

Missing Middle Housing Work Group

Work Session 4 / October 21, 2021

Making Middle Housing Affordable Missing Middle Work Group #4

Agenda

3:00 pm Introduction

- What we've covered
- Today's focus and agenda

3:10 pm Making Middle Housing Affordable

- How does affordable middle housing happen?
- How to encourage affordability
- Q&A

4:00 pm Breakouts

Jurisdiction discussions

4:50 pm Look-ahead

5:00 pm *close*



Opticos Design

- Stefan Pellegrini
- Tony Perez
- Beth Cichon
- Singeh Saliki

ECONorthwest

- Tyler Bump
- Becky Hewitt

Baird+Driskell Community Planning

- David Driskell
- Josh Abrams
- Brandi Campbell Wood
- Corinne Tsai



For Work Group Meeting Videos, Summaries + Products

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- > Our Work
- Housing
- > Regional Housing Technical Assistance
- Local Assistance Grants,
 Collaboratives and Work Groups

or search "ABAG Housing Work Groups"



Where We're At

- 08.26 What Is the "Missing Middle"?
- 09.23 The Middle Housing Market
 Bay Area Middle Housing Market Report
- 10.07 Making Middle Housing Happen Guidebook on Zoning for Middle Housing
- 10.21 Making Middle Housing Affordable
 Affordability Strategies for Middle Housing
- 11.10 Middle Housing + RHNA

 Middle Housing + RHNA Guidance Memo
 Interactive Tool on Middle Housing Feasibility
- 12.09 Talking About Middle Housing



Group Poll

- What tools do you currently use to support affordable housing?
- What tools are you considering, or might you consider, to support affordable middle housing?
- What tools are a no-go for you?



Association of Bay Area Governments Missing Middle Housing Workgroup

Session 4: October 21, 2021

ECONorthwest Presenters:

Tyler Bump, Project Director

Becky Hewitt, Senior Project Manager



Agenda

- How does affordable middle housing happen?
 - Examples of affordable middle housing development
- How to encourage affordability?
 - Examples of local programs and incentives
 - What does it take to get to different levels of affordability?

How does affordable middle housing happen?

How does affordable middle housing happen?

Fully affordable middle housing developed by non-profit / mission-driven developers

Mixed-income /
"shallow"
affordability by
market-rate
developers

Lower-cost market rate middle housing by market-rate developers

0-30% AMI

30-60% AMI 60-80% AMI 80-100% AMI 100-120% AMI

120+% AMI

Non-Profit Development of Middle Housing

Byron Wetmore

- Location: Mount Baker, Seattle, WA
- Type: affordable rental housing
- Size: 12 units
- Status: Built in 1992
- Income range: 40-50% of AMI
- Developer: Community Roots
 Housing (nonprofit /
 community-based organization)
- Public support: specific sources not listed



Image credit: Community Roots Housing



Image credit: Apartmentfinder.com

Non-Profit Development of Middle Housing

Amber Drive

- Location: San Francisco, CA
- Type: Affordable homeownership
- Size:
 - 8 units (2BR and 3BR)
 - 6,400 sq ft
- Status: Under construction
- Income Range: 40-80% of AMI
- Developer: Habitat for Humanity (Nonprofit)
- Subsidy: land donation (private party), other donations



Image credit: Habitat for Humanity Bay Area

Nonprofit/Mission-Driven Development of Middle Housing

C-Street Co-op

- Location: Springfield, Oregon
- Type: Limited Equity Co-op
- Size:
 - 2 units (home + ADU)
 - Set up as 6 1-bedroom suites
 - 5400 sf lot (45'x120')
- Status: Completed September 2021
- Income Range: 60% of AMI
- Developer: Cultivate (B-Corp) and Square One Villages (Nonprofit)
- Public support: CDBG, grants (~\$20,000 per suite)

Development Structure

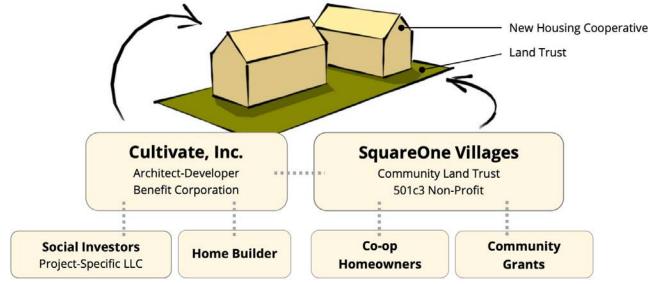
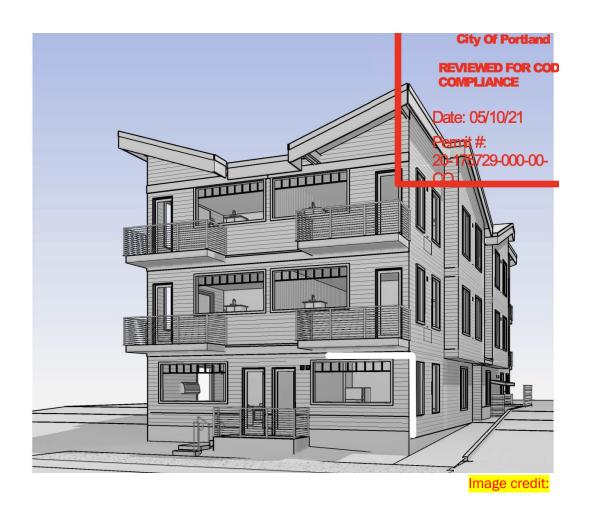


Image credit: Cultivate, Inc.



"Shallow" Affordability by Market-rate Developers

6606 N Greenwich Ave.



- Location: Portland, OR
- Type: Affordable condominium
- Size:
 - 12 units (4 1BR, 8 2BR)
 - 3 Stories
 - 0.11 acres
- Income range: 80% AMI
- Developer: for-profit developer, typically builds high-end singlefamily and small apartment buildings
- Public support: 10-year property tax abatement, impact fee waiver

Mixed-Income Housing by Private Developers - Land Trust

Cully Green Cluster Housing

- Location: Portland, OR
- Type: Affordable homeownership
- Size:
 - 22 units duplexes and townhomes
 - 800 1,500 sq. ft. units
 - 3 affordable CLT units
 - Voluntary IZ
- Status: Under construction
- Income Range: 80% 120% AMI
- Developer: Orange Splot, LLC
- Subsidy: property tax exemption, impact fee waiver, density bonus.



Mixed-Income Housing by Private Developers

Revere Avenue Renaissance

- Location: Bend, Oregon
- Type: Mixed-income development
- Size:
 - 12 units (6 1BR affordable rental units)
 - + 6 market-rate for-sale townhomes)
 - ~ 1/2 acre
- Status: Completed 2016
- Income Range:
 - Affordable 1BR units: 60% of AMI for ~3 years
 - Market-rate townhomes: unrestricted, moderate- to high- priced for area
- Developer: small, local for-profit developer
- Public support: density bonus, City affordable housing fund loan (3 years), impact fee exemption (?)





Lower-Cost Market Rate Middle Housing by Market-rate Developers

2019 SE Harold St Fourplex

- Location: Portland, OR
- Type: Condominium
- Size:
 - 4 units (2 2BR, 2 4BR)
 - 6,200 sf lot (50'x124')
- Status: Built in 2018
- Income range: unregulated, but lower sales prices than any other homes in the neighborhood
- Developer: for-profit homebuilder/developer
- Public support: None



Questions / Discussion

How to encourage affordability?

How to encourage affordability?



Code Incentives

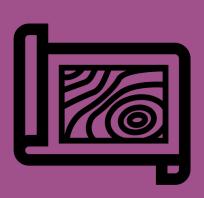
Less resources, less impact



Financial Incentives



Funding (grants/loans)



Land (site control)

Greater resources, greater impact

Code Incentives

- Density Bonuses
- Reduced Parking Requirements
- FAR Bonuses
- Height bonuses
- Other code flexibility

Code Incentive Example

Portland Residential Infill Project

Overview

- Allows duplexes, triplexes, and fourplexes in all SF residential areas
- Graduated FAR structure incents smaller unit production
- FAR bonus for affordability
- "Deeper Affordability Bonus"
- Impact fee waivers
- Property tax exemption



Code Incentive Example

Portland Residential Infill Project

- FAR Affordability Bonus
 - 1 affordable unit at 80% MFI =
 FAR increase of 0.1
- Deeper Affordability Bonus
 - 50% of units at 60% MFI =
 - 2 extra units (max 6 total)
 - FAR up to 1.2
 - 5' height bonus

# of Units	Allowed Housing Type	Zone								
		R7			R5			R2.5		
		Min. lot size	FAR		Min Int	FAR		Min lat	FAR	
			Base	With bonus	Min. lot size	Base	With bonus	Min. lot size	Base	With bonus
1	House	4,200 sq ft	.4	n/a	3,000 sq ft	.5	n/a	1,600 sq ft	.7	n/a
2	Duplex or house + ADU		.5	.6		.6	.7		.8	.9
3	Triplex or duplex + ADU or house + 2 ADUs	5,000 sq ft	.6	.7	4,500 sq ft	.7	.8	3,200 sq ft	.9	1.0
4	Fourplex									

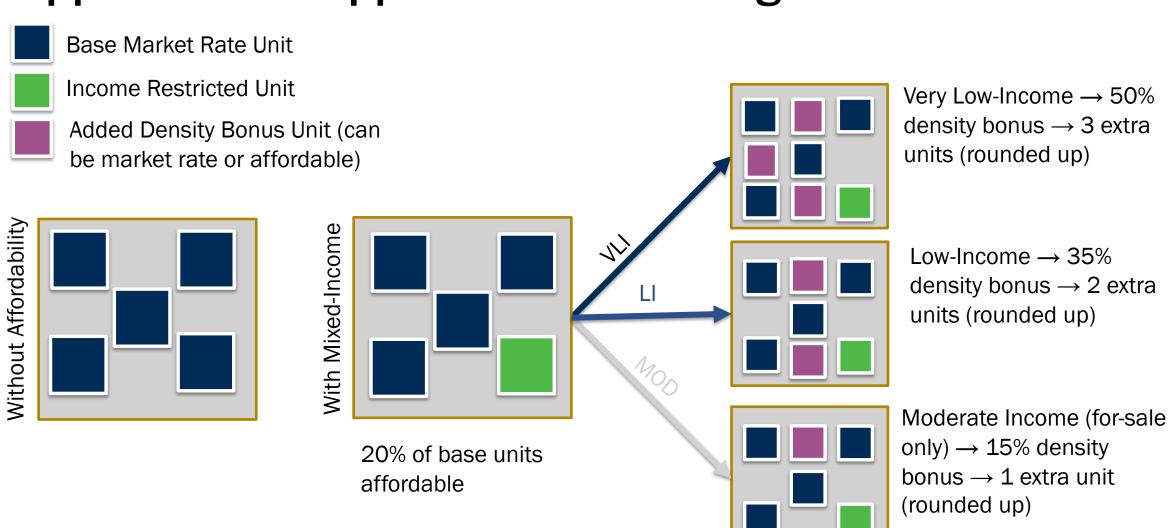
California Density Bonus Law

Overview

- Density bonus on a sliding scale with percentage of Very Low,
 Low, or Moderate-income* units
- Cities required to provide development incentives or concessions that result in cost reductions (e.g., adjusting setbacks, lot coverage, open space)
- Parking requirements capped for eligible projects, especially adjacent to transit
- Applies to projects with 5+ units
- 100% affordable** projects close to transit (within ½ mile) get greater flexibility (no density, no parking, 3-story height bonus)

^{*} Moderate income density bonus applies to for sale units, not to rental units ** No more than 20% of the affordable units can be moderate income units

Application to Upper Middle Housing

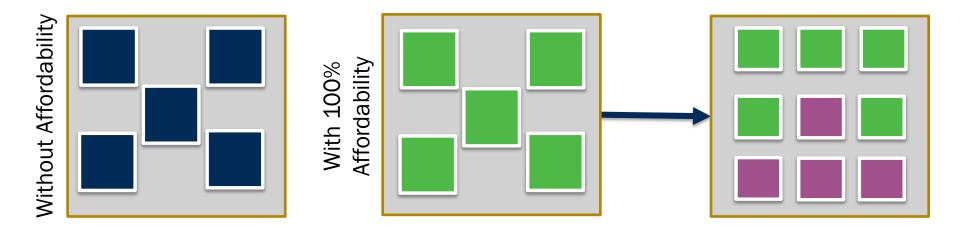


Application to Upper Middle Housing

Base Market Rate Unit

Income Restricted Unit

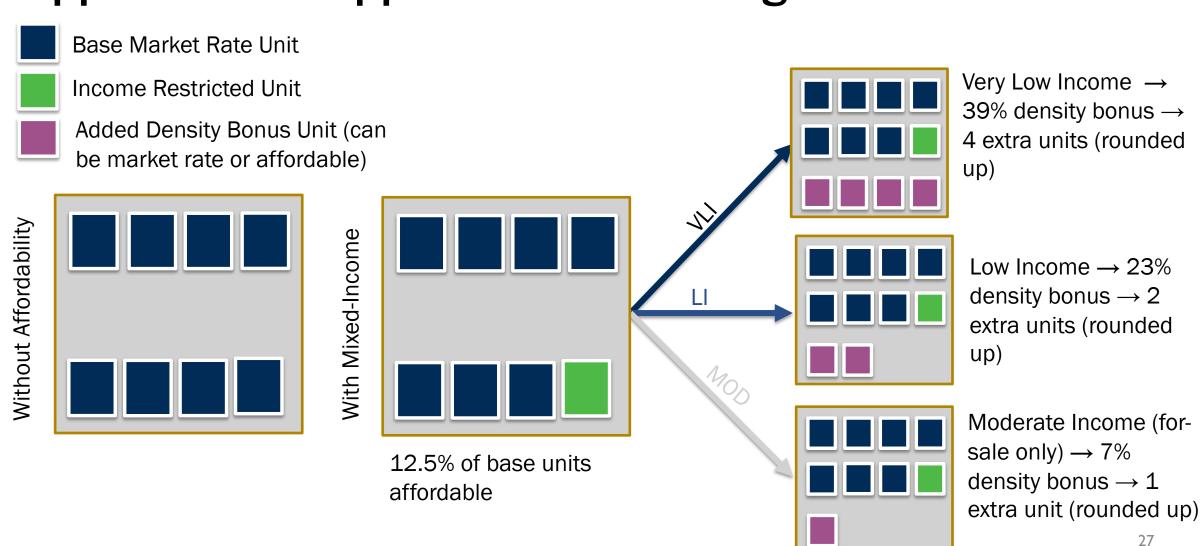
Added Density Bonus Unit (can be market rate or affordable)



100% of base units affordable* → 80% density bonus

- \rightarrow 4 extra units
- * Very Low, Low, or Moderate Income

Application to Upper Middle Housing



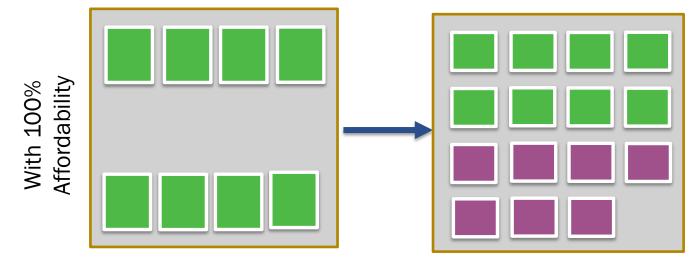
Application to Upper Middle Housing

Base Market Rate Unit

Income Restricted Unit

Added Density Bonus Unit (can be market rate or affordable)

Without Affordability



100% of base units affordable* \rightarrow 80% density bonus

→ 7 extra units (rounded up)

* Very Low, Low, or Moderate Income

Financial Incentives

- Impact fee reductions/waivers
- Property tax abatement
- Permitting fee reductions/waivers
- Waiving public improvement requirements

Financial Incentive Example

Fresno Development Impact Fee Waivers

- Affordable housing development eligible for impact fee waiver
 - Units affordable at or below 80% of AMI eligible
 - Reimbursed if purchased through First Time Homebuyer program
- Residential Infill Developments
 - New multifamily residential projects on sites less than 5 net acres in size and substantially surrounded by urban uses
 - Also eligible for up to 50% reimbursement of the cost of curb, gutter, and sidewalk improvements imposed as a Condition for Approval for the project
- Small Residential Developments eligible for exemption of development impact fees
 - Single family, duplex, triplex or fourplex units
 - New construction is replacing substantially similar dwellings with the same number of units -- Not really an incentive for middle housing, incentive for 1:1 replacement

Financial Incentive Example

Folsom Impact Fee Deferral & Processing Fee Waiver

- For projects serving low or very low income HH
 - Minimum 10% affordable units if very low income
 - Minimum 30% affordable units if low income
- Processing fees waived (up to annual cap)
- Up to 75% of City impact fees deferred (interest free, up to 15 months)

Financial Incentive Example

Portland Homebuyer Limited Tax Exemption (HOLTE)

- Application initiated by home builder prior to obtaining building permit
- Eligible homebuyers receive 10-year property tax exemption on improvement value (not land)
- Eligibility Criteria
 - New construction
 - Single-Family home, townhome or Condominium
 - At least 3 bedrooms; 2-bedroom homes may be eligible within transitoriented areas
 - Homebuyer Income Limit: 100% Median Family Income set for families of 4 (Nonprofits, generally 80% MFI)

California Property Tax Abatements

Homeowner's Property Tax Exemption

- \$7,000 reduction in the taxable value of a qualified owneroccupied home
- Eligibility:
 - Any owner-occupied housing unit, regardless of unit type / price
 - Must be primary residence

Low-Income Housing Property Tax Exemption

- Full tax exemption (up to \$20,000 of taxes)
- Eligibility:
 - Government financing / Low-Income Housing Tax Credits
 - At least 90% of units affordable

Funding (grants/loans) & Land

- CDBG grants
- Housing Trust Funds, etc.
- Revolving Loan Fund / low-interest loans
- Public land disposition

Funding Example

Santa Barbara Housing Trust Fund

- At least 25% of units to 0-120% AMI
 - Priority for greater affordability
 - Long-term affordability required
- Funds can be used for site acquisition, predevelopment costs, project construction, bridge financing, permanent financing
- Below-market interest rate loans through partnership with community-minded lenders
 - Mostly short-term loans



Image credit: Santa Barbara Housing Trust Fund

Example of use for middle housing: \$750,000 construction loan to Habitat for Humanity of Southern Santa Barbara County for 12-unit condominium project

Santa Cruz County: ADU Forgivable Loan Program

- Offers forgivable loans up to \$40,000 to homeowners who rent ADUs to low-income households at affordable rents for up to 20 years
 - Max rent set at 70% of AMI, eligibility up to 80% of AMI
 - 3% interest rate, payments deferred for 20 years, then forgiven if ADU has stayed affordable
 - Homeowners can opt out of deed restriction by repaying loan (with interest) before 20 period expires
- Housing Division verifies tenant income eligibility, monitors compliance

Questions / Discussion

Look-Ahead

Please complete the flash feedback survey!

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