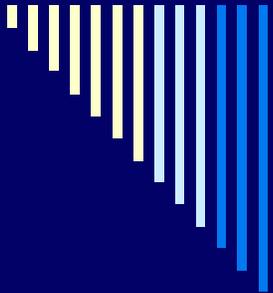


UASI Grants - History and Future

OR Must what goes up come down...?

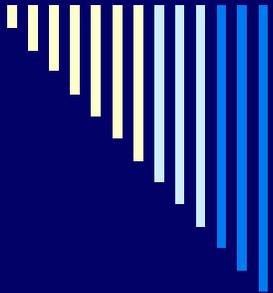
**Association of Bay Area
Governments (ABAG)**

October 12, 2006



After OKC, and Before 9/11: *Remember when?*

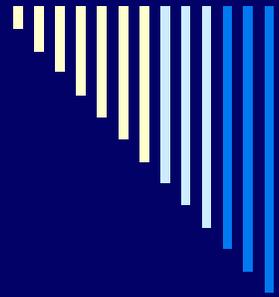
- Fewer 0's in emergency prep assistance
 - DOD: Training, and equipment “loans”
 - FEMA EMPG funding for entire US between \$100M-150M; \$16.6M for terrorism in FY1999
 - ODP grant funding grew from \$12M in FY1998 to \$145M in FY2001
-



Pre-9/11, Pre-UASI: Recognition of “Urban Areas” Challenge

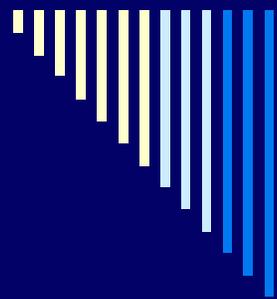
- NSC guidance ca. 1998: “metro areas”
- Nunn-Lugar DPP 1997-2001: 120 *cities*
- DOJ ODP 1998: 120 largest *jurisdictions*
- FEMA 1999: Counties >100k population

Federal Government recognized that population, infrastructure, and economic activity are concentrated – and that these concentrations do not map neatly to political boundaries.



Post-9/11: Urban Areas Security Initiative

- Key design feature of UASI grants has been requirement for regional coordination
- Key issues for UASI, FY2003-2006:
 - Consistent year-to-year listing of urban areas
 - Consistent year-to-year “urban area” boundaries
 - Consistent funding levels
 - Allocation of funds to achieve greatest good
 - Administration
 - Consistent year-to-year scope/structure of grant
 - Limitations on personnel expenditures
 - Difficulty in getting funds spent
 - Optimum governance/admin structure



Consistent List of Urban Areas

- FY 2003 Round I: 7 Cities
- FY 2003 Round II: 30 Cities/Areas
- FY 2004: 50 Cities/Areas
 - -1 dropped: Honolulu
 - +21 new
- FY 2005: 50 Cities/Areas
 - -7 combined/dropped
 - +7 “new” (w/Honolulu)
- FY 2006: 46 Areas
 - -7 combined/integrated
 - +3 “new”: Ft. Lauderdale, Orlando, Memphis
 - 11 for “sustainment” at risk of dropping off list...

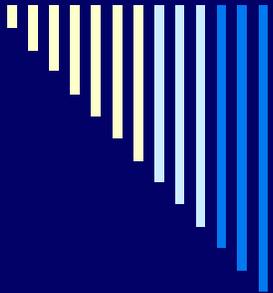
At least one Bay Area jurisdiction has always made the list...

Consistent “Area” Definitions



Source: Bay Area Economic Forum

- San Francisco only in FY03 I, II
- San Francisco and Bay Area counties in FY04
 - Alameda, Contra Costa, Marin, San Mateo, Santa Clara
- San Francisco, Oakland, San Jose separately funded in FY05 and “encouraged” to work together as “adjacent/integrated” UASIs
 - Monterey, San Benito, Santa Cruz Counties with San Jose
- Single “Bay Area” in FY06
 - Los Angeles-Long Beach, Anaheim-Santa Ana, Dallas-Ft. Worth-Arlington, Jersey City-Newark also combined



Consistent Funding Levels

Nationally

□ FY03 I	\$96.4M
□ FY03 II	\$500.0M*
□ FY04	\$675.0M*
□ FY05	\$829.7M**
□ FY06	\$710.6M

Bay Area

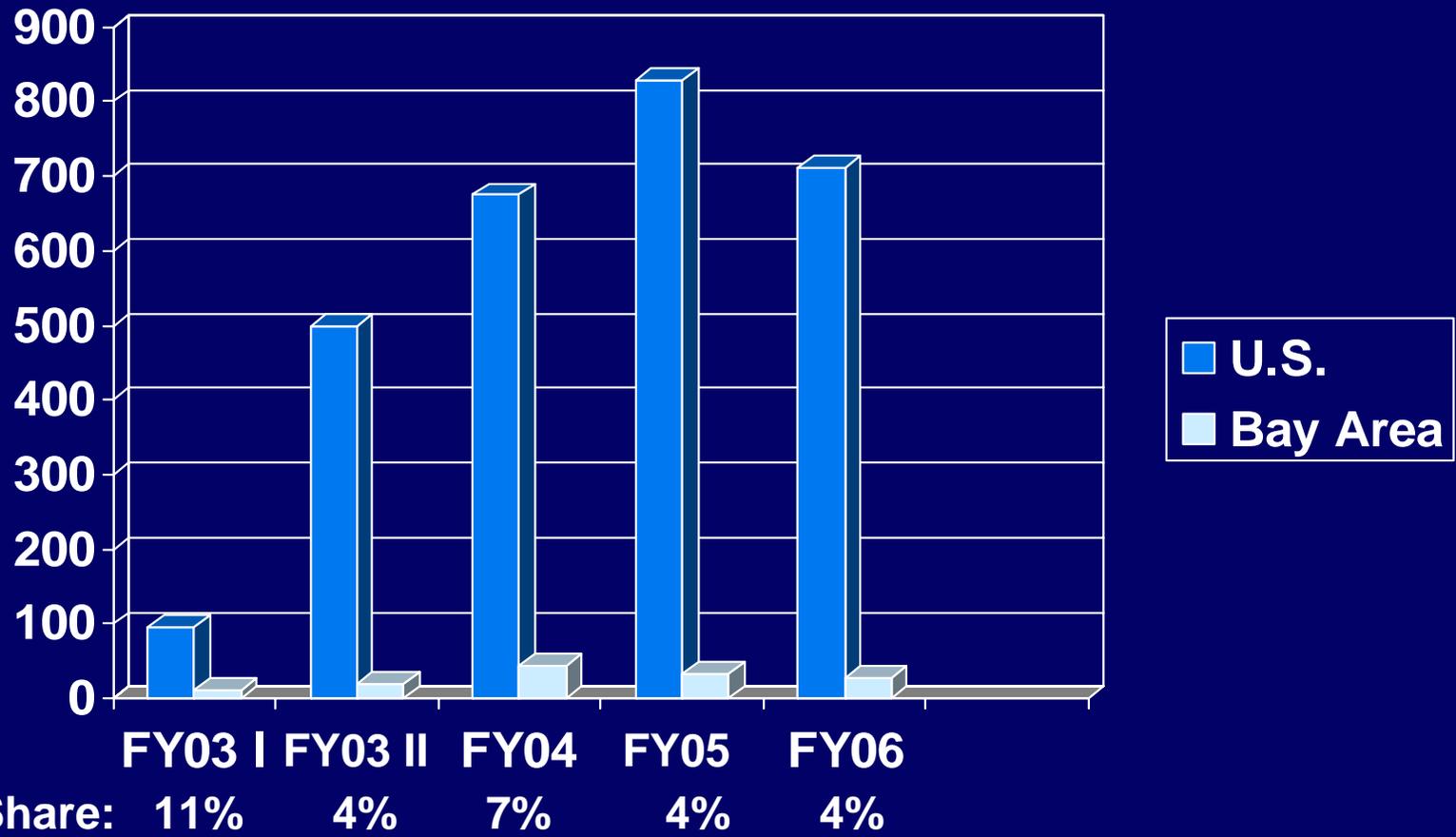
□ FY03 I	\$10.3M
□ FY03 II	\$18.6M
□ FY04	\$44.4M
□ FY05	\$33.2M**
□ FY06***	\$28.3M

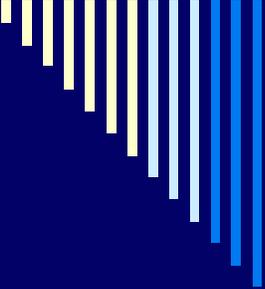
*Not counting transit or ports

**Not counting non-profit

***Application for \$332.2M

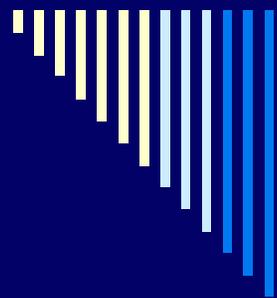
UASI Funding Levels FY03-06





Allocation Methodology

- ❑ We have moved beyond population, BUT details of the allocation methodology are not made known, nor are the *data* fed into the model made known – no transparency
 - ❑ *Could* add a validation/challenge step on the data, but this would delay timelines still more
 - ❑ Quality of the application – how well the case is made – is also a factor, and along with past performance it is the only one an applicant can really control
-

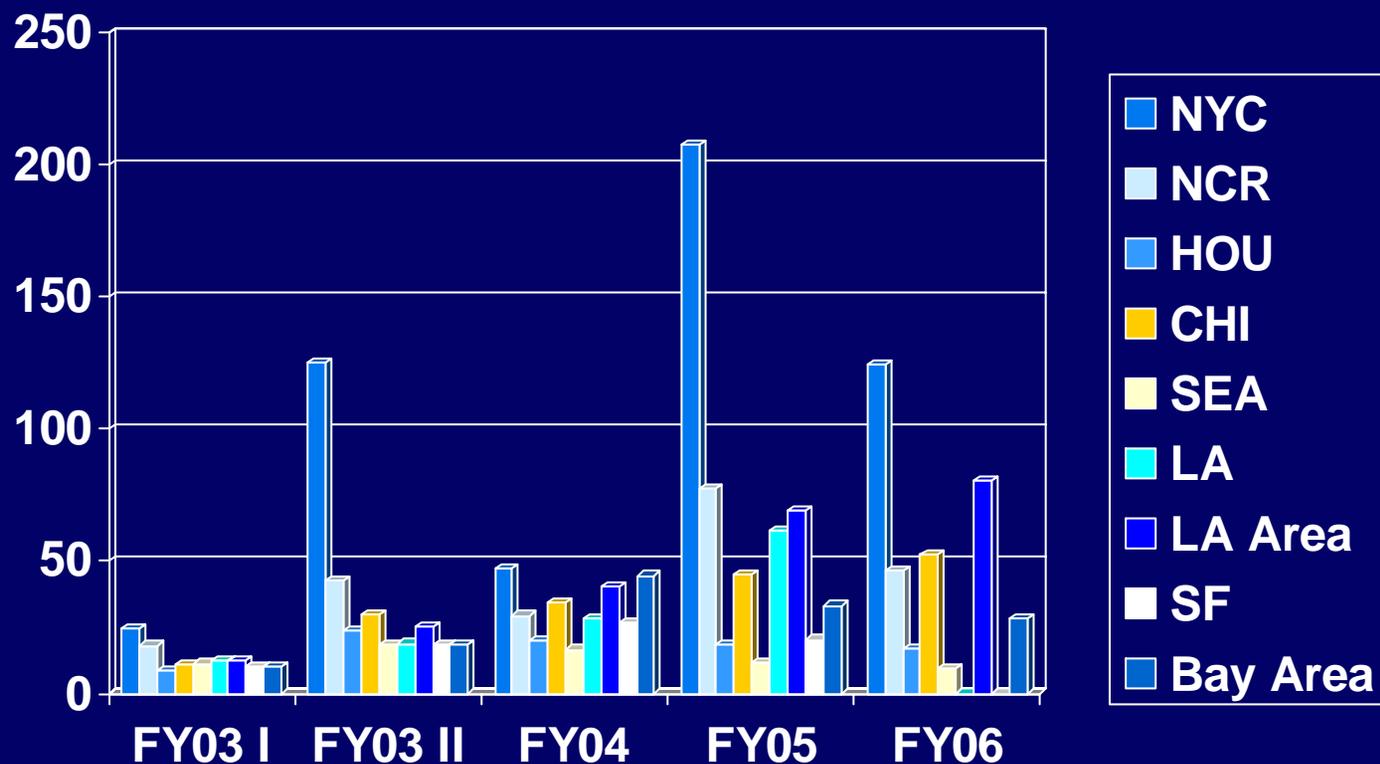


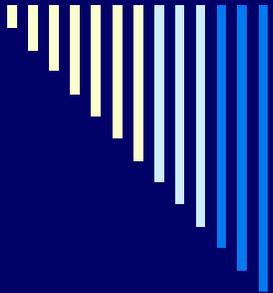
UASI Funding FY2003-2006: Original 7

*LA area and
Chicago trend
upward*

*Houston and
Seattle trend
downward*

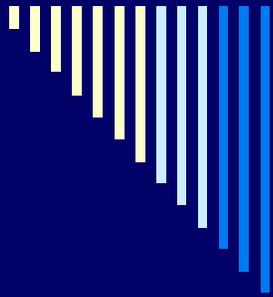
*Bay Area has
been in an arc
similar to the
overall funding*





Original 7 Areas' Shares (%)

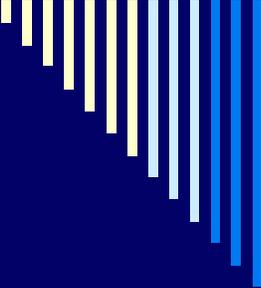
	FY	Bay	NYC	NCR	LA- LB	Chi	Sea	Hou
\$96.4M	03 I	<i>10.7</i>	<i>25.7</i>	<i>18.8</i>	<i>12.9</i>	<i>11.3</i>	<i>11.6</i>	<i>9.0</i>
\$500.0M	03 II	<i>3.7</i>	<i>25.0</i>	<i>8.5</i>	<i>5.1</i>	<i>6.0</i>	<i>3.6</i>	<i>4.8</i>
\$675.0M	04	<i>6.6</i>	<i>7.0</i>	<i>4.3</i>	<i>6.0</i>	<i>5.1</i>	<i>2.4</i>	<i>3.0</i>
\$829.7M	05	<i>4.0</i>	<i>25.0</i>	<i>9.3</i>	<i>8.4</i>	<i>5.4</i>	<i>1.4</i>	<i>2.2</i>
\$710.6M	06	<i>4.0</i>	<i>17.5</i>	<i>6.5</i>	<i>11.3</i>	<i>7.4</i>	<i>1.3</i>	<i>2.3</i>



ADMINISTRATION:

Consistent Scope/Structure

- ❑ FY 2003 Round I direct funding; FY 2003 Round II - through State Admin Agencies
- ❑ Year-to-year funding comparisons are difficult -- ports and transit out, in, out
- ❑ FY 2006 allows for catastrophic *natural disaster* exercise scenarios, not just terrorism...
- ❑ Requirements change – strategies, initial strategy implementation plans, FY2006 investment justifications...

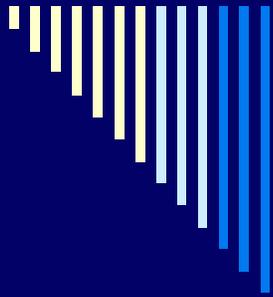


ADMINISTRATION:

Limitations on Personnel

Allowable costs include hiring full- or part-time personnel or contractors to assist with planning and training/equipment/exercise program management. Up to 3% of the grant award may be used to pay for activities associated with the implementation of the overall UASI, including: 1) hiring of full or part-time staff or contractors/consultants to assist with the collection of the assessment data;[...] 5) hiring of full or part-time staff or contractors/ consultants to assist with the implementation and administration of the jurisdictional assessment -- 2003 Guidance

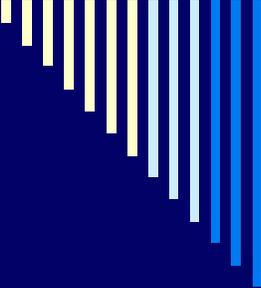
***Up to 15%** of programmatic spending may be used to support the hiring of full or part-time personnel to conduct program activities that are allowable under the FY 2006 HSGP (i.e., planning, training program management, exercise program management, etc). Grantees may request that DHS issue a waiver to increase that ceiling. Waiver decisions are at the discretion of DHS and will be considered on a case-by-case basis. The ceiling on personnel costs does not apply to contractors, and is in addition to eligible M&A costs and eligible hiring of intelligence analysts. Grantees may hire staff only for program management functions not operational duties. – 2006 Guidance*



ADMINISTRATION:

Pace of Spending

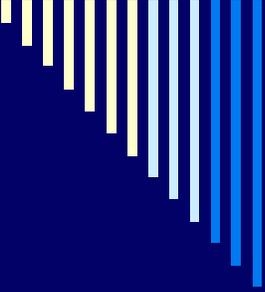
- Difficult to synchronize processes
- Multiple task forces and advisory groups
- As of FY 2007 conference report:
 - Application kits available 45 days from enactment
 - Application period 90 days from announcement
 - DHS action 90 days after receipt
 - State pass at least 80% within 60 days of receipt; report on compliance required



Optimum Governance

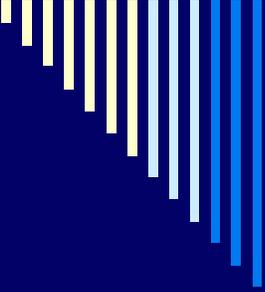
Creation of a multi-jurisdictional and multi-disciplinary Urban Area Working Group, with members from all contiguous jurisdictions and mutual aid partners, to develop and implement the program is required. Cities must plan to incorporate contiguous jurisdictions and mutual aid partners into the assessment, strategy development, and any direct services that are delivered by ODP. The leveraging of previously established local working groups is encouraged. – 2003 Guidance

- Bay Area solution for FY2006: Approval Authority (core cities/counties); Advisory Group (all operational areas and core cities); Working Groups (function/discipline-specific)
- Others: Piggyback on metropolitan planning organizations originally conceived for transportation or an established council of governments (e.g., NCR: MWCOG, KC: MARC) to host Urban Area Working Groups
- *No one* finds it easy to coordinate processes and politics regionally, even with only one “core city” ... DC/NCR is regularly taken to task by GAO and others for the pace of its coordination processes



Lessons - Federal

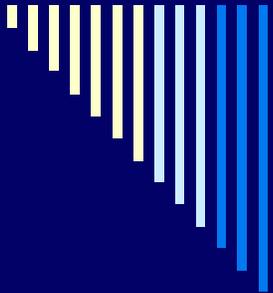
- Funding ≠ Preparedness
 - Equipment ≠ Preparedness
 - “Communications interoperability” may cost more than Federal Government is willing to invest
 - Requests will likely far outstrip funding until there is a *national* strategy that
 - Takes resources into account
 - Defines resource responsibilities/targets
 - Features a vision for “sustainment” beyond this push
-



Lessons - Local

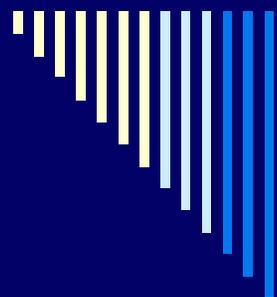
- ❑ Funding levels in a *Presidential election year* (FY2005) may not be a good benchmark for long term planning...
- ❑ Significant “over target” requests may not be a viable application strategy...
- ❑ Need a transition/sustainment strategy for the long term as Federal 100% support declines...

What if “sustainment” is a \$150-250M program, and the Bay’s share remains 4% (\$6-10M)?



FY 2007 and Beyond...

- FY07 bumps up (\$770M), but not to FY05 level
 - UASI funding will likely trend down absent an incident
 - Overall Federal budget pressures
 - Competing Congressional priorities
 - Expectation of reaching a “sustainment” level
 - Competition for UASI funds will increase meanwhile
 - well justified and presented applications...
 - ...for “reasonable” amounts
 - Eligible uses may expand long term, despite post-Katrina focus on *State and local* responsibility
 - >15% limit on staff salaries?
 - All-hazards, and not just catastrophic?
-



Summary: *What is it key to know?*

- ❑ Bay Area's slice of the UASI pie has been fairly consistent so far
- ❑ Pie will likely shrink in the long term
- ❑ Competition to keep Bay's slice will be tougher
- ❑ Bay Area needs to consider its "small-pie" or "post-pie" sustainment strategy
 - Staffing
 - Training (refresher/turnover)
 - Equipment maintenance/restock
 - Coordination