regional infrastructure and goods movement plans and the statewide port master plan.

This bill would delete consideration of the State Air Resources Board's Sustainable Freight Strategy and the statewide port master plan and would instead include consideration of the applicable port master plan when determining eligible projects for funding. The bill would also expand eligible projects to include rail landside access improvements, landside freight access improvements to airports, and certain capital and operational improvements.

(6) Existing law requires all moneys, except for fines and penalties, collected by the State Air Resources Board from the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions to be deposited in the Greenhouse Gas Reduction Fund. Existing law continuously appropriates 10% of the annual proceeds of the fund to the Transit and Intercity Rail Capital Program and 5% of the annual proceeds of the fund to the Low Carbon Transit Operations Program.

This bill would, beginning in the 2016–17 fiscal year, instead continuously appropriate 20% of those annual proceeds to the Transit and Intercity Rail Capital Program and 10% of those annual proceeds to the Low Carbon Transit Operations Program, thereby making an appropriation.

(7) Article XIX of the California Constitution restricts the expenditure of revenues from taxes imposed by the state on fuels used in motor vehicles upon public streets and highways to street and highway and certain mass transit purposes. Existing law requires certain miscellaneous revenues deposited in the State Highway Account that are not restricted as to expenditure by Article XIX of the California Constitution to be transferred to the Transportation Debt Service Fund in the State Transportation Fund, as specified, and requires the Controller

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to transfer from the fund to the General Fund an amount of those revenues necessary to offset the current year debt service made from the General Fund on general obligation transportation bonds issued pursuant to Proposition 116 of 1990.

This bill would delete the transfer of these miscellaneous revenues to the Transportation Debt Service Fund, thereby eliminating the offsetting transfer to the General Fund for debt service on general obligation transportation bonds issued pursuant to Proposition 116 of 1990. The bill, subject to a specified exception, would instead require the miscellaneous revenues to be retained in the State Highway Account and to be deposited in the Road Maintenance and Rehabilitation Account.

(8) Article XIX of the California Constitution requires gasoline excise tax revenues from motor vehicles traveling upon public streets and highways to be deposited in the Highway Users Tax Account, for allocation to city, county, and state transportation purposes. Existing law generally provides for statutory allocation of gasoline excise tax revenues attributable to other modes of transportation, including aviation, boats, agricultural vehicles, and off-highway vehicles, to particular accounts and funds for expenditure on purposes associated with those other modes, except that a specified portion of these gasoline excise tax revenues is deposited in the General Fund. Expenditure of the gasoline excise tax revenues attributable to those other modes is not restricted by Article XIX of the California Constitution.

This bill, commencing July 1, 2016, would instead transfer to the Highway Users Tax Account for allocation to state and local transportation purposes under a specified formula the portion of gasoline excise tax revenues currently being deposited in the General Fund that are attributable to boats, agricultural vehicles, and off-highway vehicles. Because that account is continuously appropriated, the bill would make an appropriation.

(9) Existing law, as of July 1, 2011, increases the sales and use tax on diesel and decreases the excise tax, as provided. Existing law requires the State Board of Equalization to annually modify both the gasoline and diesel excise tax rates on a going-forward basis so that the various changes in the taxes imposed on gasoline and diesel are revenue neutral.

This bill would eliminate the annual rate adjustment to maintain revenue neutrality for the gasoline and diesel excise tax rates and would reimpose the higher gasoline excise tax rate that was in effect on July

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1, 2010, in addition to the increase in the rate described in paragraph (1).

Existing law, beyond the sales and use tax rate generally applicable, imposes an additional sales and use tax on diesel fuel at the rate of 1.75%, subject to certain exemptions, and provides for the net revenues collected from the additional tax to be transferred to the Public Transportation Account. Existing law continuously appropriates these revenues to the Controller for allocation by formula to transportation agencies for public transit purposes.

This bill would increase the additional sales and use tax on diesel fuel by an additional 3.5%. By increasing the revenues deposited in a continuously appropriated fund, the bill would thereby make an appropriation. The bill would restrict expenditures of revenues from this increase in the sales and use tax on diesel fuel to transit capital purposes and certain transit services and would require a recipient transit agency to comply with certain requirements, including submitting a list of proposed projects to the Department of Transportation, as a condition of receiving a portion of these funds. The bill would require an existing required audit of transit operator finances to verify that these new revenues have been expended in conformance with these specific restrictions and all other generally applicable requirements.

This bill would, beginning July 1, 2019, and every 3rd year thereafter, require the State Board of Equalization to recompute the gasoline and diesel excise tax rates and the additional sales and use tax rate on diesel fuel based upon the percentage change in the California Consumer Price Index transmitted to the board by the Department of Finance, as prescribed.

(10) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law requires the department to specify, for each project in the program the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline and adopt the program if it determines that the program is not sufficiently consistent with the asset management plan.

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This bill would add to the program capital projects relative to the operation of those state highways and bridges. The bill would require the commission, as part of its review of the program, to hold at least one hearing in northern California and one hearing in southern California regarding the proposed program. The bill would require the department to submit any change to a programmed project as an amendment to the commission for its approval.

This bill, on and after February 1, 2017, would also require the commission to make an allocation of all capital and support costs for each project in the program, and would require the department to submit a supplemental project allocation request to the commission for each project that experiences cost increases above the amounts in its allocation. The bill would require the commission to establish guidelines to provide exceptions to the requirement for a supplemental project allocation requirement that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

(11) Existing law imposes weight fees on the registration of commercial motor vehicles and provides for the deposit of net weight fee revenues into the State Highway Account. Existing law provides for the transfer of certain weight fee revenues from the State Highway Account to the Transportation Debt Service Fund to reimburse the General Fund for payment of debt service on general obligation bonds issued for transportation purposes. Existing law also provides for the transfer of certain weight fee revenues to the Transportation Bond Direct Payment Account for direct payment of debt service on designated bonds, which are defined to be certain transportation general obligation bonds issued pursuant to Proposition 1B of 2006. Existing law also provides for loans of weight fee revenues to the General Fund to the extent the revenues are not needed for bond debt service purposes, with the loans to be repaid when the revenues are later needed for those purposes, as specified.

This bill, notwithstanding these provisions or any other law, would only authorize specified percentages of weight fee revenues to be transferred from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds in accordance with a prescribed schedule and would prohibit the transfer of weight fee revenues from the State Highway Account after the 2020–21 fiscal year.

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The bill would also prohibit loans of weight fee revenues to the General Fund.

(12) The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment.

CEQA, until January 1, 2020, exempts a project or an activity to repair, maintain, or make minor alterations to an existing roadway, as defined, other than a state roadway, if the project or activity is carried out by a city or county with a population of less than 100,000 persons to improve public safety and meets other specified requirements.

This bill would extend the above-referenced exemption indefinitely and delete the limitation of the exemption to projects or activities in cities and counties with a population of less than 100,000 persons. The bill would also expand the exemption to include state roadways.

This bill would also establish the Advance Mitigation Program in the Department of Transportation. The bill would authorize the department to undertake mitigation measures in advance of construction of a planned transportation project. The bill would require the department to establish a steering committee to advise the department on advance mitigation measures and related matters. The bill would create the Advance Mitigation Fund as a continuously appropriated revolving fund, to be funded initially from the Road Maintenance and Rehabilitation Program pursuant to (1) above. The bill would provide for reimbursement of the revolving fund at the time a planned transportation project benefiting from advance mitigation is constructed.

(13) Existing federal law requires the United States Secretary of Transportation to carry out a surface transportation project delivery program, under which the participating states assume certain responsibilities for environmental review and clearance of transportation projects that would otherwise be the responsibility of the federal government. Existing law, until January 1, 2017, provides that the State of California consents to the jurisdiction of the federal courts with regard

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to the compliance, discharge, or enforcement of the responsibilities the Department of Transportation assumed as a participant in this program.

This bill would delete the January 1, 2017, repeal date, thereby extending these provisions indefinitely.

(14) This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
  - (a) Over the next 10 years, the state faces a \$59 billion shortfall to adequately maintain the existing state highway system in order to keep it in a basic state of good repair.
  - (b) Similarly, cities and counties face a \$78 billion shortfall over the next decade to adequately maintain the existing network of local streets and roads.
  - (c) Statewide taxes and fees dedicated to the maintenance of the system have not been increased in more than 20 years, with those revenues losing more than 55 percent of their purchasing power, while costs to maintain the system have steadily increased and much of the underlying infrastructure has aged past its expected useful life.
  - (d) California motorists are spending \$17 billion annually in extra maintenance and car repair bills, which is more than \$700 per driver, due to the state's poorly maintained roads.
  - (e) Failing to act now to address this growing problem means that more drastic measures will be required to maintain our system in the future, essentially passing the burden on to future generations instead of doing our job today.
  - (f) A funding program will help address a portion of the maintenance backlog on the state's road system and will stop the growth of the problem.
  - (g) Modestly increasing various fees can spread the cost of road repairs broadly to all users and beneficiaries of the road network without overburdening any one group.
  - (h) Improving the condition of the state's road system will have a positive impact on the economy as it lowers the transportation

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costs of doing business, reduces congestion impacts for employees, and protects property values in the state.

- (i) The federal government estimates that increased spending on infrastructure creates more than 13,000 jobs per \$1 billion spent.
- (j) Well-maintained roads benefit all users, not just drivers, as roads are used for all modes of transport, whether motor vehicles, transit, bicycles, or pedestrians.
- (k) Well-maintained roads additionally provide significant health benefits and prevent injuries and death due to crashes caused by poorly maintained infrastructure.
- (*l*) A comprehensive, reasonable transportation funding package will do all of the following:
  - (1) Ensure these transportation needs are addressed.
  - (2) Fairly distribute the economic impact of increased funding.
- (3) Restore the gas tax rate previously reduced by the State Board of Equalization pursuant to the gas tax swap.
- (4) Direct increased revenue to the state's highest transportation needs.
- SEC. 2. Section 13975 of the Government Code is amended to read:
- 13975. There is in the state government the Transportation Agency. The agency consists of the Department of the California Highway Patrol, the Department of Motor Vehicles, the Department of Transportation, the High-Speed Rail Authority, and the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun.
- SEC. 3. Section 14033 is added to the Government Code, to read:
- 14033. On or before January 1, 2017, the department shall update the Highway Design Manual to incorporate the "complete streets" design concept.
- SEC. 4. Part 5.1 (commencing with Section 14460) is added to Division 3 of Title 2 of the Government Code, to read:

# PART 5.1. OFFICE OF THE TRANSPORTATION INSPECTOR GENERAL

14460. (a) There is hereby created in state government the independent Office of the Transportation Inspector General, which shall not be a subdivision of any other governmental entity, to

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ensure that the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, the State Air Resources Board, and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with applicable federal and state laws.

- (b) The Governor shall appoint, subject to confirmation by the Senate, the Transportation Inspector General to a six-year term. The Transportation Inspector General may not be removed from office during that term, except for good cause. A finding of good cause may include substantial neglect of duty, gross misconduct, or conviction of a crime. The reasons for removal of the Transportation Inspector General shall be stated in writing and shall include the basis for removal. The writing shall be sent to the Secretary of the Senate and the Chief Clerk of the Assembly at the time of the removal and shall be deemed to be a public document.
- 14461. The Transportation Inspector General shall review policies, practices, and procedures and conduct audits and investigations of activities involving state transportation funds in consultation with all affected state agencies. Specifically, the Transportation Inspector General's duties and responsibilities shall include, but not be limited to, all of the following:
- (a) To examine the operating practices of all state agencies expending state transportation funds to identify fraud and waste, opportunities for efficiencies, and opportunities to improve the data used to determine appropriate project resource allocations.
- (b) To identify best practices in the delivery of transportation projects and develop policies or recommend proposed legislation enabling state agencies to adopt these practices when practicable.
- (c) To provide objective analysis of and, when possible, offer solutions to concerns raised by the public or generated within agencies involving the state's transportation infrastructure and project delivery methods.
- (d) To conduct, supervise, and coordinate audits and investigations relating to the programs and operations of all state transportation agencies with state-funded transportation projects.
- (e) To recommend policies promoting economy and efficiency in the administration of programs and operations of all state agencies with state-funded transportation projects.

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(f) To ensure that the Secretary of Transportation and the Legislature are fully and currently informed concerning fraud or other serious abuses or deficiencies relating to the expenditure of funds or administration of programs and operations.

14462. The Transportation Inspector General shall report at least annually to the Governor and Legislature with a summary of his or her findings, investigations, and audits. The summary shall be posted on the Transportation Inspector General's Internet Web site and shall otherwise be made available to the public upon its release to the Governor and Legislature. The summary shall include, but need not be limited to, significant problems discovered by the Transportation Inspector General and whether recommendations of the Transportation Inspector General relative to investigations and audits have been implemented by the affected agencies. The report shall be submitted to the Legislature in compliance with Section 9795.

SEC. 5. Section 14500 of the Government Code is amended to read:

14500. There is in state government a California Transportation Commission. The commission shall act in an independent oversight role.

SEC. 6. Section 14526.5 of the Government Code is amended to read:

14526.5. (a) Based on the asset management plan prepared and approved pursuant to Section 14526.4, the department shall prepare a state highway operation and protection program for the expenditure of transportation funds for major capital improvements that are necessary to preserve and protect the state highway system. Projects included in the program shall be limited to improvements relative to maintenance, safety, rehabilitation, and operation of state highways and bridges that do not add a new traffic lane to the system.

- (b) The program shall include projects that are expected to be advertised prior to July 1 of the year following submission of the program, but which have not yet been funded. The program shall include those projects for which construction is to begin within four fiscal years, starting July 1 of the year following the year the program is submitted.
- 39 (c) (1) The department, at a minimum, shall specify, for each 40 project in the state highway operation and protection program, the

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1 capital and support budget for each of the following project 2 components:

- (A) Project approval and environmental documents.
- 4 (B) Plans, specifications, and estimates.
- 5 (C) Rights-of-way.

- (D) Construction.
- (2) The department shall specify, for each project in the state highway operation and protection program, a projected delivery date for each of the following components:
  - (A) Environmental document completion.
- 11 (B) Plans, specifications, and estimate completion.
- 12 (C) Right-of-way certification.
  - (D) Start of construction.
  - (d) The department shall submit its proposed program to the commission not later than January 31 of each even-numbered year. Prior to submitting its proposed program, the department shall make a draft of its proposed program available to transportation planning agencies for review and comment and shall include the comments in its submittal to the commission. The department shall provide the commission with detailed information for all programmed projects, including, but not limited to, cost, scope, schedule, and performance metrics as determined by the commission.
  - (e) The commission shall review the proposed program relative to its overall adequacy, consistency with the asset management plan prepared and approved pursuant to Section 14526.4 and funding priorities established in Section 167 of the Streets and Highways Code, the level of annual funding needed to implement the program, and the impact of those expenditures on the state transportation improvement program. The commission shall adopt the program and submit it to the Legislature and the Governor not later than April 1 of each even-numbered year. The commission may decline to adopt the program if the commission determines that the program is not sufficiently consistent with the asset management plan prepared and approved pursuant to Section 14526.4.
  - (f) As part of the commission's review of the program required pursuant to subdivision (a), the commission shall hold at least one hearing in northern California and one hearing in southern California regarding the proposed program.

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(g) Expenditures for these projects shall not be subject to Sections 188 and 188.8 of the Streets and Highways Code.

- (h) Following adoption of the state highway operation and protection program by the commission, any change to a programmed project shall be submitted as an amendment by the department to the commission for its approval before the change may be implemented.
- SEC. 7. Section 14526.7 is added to the Government Code, to read:
- 14526.7. (a) On and after February 1, 2017, an allocation by the commission of all capital and support costs for each project in the state highway operation and protection program shall be required.
- (b) For a project that experiences increases in capital or support costs above the amounts in the commission's allocation pursuant to subdivision (a), a supplemental project allocation request shall be submitted by the department to the commission for approval.
- (c) The commission shall establish guidelines to provide exceptions to the requirement of subdivision (b) that the commission determines are necessary to ensure that projects are not unnecessarily delayed.
- SEC. 8. Section 14534.1 of the Government Code is repealed. SEC. 9. Section 16321 is added to the Government Code, to read:
- 16321. (a) Notwithstanding any other law, on or before September 1, 2016, the Department of Finance shall compute the amount of outstanding loans made from the State Highway Account, the Motor Vehicle Fuel Account, the Highway Users Tax Account, and the Motor Vehicle Account to the General Fund. The department shall prepare a loan repayment schedule, pursuant to which the outstanding loans shall be repaid, as follows:
- (1) On or before June 30, 2017, 50 percent of the outstanding loan amounts.
- 34 (2) On or before June 30, 2018, the remainder of the outstanding loan amounts.
  - (b) Notwithstanding any other law, as the loans are repaid pursuant to this section, the repaid funds shall be transferred in the following manner:

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(1) Fifty percent to cities and counties pursuant to clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 of the Streets and Highways Code.

- (2) Fifty percent to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.
- (c) Funds for loan repayments pursuant to this section are hereby appropriated from the Budget Stabilization Account pursuant to subclause (II) of clause (ii) of subparagraph (B) of paragraph (1) of subdivision (c) of Section 20 of Article XVI of the California Constitution.
- SEC. 10. Section 16965 of the Government Code is amended to read:
  - 16965. (a) (1) The Transportation Debt Service Fund is hereby created in the State Treasury. Moneys in the fund shall be dedicated to all of the following purposes:
  - (A) Payment of debt service with respect to designated bonds, as defined in subdivision (c) of Section 16773, and as further provided in paragraph (3) and subdivision (b).
  - (B) To reimburse the General Fund for debt service with respect to bonds.
    - (C) To redeem or retire bonds, pursuant to Section 16774, maturing in a subsequent fiscal year.
  - (2) The bonds eligible under subparagraph (B) or (C) of paragraph (1) include bonds issued pursuant to the Passenger Rail and Clean Air Bond Act of 1990 (Chapter 17 (commencing with Section 2701) of Division 3 of the Streets and Highways Code), the Seismic Retrofit Bond Act of 1996 (Chapter 12.48 (commencing with Section 8879) of Division 1 of Title 2), and the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century (Chapter 20 (commencing with Section 2704) of Division 3 of the Streets and Highways Code), and nondesignated bonds under Proposition 1B, as defined in subdivision (c) of Section 16773.
  - (3) (A) The Transportation Bond Direct Payment Account is hereby created in the State Treasury, as a subaccount within the Transportation Debt Service Fund, for the purpose of directly paying the debt service, as defined in paragraph (4), of designated bonds of Proposition 1B, as defined in subdivision (c) of Section 16773. Notwithstanding Section 13340, moneys in the

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Transportation Bond Direct Payment Account are continuously appropriated for payment of debt service with respect to designated bonds as provided in subdivision (c) of Section 16773. So long as any designated bonds remain outstanding, the moneys in the Transportation Bond Direct Payment Account may not be used for any other purpose, and may not be borrowed by or available for transfer to the General Fund pursuant to Section 16310 or any similar law, or to the General Cash Revolving Fund pursuant to Section 16381 or any similar law.

- (B) Once the Treasurer makes a certification that payment of debt service with respect to all designated bonds has been paid or provided for, any remaining moneys in the Transportation Bond Direct Payment Account shall be transferred back to the Transportation Debt Service Fund.
- (C) The moneys in the Transportation Bond Direct Payment Account shall be invested in the Surplus Money Investment Fund, and all investment earnings shall accrue to the account.
- (D) The Controller may establish subaccounts within the Transportation Bond Direct Payment Account as may be required by the resolution, indenture, or other documents governing any designated bonds.
- (4) For purposes of this subdivision and subdivision (b), and subdivision (c) of Section 16773, "debt service" means payment of all of the following costs and expenses with respect to any designated bond:
  - (A) The principal of and interest on the bonds.
- (B) Amounts payable as the result of tender on any bonds, as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (C) Amounts payable under any contractual obligation of the state to repay advances and pay interest thereon under a credit enhancement or liquidity agreement as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (D) Any amount owed by the state to a counterparty after any offset for payments owed to the state on any hedging contract as described in subparagraph (A) of paragraph (2) of subdivision (d) of Section 16731.
- 39 (b) From the moneys transferred to the fund pursuant to 40 paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the

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1 Vehicle Code, there shall first be deposited into the Transportation 2 Bond Direct Payment Account in each month sufficient funds to 3 equal the amount designated in a certificate submitted by the 4 Treasurer to the Controller and the Director of Finance at the start 5 of each fiscal year, and as may be modified by the Treasurer 6 thereafter upon issuance of any new issue of designated bonds or upon change in circumstances that requires such a modification. 8 This certificate shall be calculated by the Treasurer to identify, for each month, the amount necessary to fund all of the debt service 10 with respect to all designated bonds. This calculation shall be done 11 in a manner provided in the resolution, indenture, or other 12 documents governing the designated bonds. In the event that 13 transfers to the Transportation Bond Direct Payment Account in 14 any month are less than the amounts required in the Treasurer's 15 certificate, the shortfall shall carry over to be part of the required 16 payment in the succeeding month or months. 17

- (c) The state hereby covenants with the holders from time to time of any designated bonds that it will not alter, amend, or restrict the provisions of subdivision (c) of Section 16773 of the Government Code, or Sections 9400, 9400.1, 9400.4, and 42205 of the Vehicle Code, which provide directly or indirectly for the transfer of weight fees to the Transportation Debt Service Fund or the Transportation Bond Direct Payment Account, or subdivisions (a) and (b) of this section, or reduce the rate of imposition of vehicle weight fees under Sections 9400 and 9400.1 of the Vehicle Code as they existed on the date of the first issuance of any designated bonds, if that alteration, amendment, restriction, or reduction would result in projected weight fees for the next fiscal year determined by the Director of Finance being less than two times the maximum annual debt service with respect to all outstanding designated bonds, as such calculation is determined pursuant to the resolution, indenture, or other documents governing the designated bonds. The state may include this covenant in the resolution, indenture, or other documents governing the designated bonds.
- (d) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the

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1 Controller shall transfer as an expenditure reduction to the General 2 Fund any amount necessary to offset the cost of current year debt service payments made from the General Fund with respect to any 3 4 bonds issued pursuant to Proposition 192 (1996) and three-quarters of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to 8 Proposition 1B (2006). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 10 16774, maturing in a subsequent fiscal year as directed by the 11 Director of Finance.

- (e) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the eligible cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 108 (1990) and Proposition 1A (2008), and one-quarter of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). The Department of Finance shall notify the Controller by July 30 of every year of the percentage of debt service that is expected to be paid in that fiscal year with respect to bond-funded projects that qualify as eligible guideway projects consistent with the requirements applicable to the expenditure of revenues under Article XIX of the California Constitution, and the Controller shall make payments only for those eligible projects. In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.
- (f) On or before the second business day following the date on which transfers are made to the Transportation Debt Service Fund, and after the required monthly deposits for that month, including makeup of any shortfalls from any prior month, have been made to the Transportation Bond Direct Payment Account, the Controller shall transfer the funds designated for reimbursement of bond debt

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1 service with respect to nondesignated bonds, as defined in 2 subdivision (c) of Section 16773, and other bonds identified in 3 subdivisions (d) and (e) in that month from the fund to the General 4 Fund pursuant to this section.

- SEC. 11. Section 39719 of the Health and Safety Code is amended to read:
- 39719. (a) The Legislature shall appropriate the annual proceeds of the fund for the purpose of reducing greenhouse gas emissions in this state in accordance with the requirements of Section 39712.
- (b) To carry out a portion of the requirements of subdivision (a), annual proceeds are continuously appropriated for the following:
- (1) Beginning in the 2016–17 fiscal year, and notwithstanding Section 13340 of the Government Code, 50 percent of annual proceeds are continuously appropriated, without regard to fiscal years, for transit, affordable housing, and sustainable communities programs as following:
- (A) Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Transportation Agency for the Transit and Intercity Rail Capital Program created by Part 2 (commencing with Section 75220) of Division 44 of the Public Resources Code.
- (B) Ten percent of the annual proceeds of the fund is hereby continuously appropriated to the Low Carbon Transit Operations Program created by Part 3 (commencing with Section 75230) of Division 44 of the Public Resources Code. Moneys shall be allocated by the Controller, according to requirements of the program, and pursuant to the distribution formula in subdivision (b) or (c) of Section 99312 of, and Sections 99313 and 99314 of, the Public Utilities Code.
- (C) Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Strategic Growth Council for the Affordable Housing and Sustainable Communities Program created by Part 1 (commencing with Section 75200) of Division 44 of the Public Resources Code. Of the amount appropriated in this subparagraph, no less than 10 percent of the annual proceeds shall be expended for affordable housing, consistent with the provisions of that program.

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(2) Beginning in the 2015–16 fiscal year, notwithstanding Section 13340 of the Government Code, 25 percent of the annual proceeds of the fund is hereby continuously appropriated to the High-Speed Rail Authority for the following components of the initial operating segment and Phase I Blended System as described in the 2012 business plan adopted pursuant to Section 185033 of the Public Utilities Code:

- (A) Acquisition and construction costs of the project.
- (B) Environmental review and design costs of the project.
- (C) Other capital costs of the project.
- (D) Repayment of any loans made to the authority to fund the project.
- (c) In determining the amount of annual proceeds of the fund for purposes of the calculation in subdivision (b), the funds subject to Section 39719.1 shall not be included.
- SEC. 12. Section 21080.37 of the Public Resources Code is amended to read:
- 21080.37. (a) This division does not apply to a project or an activity to repair, maintain, or make minor alterations to an existing roadway if all of the following conditions are met:
  - (1) (A) The project does not cross a waterway.
- (B) For purposes of this paragraph, "waterway" means a bay, estuary, lake, pond, river, slough, or a perennial, intermittent, or ephemeral stream, lake, or estuarine-marine shoreline.
- (2) The project involves negligible or no expansion of an existing use beyond that existing at the time of the lead agency's determination.
- (3) (A) The site of the project does not contain wetlands or riparian areas and does not have significant value as a wildlife habitat, and the project does not harm any species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.), the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code), or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), and the project does not cause the destruction or removal of any species protected by a local ordinance.
  - (B) For the purposes of this paragraph:
- (i) "Riparian areas" mean those areas transitional between terrestrial and aquatic ecosystems and that are distinguished by

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gradients in biophysical conditions, ecological processes, and biota.
A riparian area is an area through which surface and subsurface hydrology connect waterbodies with their adjacent uplands. A riparian area includes those portions of terrestrial ecosystems that significantly influence exchanges of energy and matter with aquatic

ecosystems. A riparian area is adjacent to perennial, intermittent, and ephemeral streams, lakes, and estuarine-marine shorelines.

- (ii) "Significant value as a wildlife habitat" includes wildlife habitat of national, statewide, regional, or local importance; habitat for species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531, et seq.), the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), or the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code); habitat identified as candidate, fully protected, sensitive, or species of special status by local, state, or federal agencies; or habitat essential to the movement of resident or migratory wildlife.
- (iii) "Wetlands" has the same meaning as in the United States Fish and Wildlife Service Manual, Part 660 FW 2 (June 21, 1993).
- (iv) "Wildlife habitat" means the ecological communities upon which wild animals, birds, plants, fish, amphibians, and invertebrates depend for their conservation and protection.
  - (4) The project does not impact cultural resources.
- (5) The roadway does not affect scenic resources, as provided pursuant to subdivision (c) of Section 21084.
- (b) Prior to determining that a project is exempt pursuant to this section, the lead agency shall do both of the following:
- (1) Include measures in the project to mitigate potential vehicular traffic and safety impacts and bicycle and pedestrian safety impacts.
- (2) Hold a noticed public hearing on the project to hear and respond to public comments. The hearing on the project may be conducted with another noticed lead agency public hearing. Publication of the notice shall be no fewer times than required by Section 6061 of the Government Code, by the public agency in a newspaper of general circulation in the area.
- (c) For purposes of this section, "roadway" means a roadway as defined pursuant to Section 530 of the Vehicle Code and the previously graded and maintained shoulder that is within a roadway

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right-of-way of no more than five feet from the edge of the roadway.

- (d) (1) If a state agency determines that a project is not subject to this division pursuant to this section and it approves or determines to carry out that project, it shall file a notice with the Office of Planning and Research in the manner specified in subdivisions (b) and (c) of Section 21108.
- (2) If a local agency determines that a project is not subject to this division pursuant to this section and it approves or determines to carry out that project, it shall file a notice with the Office of Planning and Research, and with the county clerk in the county in which the project will be located in the manner specified in subdivisions (b) and (c) of Section 21152.
- SEC. 13. Division 13.6 (commencing with Section 21200) is added to the Public Resources Code, to read:

## DIVISION 13.6. ADVANCE MITIGATION PROGRAM ACT

### CHAPTER 1. GENERAL

21200. This division shall be known, and may be cited, as the Advance Mitigation Program Act.

- 21201. (a) The purpose of this division is to improve the success and effectiveness of actions implemented to mitigate the natural resource impacts of future transportation projects by establishing the means to implement those actions well before the transportation projects are constructed. The advance identification and implementation of mitigation actions also will streamline the delivery of transportation projects by anticipating mitigation requirements for planned transportation projects and avoiding or reducing delays associated with environmental permitting. By identifying regional or statewide conservation priorities and by anticipating the impacts of planned transportation projects on a regional or statewide basis, mitigation actions can be designed to protect and restore California's most valuable natural resources and also facilitate environmental compliance for planned transportation projects on a regional scale.
- (b) This division is not intended to create a new environmental permitting or regulatory program or to modify existing environmental laws or regulations, nor is it expected that all

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mitigation requirements will be addressed for planned transportation projects. Instead, it is intended to provide a methodology with which to anticipate and fulfill the requirements of existing state and federal environmental laws that protect fish, wildlife, plant species, and other natural resources more efficiently and effectively.

- 21202. The Legislature finds and declares all of the following:
- (a) The minimization and mitigation of environmental impacts is ordinarily handled on a project-by-project basis, usually near the end of a project's timeline and often without guidance regarding regional or statewide conservation priorities.
- (b) The cost of critical transportation projects often escalates because of permitting delays that occur when appropriate conservation and mitigation measures cannot easily be identified and because the cost of these measures often increases between the time a project is planned and funded and the time mitigation is implemented.
- (c) Addressing conservation and mitigation needs early in a project's timeline, during the project design and development phase, can reduce costs, allow natural resources conservation to be integrated with project siting and design, and result in the establishment of more valuable and productive habitat mitigation.
- (d) When the Department of Transportation is able to anticipate the mitigation needs for planned transportation projects, it can meet those needs in a more timely and cost-effective way by using advance mitigation planning.
- (e) Working with state and federal resource protection agencies, the department can identify, conserve, and, where appropriate, restore lands for mitigation of numerous projects early in the projects' timelines, thereby allowing public funds to stretch further by acquiring habitat at a lower cost and avoiding environmental permitting delays.
- (f) Advance mitigation can provide an effective means of facilitating delivery of transportation projects while ensuring more effective natural resource conservation.
- (g) Advance mitigation is needed to direct mitigation funding for transportation projects to agreed-upon conservation priorities and to the creation of habitat reserves and recreation areas that enhance the sustainability of human and natural systems by

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protecting or restoring connectivity of natural communities and the delivery of ecosystem services.

- (h) Advance mitigation can facilitate the implementation of climate change adaptation strategies both for ecosystems and California's economy.
- (i) Advance mitigation can enable the state to protect, restore, and recover its natural resources as it strengthens and improves its transportation systems.
- 21203. The Legislature intends to do all of the following by enacting this division:
- (a) Facilitate delivery of transportation projects while ensuring more effective natural resource conservation.
- (b) Develop effective strategies to improve the state's ability to meet mounting demands for transportation improvements and to maximize conservation and other public benefits.
- (c) Achieve conservation objectives of statewide and regional importance by coordinating local, state, and federally funded natural resource conservation efforts with mitigation actions required for impacts from transportation projects.
- (d) Create administrative, governance, and financial incentives and mechanisms necessary to ensure that measures required to minimize or mitigate impacts from transportation projects will serve to achieve regional or statewide natural resource conservation objectives.

## Chapter 2. Definitions

21204. For purposes of this division, the following terms have the following meanings:

- (a) "Acquire" and "acquisition" mean, with respect to land or a waterway, acquisition of fee title or purchase of a conservation easement, that protects conservation and mitigation values on the land or waterway in perpetuity.
- (b) "Advance mitigation" means mitigation implemented before, and in anticipation of, environmental effects of planned transportation projects.
- (c) "Commission" means the California Transportation Commission.
  - (d) "Department" means the Department of Transportation.

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(e) "Transportation agency" means the department, the High-Speed Rail Authority, a metropolitan planning organization, a regional transportation planning agency, or another public agency that implements transportation projects.

- (f) "Transportation project" means a transportation capital improvement project.
- (g) "Planned transportation project" means a transportation project that a transportation agency has concluded is reasonably likely to be constructed within 20 years and that has been identified to the agency for purposes of this division. A planned transportation project may include, but is not limited to, a transportation project that has been proposed for approval or that has been approved.
- (h) "Program" means the Advance Mitigation Program implemented pursuant to this division.
- (i) "Regulatory agency" means a state or federal natural resource protection agency with regulatory authority over planned transportation projects. A regulatory agency includes, but is not limited to, the Natural Resources Agency, the Department of Fish and Wildlife, California regional water quality control boards, the United States Fish and Wildlife Service, the National Marine Fisheries Service, the United States Environmental Protection Agency, and the United States Army Corps of Engineers.

Chapter 3. Advance Mitigation Program

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21205. (a) The Advance Mitigation Program is hereby created in the department to accelerate project delivery and improve environmental outcomes of environmental mitigation for planned transportation projects.

- (b) The program may utilize mitigation instruments, including, but not limited to, mitigation banks, in lieu of fee programs, and conservation easements as defined in Section 815.1 of the Civil Code.
- (c) The department shall track all implemented advance mitigation projects to use as credits for environmental mitigation for state-sponsored transportation projects.
- (d) The department may use advance mitigation credits to fulfill mitigation requirements of any environmental law for a transportation project eligible for the State Transportation

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Improvement Program or the State Highway Operation and Protection Program.

21206. No later than February 1, 2017, the department shall establish an interagency transportation advance mitigation steering committee consisting of the department and appropriate state and federal regulatory agencies to support the program so that advance mitigation can be used as required mitigation for planned transportation projects and can provide improved environmental outcomes. The committee shall advise the department of opportunities to carry out advance mitigation projects, provide the best available science, and actively participate in mitigation instrument reviews and approvals. The committee shall seek to develop streamlining opportunities, including those related to landscape scale mitigation planning and alignment of federal and state regulations and procedures related to mitigation requirements and implementation. The committee shall also provide input on crediting, using, and tracking of advance mitigation investments.

21207. The Advance Mitigation Fund is hereby created in the State Transportation Fund as a revolving fund. Notwithstanding Section 13340 of the Government Code, the fund shall be continuously appropriated without regard to fiscal years. The moneys in the fund shall be programmed by the commission for the planning and implementation of advance mitigation projects consistent with the purposes of this chapter. After the transfer of moneys to the fund for four fiscal years pursuant to subdivision (c) of Section 2032 of the Streets and Highways Code, commencing in the 2017–18 fiscal year, the program is intended to be self-sustaining. Advance expenditures from the fund shall later be reimbursed from project funding available at the time a planned transportation project is constructed. A maximum of 5 percent of available funds may be used for administrative purposes.

21208. The program is intended to improve the efficiency and efficacy of mitigation only and is not intended to supplant the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000)) or any other environmental law. The identification of planned transportation projects and of mitigation projects or measures for planned transportation projects under this division does not imply or require approval of those projects for purposes of the California Environmental Quality Act

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1 (Division 13 (commencing with Section 21000)) or any other 2 environmental law.

- SEC. 14. Section 99312.1 of the Public Utilities Code is amended to read:
- 99312.1. (a) Revenues transferred to the Public Transportation Account pursuant to Sections 6051.8 and 6201.8 of the Revenue and Taxation Code are hereby continuously appropriated to the Controller for allocation as follows:
- (1) Fifty percent for allocation to transportation planning agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board pursuant to Section 99314.
- (2) Fifty percent for allocation to transportation agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board for purposes of Section 99313.
- (b) For purposes of this chapter, the revenues allocated pursuant to this section shall be subject to the same requirements as revenues allocated pursuant to subdivisions (b) and (c), as applicable, of Section 99312.
- (c) The revenues transferred to the Public Transportation Account that are attributable to the increase in the sales and use tax on diesel fuel pursuant to subdivision (b) of Section 6051.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, and subdivision (b) of Section 6201.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, upon allocation pursuant to Sections 99313 and 99314, shall only be expended on the following:
- (1) Transit capital projects or services to maintain or repair a transit operator's existing transit vehicle fleet or existing transit facilities, including rehabilitation or modernization of existing vehicles or facilities.
- (2) The design, acquisition, and construction of new vehicles or facilities that improve existing transit services.
- (3) Transit services that complement local efforts for repair and improvement of local transportation infrastructure.
- (d) (1) Prior to receiving an apportionment of funds pursuant to subdivision (c) from the Controller in a fiscal year, a recipient transit agency shall submit to the Department of Transportation a list of projects proposed to be funded with these funds. The list of

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projects proposed to be funded with these funds shall include a description and location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of a recipient transit agency to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (c).

- (2) The department shall report to the Controller the recipient transit agencies that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds pursuant to Sections 99313 and 99314.
- (e) For each fiscal year, each recipient transit agency receiving an apportionment of funds pursuant to subdivision (c) shall, upon expending those funds, submit documentation to the department that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.
- (f) The audit of transit operator finances required pursuant to Section 99245 shall verify that the revenues identified in subdivision (c) have been expended in conformance with these specific requirements and all other generally applicable requirements.
- SEC. 15. Section 6051.8 of the Revenue and Taxation Code is amended to read:
- 6051.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 1.75 percent of the gross receipts of any retailer from the sale of all diesel fuel.
- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 3.5 percent of the gross receipts of any retailer from the sale of all diesel fuel, as defined in Section 60022, sold at retail in this state. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act adding this subdivision.

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(c) Beginning July 1, 2019, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:

- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- (d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation pursuant to Section 99312.1 of the Public Utilities Code.
- SEC. 16. Section 6201.8 of the Revenue and Taxation Code is amended to read:
- 6201.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 1.75 percent of the sales price of the diesel fuel.
- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 3.5 percent of the sales price of the diesel fuel. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act adding this subdivision.

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(c) Beginning July 1, 2019, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:

- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- (d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation pursuant to Section 99312.1 of the Public Utilities Code.
- SEC. 17. Section 7360 of the Revenue and Taxation Code is amended to read:
- 7360. (a) (1) (A) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of fuel subject to the tax in Sections 7362, 7363, and 7364.
- (B) In addition to the tax imposed pursuant to subparagraph (A), on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act adding this subparagraph, a tax of seventeen cents (\$0.17) is hereby imposed upon each gallon of fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364.
- (2) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by

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subparagraph (A) of paragraph (1), on and after the date of the reduction, shall be recalculated by an amount so that the combined state rate under subparagraph (A) of paragraph (1) and the federal tax rate per gallon equal twenty-seven cents (\$0.27).

- (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
- (b) On and after July 1, 2010, in addition to the tax imposed by subdivision (a), a tax is hereby imposed upon each gallon of motor vehicle fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364 in an amount equal to seventeen and three-tenths cents (\$0.173) per gallon.
- (c) Beginning July 1, 2019, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 18. Section 8352.4 of the Revenue and Taxation Code is amended to read:
- 8352.4. (a) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund, for expenditure in accordance with Division 1 (commencing with Section 30) of the Harbors and Navigation Code, the sum of six million six hundred thousand dollars (\$6,600,000) per annum,

representing the amount of money in the Motor Vehicle Fuel

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Account attributable to taxes imposed on distributions of motor vehicle fuel used or usable in propelling vessels. The actual amount shall be calculated using the annual reports of registered boats prepared by the Department of Motor Vehicles for the United States Coast Guard and the formula and method of the December 1972 report prepared for this purpose and submitted to the Legislature on December 26, 1972, by the Director of Transportation. If the amount transferred during each fiscal year is in excess of the calculated amount, the excess shall be retransferred from the Harbors and Watercraft Revolving Fund to the Motor Vehicle Fuel Account. If the amount transferred is less than the amount calculated, the difference shall be transferred from the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund. No adjustment shall be made if the computed difference is less than fifty thousand dollars (\$50,000), and the amount shall be adjusted to reflect any temporary or permanent increase or decrease that may be made in the rate under the Motor Vehicle Fuel Tax Law. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2. 

- (b) Commencing July 1, 2016, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Harbors and Watercraft Revolving Fund pursuant to subdivision (a) shall instead be transferred to the Highway Users Tax Account for distribution pursuant to Section 2103.1 of the Streets and Highways Code.
- SEC. 19. Section 8352.5 of the Revenue and Taxation Code is amended to read:
- 8352.5. (a) (1) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Department of Food and Agriculture Fund, during the second quarter of each fiscal year, an amount equal to the estimate contained in the most recent report prepared pursuant to this section.
- (2) The amounts are not subject to Section 6357 with respect to the collection of sales and use taxes thereon, and represent the portion of receipts in the Motor Vehicle Fuel Account during a calendar year that were attributable to agricultural off-highway use of motor vehicle fuel which is subject to refund pursuant to Section 8101, less gross refunds allowed by the Controller during

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the fiscal year ending June 30 following the calendar year to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2.

- (b) Commencing July 1, 2016, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Department of Food and Agriculture Fund pursuant to subdivision (a) shall instead be transferred to the Highway Users Tax Account for distribution pursuant to Section 2103.1 of the Streets and Highways Code.
- (c) On or before September 30, 2012, and on or before September 30 of each even-numbered year thereafter, the Director of Transportation and the Director of Food and Agriculture shall jointly prepare, or cause to be prepared, a report setting forth the current estimate of the amount of money in the Motor Vehicle Fuel Account attributable to agricultural off-highway use of motor vehicle fuel, which is subject to refund pursuant to Section 8101 less gross refunds allowed by the Controller to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101; and they shall submit a copy of the report to the Legislature.
- SEC. 20. Section 8352.6 of the Revenue and Taxation Code is amended to read:
- 8352.6. (a) (1) Subject to Section 8352.1, and except as otherwise provided in paragraphs (2) and (3), on the first day of every month, there shall be transferred from moneys deposited to the credit of the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund created by Section 38225 of the Vehicle Code an amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. Transfers made pursuant to this section shall be made prior to transfers pursuant to Section 8352.2.
- (2) Commencing July 1, 2016, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) shall instead be transferred to the Highway Users Tax Account for distribution pursuant to Section 2103.1 of the Streets and Highways Code.

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(3) The Controller shall withhold eight hundred thirty-three thousand dollars (\$833,000) from the monthly transfer to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1), and transfer that amount to the General Fund.

- (b) The amount transferred to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) of subdivision (a), as a percentage of the Motor Vehicle Fuel Account, shall be equal to the percentage transferred in the 2006–07 fiscal year. Every five years, starting in the 2013–14 fiscal year, the percentage transferred may be adjusted by the Department of Transportation in cooperation with the Department of Parks and Recreation and the Department of Motor Vehicles. Adjustments shall be based on, but not limited to, the changes in the following factors since the 2006–07 fiscal year or the last adjustment, whichever is more recent:
- (1) The number of vehicles registered as off-highway motor vehicles as required by Division 16.5 (commencing with Section 38000) of the Vehicle Code.
- (2) The number of registered street-legal vehicles that are anticipated to be used off highway, including four-wheel drive vehicles, all-wheel drive vehicles, and dual-sport motorcycles.
  - (3) Attendance at the state vehicular recreation areas.
- (4) Off-highway recreation use on federal lands as indicated by the United States Forest Service's National Visitor Use Monitoring and the United States Bureau of Land Management's Recreation Management Information System.
- (c) It is the intent of the Legislature that transfers from the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund should reflect the full range of motorized vehicle use off highway for both motorized recreation and motorized off-road access to other recreation opportunities. Therefore, the Legislature finds that the fuel tax baseline established in subdivision (b), attributable to off-highway estimates of use as of the 2006–07 fiscal year, accounts for the three categories of vehicles that have been found over the years to be users of fuel for off-highway motorized recreation or motorized access to nonmotorized recreational pursuits. These three categories are registered off-highway motorized vehicles, registered street-legal motorized vehicles used off highway, and unregistered off-highway motorized vehicles.
- (d) It is the intent of the Legislature that the off-highway motor vehicle recreational use to be determined by the Department of

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1 Transportation pursuant to paragraph (2) of subdivision (b) be that 2 usage by vehicles subject to registration under Division 3 3 (commencing with Section 4000) of the Vehicle Code, for 4 recreation or the pursuit of recreation on surfaces where the use 5 of vehicles registered under Division 16.5 (commencing with 6 Section 38000) of the Vehicle Code may occur.

- (e) In the 2014–15 fiscal year, the Department of Transportation, in consultation with the Department of Parks and Recreation and the Department of Motor Vehicles, shall undertake a study to determine the appropriate adjustment to the amount transferred pursuant to subdivision (b) and to update the estimate of the amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. The department shall provide a copy of this study to the Legislature no later than January 1, 2016.
- SEC. 21. Section 60050 of the Revenue and Taxation Code is amended to read:
- 60050. (a) (1) A tax of thirteen cents (\$0.13) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (2) If the federal fuel tax is reduced below the rate of fifteen cents (\$0.15) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by paragraph (1) shall be increased by an amount so that the combined state rate under paragraph (1) and the federal tax rate per gallon equal what it would have been in the absence of the federal reduction.
- (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be exempt under this section.
- (b) In addition to the tax imposed pursuant to subdivision (a), on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act amending this subdivision in the 2015 First Extraordinary Session, an additional tax of thirty cents (\$0.30) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (c) Beginning July 1, 2019, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes

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imposed by this section. That computation shall be made as follows:

- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 22. Section 183.1 of the Streets and Highways Code is amended to read:
- 183.1. Except as otherwise provided in Section 54237.7 of the Government Code, money deposited into the account that is not subject to Article XIX of the California Constitution, including, but not limited to, money that is derived from the sale of documents, charges for miscellaneous services to the public, condemnation deposits fund investments, rental of state property, or any other miscellaneous uses of property or money, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031.
- SEC. 23. Section 820.1 of the Streets and Highways Code is amended to read:
- 820.1. (a) The State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities assumed by the department pursuant to Section 326 of, and subsection (a) of Section 327 of, Title 23 of the United States Code.
- (b) In any action brought pursuant to the federal laws described in subdivision (a), no immunity from suit may be asserted by the department pursuant to the Eleventh Amendment to the United States Constitution, and any immunity is hereby waived.

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(c) The department shall not delegate any of its responsibilities assumed pursuant to the federal laws described in subdivision (a) to any political subdivision of the state or its instrumentalities.

- (d) Nothing in this section affects the obligation of the department to comply with state and federal law.
- SEC. 24. Chapter 2 (commencing with Section 2030) is added to Division 3 of the Streets and Highways Code, to read:

## Chapter 2. Road Maintenance and Rehabilitation Program

- 2030. (a) The Road Maintenance and Rehabilitation Program is hereby created to address deferred maintenance on the state highway system and the local street and road system. Funds made available by the program shall be prioritized for expenditure on basic road maintenance and road rehabilitation projects, and on critical safety projects. For funds appropriated pursuant to paragraph (1) of subdivision (d) of Section 2032, the California Transportation Commission shall adopt performance criteria, consistent with the asset management plan required pursuant to 14526.4 of the Government Code, to ensure efficient use of the funds available for these purposes in the program.
- (b) (1) Funds made available by the program shall be used for projects that include, but are not limited to, the following:
  - (A) Road maintenance and rehabilitation.
  - (B) Safety projects.
  - (C) Railroad grade separations.
- (D) Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.
  - (E) Traffic control devices.
- (2) Funds made available by the program may also be used to satisfy a match requirement in order to obtain state or federal funds for projects authorized by this subdivision.
- 2031. The following revenues shall be deposited in the Road Maintenance and Rehabilitation Account, which is hereby created in the State Transportation Fund:
- (a) Notwithstanding subdivision (b) of Section 2103, the portion of the revenues in the Highway Users Tax Account attributable to

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the increase in the motor vehicle fuel excise tax by seventeen cents (\$0.17) per gallon pursuant to subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section.

- (b) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.3 of the Vehicle Code.
- (c) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.6 of the Vehicle Code.
- (d) The revenues deposited in the account pursuant to Section 183.1 of the Streets and Highways Code.
  - (e) Any other revenues designated for the program.
- 2031.5. Each fiscal year the annual Budget Act shall contain an appropriation from the Road Maintenance and Rehabilitation Account to the Controller for the costs of carrying out his or her duties pursuant to this chapter and to the California Transportation Commission for the costs of carrying out its duties pursuant to this chapter and Section 14526.7 of the Government Code.
- 2032. (a) (1) After deducting the amounts appropriated in the annual Budget Act, as provided in Section 2031.5, two hundred million dollars (\$200,000,000) of the remaining revenues deposited in the Road Maintenance and Rehabilitation Account shall be set aside annually for counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees as defined by subdivision (b) of Section 8879.67 of the Government Code, which taxes or fees are dedicated solely to transportation improvements. The Controller shall each month set aside one-twelfth of this amount, to accumulate a total of two hundred million dollars (\$200,000,000) in each fiscal year.
- (2) Notwithstanding Section 13340 of the Government Code, the funds available under this subdivision in each fiscal year are hereby continuously appropriated for allocation to each eligible county and each city in the county for road maintenance and rehabilitation purposes pursuant to Section 2033.
- (b) (1) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5 and the amount allocated in subdivision (a), beginning in the 2017–18 fiscal year, eighty million dollars (\$80,000,000) of the remaining revenues shall be transferred annually to the State Highway Account for expenditure, upon appropriation by the Legislature, on the Active Transportation Program created pursuant to Chapter 8 (commencing with Section

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2380) of Division 3 to be allocated by the California Transportation Commission pursuant to Section 2381.

- (2) In addition to the funds transferred in paragraph (1), the department shall annually identify savings achieved through efficiencies implemented at the department. The department, through the annual budget process, shall propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to seventy million dollars (\$70,000,000), but not to exceed the total annual identified savings, from the State Highway Account for expenditure on the Active Transportation Program.
- (c) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a) and the amount transferred in paragraph (1) of subdivision (b), in the 2017–18, 2018–19, 2019–20, and 2020–21 fiscal years, the sum of thirty million dollars (\$30,000,000) in each fiscal year from the remaining revenues shall be transferred to the Advance Mitigation Fund in the State Transportation Fund created pursuant to Section 21207 of the Public Resources Code.
- (d) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a), and the amounts transferred in paragraph (1) of subdivision (b) and in subdivision (c), beginning in the 2017–18 fiscal year and each fiscal year thereafter, and notwithstanding Section 13340 of the Government Code, there is hereby continuously appropriated to the California State University the sum of two million dollars (\$2,000,000) from the remaining revenues for the purpose of conducting transportation research and transportation-related workforce education, training, and development. Prior to the start of each fiscal year, the chairs of the Assembly Committee on Transportation and the Senate Committee on Transportation and Housing shall confer and set out a recommended priority list of research components to be addressed in the upcoming fiscal year.
- (e) Notwithstanding Section 13340 of the Government Code, the balance of the revenues deposited in the Road Maintenance and Rehabilitation Account are hereby continuously appropriated as follows:

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(1) Fifty percent for allocation to the department for maintenance of the state highway system or for purposes of the state highway operation and protection program.

- (2) Fifty percent for apportionment to cities and counties by the Controller pursuant to the formula in clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 for the purposes authorized by this chapter.
- 2033. (a) On or before January 1, 2017, the commission, in cooperation with the department, transportation planning agencies, county transportation commissions, and other local agencies, shall develop guidelines for the allocation of funds pursuant to subdivision (a) of Section 2032.
- (b) The guidelines shall be the complete and full statement of the policy, standards, and criteria that the commission intends to use to determine how these funds will be allocated.
- (c) The commission may amend the adopted guidelines after conducting at least one public hearing.
- 2034. (a) (1) Prior to receiving an apportionment of funds under the program pursuant to paragraph (2) of subdivision (d) of Section 2032 from the Controller in a fiscal year, an eligible city or county shall submit to the commission a list of projects proposed to be funded with these funds pursuant to an adopted city or county budget. All projects proposed to receive funding shall be included in a city or county budget that is adopted by the applicable city council or county board of supervisors at a regular public meeting. The list of projects proposed to be funded with these funds shall include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of an eligible city or county to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (b) of Section 2030.
- (2) The commission shall report to the Controller the cities and counties that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds under the program for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds to eligible cities and counties.
- (b) For each fiscal year, each city or county receiving an apportionment of funds shall, upon expending program funds,

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submit documentation to the commission that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.

- 2036. (a) Cities and counties shall maintain their existing commitment of local funds for street, road, and highway purposes in order to remain eligible for an allocation or apportionment of funds pursuant to Section 2032.
- (b) In order to receive an allocation or apportionment pursuant to Section 2032, the city or county shall annually expend from its general fund for street, road, and highway purposes an amount not less than the annual average of its expenditures from its general fund during the 2009–10, 2010–11, and 2011–12 fiscal years, as reported to the Controller pursuant to Section 2151. For purposes of this subdivision, in calculating a city's or county's annual general fund expenditures and its average general fund expenditures for the 2009-10, 2010-11, and 2011-12 fiscal years, any unrestricted funds that the city or county may expend at its discretion, including vehicle in-lieu tax revenues and revenues from fines and forfeitures, expended for street, road, and highway purposes shall be considered expenditures from the general fund. One-time allocations that have been expended for street and highway purposes, but which may not be available on an ongoing basis, including revenue provided under the Teeter Plan Bond Law of 1994 (Chapter 6.6 (commencing with Section 54773) of Part 1 of Division 2 of Title 5 of the Government Code), may not be considered when calculating a city's or county's annual general fund expenditures.
- (c) For any city incorporated after July 1, 2009, the Controller shall calculate an annual average expenditure for the period between July 1, 2009, and December 31, 2015, inclusive, that the city was incorporated.
- (d) For purposes of subdivision (b), the Controller may request fiscal data from cities and counties in addition to data provided pursuant to Section 2151, for the 2009–10, 2010–11, and 2011–12 fiscal years. Each city and county shall furnish the data to the Controller not later than 120 days after receiving the request. The Controller may withhold payment to cities and counties that do not comply with the request for information or that provide incomplete data.

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(e) The Controller may perform audits to ensure compliance with subdivision (b) when deemed necessary. Any city or county that has not complied with subdivision (b) shall reimburse the state for the funds it received during that fiscal year. Any funds withheld or returned as a result of a failure to comply with subdivision (b) shall be reapportioned to the other counties and cities whose expenditures are in compliance.

- (f) If a city or county fails to comply with the requirements of subdivision (b) in a particular fiscal year, the city or county may expend during that fiscal year and the following fiscal year a total amount that is not less than the total amount required to be expended for those fiscal years for purposes of complying with subdivision (b).
- 2037. A city or county may spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to this chapter if the city's or county's average Pavement Condition Index meets or exceeds 80.
- 2038. (a) The department and local agencies, as a condition of receiving funds from the program, shall adopt and implement a program designed to promote and advance construction employment and training opportunities through preapprenticeship opportunities, either by the public agency itself or through contractors engaged by the public agencies to do work funded in whole or in part by funds made available by the program.
- (b) The department and local agencies, as a condition of receiving funds from the program, shall ensure the involvement of the California Conservation Corps and certified community conservation corps in the delivery of projects and services funded in whole or in part by funds made available by the program.
- SEC. 25. Section 2103.1 is added to the Streets and Highways Code, to read:
- 2103.1. (a) Notwithstanding Section 2103, the revenues transferred to the Highway Users Tax Account pursuant to Sections 8352.4, 8352.5, and 8352.6 of the Revenue and Taxation Code shall be distributed pursuant to the formula in paragraph (3) of subdivision (a) of Section 2103.
- (b) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the motor vehicle fuel excise tax by seventeen cents (\$0.17) per gallon pursuant to subdivision (a) of Section 7360 of

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the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031.

- (c) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the diesel fuel excise tax by thirty cents (\$0.30) per gallon pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Trade Corridors Improvement Fund pursuant to Section 2192.4.
- SEC. 26. Section 2192 of the Streets and Highways Code is amended to read:
- 2192. (a) (1) The Trade Corridors Improvement Fund, created pursuant to subdivision (c) of Section 8879.23 of the Government Code, is hereby continued in existence to receive revenues from state sources other than the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006.
- (2) Revenues apportioned to the state under Section 167 of Title 23 of the United States Code from the national highway freight program, pursuant to the federal Fixing America's Surface Transportation Act ("FAST Act," Public Law 114-94) shall be allocated for projects approved pursuant to this chapter.
- (b) This chapter shall govern the expenditure of those state and federal revenues described in subdivision (a).
- (c) The funding described in subdivision (a) shall be available upon appropriation for allocation by the California Transportation Commission for infrastructure improvements in this state on federally designated Trade Corridors of National and Regional Significance, on the Primary Freight Network, and along other corridors that have a high volume of freight movement, as determined by the commission. In determining the projects eligible for funding, the commission shall consult the Transportation Agency's state freight plan as described in Section 13978.8 of the Government Code and the trade infrastructure and goods movement plan submitted to the commission by the Secretary of Transportation and the Secretary for Environmental Protection. The commission shall also consult trade infrastructure and goods movement plans adopted by regional transportation planning agencies, adopted regional transportation plans required by state and federal law, and the applicable port master plan when

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determining eligible projects for funding. Eligible projects for these funds include, but are not limited to, all of the following:

- (1) Highway capacity improvements, rail landside access improvements, landside freight access improvements to airports, and operational improvements to more efficiently accommodate the movement of freight, particularly for ingress and egress to and from the state's land ports of entry, rail terminals, and seaports, including navigable inland waterways used to transport freight between seaports, land ports of entry, and airports, and to relieve traffic congestion along major trade or goods movement corridors.
- (2) Freight rail system improvements to enhance the ability to move goods from seaports, land ports of entry, and airports to warehousing and distribution centers throughout California, including projects that separate rail lines from highway or local road traffic, improve freight rail mobility through mountainous regions, relocate rail switching yards, and other projects that improve the efficiency and capacity of the rail freight system.
  - (3) Projects to enhance the capacity and efficiency of ports.
- (4) Truck corridor and capital and operational improvements, including dedicated truck facilities or truck toll facilities.
- (5) Border capital and operational improvements that enhance goods movement between California and Mexico and that maximize the state's ability to access funds made available to the state by federal law.
- (6) Surface transportation and connector road improvements to effectively facilitate the movement of goods, particularly for ingress and egress to and from the state's land ports of entry, airports, and seaports, to relieve traffic congestion along major trade or goods movement corridors.
- (d) (1) Except as provided in paragraph (2), the commission shall allocate the funding described in subdivision (a) for trade infrastructure improvements consistent with Section 8879.52 of the Government Code and the Trade Corridors Improvement Fund (TCIF) Guidelines adopted by the commission on November 27, 2007, or as amended by the commission, and in a manner that (A) addresses the state's most urgent needs, (B) balances the demands of various land ports of entry, seaports, and airports, (C) provides reasonable geographic balance between the state's regions, (D) places emphasis on projects that improve trade corridor mobility and safety while reducing emissions of diesel particulate and other

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1 pollutant emissions and reducing other negative community 2 impacts, and (E) makes a significant contribution to the state's 3 economy.

- (2) The commission shall allocate the federal freight funding, specifically, pursuant to the original TCIF Guidelines, as adopted by the commission on November 27, 2007, and in the manner described in (A) to (E), inclusive, of paragraph (1).
- (3) In addition, the commission shall also consider the following factors when allocating these funds:
- (A) "Velocity," which means the speed by which large cargo would travel from the land port of entry or seaport through the distribution system.
- (B) "Throughput," which means the volume of cargo that would move from the land port of entry or seaport through the distribution system.
- (C) "Reliability," which means a reasonably consistent and predictable amount of time for cargo to travel from one point to another on any given day or at any given time in California.
- (D) "Congestion reduction," which means the reduction in recurrent daily hours of delay to be achieved.
- SEC. 27. Section 2192.1 of the Streets and Highways Code is amended to read:
- 2192.1. (a) To the extent moneys from the Greenhouse Gas Reduction Fund, attributable to the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions, are transferred to the Trade Corridors Improvement Fund, projects funded with those moneys shall be subject to all of the requirements of existing law applicable to the expenditure of moneys appropriated from the Greenhouse Gas Reduction Fund, including, but not limited to, all of the following:
- (1) Projects shall further the regulatory purposes of the California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code), including reducing emissions from greenhouse gases in the state, directing public and private investment toward disadvantaged communities, increasing the diversity of energy sources, or creating opportunities for businesses, public agencies, nonprofits, and other community institutions to participate in and benefit from statewide efforts to reduce emissions of greenhouse gases.

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(2) Projects shall be consistent with the guidance developed by the State Air Resources Board pursuant to Section 39715 of the Health and Safety Code.

- (3) Projects shall be consistent with the required benefits to disadvantaged communities pursuant to Section 39713 of the Health and Safety Code.
- (b) All allocations of funds made by the commission pursuant to this section shall be made in a manner consistent with the criteria expressed in Section 39712 of the Health and Safety Code and with the investment plan developed by the Department of Finance pursuant to Section 39716 of the Health and Safety Code.
- (c) For purposes of this section, "disadvantaged community" means a community with any of the following characteristics:
- (1) An area with a median household income less than 80 percent of the statewide median household income based on the most current census tract-level data from the American Community Survey.
- (2) An area identified by the California Environmental Protection Agency pursuant to Section 39711 of the Health and Safety Code.
- (3) An area where at least 75 percent of public school students are eligible to receive free or reduced-price meals under the National School Lunch Program.
- SEC. 28. Section 2192.2 of the Streets and Highways Code is amended to read:
- 2192.2. The commission shall allocate funds made available by this chapter to projects that have identified and committed supplemental funding from appropriate local, federal, or private sources. The commission shall determine the appropriate amount of supplemental funding each project should have to be eligible for moneys based on a project-by-project review and an assessment of the project's benefit to the state and the program. Funded improvements shall have supplemental funding that is at least equal to the amount of the contribution under this chapter. The commission may give priority for funding to projects with higher levels of committed supplemental funding.
- SEC. 29. Section 2192.4 is added to the Streets and Highways Code, to read:
- 39 2192.4. Notwithstanding subdivision (b) of Section 2103, the 40 portion of the revenues in the Highway Users Tax Account

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attributable to the increase in the diesel fuel excise tax by thirty cents (\$0.30) per gallon pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be deposited in the Trade Corridors Improvement Fund.

- SEC. 30. Section 9250.3 is added to the Vehicle Code, to read: 9250.3. (a) In addition to any other fees specified in this code or the Revenue and Taxation Code, commencing 120 days after the effective date of the act adding this section, a registration fee of thirty-eight dollars (\$38) shall be paid to the department for registration or renewal of registration of every vehicle subject to registration under this code, except those vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning July 1, 2019, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.
- (c) Revenues from the fee, after the deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- SEC. 31. Section 9250.6 is added to the Vehicle Code, to read: 9250.6. (a) In addition to any other fees specified in this code, or the Revenue and Taxation Code, commencing 120 days after the effective date of the act adding this section, a registration fee of one hundred and sixty-five dollars (\$165) shall be paid to the department for registration or renewal of registration of every zero-emission motor vehicle subject to registration under this code, except those motor vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning July 1, 2019, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal

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to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.

- (c) Revenues from the fee, after deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- (d) This section does not apply to a commercial motor vehicle subject to Section 9400.1.
- (e) The registration fee required pursuant to this section does not apply to the initial registration after the purchase of a new zero-emission motor vehicle.
- (f) For purposes of this section, "zero-emission motor vehicle" means a motor vehicle as described in subdivisions (c) and (d) of Section 44258 of the Health and Safety Code, or any other motor vehicle that is able to operate on any fuel other than gasoline or diesel fuel.
- SEC. 32. Section 9400.5 is added to the Vehicle Code, to read: 9400.5. (a) Notwithstanding Sections 9400.1, 9400.4, and 42205 of this code, Sections 16773 and 16965 of the Government Code, Section 2103 of the Streets and Highways Code, or any other law, weight fee revenues shall only be transferred consistent with the schedule provided in subdivision (b) from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds and shall not be loaned to the General Fund.
- (b) (1) The transfer of weight fee revenues, after deduction of collection costs, from the State Highway Account pursuant to subdivision (a) shall not exceed:
- 31 (A) 80 percent of the total weight fees in the 2017–18 fiscal year.
- 33 (B) 60 percent of the total weight fees in the 2018–19 fiscal year.
- 35 (C) 40 percent of the total weight fees in the 2019–20 fiscal year.
- 37 (D) 20 percent of the total weight fees in the 2020–2021 fiscal year.

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(2) No weight fees, after deduction of collection costs, shall be transferred from the State Highway Account after the 2020–21 fiscal year.

SEC. 33. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to provide additional funding for road maintenance and rehabilitation purposes as quickly as possible, it is necessary for this act to take effect immediately.

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## ASSOCIATION OF BAY AREA GOVERNMENTS

Representing City and County Governments of the San Francisco Bay Area



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