

Association of Bay Area Governments

Financial Statements

For the Year Ended June 30, 2024

Association of Bay Area Governments
Financial Statements
For the Year Ended June 30, 2024
Table of Contents

	<i>PAGE</i>
Independent Auditor's Report	1 - 3
Management's Discussion and Analysis (unaudited)	4 - 7
Basic Financial Statements	
Statement of Net Position	8
Statement of Revenues, Expenses and Changes in Net Position	9
Statement of Cash Flows	10 - 11
Notes to Financial Statements	12 - 32
Required Supplementary Information (unaudited)	
Schedule of Changes in the Net Pension Liability and Related Ratios	34
Schedule of Employer Contributions - Pension	35
Schedule of Changes in Net OPEB Liability/Asset and Related Ratios	36
Schedule of Employer Contributions - OPEB	37
Other Supplementary Information	
Schedule of Net Position - ABAG	39
Schedule of Revenues, Expenses and Changes in Net Position - ABAG	40
Combining Statement of Net Position - Non-Major Enterprise Funds	41
Combining Statement of Revenues, Expenses and Changes in Net Position - Non-Major Enterprise Funds	42
Schedule of ABAG Conduit Financing Pool	43

INDEPENDENT AUDITOR'S REPORT

Members of the Executive Board of the
Association of Bay Area Governments
San Francisco, California

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments ("ABAG"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the ABAG's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the major fund, and the aggregate remaining fund information of the Association of Bay Area Governments, as of June 30, 2024, and the respective changes in financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the ABAG, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the ABAG's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the ABAG's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the ABAG's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the ABAG's basic financial statements. The other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 28, 2024 on our consideration of the ABAG's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the ABAG's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the ABAG's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Crowe LLP". The signature is written in a cursive, flowing style.

Crowe LLP

San Francisco, California
October 28, 2024

Management's Discussion and Analysis

This section presents an overview of the financial activities of the Association of Bay Area Governments (ABAG) and its blended component units for the year ended June 30, 2024. This discussion has been prepared by management and should be read in conjunction with the financial statements and the notes which follow.

ABAG was created by local governments in the San Francisco Bay region to meet their planning and research needs related to land use, environmental and water resource protection, disaster resilience, energy efficiency and hazardous waste mitigation. In addition to the planning function, ABAG runs two major grant funded programs: San Francisco Estuary Partnership (SFEP) and Bay Area Regional Energy Network (BayREN).

SFEP was established in 1988 by the State of California and the U.S. Environmental Protection Agency under the Clean Water Act's National Estuary Program, after the San Francisco Estuary was designated as an *estuary of national significance*. SFEP manages multiple projects designed to improve the health of the Estuary through the *Estuary Blueprint*, a comprehensive, collective vision for the Estuary's future. SFEP receives funding from federal, state and local agencies for regional-scale restoration, water quality improvement, and resilience-building projects.

BayREN is a collaboration of the nine counties that make up the San Francisco Bay Area. Led by ABAG, BayREN's energy efficiency programs help Bay Area residents and communities become more energy efficient. BayREN is primarily funded through a Public Purpose Program (PPP) Surcharge included on the utility bills of gas and electric ratepayers. The California Public Utilities Commission (CPUC) allocates PPP funding for state-mandated assistance programs for low income customers, energy efficiency programs, and public-interest research and development.

A. Financial Highlights

ABAG's federal, state, and local grants, which are the principal revenue sources of ABAG, make up 92 percent of ABAG revenue. Project grants have continued to increase year over year, contributing to the overall success of ABAG.

Highlights in FY 2024 are as follows:

- The BayREN Energy program received grant funding of \$31.37 million in FY 2024.
- The SFEP program received grant funding of \$11.17 million in FY 2024.
- ABAG received funding from Regional Early Action Planning Grant (REAP) of \$7.09 million in FY 2024.

B. Overview of the Financial Statements

The ABAG's Financial Statements include the *Statement of Net Position*, *Statement of Revenues, Expenses and Changes in Net Position*, and *Statement of Cash Flows*. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America.

The *Statement of Net Position* reports assets plus deferred outflows of resources, liabilities plus deferred inflows of resources and the difference as net position. The *Statement of Revenues, Expenses and Changes in Net Position* consists of operating revenues and expenses and non-operating revenues and expenses. The *Statement of Cash Flows* are presented using the direct method.

The Financial Statements provide information about the financial activities of ABAG's funds. The ABAG fund is presented as a major fund; ABAG Finance Corporation and BALANCE Foundation are presented as non-major funds in an aggregate amount in a separate column.

C. Financial Analysis

Statement of Net Position

The following table is a summary of ABAG's Statement of Net Position as of June 30 for the last two fiscal years:

	2024	2023
Assets		
Current assets	\$ 29,322,394	\$ 27,751,687
Noncurrent assets	2,956,781	2,683,609
Capital assets	3,952,053	4,240,796
Total assets	36,231,228	34,676,092
Deferred outflows of resources	6,603,605	7,682,663
Liabilities		
Current liabilities	26,974,979	26,746,438
Noncurrent liabilities	17,888,540	17,633,476
Total liabilities	44,863,519	44,379,914
Deferred inflows of resources	2,216,872	3,257,283
Net position		
Net investment in capital assets	3,952,053	4,240,796
Unrestricted (deficit)	(8,197,611)	(9,519,238)
Total Net position	\$ (4,245,558)	\$ (5,278,442)

Total assets increased by \$1.56 million in FY 2024. The increase in total assets was primarily due to the advance grant for BayREN's program and collection of membership dues.

Total liabilities increased by \$0.48 million in FY 2024. The increase was primarily due to an increase in net pension liability.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Management's Discussion and Analysis (unaudited)

Statement of Revenues, Expenses, and Changes in Net Position

The following table is a summary of ABAG's Statement of Revenues, Expenses, and Changes in Net Position for the last two fiscal year ended June 30:

	2024	2023
Operating revenues		
Membership dues	\$ 2,850,654	\$ 2,591,503
Conference registration	222,852	—
Other operating revenues	128,848	76,422
Total operating revenue	3,202,354	2,667,925
Operating expenses		
Contracted salaries and benefits	1,567,939	2,172,273
Pension and OPEB expense adjustments	(453,549)	(5,014,499)
Professional fees	432,164	601,034
Allocations to other agencies	234,562	—
Conference and meeting costs	290,902	—
Other operating expenses	1,064,227	1,176,886
Total operating expenses	3,136,245	(1,064,306)
Operating income (loss)	66,109	3,732,231
Nonoperating revenue and expenses		
Grants	49,622,963	47,663,500
Contracted salaries and benefits	(3,301,418)	(2,978,993)
Professional fees	(36,553,524)	(25,846,924)
Allocations to other agencies	(8,166,707)	(17,242,883)
Other nonoperating revenues	908,056	513,124
Other nonoperating expenses	(1,542,595)	(1,340,452)
Total nonoperating revenue/(expenses)	966,775	767,372
Changes in net position	1,032,884	4,499,603
Net position - beginning	(5,278,442)	(9,778,045)
Net position - ending	\$ (4,245,558)	\$ (5,278,442)

Total operating revenue increased by \$0.53 million in FY 2024. The increase is primarily due to an increase in membership dues and SFEP biennial conference registration. There was also an increase of \$0.05 million in other operating revenues which includes donations, administrative services, and interest income.

Total operating expenses increased by \$4.20 million. The increase in operating expense is primarily due to the decrease in pension expense adjustments related to GASB 68 adjustment, offset by an increase in contracted salaries and benefits.

Total nonoperating revenue consists of grant revenue and other nonoperating revenues. In FY 2024 ABAG's grant revenue increased by \$1.96 million, mainly due to the increase in grant revenue from California Public Utilities Commission (CPUC) and Department of Water Resource (DWR).

ABAG's total non-operating expenses increased by \$2.15 million in FY 2024. The increase in total nonoperating expenses was mainly due to an increase in contracted professional fees, offset by a decrease in allocations to other agencies related to grant funded project expenses.

D. Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in this management discussion and analysis and the financial statements.

E. Capital Asset Administration

ABAG's capital assets include building facilities, furniture and equipment, and capitalized software. ABAG reports its capital assets on an accrual basis. ABAG's investment in capital assets decreased from \$4,240,796 in FY 2023 to \$3,952,053 in FY 2024 primarily due to asset depreciation and amortization of \$288,743. For additional information on ABAG's capital assets, refer to Note 4.

F. Economic Factors

While the general economic picture nationally and regionally continues to perform well with meaningful growth in GDP and low unemployment, there are several headwinds that ABAG must consider for FY 2024-25 and beyond.

These headwinds include:

- Inflation, which has run higher than desired for the past 3 ½ years.
- The risk associated with regional banks and their exposure to commercial real estate as regional and national markets continue to experience high vacancy rates and decreasing commercial property values.
- Higher interest rates, partly driven by sustained short-term interest rates by the Federal Reserve, and partly by the market reaction to both inflation generally and the Federal Reserve's actions.
- Potentially weaker economic growth including potential slacking of consumer demand.

The change in economic condition had no appreciable effect on the operation and business results of ABAG.

Requests for information

This financial report is intended to provide citizens, taxpayers, creditors, and stakeholders with a general overview of the ABAG's finances. Questions about this report may be directed to the MTC Finance Department, at 375 Beale Street, Suite 800, San Francisco, California 94105.

Association of Bay Area Governments
Statement of Net Position
June 30, 2024

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
ASSETS			
Current Assets:			
Cash and cash equivalents	\$ 6,047,488	\$ 27,982	\$ 6,075,470
Cash and cash equivalents - restricted	10,219,073	—	10,219,073
Account receivable	497,211	—	497,211
Accrued interest	8,233	—	8,233
Loan receivable	67,297	—	67,297
Receivable from federal	906,518	—	906,518
Receivable from state	10,203,658	—	10,203,658
Receivable from local	159,296	—	159,296
Prepaid items	1,185,638	—	1,185,638
Total current assets	29,294,412	27,982	29,322,394
Non-current Assets:			
Loan receivable	1,376,061	—	1,376,061
Capital assets, net of accumulated depreciation/amortization	3,952,053	—	3,952,053
Net OPEB asset	1,580,720	—	1,580,720
Total non-current assets	6,908,834	—	6,908,834
TOTAL ASSETS	36,203,246	27,982	36,231,228
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows from pension	6,056,332	—	6,056,332
Deferred outflows from OPEB	547,273	—	547,273
TOTAL DEFERRED OUTFLOWS OF RESOURCES	6,603,605	—	6,603,605
LIABILITIES			
Current Liabilities:			
Accounts payable	9,426,404	—	9,426,404
Accrued liabilities	250,396	—	250,396
Retention payable	763,908	—	763,908
Unearned revenue	10,160,726	—	10,160,726
Advance from PG&E	1,610,000	—	1,610,000
Due to other government	4,763,545	—	4,763,545
Total current liabilities	26,974,979	—	26,974,979
Non-current Liabilities:			
Unearned revenue	58,347	—	58,347
Due to other government	250,000	—	250,000
Net pension liability	17,580,193	—	17,580,193
Total non-current liabilities	17,888,540	—	17,888,540
TOTAL LIABILITIES	44,863,519	—	44,863,519
TOTAL DEFERRED INFLOWS OF RESOURCES			
Deferred inflows from pension	2,216,872	—	2,216,872
TOTAL DEFERRED INFLOWS OF RESOURCES	2,216,872	—	2,216,872
NET POSITION			
Net investment in capital assets	3,952,053	—	3,952,053
Unrestricted	(8,225,593)	27,982	(8,197,611)
TOTAL NET POSITION	\$ (4,273,540)	\$ 27,982	\$ (4,245,558)

See accompanying notes to financial statements

Association of Bay Area Governments
Statement of Revenue, Expenses and Changes in Net Position
For the Year Ended June 30, 2024

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
OPERATING REVENUES			
Membership dues	\$ 2,850,654	\$ —	\$ 2,850,654
Conference registration	222,852	—	222,852
Other operating revenues	128,848	—	128,848
TOTAL OPERATING REVENUES	3,202,354	—	3,202,354
OPERATING EXPENSES			
Contracted salaries and benefits	1,567,939	—	1,567,939
Pension and OPEB expense adjustments	(453,549)	—	(453,549)
Professional fees	425,498	6,666	432,164
Allocations to other agencies	234,562	—	234,562
Conference and meeting costs	290,902	—	290,902
Building assessments	408,378	—	408,378
Committee members' stipend	63,850	—	63,850
Insurance	200,568	—	200,568
Memberships	30,072	—	30,072
Depreciation and amortization	288,743	—	288,743
Overhead	1,173	—	1,173
Other operating expenses	71,371	72	71,443
TOTAL OPERATING EXPENSES	3,129,507	6,738	3,136,245
OPERATING INCOME/(LOSS)	72,847	(6,738)	66,109
NONOPERATING REVENUES AND (EXPENSES)			
Federal grants	3,480,634	—	3,480,634
State grants	45,394,900	—	45,394,900
Local grants	747,429	—	747,429
Contracted salaries and benefits	(3,301,418)	—	(3,301,418)
Professional fees	(36,553,524)	—	(36,553,524)
Allocations to other agencies	(8,166,707)	—	(8,166,707)
Overhead	(1,358,905)	—	(1,358,905)
Interest income	720,224	1,010	721,234
Contribution from MTC	186,822	—	186,822
Other nonoperating expenses	(183,690)	—	(183,690)
TOTAL NONOPERATING REVENUES (EXPENSES)	965,765	1,010	966,775
CHANGE IN NET POSITION	1,038,612	(5,728)	1,032,884
NET POSITION, BEGINNING OF YEAR	(5,312,152)	33,710	(5,278,442)
NET POSITION, END OF YEAR	\$ (4,273,540)	\$ 27,982	\$ (4,245,558)

See accompanying notes to financial statements

Association of Bay Area Governments
Statement of Cash Flows
For the Year Ended June 30, 2024

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
Cash flows from operating activities			
Cash receipts from customers	\$ 2,851,204	\$ —	\$ 2,851,204
Other operating cash receipts	417,775	—	417,775
Cash payments to suppliers and contractors for goods and services	(2,255,385)	(6,766)	(2,262,151)
Other operating cash payments	(91,166)	(72)	(91,238)
Cash payments for retirees benefits	(1,076,206)	—	(1,076,206)
Net cash used in operating activities	(153,778)	(6,838)	(160,616)
Cash flows from non-capital financing activities			
Federal grants	3,924,120	—	3,924,120
State grants	44,607,425	—	44,607,425
Local grants	557,573	—	557,573
Contracted salaries and benefits	(5,111,788)	—	(5,111,788)
Professional fees	(32,967,737)	—	(32,967,737)
Allocation to other agencies	(11,914,193)	—	(11,914,193)
Overhead	(1,358,905)	—	(1,358,905)
Contribution from MTC	474,389	—	474,389
Due to other government	3,000,000	—	3,000,000
Other nonoperating expenses	(181,397)	—	(181,397)
Net cash provided by non-capital financing activities	1,029,487	—	1,029,487
Cash flows from investing activities			
Interest and dividends received	781,063	1,010	782,073
Net cash provided by investing activities	781,063	1,010	782,073
Net increase/(decrease) in cash	1,656,772	(5,828)	1,650,944
Balances - beginning of year	14,609,789	33,810	14,643,599
Balances - end of year	\$ 16,266,561	\$ 27,982	\$ 16,294,543

See accompanying notes to financial statements

Association of Bay Area Governments
Statement of Cash Flows - Proprietary Funds
For the Year Ended June 30, 2024

	Association of Bay Area Governments	Non-Major Enterprise Funds	Total
Reconciliation of operating loss to net cash used in operating activities			
Operating income/(loss)	\$ 72,847	\$ (6,738)	\$ 66,109
Adjustments to reconcile operating net cash used in operating activities:			
Depreciation and amortization	288,743	—	288,743
Net effect of changes in:			
Prepaid items	(11,942)	—	(11,942)
Accounts receivable	1,494	—	1,494
Loan receivable	67,113	—	67,113
Net OPEB assets	(340,286)	—	(340,286)
Deferred outflows from pension	976,204	—	976,204
Deferred outflows from OPEB	102,854	—	102,854
Accounts payable	(56,882)	(100)	(56,982)
Accrued liabilities	(1,643)	—	(1,643)
Retention payable	(501,304)	—	(501,304)
Due to other government	(46,947)	—	(46,947)
Net pension liability	336,382	—	336,382
Deferred inflows from pension	(1,040,411)	—	(1,040,411)
Net cash used in operating activities	<u>\$ (153,778)</u>	<u>\$ (6,838)</u>	<u>\$ (160,616)</u>

See accompanying notes to financial statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Association of Bay Area Governments (ABAG) was established in 1961 pursuant to the Joint Exercise of Powers Act, California Government Code Section 6500, et seq by agreement among its member counties and cities of the San Francisco Bay Area. ABAG's purpose is to serve as a permanent forum to study and discuss matters of mutual interest and concern to member jurisdictions, develop policies and action plans, and provide services and undertake actions addressing such matters.

ABAG is governed by a General Assembly comprised of elected officials from member cities and counties. The General Assembly appoints an Executive Board to carry out policy decisions and approve the annual budget.

On April 20, 2017, ABAG Executive Board approved a Contract for Services between ABAG and the Metropolitan Transportation Commission (MTC). As of July 1, 2017, MTC's Executive Director and the staff of MTC perform all of the duties and programmatic work for ABAG and its Local Collaboration Programs (LCP). ABAG remains a separate legal entity, governed by its Executive Board, and retains its mission along with all of its statutory roles and responsibilities as the region's Council of Governments.

ABAG is a membership organization that provides a variety of planning and other service programs for its members. ABAG's principal sources of revenue include membership dues, contributions and grants. The accompanying financial statements present the ABAG operation which is the primary activity, along with the financial activities of its component units, which are entities for which ABAG is financially accountable. Although they are separate legal entities, they are presented in the financial statements as blended component units.

Blended Component Units

Blended component units are in substance part of ABAG's operations and are reported as an integral part of the financial statements. The following blended component units are described below:

i) ABAG Finance Corporation (Corporation)

ABAG Finance Corporation is a non-profit public benefit corporation created on June 24, 1985, to aid members in obtaining financing by acting as a credit pooling conduit. Participating members issue debt, leases, or certificates of participation (COPs) that are pooled as a single issue by the Corporation. Members' payments are pooled to repay the debt and the leased assets become the property of the member when the obligation is retired. The Corporation did not take on any new debt issuances after the staff consolidation on July 1, 2017.

The Corporation is governed by a sub-committee of the ABAG Executive Board, which establishes financing policies and approves each credit pooling arrangement.

ii) Balance Foundation (BALANCE)

Bay Area Leaders Addressing the Challenge of the Economy and Environment Foundation (BALANCE) is a non-profit, tax-exempt corporation created on September 22, 1987, to assist Bay Area governments in obtaining funds to study, analyze and resolve regional issues. BALANCE is governed by a Board of Directors whose appointment is controlled by ABAG.

B. Basis of Presentation

ABAG's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities. ABAG presents its financial statements as enterprise funds and reports the following funds:

Major funds

Association of Bay Area Governments Fund - this fund accounts for revenues and expenses of the Association of Bay Area Governments.

Non-major funds

ABAG Finance Corporation Fund - this fund accounts for revenues and expenses of the ABAG Finance Corporation.

BALANCE Foundation Fund - this fund accounts for revenues and expenses of BALANCE described above.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

ABAG's enterprise fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

New Accounting Pronouncements

GASB Statement No. 99, *Omnibus 2022*, enhances comparability in accounting and financial reporting and to improves consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB statements and (2) accounting and financial reporting for financial guarantees. The requirements of this statement are effective as follows: (a) The requirements in paragraph 26-32 related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by the pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. (b) The requirements in paragraphs 11-25 related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. (c) The requirements in paragraphs 4-10 related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. ABAG adopted paragraphs 26-32 in fiscal year 2022, and paragraphs 11-25 in fiscal year 2023, and paragraphs 4-10 in fiscal year 2024. The adoption of the above requirements has no impact on ABAG's financial statements.

GASB Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this statement are effective for accounting changes and errors corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. The adoption of the above requirements has no impact on ABAG's financial statements.

D. Net Position

Net position, presented in the financial statements, represents the residual interest in assets plus deferred outflows of resources after liabilities and deferred inflows of resources are deducted. ABAG's net position consists of three sections:

- Net Investment in Capital Assets groups all capital assets into one component of net position. Accumulated depreciation and any outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category. There is net investment in capital assets of \$3,952,053, refer to Note 4.
- Restricted Net Position reflects net position that is subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. There is no restricted net position at year end.
- Unrestricted Net Position represents net position of ABAG that is not included in the determination of net investment in capital assets or the restricted component of net position.

E. Cash and Investments

Under the Contract for Services, MTC invests ABAG's available cash in accordance with the provisions of MTC's investment policy and the prudent investor rule. The prudent investor rule states, in essence, that "in investing ... property for the benefit of another, a trustee shall exercise the judgment and care, under the circumstance then prevailing, which people of prudence, discretion, and intelligence exercise in the management of their own affairs." This policy affords ABAG a broad spectrum of investment opportunities as long as the investment is deemed prudent and is authorized under the California Government Code Sections 53600, et seq. ABAG's Administrative Committee adopted MTC's investment policy on June 9, 2017. Investments allowed under MTC's investment policy include the following:

- Securities of the U.S. Government or its agencies
- Securities of the State of California or its agencies
- Certificates of deposit issued by a nationally or state chartered bank
- Authorized pooled investment programs
- Commercial paper – Rated "A1" or "P1"
- Corporate notes – Rated "A" or better
- Municipal bonds – Rated "A1" or "P1" or better
- Mutual funds – Rated "AAA"
- Other investment types authorized by state law and not prohibited in MTC's investment policy.

ABAG applies the provisions of GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, as amended (including by GASB Statement No. 72, *Fair Value Measurement and Application*), which generally requires investments to be recorded at fair value with the difference between cost and fair value recorded as an unrealized gain or loss. ABAG reports its money market securities and short-term investments at cost. Net increases or decreases in the fair value of investments are shown in the Statement of Revenues, Expenses and Changes in Net Position as interest income.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

ABAG considers all balances in demand deposit accounts, money market funds, the Local Agency Investment Fund (LAIF), and California Asset Management Program (CAMP) to be cash, and classifies all other highly liquid short-term investments as cash equivalents. Highly liquid short-term investments are cash equivalents that meet the following definitions:

- Readily convertible to known amounts of cash.
- So near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

F. Loan Receivable

Loan receivable consists of receivable from multifamily building owners who borrow funds through the BayREN Multifamily Capital Advance Financing Program. Each loan term varies from 10 years to 20 years. Loan payments are collected monthly.

G. Prepaid Items

Certain payments to vendors applicable to future accounting periods are recorded as prepaid items based on the consumption method.

H. Capital Assets

Capital assets, which include buildings and improvements, furniture and equipment, and software, are reported in the Statement of Net Position. Capital asset acquisitions are recorded at historical cost. ABAG's intangible assets consist of purchased and licensed commercially available computer software and internally developed software.

Capital assets are defined by ABAG as assets with an initial, individual or aggregate cost of more than \$5,000 and an estimated useful life in excess of three years. However, capital assets that do not meet the threshold on an individual basis but are material collectively are capitalized. ABAG follows the guidance in GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion & Analysis - for State and Local Governments* and GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets for recording capital assets*.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset service lives are not capitalized. Depreciation and amortization are computed using the straight-line method that is based upon the estimated useful lives of individual capital assets.

The estimated useful lives of capital assets are as follows:

	Years
Facilities and improvements	5 - 30
Furniture and equipment	3- 10
Capitalized software	3 - 6
SBITA assets	Shorter of the SBITA agreement term or the useful life of the SBITA asset

When assets have been evaluated for impairment, in which the use of capital assets is discontinued or a decision has been made to sell assets and the assets are not continuing to be used, the depreciation and amortization ceases.

I. Subscription-Based Information Technology Arrangements (SBITAs)

ABAG measures the SBITA liability at the present value of payments expected to be made during the SBITA agreement term. Subsequently, the SBITA liability is reduced by the principal portion of the payments made. The SBITA asset is measured at the amount of the initial measurement of the SBITA liability, adjusted for the payments made at or before the agreement commencement date, plus certain initial direct costs. The SBITA asset is amortized on a straight-line basis over the shorter of the SBITA agreement term or the useful life of the SBITA asset.

The key estimates and judgments used to determine the discount rate, SBITA agreement term and SBITA payments are as follows:

- ABAG uses the estimated incremental borrowing rate as the discount rate.
- The SBITA agreement term includes the noncancelable period of the agreement.
- The SBITA payments included in the measurement of the SBITA liability are composed of fixed or variable payments specified on the SBITA agreements.

ABAG did not enter into subscription-based contracts to use vendor-provided information technology in the current fiscal year.

J. Due to/from Other Government

The due to/from other government consists of payables to and receivables from MTC. For additional information on the due to/from MTC activities in FY 2024, refer to Note 12.

K. Retirement Plans

ABAG provides a defined benefit pension plan, which provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to Plan members and beneficiaries. The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (Plan) in the California Public Employees' Retirement System (CalPERS).

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, requires that reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD)	June 30, 2022
Measurement Date (MD)	June 30, 2023
Measurement Period (MP)	July 1, 2022 to June 30, 2023

GASB 68 allows use of a measurement date up to 12 months before the employer's fiscal year end. Accordingly, for financial reporting purposes, the ABAG total pension liability was determined by CalPERS using a valuation date of June 30, 2022. CalPERS then rolled forward the total pension liability to June 30, 2023, and this is the basis for measuring ABAG's net pension liability reported at June 30, 2024.

Following the staff consolidation on July 1, 2017 and the retirement of the last ABAG employee in January 2018, there are no more employees added to the Plan. Future pension liabilities for employees transferred to MTC will be covered by MTC. ABAG remains responsible for its unfunded pension liabilities. For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to / deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of

employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. For additional information on the Plan, refer to Note 8.

L. Other Post Employment Healthcare Benefits (OPEB)

ABAG provides post employment medical coverage for eligible retired employees and their eligible dependents through the Public Employees' Medical & Hospital Care Act (PEMHCA) governed by CalPERS. Eligible employees are the employees who were hired prior to July 1, 2009. ABAG established a Section 115 benefit trust fund with the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post retirement healthcare trust fund administered by CalPERS. The benefit trust fund is not recorded as a fiduciary fund by ABAG as the underlying assets are not managed by ABAG.

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about fiduciary net position of ABAG's OPEB Plan and additions to/deletions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. GASB Statement No. 75 requires that reported results must pertain to liability and assets information within certain defined timeframes. For this report, the following timeframes are used.

Valuation Date (VD)	June 30, 2023
Measurement Date (MD)	June 30, 2023
Measurement Period (MP)	July 1, 2022 to June 30, 2023

GASB Statement No. 75 allows the use of a measurement date up to twelve months before the employer's fiscal year end. Accordingly, for financial reporting purposes, ABAG's net OPEB asset at June 30, 2024 was determined using the actuarial valuation of June 30, 2023 and measurement date of June 30, 2023.

Following the ABAG/MTC staff consolidation at July 1, 2017 and subsequent retirement of the last ABAG employee in January 2018, there are no more employees added to the ABAG OPEB Plan. Liabilities for consolidated employees now rests with MTC as of July 1, 2017. ABAG remains responsible for its unfunded OPEB liabilities related to ABAG retirees.

For additional information about the Plan, refer to Note 9.

M. Unearned Revenue

The unearned revenue consists of the funds advanced by California Department of Transportation (Caltrans) for the San Pablo Spine Project; California Department of Housing and Community Development (HCD) for REAP Program; CPUC grant (passing through PG&E) for the BayREN Programs; Santa Clara Valley Water District for professional staff support; Bay Area Quality Management District for the Palo Alto Horizontal Levee Project; and State Coastal Conservancy for the Bay Trail projects.

N. Advance from PG&E

PG&E advanced funds from a CPUC grant (passing through PG&E) for the BayRen Multifamily Loan Program. The scope of work ended as of December 31, 2022. The advance funds will be returned to PG&E as the outstanding loans from the Multifamily Program matures or are fully paid off.

O. Deferred Outflows/Inflows of Resources on Pensions and OPEB

Deferred outflows of resources and deferred inflows of resources are recognized for:

- Changes in the total pension and OPEB liability arising from differences between expected and actual experience with regard to economic or demographic factors. *
- The effects of changes of assumptions about future economic or demographic factors or of other inputs. *
- Difference between projected and actual investment earnings on defined benefit pension and OPEB plan investments. **
- Net differences between the ABAG actual contributions and ABAG's proportionate share of the total contributions from employers included in the collective net pension liability. *
- Change in ABAG's proportion of collective net pension liability. *

* The balance on these accounts are recognized in pension and OPEB expenses using a systematic and rational method over a closed period equal to the average of the expected remaining service lives of employees determined as of the beginning of the measurement period.

** The difference between projected and actual earnings amount is recognized in pension and OPEB expenses using a systematic and rational method over a closed five-year period.

Deferred outflows of resources are also used to report ABAG's contribution to CalPERS subsequent to the measurement date of the net pension and OPEB liability and before the end of the reporting period.

Refer to Note 8 and 9 for additional information.

P. Allocation to Other Agencies

Expenses are recorded or accrued related to the period to the extent the invoices are received by ABAG through 60 days after the end of the fiscal year.

Q. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

R. Operating and Nonoperating Revenues and Expenses

Operating revenues are those necessary for principal operations of the entity. Operating expenses are those related to user service activities. Nonoperating revenues and expenses are all other revenues and expenses not related to user service activities. All grant related activities including both revenues and expenses are considered nonoperating.

2. NET POSITION

ABAG has a negative net position of \$4,245,558 for fiscal year 2024. The negative net position is mainly the result of recognition of the net pension liability of \$17,580,193 at June 30, 2024. Since staff have transitioned from ABAG to MTC employment, ABAG will no longer have any member growth in its pension or OPEB plans. The unfunded OPEB liability was fully funded in the fiscal year 2020 allowing ABAG to draw annual retiree medical costs from the existing trust, the California Employers' Retiree

Benefit Trust (CERBT). In addition, with no additional employees, the pension liability should generally reduce over time based on the current CalPERS amortization schedule, though significant fluctuations from year to year will occur based on CalPERS investment performance.

3. CASH AND CASH EQUIVALENTS

A. The composition of cash and cash equivalents at June 30, 2024 is as follows:

Cash at bank	\$ 3,540,029
Government Pools	
Local Agency and Investment Fund	256
California Asset Management Program	12,754,258
Total Cash	<u>\$ 16,294,543</u>

The California State Local Agency Investment Fund (LAIF) is a program created by state statute as an investment alternative for California's local governments and special districts. Deposits in LAIF are presented as cash as they are available for immediate withdrawal or deposit at any time without prior notice or penalty and there is minimal risk of principal. LAIF is unrated.

The California Asset Management Program (CAMP) fund is a joint powers authority and common law trust. The Trust's Cash Reserve Portfolio is a short-term money market portfolio, which seeks to preserve principal, provide daily liquidity and earn a high level of income consistent with its objectives of preserving principal. CAMP funds are available for immediate withdrawal. Therefore, the position in CAMP is classified as cash. CAMP's money market portfolio is rated "AAA" by Standard & Poor's.

B. Deposit Risk Factors

Custodial credit risk can affect the value of deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, ABAG may not be able to recover its deposits that are in the possession of an outside party. All checking accounts are insured by the Federal Depositary Insurance Corporation (FDIC) up to a limit of \$250,000.

Under California Government Code Sections 53651 and 53652, depending on specific types of eligible securities, a bank must deposit eligible securities to be posted as collateral with its agent and having a fair value of 110% to 150% of ABAG's cash on deposit.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

4. CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2024 is as follows:

	Beginning Balance July 1, 2023	Increases	Decreases	Ending balances June 30, 2024
Capital assets, being depreciated/amortized:				
Facilities and improvements	\$ 5,488,962	\$ —	\$ —	\$ 5,488,962
Furniture and equipment	373,204	—	—	373,204
SBITA asset	207,557	—	—	207,557
Capitalized software	190,030	—	—	190,030
Total capital assets being depreciated/amortized	6,259,753	—	—	6,259,753
Less accumulated depreciation/amortized for:				
Facilities and improvements	1,317,351	219,558	—	1,536,909
Furniture and equipment	373,204	—	—	373,204
SBITA asset	138,372	69,185	—	207,557
Capitalized software	190,030	—	—	190,030
Total accumulated depreciation/amortization	2,018,957	288,743	—	2,307,700
Total capital assets, being depreciated/amortized, net	\$ 4,240,796	\$ (288,743)	\$ —	\$ 3,952,053

5. SBITA

As of June 30, 2024, ABAG's SBITA asset has been fully amortized and there is no outstanding SBITA liability. There are no additional SBITA assets acquired in the fiscal year 2024.

6. UNEARNED REVENUE

The unearned revenue consists of grant received in advance of the performance of services. A summary of the outstanding balance of ABAG's unearned revenue as of June 30, 2024 is as follows:

	Beginning Balance as of July 1, 2023	Addition	Reduction	Ending Balance as of June 30, 2024	Due within one year
Unearned Revenue	\$ 9,825,978	\$ 36,123,711	\$ (35,730,616)	\$ 10,219,073	\$ 10,160,726

7. CONDUIT FINANCING PROGRAMS FOR MEMBERS

ABAG assisted members and other borrowers in obtaining financing through the issuance of revenue bonds, special assessment debt, certificates of participation in lease revenues and in straight leasing arrangements.

The underlying liability for the repayment of each of these issues rests with the borrower participating in that issue, and not with ABAG, which acts only as a conduit in pooling each issue. For that reason, ABAG has not recorded a liability for these issues.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

A summary of the outstanding balances of the ABAG's Conduit Financing Programs as of June 30, 2024 is as follows:

	2024
California Redevelopment Bonds	\$ 3,275,000
California Capital Projects Bonds	2,660,000
Total	<u>\$ 5,935,000</u>

8. PENSION PLAN

A. General Information about the Pension Plan

Plan Description

The ABAG Miscellaneous Rate Plan is part of the public agency cost-sharing multiple-employer Defined Benefit Pension Plan (CalPERS Plan) administered by CalPERS, which acts as a common investment and administrative agent for participating public employers within the state of California. The CalPERS Plan consists of individual rate plans (benefit tiers) within a miscellaneous risk pools. The CalPERS Plan assets may be used to pay benefits for any employer rate plan of the miscellaneous risk pools. Benefit provisions under the CalPERS Plan are established by State statute and Agency resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website: www.calpers.ca.gov

Benefits Provided

The ABAG's defined benefit pension plan, the Miscellaneous Plan of Association of Bay Area Governments ("ABAG Retirement Plan"), provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Classic members (hired before January 1, 2013) with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. New members (hired after January 1, 2013) with five years of total service are eligible to retire at age 52 with statutorily reduced benefits.

The ABAG Retirement Plan's provisions and benefits in effect at June 30, 2024, are summarized as follows:

	Miscellaneous Plan	
	Tier I	Tier II
	Prior to January 1, 2013	On or after January 1, 2013
Hire date		
Benefit formula	2.5% @ 55	2% @ 62
Benefit vesting schedule	5 Years service	5 Years service
Benefit payments	monthly for life	monthly for life
Retirement age	50- 55	52-62
Monthly benefits, as a percentage of compensation	2.0%-2.5%	1.0%-2%

On July 1, 2017 all ABAG employees except for one, transferred to MTC. The last employee retired in January 2018. Therefore, there are no active employees in the ABAG Retirement Plan. ABAG remains responsible for its unfunded pension liabilities related to the 307 legacy employees.

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the ABAG Retirement Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Beginning in fiscal year 2016, CalPERS collects employer contributions as a percentage of payroll for the normal cost portion and as a dollar amount for contributions toward the unfunded liability and side fund. The ABAG required contribution for the unfunded liability and side fund was \$1,219,027 in fiscal year 2024. ABAG did not make contributions for the normal cost portion in fiscal year 2024 because ABAG did not have active employees during fiscal year 2024.

B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2024, ABAG reported its proportionate share of the net pension liability as \$17,580,193.

ABAG's net pension liability for the ABAG Retirement Plan is measured as the proportionate share of the total net pension liability of the CalPERS Plan. The net pension liability of the CalPERS Plan is measured as of June 30, 2023, and the total pension liability for the CalPERS Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2022 rolled forward to June 30, 2023 using standard update procedures. ABAG's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. ABAG's proportionate share of the net pension liability for the Plan as of June 30, 2023 and 2024 as follows:

	<u>Miscellaneous Plan</u>
Proportion - June 30, 2023	0.36852%
Proportion - June 30, 2024	0.35157%
Change - Increase (Decrease)	<u>(0.01694)%</u>

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

For the year ended June 30, 2024, ABAG recognized a pension expense of \$1,491,202 including an expense recognition of \$11,683 from the net difference between projected and actual earnings on investments of \$3,158,608 in FY2023. At June 30, 2024, ABAG reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Miscellaneous Plan	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Contribution made after the measurement date	\$ 1,219,027	\$ —
Difference between actual and expected experience	898,091	(139,316)
Changes in assumption	1,061,395	—
Difference in actual and proportionate contribution	31,428	(242,599)
Net difference between projected and actual earnings on investments	2,846,391	—
Adjustments due to differences in proportion	—	(1,834,957)
Total	<u>\$ 6,056,332</u>	<u>\$ (2,216,872)</u>

The \$1,219,027 in the preceding table is reported as deferred outflows of resources related to employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ending June 30, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as a pension expense as follows:

<u>Year Ended June 30</u>	<u>Annual Amortization</u>
2025	\$ 225,723
2026	261,002
2027	2,052,033
2028	81,675

Actuarial Assumptions

For the measurement period ended June 30, 2023, the total pension liability was determined using the annual actuarial valuation as of June 30, 2022 rolled forward to June 30, 2023. The June 30, 2024 total pension liability was based on the following actuarial methods and assumptions:

Valuation Date	June 30, 2022, rolled forward to June 30, 2023
Measurement Date	June 30, 2023
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Investment rate of return	6.90%
Inflation	2.30%
Salary Increases	Varies by Entry Age and Service
Mortality Rate Table *	Derived using CalPERS's membership data for all funds
Post Retirement Benefit Increase	The lesser of contract COLA or 2.30% until Purchasing Power Protection Allowance floor on purchasing power applies, 2.30% thereafter

* The mortality table used was developed based on CalPERS-specific data. The probabilities of mortality are based on the 2021 CalPERS Experience Study for the period from 2001 to 2019. Pre-retirement and Post-retirement mortality rates include generational mortality improvements using 80% of Scale MP-2020 published by the Society of Actuaries. For more details on this table, please refer to the CalPERS Experience Study and Review of Actuarial Assumptions report from November 2021 that can be found on the CalPERS website: www.calpers.ca.gov.

Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent for the CalPERS Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations. Using historical returns of all of the funds' asset classes, expected compound (geometric) returns were calculated over the next 20 years using a building-block approach. The expected rate of return was then adjusted to account for assumed administrative expenses of 10 Basis points.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

The expected real rates of return by asset class are as followed:

Asset Class (a)	Assumed Asset Allocation	Real Return (a),(b)
Global Equity - Cap-weighted	30%	4.54%
Global Equity - Non-Cap-weighted	12%	3.84%
Private Equity	13%	7.28%
Treasury	5%	0.27%
Mortgage-backed Securities	5%	0.50%
Investment Grade Corporates	10%	1.56%
High Yield	5%	2.27%
Emerging Market Debt	5%	2.48%
Private Debt	5%	3.57%
Real Assets	15%	3.21%
Leverage	(5)%	(0.59)%
Total	100%	

(a) An expected inflation of 2.30% used for this period.

(b) Figures are based on the 2021 Asset Liability Management study.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents ABAG's proportionate share of the net pension liability for the CalPERS Plan, calculated using the discount rate for the CalPERS Plan, as well as what ABAG's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1 percentage point higher than the current rate:

	Discount Rate -1% (5.90)%	Current Discount Rate (6.90)%	Discount Rate +1% (7.90)%
Net Pension Liability	\$25,492,830	\$17,580,193	\$11,067,413

C. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports that can be found on the CalPERS website: www.calpers.ca.gov.

9. OTHER POST EMPLOYMENT BENEFITS (OPEB)

A. Plan Description

ABAG has contracted with CalPERS for the purpose of providing medical insurance benefits for eligible retired employees and eligible survivors of retired employees. The Public Employees' Medical & Hospital Care Act (PEMHCA) governs the CalPERS Health Program. ABAG pays PEMHCA an administration fee. Once a retiree becomes eligible for Medicare, he or she must join a Medicare HMO or a Medicare Supplement plan, with Medicare becoming the primary payer.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

ABAG participates in the California Employers' Retiree Benefit Trust (CERBT), an irrevocable agent multiple-employer post-retirement healthcare trust established to fund its other post-employment benefits (OPEB). CERBT Fund is a Section 115 trust fund administered by CalPERS, and is managed by an appointed board not under the control of the ABAG Board. This Trust is not considered a component unit by ABAG and has been excluded from these financial statements.

Benefits provided:

For employees hired before July 1, 2009

- Eligible retirees retired before September 1, 1994: ABAG pays 100% of Kaiser single basic premium for the retirees; and ABAG reimburses retirees for the Medicare Part B deductible upon submission of receipt or proof of payment.
- Eligible retirees retired after September 1, 1994: ABAG pays 100% of Kaiser 2-party basic premium for eligible retired employees; reimbursement for the Medicare Part B deductible will be made to the retirees and spouses upon submission of receipt or proof of payment.
- Same benefit continues to surviving spouse if retiree elects CalPERS survivor annuity.

If retirees enroll in more expensive health plans than the Kaiser basic plan, retirees are responsible to pay for the portion exceeding the premium amount that ABAG pays.

For employees hired on or after July 1, 2009, ABAG has no obligation towards retiree health benefits or premium.

On July 1, 2017, all ABAG active employees except for one, transferred to MTC. The last employee retired in January 2018. Therefore, there are no active employees in the ABAG OPEB Plan. ABAG remains responsible for its unfunded OPEB liabilities related to the retired legacy employees.

Eligibility

Employees become eligible to retire directly from ABAG under CalPERS and receive healthcare benefits upon reaching the age of 50 with 5 years of service. Benefits are paid for the lifetime of the retiree or eligible survivor.

Employees covered by benefit terms:

The number of participants eligible to receive benefits at June 30, 2023, the measurement date, are:

Active employees	—
Inactive employees or beneficiaries currently receiving benefit payments	45
Inactive employees entitled to but not yet receiving benefit payments	12
Total	<u>57</u>

Contribution

ABAG annually contributes to the Trust fund based on an actuarially determined contribution (ADC) amount for the reporting period determined based on the funding policy and the most recent measurement available. ABAG fulfilled its contribution and has no further obligation for the fiscal year ended June 30, 2024. There was no covered-employee payroll in fiscal year 2024 because of no active employees in fiscal year 2024.

B. Net OPEB Asset

ABAG's net OPEB asset was measured as of June 30, 2023 and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of June 30, 2023.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

Actuarial Assumptions

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date	June 30, 2023
Contribution Policy	Contributes full ADC
Discount Rate	6.25% at June 30, 2023
General Inflation	2.50% annually
Expected Long-Term Rate of Return on Investment	6.50%
	Expected Association contributions projected to keep sufficient plan asset to pay all benefits from trust
Medical Trend Rate	Non-Medicare - 8.5% for 2025, decreasing to an ultimate rate of 3.45% in 2076 (Non-Kaiser) - 7.5% for 2025, decreasing to an ultimate rate of 3.45% in 2076 Medicare (Kaiser) - 6.25% for 2025, decreasing to an ultimate rate of 3.45% in 2076
Mortality, Retirement, Disability, Termination	CalPERS 2000-2019 Experience Study
Mortality Improvement	Mortality projected fully generational with Scale MP-2021
PEMHCA Minimum Increase	3.50% annually
Changes of Assumptions	Discount rate was updated based on newer capital market assumptions Decreased inflation to 2.50% Updated medical trend rates, including PEMHCA minimum increases Updated CalPERS demographic assumptions Mortality improvement scale was updated to Scale MP-2021
Changes of Benefit Terms	None

Expected Long-Term Rate of Return:

Asset Class Component	Target Allocation* CERBT-Strategy 1 Allocation	Expected Real Rate of Return
Global Equity	49%	4.56%
Fixed Income	23%	1.56%
TIPS	5%	(0.08)%
Commodities	3%	1.22%
REITs	20%	4.06%
Assumed Long-Term Rate of Inflation		2.50%
Expected Long-Term Net Rate of Return, Rounded		6.25%

* The expected long-term real rates of returns are presented as geometric means.

Discount Rate

The discount rate used to measure the total OPEB liability was 6.25 percent. The projection of cash flows used to determine the discount rate assumed that ABAG's contribution will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

C. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in a separately issued CERBT financial report that can be found on the CalPERS website: www.calpers.ca.gov.

Association of Bay Area Governments
Financial Statements for the Year Ended June 30, 2024
Notes to Financial Statements

D. Changes in Net OPEB Liability/(Asset)

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability/(Asset)
Balance as of June 30, 2023 (6/30/22 measurement date)	\$6,785,904	\$8,026,338	\$(1,240,434)
Changes for the year			
Service cost	—	—	—
Interest on the total OPEB liability	425,247	—	425,247
Changes in benefit terms	—	—	—
Actual vs. expected experience	(825,295)	—	(825,295)
Assumption changes	572,233	—	572,233
Contributions - employer	—	—	—
Net investment income	—	516,158	(516,158)
Benefit payments	(487,278)	(487,278)	—
Administrative expenses	—	(3,687)	3,687
Net changes	(315,093)	25,193	(340,286)
Balance at June 30, 2024 (6/30/23 measurement date)	\$6,470,811	\$8,051,531	\$(1,580,720)

Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Discount Rate

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current discount rate:

	Discount Rate		
	1% Decrease (5.25)%	Current Discount Rate (6.25)%	1% Increase (7.25)%
Net OPEB Liability/(Asset)	\$(883,902)	\$(1,580,720)	\$(2,165,105)

Sensitivity of the Net OPEB Liability/(Asset) to the Changes in the Healthcare Cost Trend Rate

The following presents what ABAG's net OPEB liability/(asset) would be if it were calculated using a healthcare cost trend rate that is 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

	Healthcare Trend Rate		
	1% Decrease	Current Trend	1% Increase
Net OPEB Liability/(Asset)	\$(2,149,667)	\$(1,580,720)	\$(914,193)

E. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2024, ABAG recognized an OPEB credit of \$237,432 due to a debit recognition of \$107,236 from the net difference between projected and actual earnings on investments of \$650,127 in FY 2023. At June 30, 2024, ABAG reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on plan investments	\$ 547,273	\$ —
Total	<u>\$ 547,273</u>	<u>\$ —</u>

Amounts reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Fiscal Year Ending June 30	Deferred Outflows/ (Inflows) of Resources
2025	\$ 103,906
2026	49,168
2027	393,105
2028	1,094

10. CONTINGENCIES

ABAG's grant funded projects are subject to audit by the respective grantors. The final determination of allowable project costs can be made only after the grantors' audits are completed and final rulings by the grantors' administrative departments are obtained. Disallowed expenditures, if any, must be absorbed by ABAG. ABAG is involved in various claims and litigation that are considered normal to ABAG's activities. In the opinion of ABAG's management, the ultimate resolution of these matters will not have a material adverse effect on ABAG's financial statements.

11. RISK MANAGEMENT

ABAG is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. ABAG transfers its risks by purchasing commercial insurance through an insurance broker, who obtains the appropriate insurance coverage needed by ABAG from insurance companies. No settlement amounts have exceeded commercial insurance coverage for the past three years. Insurance coverages are subject to market volatility. Therefore, where it makes financial sense, ABAG retains part of all its risk but only after diligent executive review of any risk retention decision.

12. RELATED PARTY TRANSACTIONS

The 375 Beale Condominium Corporation

The 375 Beale Condominium Corporation (the “375 Beale Condo”) was incorporated in June 2017 in the state of California under the Non-profit Mutual Benefit Corporation Law. The 375 Beale Condo was formed to provide for the management of the association for the three condominium owners: Bay Area Headquarters Authority (BAHA), Bay Area Air Quality Management District (BAAQMD), and the Association of Bay Area Governments (ABAG), in the property known as 375 Beale Street, San Francisco, California.

375 Beale Condo exercises a custodial responsibility on behalf of the owner occupants and assesses sufficient amounts to meet all required expenditures of the common area and joint used space. The 375 Beale Condo collects two types of assessment fees: common area and shared services. Assessment fees are predetermined yearly by the budget approved by the board. The assessment fees billed to ABAG for common area assessments and shared services assessment fees were \$221,556 and \$186,822 for FY 2024. The common area and services assessments fees is recorded in the building assessments at June 30, 2024.

Metropolitan Transportation Commission (MTC)

On April 20, 2017, the ABAG Executive Board approved a Contract for Services between ABAG and MTC which states that the MTC Executive Director and MTC staff will perform all of the duties and programmatic work for ABAG. On July 1, 2017 all members of ABAG staff, excluding ABAG's Legal Counsel, who retired on January 5, 2018, were merged into the staff of MTC as new employees of MTC. Total FY 2024 administrative support service of \$4,660,323 is recorded in contracted salaries and benefits and overhead expenses at June 30, 2024.

On June 22, 2022, MTC Board approved Resolution No. 4517, in which it authorized MTC to refund ABAG's FY 2024 contribution in the amount of \$186,822 for the FY 2024 shared service cost paid to 375 Beale Condo. This refund is recorded in the other operating revenues at June 30, 2024.

On October 23, 2019, MTC board approved an operational advance to ABAG in the amount not to exceed \$8 million to assist ABAG with its cash flows needs. The advance will be drawn by ABAG as needed. ABAG will be charged a 1% fee on any drawn amounts. MTC authorized up to \$2 million of the operational advance for longer term project loans which included \$1 million for the ABAG Bay Area Regional Energy Network (BayREN) Water Bill Savings Program. On December 8, 2021, the MTC Commission approved an extension of the ABAG Operational Advance for Liquidity and Cash Flow through December 2023. On December 20, 2023, the MTC Commission approved an extension of the ABAG Operational Advance for Liquidity and Cash Flow through December 2025. The extension authorizes operational advance to ABAG in the amount not to exceed \$10 million to assist ABAG with its cash flows needs. The advance will be drawn by ABAG as needed. ABAG will not charged interest through December 31, 2024, for operational advance, however, beginning January 1, 2025, ABAG will be charged an interest rate equivalent to the California Pooled Money Investment Account average monthly effective yield on any drawn amounts. During fiscal year 2022 ABAG utilized \$250,000 from the \$1 million authorized loan for the BayREN Water Bill Savings program, which is recorded in noncurrent due to other governments at June 30, 2024. On December 21, 2023, ABAG drew down \$3 million for the operation advance for the ABAG Planning REAP Program.

Advancing California Finance Authority (ACFA)

The Advancing California Finance Authority (“ACFA”) was created on January 1, 2018, as a joint exercise of powers agency established by ABAG and ACFA's blended component unit ABAG Finance Authority for Nonprofit Corporation (“ABAG FAN”) pursuant to the Chapter 5, Division 7 and Title I of the Government Code Section 6500 of the State of California. ABAG and ABAG FAN are also joint exercise of powers agencies created and existing under the California Joint Exercise of Powers Act, Sections 6500 through 6599.3 (“Joint Powers Act”).

ABAG FAN assists non-profit corporations and local governments in obtaining financing. Prior to July 1, 2017, ABAG contracted with ABAG FAN to provide administrative support. Since July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement between ABAG and MTC.

ABAG Publicly Owned Energy Resources (POWER)

ABAG Publicly Owned Energy Resources (POWER) provides gas energy aggregation services to participating members. Prior to July 1, 2017, ABAG contracted with POWER to provide administrative support. Since July 1, 2017, the support services are provided by MTC staff through a Contract for Services agreement.

San Francisco Bay Restoration Authority (SFBRA)

The San Francisco Bay Restoration Authority (SFBRA) is a regional entity established by the San Francisco Bay Restoration Authority Act, Government Code section 66700 et seq. that is charged with raising and allocating local resources for the protection and enhancement of tidal wetlands and other wildlife habitat in and surrounding the San Francisco Bay. SFBRA successfully placed the San Francisco Bay Clean Water, Pollution Prevention and Habitat Restoration Measure (“Measure AA”), a regional special tax measure, on the June 2016 ballot to raise such funds.

On October 24, 2016, the State Coastal Conservancy (SCC), ABAG and SFBRA entered into a joint powers agreement that provides for SCC and ABAG to perform staff functions for SFBRA (“JPA”). Subsequent to the execution of the JPA, on May 30, 2017 ABAG and MTC entered into the Contract for Services under which MTC assumed staff functions for ABAG, commencing July 1, 2017.

Bay Area Housing Finance Authority (BAHFA)

The Bay Area Housing Finance Authority (BAHFA) was established in January 2020 pursuant to the California Government Code Section 64510 (a) (1) to provide a regional financing mechanism for affordable housing production, preservation, and tenant protections in the San Francisco Bay area, including charter cities. BAHFA is governed by the same board that governs MTC. Section 6411 (a)(1) provides that the Association of Bay Area Government Executive Board is to review and approve the BAHFA regional expenditures plan.

Required Supplementary Information

Association of Bay Area Governments
Cost-Sharing Defined Benefit Pension Plan
Schedule of Changes in the Net Pension Liability and Related Ratios (unaudited)
For the Measurement Periods Ended June 30
Last Ten Years

Schedule I

	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous	Miscellaneous
	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II	Tier I & II
Measurement Date	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Employer's proportion of the collective net pension liability/asset	0.4744 %	0.4738 %	0.4246 %	0.4132 %	0.4141 %	0.4016%	0.3898%	0.5438%	0.3685%	0.3516%
Employer's proportionate share of net pension liability/(asset)	\$ 11,357,673	\$ 12,998,297	\$ 14,749,850	\$ 16,288,587	\$ 15,604,366	\$ 16,083,129	\$ 16,441,481	\$ 10,325,576	\$ 17,243,811	\$ 17,580,193
Employer's covered payroll *	\$ 6,847,411	\$ 6,198,473	\$ 6,036,594	\$ 5,832,772	\$ 74,655	\$ —	\$ —	\$ —	\$ —	\$ —
Employer's proportionate share of the collective net pension liability/(asset) as a percentage of its covered payroll	165.87 %	209.70 %	244.34 %	279.26 %	20901.97 %	—	—	—	—	—
The pension plan's proportionate share of the fiduciary net position as a percentage of the total pension liability	81.15 %	79.89 %	75.87 %	75.39 %	77.69 %	77.73%	77.71%	90.49%	78.19%	77.97%

Notes to Schedule

* The last employee retired in January 2018. There was no active employees thereafter.

Changes of Assumptions: On November 17, 2021, new asset allocation along with the new capital market assumptions, economic assumptions and administrative expense assumption support a discount rate of 6.90% (net of investment expense but without a reduction for administrative expense) for financial reporting purposes. This includes a reduction in the price inflation assumption from 2.50% to 2.30% as recommended in the November 2021 CalPERS Experience Study and Review of Actuarial Assumptions. This study also recommended modifications to retirement rates, termination rates, mortality rates and rates of salary increases that were adopted by the board. None in 2021, 2020 and 2019. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expenses) to 7.65 percent (without a reduction for pension plan administrative expenses). In 2014, amounts reported were based on the 7.5 percent discount rate.

Association of Bay Area Governments
Cost-Sharing Defined Benefit Pension Plan
Schedule of Employer Contributions - Pension (unaudited)
For the Fiscal Year Ended June 30
Last Ten Years

Schedule II

	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan	Miscellaneous Plan
	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II	Miscellaneous Tier I & II
Fiscal Year Date	2014-2015	2015-2016	2016-2017	2017-2018	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024
Actuarially determined contribution	\$ 1,305,738	\$ 491,374	\$ 2,744,108	\$ 1,293,682	\$ 1,391,147	\$ 1,754,472	\$ 1,567,077	\$ 1,613,506	\$ 1,743,993	\$ 1,219,027
Contributions in relation to the actuarially determined contributions	\$ (1,305,738)	\$ (491,374)	\$ (2,744,108)	\$ (1,293,682)	\$ (1,391,147)	\$ (1,754,472)	\$ (1,567,077)	\$ (1,613,506)	\$ (1,743,993)	\$ (1,219,027)
Contribution deficiency (excess)	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Covered payroll *	\$ 6,198,473	\$ 6,036,594	\$ 5,832,772	\$ 74,655	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Contributions as a percentage of covered payroll	21.07%	8.14%	47.05%	1732.88%	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedule of Contributions

* The last employee retired in January 2018. There was no active employees thereafter.

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2023-24 were derived from the June 30, 2021 funding valuation report.

Actuarial Cost Method	Entry Age Actuarial Cost Method
Amortization Method/Period	For details, see June 30, 2021 Funding Valuation Report.
Asset Valuation Method	Market value of Assets. For details, see June 30, 2021 Funding Valuation Report.
Inflation	2.30%
Salary Increases	Varies by Entry Age and Service
Payroll Growth	2.80%
Investment Rate of Return	6.80% Net of Pension Plan Investment and Administrative Expenses; includes Inflation.
Retirement Age	The probabilities of Retirement are based on the 2021 CalPERS Experience Study for the period from 2000 to 2019
Mortality	The probabilities of mortality are based on the 2021 CalPERS Experience Study for the period from 2000 to 2019. Mortality rates are projected generationally for future years using 80% of the Society of Actuaries' Scale MP-2020.

Association of Bay Area Governments
Schedule of Changes in Net OPEB Liability/(Asset) and Related Ratios (unaudited)
For the Measurement Periods Ended June 30
Last Ten Years*

Schedule III

Measurement Period	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Changes in Total OPEB liability							
Service cost	\$ 6,314	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Interest on the total OPEB liability	499,585	500,228	499,860	474,766	472,072	430,175	425,247
Difference between actual and expected experience	—	—	(162,855)	—	(458,748)	—	(825,295)
Changes of assumptions	—	—	(183,250)	—	120,982	—	572,233
Benefit payments	(485,483)	(494,650)	(516,714)	(534,301)	(495,074)	(524,697)	(487,278)
Net change in total OPEB liability	20,416	5,578	(362,959)	(59,535)	(360,768)	(94,522)	(315,093)
Total OPEB liability - beginning	7,637,694	7,658,110	7,663,688	7,300,729	7,241,194	6,880,426	6,785,904
Total OPEB liability - ending (a)	\$ 7,658,110	\$ 7,663,688	\$ 7,300,729	\$ 7,241,194	\$ 6,880,426	\$ 6,785,904	\$ 6,470,811
Changes in OPEB fiduciary net position							
Benefit payments	\$ (485,483)	\$ (494,650)	\$ (516,714)	\$ (534,301)	\$ (495,074)	\$ (524,697)	\$ (487,278)
Contribution from employer	774,994	766,499	773,664	987,853	—	—	—
Net investment income	562,294	469,061	438,625	288,260	2,266,684	(1,318,377)	516,158
Administrative expenses	(2,814)	(12,593)	(2,556)	(5,225)	(4,117)	(3,522)	(3,687)
Net change in plan fiduciary net position	848,991	728,317	693,019	736,587	1,767,493	(1,846,596)	25,193
Plan fiduciary net position - beginning	5,098,527	5,947,518	6,675,835	7,368,854	8,105,441	9,872,934	8,026,338
Plan fiduciary net position - ending (b)	5,947,518	6,675,835	7,368,854	8,105,441	9,872,934	8,026,338	8,051,531
Plan net OPEB liability/(asset) - ending (a) - (b)	\$ 1,710,592	\$ 987,853	\$ (68,125)	\$ (864,247)	\$ (2,992,508)	\$ (1,240,434)	\$ (1,580,720)
Plan fiduciary net position as a percentage of the total OPEB liability	77.66%	87.11%	100.93%	111.94%	143.50%	118.30%	124.40%
Covered-employee payroll **	6,655,535	126,057	—	—	—	—	—
Plan net OPEB liability/(asset) of as a percentage of covered-employee payroll	25.70%	783.66%	N/A	N/A	N/A	N/A	N/A

Notes to Schedule

* Fiscal year 2018 was the first year of implementation of GASB 75, therefore only seven years are shown.

** The last employee retired in January 2018. There were no active employees thereafter.

In 2022-23, the discount rate was updated at a rate of 6.25% and long-term expected rate of return on assets assumptions of 6.50%.

Mortality projected fully generated with Scale MP-2021 in June 30, 2023 measurement date. Decreased medical trend rate of 6.25% for Kaiser in 2025, projected decrease to at a rate of 3.45% in 2076. Medical trend rate for non-medicare decreased to 8.50% for 2025, projected decrease of 3.45% in 2076. Medical trend rate for medicare decreased to 6.25% for 2025, projected to decrease rate of 3.45% in 2076.

Association of Bay Area Governments
Schedule of Employer Contributions - OPEB (unaudited)
For the Measurement Periods Ended June 30
Last Ten Years*

Schedule IV

	Fiscal Year 2017-2018	Fiscal Year 2018-2019	Fiscal Year 2019-2020	Fiscal Year 2020-21	Fiscal Year 2021-22	Fiscal Year 2022-23	Fiscal Year 2023-24
Actuarially determined contribution **	\$ 752,000	\$ 93,000	\$ 93,000	\$ (164,000)	\$ (165,000)	\$ (226,000)	\$ (226,000)
Contributions in relation to the actuarially determined contribution	(766,499)	(773,664)	(987,853)	—	—	—	—
Contribution deficiency (excess)	\$ (14,499)	\$ (680,664)	\$ (894,853)	\$ (164,000)	\$ (165,000)	\$ (226,000)	\$ (226,000)
Covered-employee payroll ***	\$ 126,057	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Contribution as a percentage of covered-employee payroll	608.06%	N/A	N/A	N/A	N/A	N/A	N/A

Notes to Schedule

* Fiscal year 2018 was the first year of implementation of GASB 75, therefore only seven years are shown.

** The June 30, 2021 actuarial valuation provided the Actuarially Determined Contributions for fiscal years ending 6/30/23 and 6/30/24.

*** The last employee retired in January 2018. There were no active employees thereafter.

Methods and assumptions for 2023-2024 actuarially determined contribution:

Valuation Date	June 30, 2021
Actuarial Cost Method	Entry-Age Normal, Level % of pay
Amortization Method	Level dollar
Amortization Period	14-year fixed period for 2023/24
Asset Valuation Method	Investment gains and losses spread over 5-year rolling period
Discount Rate	6.50%
Salary Increases	Varies by Entry Age and Service
General Inflation	3%
Mortality	CalPERS 1997-2015 experience study
Mortality Improvement	Mortality projected fully generational with Scale MP-2020

Other Supplementary Information

Association of Bay Area Governments
Schedule of Net Position - ABAG
June 30, 2024

Schedule 1

	ABAG Admin	ABAG SFEP	ABAG Energy	ABAG Planning	Total Association of Bay Area Governments
Assets					
Current Assets:					
Cash and cash equivalents	\$ 1,724,554	\$ 547,314	\$ 2,121,277	\$ 1,654,343	\$ 6,047,488
Cash and cash equivalents - restricted	—	59,345	10,043,033	116,695	10,219,073
Account receivable	497,042	169	—	—	497,211
Accrued interest	2,503	—	5,730	—	8,233
Loan receivable	—	—	67,297	—	67,297
Receivable from federal	—	906,518	—	—	906,518
Receivable from state	—	6,710,240	—	3,493,418	10,203,658
Receivable from local	—	79,087	45,447	34,762	159,296
Due from other government	—	—	—	—	—
Prepaid items	31,467	—	1,154,171	—	1,185,638
Total current assets	2,255,566	8,302,673	13,436,955	5,299,218	29,294,412
Non-current Assets:					
Loan receivable	—	—	1,376,061	—	1,376,061
Capital assets, net of accumulated depreciation/amortization	3,952,053	—	—	—	3,952,053
Net OPEB asset	1,580,720	—	—	—	1,580,720
Total non-current assets	5,532,773	—	1,376,061	—	6,908,834
Total Assets	7,788,339	8,302,673	14,813,016	5,299,218	36,203,246
Deferred Outflows of Resources					
Deferred outflows from pension	6,056,332	—	—	—	6,056,332
Deferred outflows from OPEB	547,273	—	—	—	547,273
Total Deferred Outflows of Resources	6,603,605	—	—	—	6,603,605
Liabilities					
Current Liabilities:					
Accounts payable	41,362	6,448,200	1,978,770	958,072	9,426,404
Accrued liabilities	24,675	1,991	126,308	97,422	250,396
Retention payable	—	763,908	—	—	763,908
Unearned revenue	—	59,345	10,043,033	58,348	10,160,726
Advance from PG&E	—	—	1,610,000	—	1,610,000
Due to other government	24,766	434,572	248,177	4,056,030	4,763,545
Total current liabilities	90,803	7,708,016	14,006,288	5,169,872	26,974,979
Non-current Liabilities:					
Unearned revenue	—	—	—	58,347	58,347
Due to other government	—	—	250,000	—	250,000
Net pension liability	17,580,193	—	—	—	17,580,193
Total non-current liabilities	17,580,193	—	250,000	58,347	17,888,540
Total liabilities	17,670,996	7,708,016	14,256,288	5,228,219	44,863,519
Total Deferred Inflows of Resources					
Deferred Inflows from pension	2,216,872	—	—	—	2,216,872
Total Deferred Inflows of Resources	2,216,872	—	—	—	2,216,872
Net Position					
Net investment in capital assets	3,952,053	—	—	—	3,952,053
Unrestricted	(9,447,977)	594,657	556,728	70,999	(8,225,593)
Total Net Position	\$ (5,495,924)	\$ 594,657	\$ 556,728	\$ 70,999	\$ (4,273,540)

Association of Bay Area Governments
Schedule of Revenues, Expenses and Changes in Net Position - ABAG
For the Year Ended June 30, 2024

Schedule 2

	ABAG Admin	ABAG SFEP	ABAG Energy	ABAG Planning	Total Association of Bay Area Governments
Total Operating Revenue					
Membership dues	\$ 2,850,654	\$ —	\$ —	\$ —	\$ 2,850,654
Conference registration	—	222,852	—	—	222,852
Other operating revenues	61,788	67,025	35	—	128,848
Total Operating Revenue	<u>2,912,442</u>	<u>289,877</u>	<u>35</u>	<u>—</u>	<u>3,202,354</u>
Operating Expenses					
Contracted salaries and benefits	1,564,496	3,443	—	—	1,567,939
Pension and OPEB expense adjustments ¹	(453,549)	—	—	—	(453,549)
Professional fees	402,054	23,444	—	—	425,498
Allocations to other agencies	233,062	1,500	—	—	234,562
Conference and meeting costs	—	290,902	—	—	290,902
Building assessments	408,378	—	—	—	408,378
Committee members' stipend	63,850	—	—	—	63,850
Insurance	200,568	—	—	—	200,568
Memberships	30,072	—	—	—	30,072
Depreciation and amortization	219,558	—	—	69,185	288,743
Overhead	—	1,173	—	—	1,173
Other operating expenses	21,814	49,557	—	—	71,371
Total Operating Expenses	<u>2,690,303</u>	<u>370,019</u>	<u>—</u>	<u>69,185</u>	<u>3,129,507</u>
Operating Income (Loss)	<u>222,139</u>	<u>(80,142)</u>	<u>35</u>	<u>(69,185)</u>	<u>72,847</u>
Nonoperating Revenue and Expenses					
Federal grants	—	3,480,634	—	—	3,480,634
State grants	—	7,092,512	31,193,844	7,108,544	45,394,900
Local grants	—	593,968	172,559	(19,098)	747,429
Contracted salaries and benefits	—	(2,018,543)	(1,282,875)	—	(3,301,418)
Professional fees	—	(5,160,613)	(29,283,284)	(2,109,627)	(36,553,524)
Allocations to other agencies	—	(3,167,791)	—	(4,998,916)	(8,166,707)
Overhead	—	(642,163)	(716,742)	—	(1,358,905)
Interest income	66,292	30,856	550,179	72,897	720,224
Contribution from MTC	186,822	—	—	—	186,822
Other nonoperating expenses	—	(98,755)	(84,083)	(852)	(183,690)
Total Nonoperating Revenue/(Expenses)	<u>253,114</u>	<u>110,105</u>	<u>549,598</u>	<u>52,948</u>	<u>965,765</u>
Changes in Net Position	<u>475,253</u>	<u>29,963</u>	<u>549,633</u>	<u>(16,237)</u>	<u>1,038,612</u>
Net Position, beginning of year	<u>(5,971,177)</u>	<u>564,694</u>	<u>7,095</u>	<u>87,236</u>	<u>(5,312,152)</u>
Net Position, end of year	<u>\$ (5,495,924)</u>	<u>\$ 594,657</u>	<u>\$ 556,728</u>	<u>\$ 70,999</u>	<u>\$ (4,273,540)</u>

¹ Includes: recognition of GASB 68 (pension) and GASB 75 (OPEB) expenses of \$392,549 and a credit of \$61,000 for OPEB Implicit Subsidy.

Association of Bay Area Governments
Combining Statement of Net Position
Non-Major Enterprise Funds
June 30, 2024

Schedule 3

	<u>BALANCE Foundation</u>	<u>ABAG Finance Corporation</u>	<u>Total Non- Major Enterprise Funds</u>
ASSETS			
Cash and cash equivalents	<u>18,078</u>	<u>9,904</u>	<u>27,982</u>
TOTAL ASSETS	<u>18,078</u>	<u>9,904</u>	<u>27,982</u>
NET POSITION			
Unrestricted	<u>18,078</u>	<u>9,904</u>	<u>27,982</u>
TOTAL NET POSITION	<u>\$ 18,078</u>	<u>\$ 9,904</u>	<u>\$ 27,982</u>

Association of Bay Area Governments
Combining Statement of Revenues, Expenses and Changes in Net Position
Non-Major Enterprise Funds
For the Year Ended June 30, 2024

Schedule 4

	BALANCE Foundation	ABAG Finance Corporation	Total Non- Major Enterprise Funds
OPERATING EXPENSES			
Professional fees	3,333	3,333	6,666
Other operating expenses	39	33	72
TOTAL OPERATING EXPENSES	<u>3,372</u>	<u>3,366</u>	<u>6,738</u>
OPERATING INCOME/(LOSS)	<u>(3,372)</u>	<u>(3,366)</u>	<u>(6,738)</u>
NONOPERATING REVENUES AND (EXPENSES)			
Interest income	642	368	1,010
TOTAL NONOPERATING REVENUES (EXPENSES)	<u>642</u>	<u>368</u>	<u>1,010</u>
CHANGE IN NET POSITION	<u>(2,730)</u>	<u>(2,998)</u>	<u>(5,728)</u>
Net Position, beginning of year	20,808	12,902	33,710
Net Position, end of year	<u>\$ 18,078</u>	<u>\$ 9,904</u>	<u>\$ 27,982</u>

Association of Bay Area Governments
Schedule of ABAG Conduit Financing Pool
For the Year Ended June 30, 2024

Schedule 5

Transactions	Original Issue Date	Final Maturity	Original Issuance Balance	Balance as of 6/30/2024
ABAG 1994 Tax Allocation Revenue Bonds, Series A and 1994 Subordinated Tax Allocation Revenue Bonds, Series B (California Redevelopment Agency Pool)	6/29/1994	12/15/2024	\$ 43,695,000	\$ 330,000
ABAG 2006 Revenue Bonds, Series A (California Tax Allocation Bonds)	4/11/2006	09/01/2026	9,605,000	2,700,000
ABAG Lease Revenue Bonds, 2002-1 (California Capital Projects)	7/18/2002	07/01/2032	13,370,000	2,660,000
ABAG 2004 Tax Allocation Revenue Bonds, Series B (California Redevelopment Agency Pool)	12/15/2004	09/01/2035	8,875,000	245,000
Total 4 transactions				<u>\$ 5,935,000</u>