

# SUMMARY MINUTES

ABAG Executive Board Meeting  
No. 377, November 18, 2010  
MetroCenter Auditorium  
101 8th Street, Oakland, California

## 1. CALL TO ORDER

President Green called the meeting to order at approximately 7:10 p.m.

### **Representatives and Alternates Present**

Supervisor Susan L. Adams  
Mayor Len Augustine  
Supervisor John Avalos  
Councilmember Jane Brunner  
Mayor Ronit Bryant  
Mayor David Casas  
Supervisor David Cortese  
Mayor Pro Tem Carole Dillon-Knutson  
Mayor Jack Gingles  
Councilmember Pedro Gonzalez  
Mayor Mark Green  
Supervisor Scott Haggerty  
Supervisor Mike Kerns  
Director Nancy Kirshner Rodriguez  
Supervisor Barbara Kondylis  
Councilmember Nancy Nadel  
Councilmember Julie Pierce  
Supervisor Gail Steele  
Mayor Pamela Torliatt  
Supervisor Gayle B. Uilkema  
Councilmember Joanne Ward

### **Representatives Absent**

Councilmember Kansan Chu  
Supervisor John Gioia  
Supervisor Carole Groom  
Supervisor Rose Jacobs Gibson  
Mayor Beverly Johnson  
Councilmember Ash Kalra  
Councilmember Sam Liccardo  
Supervisor Mark Luce  
Supervisor Eric Mar  
Supervisor Ross Mirkarimi  
Mayor Gavin Newsom  
Vice Mayor Jean Quan  
Councilmember A. Sepi Richardson  
Supervisor Ken Yeager  
Vice Chair Terry Young

### **Jurisdiction**

County of Marin  
City of Vacaville  
County of San Francisco  
City of Oakland  
City of Mountain View  
City of Los Altos  
County of Santa Clara  
City of Novato  
City of Calistoga  
City of South San Francisco  
City of Union City  
County of Alameda  
County of Sonoma  
City of San Francisco  
County of Solano  
City of Oakland  
City of Clayton  
County of Alameda  
City of Petaluma  
County of Contra Costa  
City of Hercules

### **Jurisdiction**

City of San Jose  
County of Contra Costa  
County of San Mateo  
County of San Mateo  
City of Alameda  
City of San Jose  
City of San Jose  
County of Napa  
County of San Francisco  
County of San Francisco  
City of San Francisco  
City of Oakland  
City of Brisbane  
County of Santa Clara  
RWQCB

**2. PUBLIC COMMENT**

There was no public comment.

**3. ANNOUNCEMENTS**

Nancy Nadel, Councilmember, City of Oakland, announced that a teen center in West Oakland received \$5 million from the Proposition 84 funds for a building.

There were no other announcements.

**4. PRESIDENT'S REPORT**

President Green reported on the following:

The 50th Anniversary planning is well underway. A major event to commemorate ABAG's 50 years of service to the region is being planned for January 21, 2011 at the Claremont Hotel. He asked Board members to provide him or staff with names of potential corporate sponsors.

The Fall General Assembly on October 21<sup>st</sup> was held in San Jose, the largest city in the region, for the first time in ABAG's history. The theme was Jobs, the Economy, and Sustainability. He thanked Supervisor Dave Cortese, Santa Clara County, and Councilmember Julie Pierce, City of Clayton, who did outstanding jobs in their roles on the program, and those who took the time to drive or take public transportation to San Jose. There were 94 attendees. The program was exceptional. He urged members to go to the ABAG website to see the presentation by keynoter Jon Haveman of Beacon Economics. He encouraged members to keep Santa Clara County or San Jose in the rotation for General Assembly locations.

The Spring General Assembly and Annual Business Meeting will be on April 14, 2011, in Oakland.

President Green reported that he attend a meeting of the California Association of Councils of Governments in September. CALCOG is proceeding with recruitment for a new Executive Director whose role will not include legislative advocacy.

President Green will meet with Art Dao, Executive Director, Alameda County Transportation Authority; Gary Wolff, StopWaste.org; Ezra Rapport; and others to talk about how to get these agencies involved in the Sustainable Communities Strategy process.

President Green announced that he will again visit each of the counties in the upcoming year, having made the rounds of mayors' conferences during his first year in office..

**5. EXECUTIVE DIRECTOR'S REPORT**

Ezra Rapport, Executive Director, focused his report on the passage of Proposition 26 which limits how local government and the state can issue fees and its impact on ABAG's ability to fund the Sustainable Communities Strategy through a vehicle license fee. Other fees affected include impact fees that are not property related.

He also reported on the \$26 billion state budget deficit, the current year's \$6 billion deficit, and the ongoing \$20 billion structural deficit. A special session of the Legislature has been called to address this issue.

Other items in the Executive Director's report included the following:

Proposition 23 was defeated by the voters who sent a clear message that Californians did not want to suspend AB 32 goals for greenhouse gas reductions. Proposition 26 passed with 52.9 per cent which requires state and local regulatory fees to be adopted by a two-thirds vote. Currently, no ABAG programs are impacted by the passage of Proposition 26. However, two extended producer responsibility bills supported by Hazardous Waste and L&GO Committees – AB 1343 Paint Recycling and AB 2398 carpet stewardship – will likely be affected because the provisions are retroactive to January 2010.

ABAG hosted a Sustainable Purchasing Workshop on October 20, organized at the direction of the Hazardous Waste Management Facility Allocation Committee and was attended by 60 local government staff and consultants.

ABAG PLAN's Sewer Smart Summit was held on October 26 and was attended by more than 100 public works directors, city engineers, sanitary district operators, water district operators, and other city and county staff.

The Earthquake and Hazards Program launched a new website which includes new pages on housing losses; vulnerable housing types; soft story buildings; infrastructure losses; and a Local Government portal.

#### Legislation Update

SB 1205 (Corbett), vetoed by the Governor citing objections from CalEMA, would have established the Bay Area Disaster Recovery Planning Council to create a long-term regional recovery plan for an earthquake or other major disaster in collaboration with various stakeholders.

H.R. 4715, part of "The Great Waters Bills" would provide up to \$1.2 million each year for each National Estuary Program (NEP) starting in 2012 was placed on the Senate Legislative Calendar under General Orders on September 16.

H.R. 5061, the San Francisco Bay Improvement Act of 2010, introduced by Representative Jackie Speier last spring, now also part of the "Great Waters Bill", has been marked up on the Senate side, with substantial differences between the House and Senate versions. No movement on this bill since last report.

President Green thanked Mr. Rapport for his report and congratulated the five counties, including Marin, San Mateo, Santa Clara, San Francisco, and Alameda, which were successful in passing their vehicle license fees.

#### **6. CONSENT CALENDAR**

President Green recognized a motion by Pamela Torliatt, Mayor, City of Petaluma,

and seconded by Mike Kerns, Supervisor, County of Sonoma, to approve the Consent Calendar. The motion passed unanimously.

**A. Approval of Executive Board Summary Minutes\*\***

Approved Summary Minutes of Meeting No. 376 held on September 16 15, 2010.

**B. Grant Applications**

A list of grant applications was approved for submission to the State Clearinghouse, having been circulated in ABAG's "Intergovernmental Review Newsletter" since the last Executive Board meeting.

**C. Appointments to Committees**

Approved appointments to the following committees:

Regional Planning Committee

Ronit Bryant, Mayor, City of Mountain View  
Nancy Kirshner Rodriguez, City and County of San Francisco  
Connie Galambos Malloy, Director of Programs, Urban Habitat

Metropolitan Transportation Commission

Mark Green, ABAG President (replaces Dave Cortese, Supervisor, County of Santa Clara)

**D. Authorization to Amend Contracts with the California Department of Boating and Waterways (DBW)**

Authorized the Executive Director or designee to amend the DBW contract by increasing the not to exceed amount to \$2,454,280 an increase of up to \$150,000.

**E. Authorization to Apply for and Accept a Grant from the U.S. EPA Funding for San Pablo Stormwater Spine Project**

Authorized the submission of an application to USEPA for San Francisco Bay Water Quality Improvement funding and if funded, for the Executive Director or designee to sign the agreement. The project assists with implementation of the CCMP for the San Francisco Estuary.

**F. Authorization to Apply for and Accept a Grant from the State Department of Water Resources (DWR) for Integrated Regional Water Management Program (IRWMP) Funding for the Regional Green Infrastructure Capacity Building Project**

Authorized the submission of an application to DWR for IRWMP funding and if approved for the Executive Director or designee to sign the agreement.  
Approved Resolution No.12-10.

Following approval of the Consent Calendar, President Green recognized the following members of the Executive Board for their service and presented each of those present with a plaque: Len Augustine, Mayor, City of Vacaville; Dan Furtado, Councilmember, City of Campbell (not present); Beverly Johnson, Mayor, City of Alameda (not present); Mike Kerns, Supervisor, County of Sonoma; Gail Steele, Supervisor, Alameda County; Pamela Torliatt, Mayor, City of Petaluma; and Jean Quan, Vice Mayor/Mayor-elect, City of Oakland (not present).

**7. STRATEGIC FACILITY PLANNING PROJECT: FINDINGS AND RECOMMENDATIONS\*\***

Executive Director Rapport gave an overview of the Strategic Facility Planning Project and its objectives, followed by Raul Campos, Managing Director and Senior Vice President, CB Richard Ellis, who summarized results of the strategy phase of the Strategic Facilities Planning Project, a collaboration between the BAAQMD, MTC, and ABAG. He described the scope of work and activities completed; key issues in strategy development, including building conditions and disposition values; key planning drivers, including strategy, fit, cost, and market drivers; a financial analysis; employee locations; transit commute effects; and key findings on consolidation, location, and developing options.

Staff recommended the Board proceed with the next phase of the consolidation strategy and pursue specific options in the Oakland and San Francisco markets for a joint regional facility with the BAAQMD and MTC.

Members discussed cost of buildings in San Francisco and Oakland; differences between Class A and B buildings; possibility of long-term regional agency consolidation; remaining in Oakland; public transit and parking accessibility; obtaining employee feedback and assessing impact on employees; San Francisco's consideration of establishing toll roads; disseminating detailed analyses; the expected completion of phase two in March 2011; thoroughly analyzing both San Francisco and Oakland alternatives; locating in an urban area; benefits to ABAG for consolidation;

Executive Director Rapport reported that adjacency with MTC and other agencies is critical; the assurance from MTC that ABAG will be put in the same financial position it is in today at the end of the process, including ownership; the urgency of the Air District to move; and indicated that staff will follow-up on the request for information on a specific proposal be brought forward so that it is understandable in all its consequences including the accessibility to meetings for elected officials.

Members discussed need for ABAG and MTC to be co-located, including ABAG's providing land use planning to MTC, cooperation between ABAG and MTC staff, and financing of projects provided by MTC; collaboration among agencies to look at options to co-locate; and the impact on Oakland and the East Bay.

President Green made a motion, seconded by Dave Cortese, Supervisor, County of Santa Clara, to proceed with the next phase of the consolidation strategy and pursue specific options in the Oakland and San Francisco markets for a joint regional facility with the BAAQMD and MTC. The motion passed with four nay votes: Jane Brunner, Councilmember, City of Oakland; Carole Dillon Knutsen, Councilmember, City of Novato; Nancy Nadel, Councilmember, City of Oakland; and Len Augustine, Mayor, City of Vacaville.

President Green thanked Mr. Campos for his report.

**8. BAY CONSERVATION AND DEVELOPMENT COMMISSION PROPOSED RULE ON SEA LEVEL RISE\*\***

Executive Director Rapport led a discussion on the Bay Conservation and Development Commission's proposed amendments to the Bay Plan, which will

update the 21-year-old sea level rise findings and policies and add a new section in the Plan dealing more broadly with climate change and adapting to sea level rise. He described the impact of sea level rise on local jurisdictions and implications for development in areas affected by sea level rise. He described BCDC's jurisdiction and its proposed development guidelines which will be advisory. He spoke about the impact of CEQA on entitlement projects in areas affected and on SCS projects and infrastructure. He described working collaboratively with BCDC to engage on a regional strategy related to the Bay Plan amendment and a process looking at sea level rise that does not take the Sustainable Communities Strategy off course or present an undue burden on local governments.

Members discussed comments submitted to BCDC on its Bay Plan amendment; impact on transportation infrastructure and housing; engineering solutions to sea level rise; concerns about expansion of BCDC's authority and jurisdiction; looking at BCDC's jurisdiction from a land use perspective.

President Green made a motion, seconded by Barbara Kondylis, Supervisor, County of Solano, to advise the Bay Conservation and Development Commission to work with the Joint Policy Committee prior to taking any formal action with respect to the proposed Bay Plan amendments. The motion passed unanimously.

President Green thanked Mr. Rapport for his report.

**9. SUSTAINABLE COMMUNITIES STRATEGY HOUSING TARGETS AND EMPLOYMENT\*\***

Executive Director Rapport provided an overview of the key elements of the SCS housing targets and employment strategy model, including the job forecast estimate through 2035 at 45,000 jobs per year in the Bay Area and the production of housing units to meet household demand at 35,000 units per year.

Paul Fassinger, ABAG Research Director, discussed employment and housing forecast methodology, changes in employment models and housing target inputs and housing formation rates, and resulting lower employment numbers, unchanged population, lower labor force participation, and fewer workers per household. He compared draft employment estimates, described a ten-year forecast error, compared draft labor force participation, described draft 2035 housing targets, and spoke on a 25-year target by income category, He requested Board adoption of employment growth assumptions.

Members discussed senior head of household issue related to group quarters facilities; incorporating the 2010 census data; including comments in reports; student age group population analysis.

President Green recognized a motion by Julie Pierce, Councilmember, City of Clayton, which was seconded by Supervisor Cortese, to approve a revised methodology for forecasting the region's long-term employment growth; the formula for calculating the region's 25-year housing need; and the household formation assumptions to be used in the formula for calculating the 25-year housing need. The motion passed, but with two nay votes: Susan Adams, Supervisor, County of Marin; and Carol Dillon Knutsen, Councilmember, City of Novato.

President Green thanked Mr. Fassinger for his report.

**10. 2014-2022 REGIONAL HOUSING NEED ALLOCATION (RHNA) PROCESS\*\***

Executive Director Rapport clarified that the proposal is to combine the policies of the Sustainable Communities Strategy with the Regional Housing Need Assessment in one committee so that the policies converge. The recommendation is for elected officials to serve on the committee, including participation by MTC so that MTC is made aware of the type of incentives that are required for jurisdictions to be able to comply with the policies.

Supervisor Adams commented that the CSAC Housing and Transportation Committee reported on when Councils of Governments were expected to complete their respective Sustainable Communities Strategy and that ABAG's was due by April 2013. She asked about proactively engaging local governments so they can provide meaningful input given the amount of time.

Research Director Fassinger reviewed the schedule of the RHNA methodology. The formation of the methodology and its acceptance by Housing and Community Development occurs earlier and requires that decisions which impact the final determination be made over the next six months. He reviewed the recommendation about the formation of the Sustainable Community and Regional Housing Needs Methodology Committee, its advisory function, composition, and schedule.

Members discussed sharing information about the draft job numbers from the new formula. Staff has contacted some jurisdictions and will continue to do so through the end of the year.

President Green recognized a motion by Supervisor Kerns, which was seconded by Councilmember Plerce, to authorize the formation of a Sustainable Community and Regional Housing Methodology Committee and to approve the recommendation for the committee's composition. The motion passed unanimously.

President Green thanked Mr. Fassinger for his report.

**11. COUNTY/CORRIDOR ENGAGEMENT AND VISION SCENARIO\*\***

Kenneth Kirkey, ABAG Planning Director, reported on development of a vision scenario for the Sustainable Communities Strategy in partnership with local jurisdictions, congestion management agencies, stakeholders and the public. The Vision scenario will help form a preliminary regional land use strategy and assess its performance relative to greenhouse gas emissions, housing provision, and other targets.

He gave an overview of the Sustainable Communities Strategy; described the vision scenario approach and development; gave an overview of the SCS to City Councils and the local government and stakeholder engagement; described data exchange engagement, place types, and places and policies for vision scenario; outlined the vision scenario analysis and public participation.

Members discussed analyses of current general plans and Planned Development Areas to determine greenhouse gas outcomes, and the Transportation 2035 analysis;

the impact of power plants on these outcomes; and consequences of having housing near BART.

President Green thanked Mr. Kirkey for his report.

**12. DRAFT SUSTAINABLE COMMUNITIES STRATEGY PUBLIC PARTICIPATION PLAN\*\***

Joanna Bullock, Senior Planner, and Kathleen Cha, Senior Communications Officer, provided an overview of the joint ABAG/MTC SCS Public Participation Plan, which will be adopted by the MTC Commission in December and the ABAG Executive Board in January. Ms. Bullock spoke about SB 375 and the role of the MPOs in developing a Regional Transportation Plan that incorporates a Sustainable Communities Strategy, and described MTC's draft Public Participation Plan. Ms. Cha described the development of the SCS and participation by stakeholders, the anticipated outreach, levels of involvement, public participation techniques, and performance measures.

Supervisor Adams recommended adding law enforcement and sewer and water agencies to the outreach.

President Green thanked Ms. Bullock and Ms. Cha for their report.

**13. LEGISLATION & GOVERNMENTAL ORGANIZATION COMMITTEE REPORT\*\***

President Green recognized Committee Vice-Chair Carole Dillon Knutsen, Councilmember, City of Novato, who reported on committee activities, including proposed legislative priorities for the 2011 legislative cycle. These include continue to pursue state and federal legislation addressing focused integrated planning and environmentally healthy communities; continue to pursue resources and incentives for planning, infrastructure and services to assist local governments and related climate change and land use solutions; continue to support finance legislation that includes balanced revenue streams and fiscal reforms; continue to support a long-term financial disaster recovery planning initiative; continue to seek state and federal legislation establishing innovative financing and project delivery mechanisms; continue to work on legislation that would ensure that COGs, MPOs, and other affected regional planning agencies receive sufficient funds to fulfill obligations under SB 375; and continue to seek funding/stimulus funds that would support regional agency infrastructure. The committee recommends hosting a legislative reception in Sacramento in January or February 2011.

President Green recognized a motion by Co-Chair Dillon Knutsen, which was seconded by Supervisor Kerns to approve the staff report. The motion passed unanimously.

President Green thanked Co-Chair Dillon Knutsen for her report.

**14. FINANCE & PERSONNEL COMMITTEE REPORT\*\***

President Green recognized Chair Scott Haggerty, Supervisor, County of Alameda, who reported on committee activities, including approval of minutes of meeting held September 16, 2010; report on the financial reports for August and September; report on audited ABAG financial reports and single audit; update on proposed Profiles Project; and update on proposed regional facility.

President Green recognized a motion by Chair Haggerty, which was seconded by John Avalos, Supervisor, City and County of San Francisco, to approve the staff report. The motion passed unanimously.

President Green thanked Chair Haggerty for his report.

**15. ADJOURNMENT**

The meeting was adjourned at approximately 9:25 p.m.

A handwritten signature in black ink, appearing to read "Ezra Rapport". The signature is stylized and somewhat cursive.

Ezra Rapport, Secretary-Treasurer

*\*\* Indicates attachments.*

*\*\*\* For information on the L&GO Committee, contact Patricia Jones at (510) 464 7933 or PatJ@abag.ca.gov, or Kathleen Cha at (510) 464 7922 or KathleenC@abag.ca.gov.*

*All ABAG Executive Board meetings are recorded. To arrange for review of these tapes, please contact Fred Castro, Clerk of the Board, at (510) 464-7913 or FredC@abag.ca.gov.*